City of Bloomington Illinois

CITY OF BLOOMINGTON COMMITTEE OF THE WHOLE MEETING

JULY 19, 2021

CITY OF Bloomington ILLINOIS

COMPONENTS OF THE COMMITTEE OF THE WHOLE AGENDA

On the third Thursday of each month at 6pm, the City Council meets as a Committee of the Whole. The purpose of this meeting is to present and consider agenda items that may be proposed for Regular City Council meetings, but that require further discussion before going in front of Council for an actual vote. The Committee of the Whole meeting is also a forum that allows the Mayor and Council Members to individually initiate proposed agenda items for discussion.

Council does not vote on any of this meeting's agenda items, outside of voting to approve the minutes of the previous Committee of the Whole meeting. Committee of the Whole agenda items discussed can be moved to a future regular City Council meeting agenda, if a consensus exists.

PUBLIC COMMENT

Each regular Committee of the Whole Meeting shall have a public comment period not to exceed 30 minutes. Every speaker is entitled to speak for up to 3 minutes. To be considered for public comment, please complete a public comment card at least 5 minutes prior to the start of the meeting. The Mayor will randomly draw from the cards submitted and call names of submitters to come forward to speak.

Public comment is a time for citizens to give comment. It is not a question and answer period and City Council Members do not respond to public comments. Speakers who engage in threatening or disorderly behavior will have their time ceased.

REGULAR AGENDA

All agenda items that provide Council an opportunity to listen to a presentation, ask questions of City Staff, deliberate, and seek additional information prior to making a decision will be placed on the Committee of the Whole Regular Agenda. No final action, beyond action on setting future agenda items and/or Agenda Initiatives, may be taken at a meeting of a Committee of the Whole unless it has been called as a Special Meeting.

A portion of the meeting is dedicated to previewing non-routine items. A non-routine agenda item shall include: (1) the expenditure of money over $250,000; (2) development agreements; (3) amending the City Code and/or (4) the implementation or modification of policies. The failure to preview a non-routine agenda item at a Committee of the Whole meeting shall not prohibit its consideration and/or action at a future meeting.

MAYOR AND COUNCIL MEMBERS

Mayor: Mboka Mwilambwe

City Council Members:

Ward 1 – Jamie Mathy
Ward 2 – Donna Boelen
Ward 3 – Sheila Montney
Ward 4 - Julie Emig
Ward 5 – Nick Becker
Ward 6 – Jenn Carrillo
Ward 7 - Mollie Ward
Ward 8 - Jeff Crabill
Ward 9 – Tom Crumpler

City Manager: Tim Gleason
Deputy City Manager: Billy Tyus

CITY LOGO DESIGN RATIONALE

The CHEVRON Represents:
Service
Rank and Authority
Growth and Diversity
A Friendly and Safe Community
A Positive, Upward Movement and Commitment to Excellence!

MISSION, VISION, AND VALUE STATEMENT

MISSION
To lead, serve and uplift the City of Bloomington

VISION
A Jewel of the Midwest Cities

VALUES
Service-Centered,
Results-Driven,
Inclusive

STRATEGIC PLAN GOALS

- Financially Sound City Providing Quality Basic Services
- Upgrade City Infrastructure and Facilities Grow the Local Economy
- Strong Neighborhoods
- Great Place – Livable, Sustainable City
- Prosperous Downtown Bloomington

AGENDA

CITY OF Bloomington ILLINOIS

COMMITTEE OF THE WHOLE MEETING AGENDA
GOVERNMENT CENTER CHAMBERS, 4TH FLOOR, ROOM #400
115 E. WASHINGTON STREET, BLOOMINGTON, IL 61701
MONDAY, JULY 19, 2021, 6:00 P.M.

1. **Call to Order**
2. **Roll Call of Attendance**
3. **Public Comment**

   Individuals wishing to provide emailed public comment must email comments to publiccomment@cityblm.org at least 15 minutes before the start of the meeting. Individuals wishing to speak in-person may register at cityblm.org/publiccomment at least 5 minutes before the start of the meeting.

4. **Consent Agenda**

   Electronic Roll Call Vote

   A. Consideration and action to approve the Minutes of the May 17, 2021 Committee of the Whole Meeting, as requested by the City Clerk Department. *(Recommended Motion: The proposed Minutes be approved.)*

5. **Regular Agenda**

   A. Presentation and discussion of topics related to the recent storm events, as requested by the Public Works Department and the Administration Department. *(Recommended Motion: None; presentation and discussion only.) (Presentation by Tim Gleason, City Manager; Kevin Kothe, P.E., Director of Public Works, 15 minutes; and City Council discussion, 15 minutes.)*

   B. Update on the American Rescue Plan - COVID Relief Package, as requested by the Finance Department. *(Recommended Motion: None; presentation and discussion only.) (Presentation by Scott Rathbun, Director of Finance, 15 minutes; and City Council discussion, 20 minutes.)*

   C. **Council Initiatives**

   i. Discussion regarding a Council Initiative submitted by Council Member Mathy proposing the City begin a 2 year trial program to send mental health crisis counselors out on emergency & non-emergency calls in addition to police or firefighter first responders, possibly in partnership with PATH, FUSE, or some other organization, as requested by Ward 1 Jamie Mathy. *(Recommended Motion: To (1) have the initiative placed on a future City Council agenda for further consideration or action; (2) have staff evaluate and prepare an analysis on the proposed initiative and bring it back for further Council discussion; OR (3) deny the initiative being placed on a future agenda and/or having City staff evaluate and analyze the proposed initiative.) (Presentation by Jamie*

Mathy, City Council Member, 3 minutes; and City Council discussion, 3 minutes.)

6. City Manager's Report (5 minutes)

7. Executive Session - Cite Section

Clerk-led Roll Call Vote

8. Adjournment

Voice Vote

CONSENT AGENDA

CITY OF Bloomington ILLINOIS

CONSENT AGENDA ITEM NO. 4.A

FOR COMMITTEE OF THE WHOLE: July 19, 2021

SPONSOR: City Clerk Department

WARD IMPACTED: City-Wide Impact

SUBJECT: Consideration and action to approve the Minutes of the May 17, 2021 Committee of the Whole Meeting, as requested by the City Clerk Department.

RECOMMENDED MOTION:
The proposed Minutes be approved.

STRATEGIC PLAN LINK:
-Goal 1. Financially Sound City Providing Quality Basic Services

STRATEGIC PLAN SIGNIFICANCE:
-Objective 1d. City services delivered in the most cost-effective, efficient manner

BACKGROUND: The minutes of the meetings provided have been reviewed and certified as correct and complete by the City Clerk. In compliance with the Open Meetings Act, Council Proceedings must be approved thirty (30) days after the meeting or at the second subsequent regular meeting whichever is later. In accordance with the Open Meetings Act, Council Proceedings are available for public inspection and posted to the City's web site within ten (10) days after Council approval.

COMMUNITY GROUPS/INTERESTED PERSONS CONTACTED: N/A

FINANCIAL IMPACT: N/A

COMMUNITY DEVELOPMENT IMPACT: N/A

Respectfully submitted for Council consideration.

Prepared by: Amanda Stutsman, Deputy Clerk

Reviewed by:

Leslie Yocum

Leslie Yocum, City Clerk 7/15/2021

Tara Henry

Tara Henry, Legislative Assistant 7/15/2021

Recommended by:

Tim Gleason, City Manager

Attachments:

- CLK 1B 05-17-2021 DRAFT COW Minutes

MINUTES
COMMITTEE OF THE WHOLE CITY COUNCIL MEETING
MONDAY, MAY 17, 2021, 6:00 P.M.

This meeting was conducted under Governor Pritzker's Executive Order 2020-07 §6, which was reissued and extended by Executive Order 2021-05. The Order, implemented in response to COVID-19, suspended in-person attendance under the Open Meeting Act, 5 ILCS 120.

The City Council convened in regular session virtually via Zoom conferencing with the City Manager, Tim Gleason, and City Clerk, Leslie Yocum, in-person in City Hall's Council Chambers at 6:00 p.m., Monday, May 17, 2021. The meeting was called to order by Mayor Mboka Mwilambwe.

Roll Call

Attendee Name	Title	Status	Arrived
Mboka Mwilambwe	Mayor	Remote	
Jamie Mathy	Council Member, Ward 1	Remote	
Donna Boelen	Council Member, Ward 2	Remote	
Sheila Montney	Council Member, Ward 3	Remote	
Julie Emig	Council Member, Ward 4	Remote	
Nick Becker	Council Member, Ward 5	Remote	
Jennifer Jazmin Carrillo	Council Member, Ward 6	Remote	
Mollie Ward	Council Member, Ward 7	Remote	
Jeff Crabill	Council Member, Ward 8	Remote	
Tom Crumpler	Council Member, Ward 9	Remote	

COVID-19 Update by City Manager

City Manager Gleason discussed the CDC's (Center for Disease Control and Prevention) recent announcement that masks would no longer be required in public spaces and how that change impacted City staff and facilities. He touched on the grand opening of The City Services Hub and reminded Council that City facilities remained open. He informed Council on an Illinois Housing Development Authority grant program that had been created to assist tenants and landlords with up to $25,000 in rental payment coverage.

Public Comment

Mayor Mwilambwe read a statement of procedure for public comment and then opened the meeting for public comment. Allan Axelrod spoke live. David Heisner's name was read as the only person to email public comment prior to the meeting.

Consent Agenda

Items listed on the Consent Agenda are approved with one motion; Items pulled by Council from the Consent Agenda for discussion are listed and voted on separately.

Council Member Boelen made a motion, seconded by Council Member Ward, that the Consent Agenda, including all items listed below, be approved as presented.

Mayor Mwilambwe directed the Clerk to call the roll, which resulted in the following:

AYES: Mathy, Boelen, Montney, Emig, Becker, Carrillo, Ward, Crabill, Crumpler

Motion carried.

Item 5.A. Consideration and action to approve the Minutes of the March 15, 2021 Committee of the Whole Meeting, as requested by the City Clerk Department. *(Recommended Motion: The proposed Minutes be approved.)*

Presentation, Discussion, and Direction on Future Agenda Topics

The following item was presented:

Item 6.A. Presentation of the Bloomington Police Department's 2020 Annual Report, as requested by the Police Department.

City Manager Gleason expressed appreciation for the Bloomington Police Department ("BPD") and introduced Interim Police Chief Greg Scott. Chief Scott reported a slight downward trend of crime statistics in 2020. He discussed each crime category within Part 1 of the Uniform Crime Report ("UCR"). He provided a brief overview and compared the statistics between 2019 and 2020. He then went into detail on each crime category comparing statistics from 2016-2020. He also explained how COVID-19 had impacted crime rates and noted that historically domestic violence incidents increased when individuals remained home together for a prolonged period of time.

Chief Scott went on to report BPD's 2021 departmental goals and discussed how BPD would focus on post-COVID-19 re-engagement with citizens, community groups, and neighborhood associations. He spent time covering each goal in detail and finished by addressing how BPD would continue to expand the departments diversity through the recruitment and hiring process.

Council Member Crabill expressed appreciation for BPD through COVID-19 and complimented the department's goal to create a transparency portal on the City's website. He confirmed that the data presented was based on crime reporting and not convictions. Chief Scott responded affirmatively. Council Member Crabill then asked for additional detail on gathering data for statistics on convictions verses crime reporting and Chief Scott responded accordingly. Council Member Crabill and Chief Scott then discussed programs and ways to combat costs.

City Manager Gleason described various ways staff attempted to stay ahead of the BPD staffing challenges.

Council Member Ward asked for additional specifics on street level shooting statistics and Chief Scott responded accordingly. Council Member Ward and Chief Scott then discussed illegal weapons, violence, gang violence, and programming that BPD utilized to address each area. Council Member Ward asked Chief Scott if he had the resources needed to adequately support partnerships with local community groups and programs. Chief Scott responded that with increased funding, BPD could expand their efforts to reduce violence and promote non-violent resolutions. Council Member Ward asked Chief Scott to prepare a list of needs.

Council Member Emig expressed appreciation for the new transparency website portal. She was concerned with the number of aggravated battery incidents and recommended staff consider partnering with additional organizations, such as mental health workers and social services, to aid residents. She provided an example of the CAHOOTS Program in Eugene, Oregon. She then discussed ideas of areas of improvement that she believed would assist in closing the gap of traffic stops of people of color, as well as reduce the risk of incidents that escalated and caused harm to all parties involved. Chief Scott responded accordingly.

Council Member Boelen made a motion, seconded by Council Member Mathy, to extend the discussion time by ten minutes.

Mayor Mwilambwe directed the Clerk to call the roll, which resulted in the following:

AYES: Mathy, Boelen, Montney, Emig, Becker, Carrillo, Ward, Crabill, Crumpler

Motion carried.

Council Member Carrillo asked Chief Scott to provide more detail on race statistics in future reports and then asked him his opinion of what contributed to racial disparities in traffic stops. Chief Scott responded that racial disparities are not intentional or targeted. He stated that higher crime areas (or hot spots) are often inhabited by minorities and because the increased patrol needed, minority stops are naturally more frequent. He stressed that was why BPD focused on hot spots as indicated by the crime data. Council Member Carrillo and Chief Scott then discussed other communities' initiatives to rely on other forms of data. Council Member Carrillo moved on to discuss social service representatives' involvement with calls received by BPD. Chief Scott was open to the idea of co-respondents partnered with one of his officers.

City Manager Gleason pointed out that BPD's continued work with community outreach programs and schools had the potential to also increase awareness and reduce crime. He then commented to BPD's collective bargaining agreement in that the City was unable to replace union work with a non-union employee. He stressed that there were still many ways to assist.

Council Member Carrillo reiterated her interest in race data and detail on calls received by BPD. She reminded Council and staff to use the term 'resident' verses 'citizen' to include all individuals.

Mayor Mwilambwe requested an additional motion to extend the time.

Council Member Mathy made a motion, seconded by Council Member Carrillo, to extend the discussion time by ten minutes.

Mayor Mwilambwe directed the Clerk to call the roll, which resulted in the following:

AYES: Mathy, Boelen, Montney, Emig, Becker, Carrillo, Ward, Crabill, Crumpler

Motion carried.

Council Member Crumpler commented to the effects of remote learning on youth and appreciated the emphasis on youth outreach by BPD. He expressed support in Council Member Emig's position on investing in additional resources.

Chief Scott reported that BPD's School Resource Officers ("SRO") had spent significant time during COVID-19 visiting students' homes to mitigate issues with school personnel.

Council Member Mathy expressed support in youth programs, stressed their importance, and discussed multiple programs available. He discussed a Council Initiative he had drafted that would fund social service representatives being dispatched with BPD, as well as Bloomington Fire Department when necessary. He discussed potential funding source ideas like using cannabis tax revenue.

Council Member Becker requested that Chief Scott consider the consequences, such as the response time to other calls to service, when stationing officers in hot spots.

Council Member Boelen expressed appreciation for BPD's continued work in the community. She elaborated on some of the programs previously mentioned by Council Member Emig and noted similarities to BPD's current outreach efforts.

Mayor Mwilambwe expressed his appreciation of Chief Scott and all BPD officers. He thanked Chief Scott for his continued willingness and open mind on different approaches to best serve the community.

The following item was presented:

<u>Item 6.B. Presentation of the Bloomington Fire Department's 2020 Annual Report, as requested by the Fire Department.</u>

City Manager Gleason introduced the item and asked Fire Chief Eric West to address Council. Chief West discussed the many operational changes that Bloomington Fire Department ("BFD") had implemented during COVID-19 and stressed the importance of the measures taken. He discussed technology capabilities used throughout the pandemic to aid in calls to service, as well as the many challenges presented. He highlighted BFD's 2020 accomplishments and discussed and gave accolades to Retired Fire Chief Brian Mohr for his work in the Ground Emergency Medical Transport ("GEMT") program and the City's Emergency Operations Center.

Chief West provided detail and updates on multiple 2021 BFD projects and compared incident statistics from 2016-2020. He discussed of challenges and wins experienced throughout the year, as well as improvements the department looked to make in coming years. Chief West then recognized 8 new hires, 7 promotions, and 6 retirements.

City Manager Gleason stated that the presentation had reached the time limit. Mayor Mwilambwe asked for a motion to extend the presentation time.

Council Member Boelen made a motion, seconded by Council Member Crabill, to extend the discussion time by five minutes.

Mayor Mwilambwe directed the Clerk to call the roll, which resulted in the following:

AYES: Mathy, Boelen, Montney, Emig, Becker, Carrillo, Ward, Crabill, Crumpler

Motion carried.

Chief West continued by celebrating the creativity of his staff. He stated that BPD's public interaction was greatly limited by COVID-19, but that his staff had gotten very creative in ways to continue public education and even celebrate members of community.

He finished by reporting on trainings and investigations completed by the Department.

Council Member Ward asked for additional detail on District 1A and 1B calls serviced by Fire Station 1, and asked how statistics compared to 2019. Chief West reported that most of the calls were for EMS (Emergency Medical Service) and that the number of calls in 2020 was similar to 2019. She then asked why calls were so high. Chief West speculated that the socio-economic factor likely contributed, but he was unsure of the exact reason. Council Member Ward then asked for data on repeat callers and expressed interest in exploring public-private partnerships with health professionals to facilitate assistance. Chief West discussed a trend of community paramedicine where fire department staff members could follow-up on frequent callers.

Council Member Boelen pointed out that southwest Bloomington did not have a designation on the map that reported the number of calls for service. Chief West stated that the area described fell under 4A and 4B of the map. Council Member Boelen asked for additional detail on an intergovernmental agreement with the Town of Normal for fire and EMS aid. Chief West responded accordingly. She then reminded the public that Normal had taken over the fire and EMS responsibilities for Hudson and Towanda and asked how that impacted BFD. Chief West stated that Normal had only taken over EMS responsibilities for the areas and that BFD would assist in Normal if Normal's units were out on calls.

The following item was presented:

Item 6.C. Review of the American Rescue Plan - COVID Relief Package, as requested by the Finance Department.

City Manager Gleason introduced the item and discussed a decrease from $13.9 million to $13.4 million in funds originally allocated to the City from the American Rescue Plan ("ARP") based on Bloomington's lower unemployment rate. He stated that the City had received preliminary guidelines on fund use. He then asked Scott Rathbun, Finance Director, to address Council.

Mr. Rathbun stressed the preliminary status of the guidelines provided and stated that the initial presentation was an introduction. He then explained the ARP for the public sector and highlighted the funding objectives. He provided a breakdown of the $13.4 million including the expected installment dates of May 2021 and a second installment 12 months later. Mr. Rathbun reminded Council that, due to local Cure's Act funding, City services continued throughout COVID-19. He encouraged Council to think big on the use of funding. And went on to provide multiple examples for use. He suggested open stakeholder discussions, involvement of other municipal agencies, as well as transparency on the decisions for use and expenses. He concluded information on where information and resources could be found.

Mayor Mwilambwe expressed interest in additional information on processes, the timeline, and specific stakeholders involved to ensure execution in the best way possible.

Council Member Boelen stressed the need for education on the needs for funding. Mr. Rathbun agreed and stated that once guidance was provided, staff would present to Council.

Council Member Montney asked for additional information on uses for replacement of public sector revenue loss. Mr. Rathbun provided a few examples of where staff still needed clarification in order to advise Council best. She compared the lost revenue from the tax revenue reports to the first installment of the ARP funds and noted that the first installment only covered lost revenue. Mr. Rathbun stated that additional information and calculations were needed. She then expressed concerns and a fear that funding would only cover lost revenue not allowing for significant impact in the community. Mr. Rathbun reminded her that $3.2 million in local Cure funds had also been received last year in addition to the City reducing expenses to offset lost revenue. Council Member Montney supported road infrastructure as a use for funds.

Council Member Emig confirmed with Mr. Rathbun that infrastructure funding was as budgeted and suggested staff and Council reach out to local organizations to better understand their needs. She also suggested using funds to offset utility bills and childcare. City Manager Gleason stated that staff would provide Council with as much data as possible to ensure Council could make informed decisions.

Council Member Boelen suggested partnering with United Way to initiate community discussions. City Manager Gleason stated that there were many resources the City could call on to gain data.

Council Member Becker echoed the importance of understanding the community's needs and suggested a report be put together to track detail of needs, prior allocations, etc.

Mayor Mwilambwe asked City Manager Gleason about next steps and Mr. Gleason stated that staff would provide Council updates via email.

Council Initiatives

i. Discussion regarding a Council Initiative submitted by Council Member Ward to direct City Staff to seek input from representatives of the local disability community and provide City Council with an updated recommendation for an ADA accessibility transition plan, as requested by the City Council.

Mayor Mwilambwe described the procedure for a Council Initiative.

Council Member Ward stated the Initiative was the first of a few Initiatives that had emerged from discussions at previous Council Meetings. She stated that the Initiative would lay out a plan to update the City's Americans with Disabilities Act ("ADA") Transition Plan, which had been in draft status since 2015. She explained that while staff had started soliciting stakeholders, the length of the draft status emphasized the need of a deadline.

Council Member Ward made a motion, seconded by Council Member Montney, to have the initiative placed on a future City Council agenda for further consideration or action.

Council Member Mathy, Mayor Mwilambwe, and City Clerk, Leslie Yocum, discussed procedure.

Council Member Mathy expressed concern with specific language in the proposal, but overall was supportive of the Initiative.

Mayor Mwilambwe directed the Clerk to call the roll, which resulted in the following:

AYES: Mathy, Boelen, Montney, Emig, Becker, Carrillo, Ward, Crabill, Crumpler

Motion carried.

Mrs. Yocum clarified that the motion was to place the Initiative on a future agenda.

ii. <u>Discussion regarding a Council Initiative submitted by Council Member Ward to direct City staff to research and develop a Rust Fund resolution as directed, as requested by the City Council.</u>

Council Members Mathy and Emig recused themselves at 8:21 p.m in case their buildings became recipients of the Rust funds.

Council Member Ward stated that the Initiative aimed to increase interest in the use of Rust grants for accessibility improvements. She noted that, historically, there had been minimal use of the grant's funds and hoped the Initiative would generate more applications.

Council Member Ward made a motion, seconded by Council Member Boelen, to have the initiative placed on a future City Council agenda for further consideration or action.

Mayor Mwilambwe directed the Clerk to call the roll, which resulted in the following:

AYES: Boelen, Montney, Becker, Carrillo, Ward, Crabill, Crumpler

RECUSED: Mathy, Emig

Motion carried.

Council Members Mathy and Emig returned to the meeting at 8:22 p.m.

City Manager's Report (5 minutes)

City Manager Gleason highlighted upcoming events in the Downtown area and expressed appreciation of staff for the ribbon cutting at the grand opening of The City Services Hub. He explained that The Hub was represented by multiple City departments and welcomed Council and the community to stop by to check it out. He ended by thanking the Chamber of Commerce for providing the ribbon cutting ceremony.

Mayor Mwilambwe echoed appreciation to the Council Members who attended the ribbon cutting.

Executive Session - Cite Section

No Executive Session was held.

Adjournment

Council Member Boelen made a motion, seconded by Council Member Becker, that the meeting be adjourned.

Motion carried (viva voce).

The meeting adjourned at 8:22 p.m.

CITY OF BLOOMINGTON	**ATTEST**
Mboka Mwilambwe, Mayor	Amanda Mohan, Deputy City Clerk

REGULAR AGENDA

REGULAR AGENDA ITEM NO. 5.A

<u>FOR COMMITTEE OF THE WHOLE</u>: July 19, 2021

<u>SPONSOR</u>: Public Works Department and Administration Department

<u>WARD IMPACTED</u>: City-Wide Impact

<u>SUBJECT</u>: Presentation and discussion of topics related to the recent storm events, as requested by the Public Works Department and the Administration Department.

<u>RECOMMENDED MOTION</u>:
None; presentation and discussion only.

<u>STRATEGIC PLAN LINK</u>:
-Goal 5. Great Place – Livable, Sustainable City
-Goal 4. Strong Neighborhoods
-Goal 2. Upgrade City Infrastructure and Facilities

<u>STRATEGIC PLAN SIGNIFICANCE</u>:
-Objective 5b. City decisions consistent with plans and policies
-Objective 5a. Well-planned City with necessary services and infrastructure
-Objective 4d. Improved neighborhood infrastructure
-Objective 2c. Functional, well maintained sewer collection system

<u>BACKGROUND</u>: Presentation and discussion of topics related to City infrastructure and recent storm events. Anticipated topics will be provided with follow up at a future date. The presentation will be provided at the meeting.

<u>COMMUNITY GROUPS/INTERESTED PERSONS CONTACTED</u>: N/A

<u>FINANCIAL IMPACT</u>: N/A

<u>COMMUNITY DEVELOPMENT IMPACT</u>: Goal UEW-1. Provide quality public infrastructure within the City to protect public health, safety and the environment, Objective UEW-1.7 Reliable and efficient collections systems (sanitary sewer, combined sewer, and storm sewer systems) to protect public health, safety and the environment.

Respectfully submitted for Council consideration.

Prepared by: Michael Hill, Management Analyst

Reviewed by:

Kevin Kothe, Director of Public Works 7/6/2021 Tara Henry, Legislative Assistant 7/13/2021

Recommended by:

Tim Gleason, City Manager

REGULAR AGENDA ITEM NO. 5.B

FOR COMMITTEE OF THE WHOLE: July 19, 2021

SPONSOR: Finance Department

WARD IMPACTED: City-Wide Impact

SUBJECT: Update on the American Rescue Plan - COVID Relief Package, as requested by the Finance Department.

RECOMMENDED MOTION:
None; presentation and discussion only.

STRATEGIC PLAN LINK:
-Goal 1. Financially Sound City Providing Quality Basic Services

STRATEGIC PLAN SIGNIFICANCE:
-Objective 1a. Budget with adequate resources to support defined services and level of services

BACKGROUND: On March 11, 2021 the American Rescue Plan was signed into law. The American Rescue Plan is a $1.9 trillion COVID-19 relief package that includes $350 billion in aid for state and local governments (Fiscal Recovery Funds), along with additional funding for other areas like education, rental assistance and transit.

The City of Bloomington has been allocated $13.4M of Fiscal Recovery Funds. The first half was received on May 19, 2021, in the amount of $6.7M. This cash is being held in interest bearing accounts. The second half is to be paid no earlier than 12 months after the first payment.

The U.S. Department of the Treasury is administering the program. Funds must be utilized / committed by December 31, 2024. The Treasury has summarized the eligible uses of the funds as follows:

- **Support public health expenditures,** by funding COVID-19 mitigation efforts, medical expenses, behavioral healthcare, and certain public health and safety staff;

- **Address negative economic impacts caused by the public health emergency,** including economic harms to workers, households, small businesses, impacted industries, and the public sector;

- **Replace lost public sector revenue,** using this funding to provide government services to the extent of the reduction in revenue experienced due to the pandemic;

- **Provide premium pay for essential workers**, offering additional support to those who have borne and will bear the greatest health risks because of their service in critical infrastructure sectors, and

- **Invest in water, sewer, and broadband infrastructure**, making necessary investments to improve access to clean drinking water, support vital wastewater and stormwater infrastructure, and to expand access to broadband internet.

The Treasury was seeking feedback on its guidance up until July 16. Final guidance is therefore still pending.

The Treasury American Rescue Plan Act webpage can be found at:
https://home.treasury.gov/policy-issues/coronavirus/assistance-for-state-local-and-tribal-governments/state-and-local-fiscal-recovery-funds

While final guidance is still pending, the Treasury has issued initial reporting guidelines. The first reporting cutoff is July 31, 2021. The City has not utilized any of the funds to date and therefore it is anticipated it will be filing a report reflecting zero activity.

Initial Reporting Timelines / Requirements:

	1. Interim Report	2. Project and Expenditure Report
Contents	• Initial overview of status and uses of funding	• Types of projects funded • Financial data • Information on contracts, grants, and subawards over $50,000
Frequency & Submission Date	• One-time • By August 31, 2021 • Covers date of award through July 31, 2021	• Quarterly • By October 31, 2021 and 30 days after the end of each quarter thereafter

COMMUNITY GROUPS/INTERESTED PERSONS CONTACTED: N/A

FINANCIAL IMPACT: The receipt of the Fiscal Recovery Funds will have a positive material impact to the City. No funds have been captured in the FY2022 budget.

COMMUNITY DEVELOPMENT IMPACT: N/A

Respectfully submitted for Council consideration.

Prepared by: F. Scott Rathbun, Finance Director

Reviewed by:

Tara Henry, Legislative Assistant 7/15/2021

Recommended by:

Tim Gleason, City Manager

Attachments:

- FIN 1B ARP-Quick-Reference-Guide-FINAL-508a

U.S. DEPARTMENT OF THE TREASURY

Coronavirus State and Local Fiscal Recovery Funds

The American Rescue Plan will deliver $350 billion for state, local, territorial, and Tribal governments to respond to the COVID-19 emergency and bring back jobs.

The Coronavirus State and Local Fiscal Recovery Funds provide a substantial infusion of resources to help turn the tide on the pandemic, address its economic fallout, and lay the foundation for a strong and equitable recovery.

Funding Objectives

- **Support urgent COVID-19 response efforts** to continue to decrease spread of the virus and bring the pandemic under control
- **Replace lost public sector revenue** to strengthen support for vital public services and help retain jobs
- **Support immediate economic stabilization** for households and businesses
- **Address systemic public health and economic challenges** that have contributed to the inequal impact of the pandemic

Eligible Jurisdictions & Allocations

Direct Recipients

- States and District of Columbia ($195.3 billion)
- Counties ($65.1 billion)
- Metropolitan cities ($45.6 billion)
- Tribal governments ($20.0 billion)
- Territories ($4.5 billion)

Indirect Recipients

- Non-entitlement units ($19.5 billion)

Support Public Health Response

Fund COVID-19 mitigation efforts, medical expenses, behavioral healthcare, and certain public health and safety staff

Address Negative Economic Impacts

Respond to economic harms to workers, families, small businesses, impacted industries, and the public sector

Replace Public Sector Revenue Loss

Use funds to provide government services to the extent of the reduction in revenue experienced due to the pandemic

Premium Pay for Essential Workers

Offer additional support to those who have and will bear the greatest health risks because of their service in critical infrastructure sectors

Water and Sewer Infrastructure

Make necessary investments to improve access to clean drinking water and invest in wastewater and stormwater infrastructure

Broadband Infrastructure

Make necessary investments to provide unserved or underserved locations with new or expanded broadband access

For More Information: Please visit www.treasury.gov/SLFRP
For Media Inquiries: Please contact the U.S. Treasury Press Office at (202) 622-2960
For General Inquiries: Please email SLFRP@treasury.gov for additional information

Example Uses of Funds

Support Public Health Response

- **Services to contain and mitigate the spread of COVID-19,** including vaccination, medical expenses, testing, contact tracing, quarantine costs, capacity enhancements, and many related activities
- **Behavioral healthcare services**, including mental health or substance misuse treatment, crisis intervention, and related services
- **Payroll and covered benefits** for public health, healthcare, human services, and public safety staff to the extent that they work on the COVID-19 response

Replace Public Sector Revenue Loss

- **Ensure continuity of vital government services** by filling budget shortfalls
- **Revenue loss is calculated** relative to the expected trend, beginning with the last full fiscal year pre-pandemic and adjusted annually for growth
- **Recipients may re-calculate revenue loss** at multiple points during the program, supporting those entities that experience revenue loss with a lag

Water & Sewer Infrastructure

- **Includes improvements to infrastructure**, such as building or upgrading facilities and transmission, distribution, and storage systems
- **Eligible uses aligned to Environmental Protection Agency project categories** for the Clean Water State Revolving Fund and Drinking Water State Revolving Fund

Equity-Focused Services

- **Additional flexibility for the hardest-hit communities and families** to address health disparities, invest in housing, address educational disparities, and promote healthy childhood environments
- **Broadly applicable** to Qualified Census Tracts, other disproportionately impacted areas, and when provided by Tribal governments

Address Negative Economic Impacts

- **Deliver assistance to workers and families**, including support for unemployed workers, aid to households, and survivor's benefits for families of COVID-19 victims
- **Support small businesses** with loans, grants, in-kind assistance, and counseling programs
- **Speed the recovery of impacted industries**, including the tourism, travel, and hospitality sectors
- **Rebuild public sector capacity** by rehiring staff, replenishing state unemployment insurance funds, and implementing economic relief programs

Premium Pay for Essential Workers

- **Provide premium pay to essential workers**, both directly and through grants to third-party employers
- **Prioritize low- and moderate-income workers**, who face the greatest mismatch between employment-related health risks and compensation
- **Key sectors include** healthcare, grocery and food services, education, childcare, sanitation, and transit
- **Must be fully additive** to a worker's wages

Broadband Infrastructure

- **Focus on households and businesses** without access to broadband and those with connections that do not provide minimally acceptable speeds
- **Fund projects that deliver reliable service** with minimum 100 Mbps download / 100 Mbps upload speeds unless impracticable
- **Complement broadband investments** made through the Capital Projects Fund

Ineligible Uses

- **Changes that reduce net tax revenue** must not be offset with American Rescue Plan funds
- **Extraordinary payments into a pension fund** are a prohibited use of this funding
- **Other restrictions apply** to eligible uses

REGULAR AGENDA ITEM NO. 5.C.1

FOR COMMITTEE OF THE WHOLE: July 19, 2021

SPONSOR: City Council

WARD IMPACTED: City-Wide Impact

SUBJECT: Discussion regarding a Council Initiative submitted by Council Member Mathy proposing the City begin a 2 year trial program to send mental health crisis counselors out on emergency & non-emergency calls in addition to police or firefighter first responders, possibly in partnership with PATH, FUSE, or some other organization, as requested by the City Council.

RECOMMENDED MOTION:
To (1) have the initiative placed on a future City Council agenda for further consideration or action; (2) have staff evaluate and prepare an analysis on the proposed initiative and bring it back for further Council discussion; OR (3) deny the initiative being placed on a future agenda and/or having City staff evaluate and analyze the proposed initiative.

STRATEGIC PLAN LINK:
-Goal 5. Great Place – Livable, Sustainable City
-Goal 4. Strong Neighborhoods

STRATEGIC PLAN SIGNIFICANCE:
-Objective 5b. City decisions consistent with plans and policies
-Objective 4e. Strong partnership with residents and neighborhood associations

BACKGROUND: Per Chapter 2, Section 18.2A(2): Agenda items and voting, the Mayor and Council Members may put forth agenda initiatives by completing an Agenda Initiative Form and submitting it to the City Clerk. Upon submission, the form is added to the agenda of the next Committee of the Whole for consideration.

At the Committee of the Whole, a majority of the Council Members present can vote to: (1) have the initiative placed on a future City Council agenda for further consideration or action; (2) have staff evaluate and prepare an analysis on the proposed initiative and bring it back for further Council discussion; or (3) deny the initiative being placed on a future agenda and/or having City staff evaluate and analyze the proposed initiative. The same agenda initiative cannot be brought forward more than once in a six-month period unless two-thirds of the City Council votes to place the agenda initiative back on the table for consideration.

The attached Council Initiative by Council Member Mathy has been timely submitted to the City Clerk for consideration.

COMMUNITY GROUPS/INTERESTED PERSONS CONTACTED: N/A

FINANCIAL IMPACT: N/A

COMMUNITY DEVELOPMENT IMPACT: N/A

Respectfully submitted for Council consideration.

Prepared by: Leslie Yocum, City Clerk

Attachments:

- CC 1B Agenda Initiative Proposal - Mental Health Crisis Counselors_Mathy

CITY OF Bloomington ILLINOIS

MAYOR & ALDERMANIC
AGENDA INITIATIVE PROPOSAL FORM

SPONSOR: Jamie Mathy

PROPOSED INITIATIVE:

I am proposing the City begin a 2 year trial program where we send mental health crisis counselors out on emergency & non-emergency calls in addition to our police or firefighter first responders, possibly in partnership with PATH, FUSE, or some other organization. The goal of the trial program will be to see if we can effectively identify types of calls that a mental health crisis counselor can be dispatched out along side first responders that will result in residents getting the help they need, without the resident ending up arrested & in jail or being taken the the emergency room, both of which currently have a significant cost to our community. The program needs to track calls responded to, actions taken during the calls, and both short term & long term outcomes (if possible.)

ESTIMATED CITY STAFF TIME TO RESEARCH & PREPARE FULL COUNCIL MEMO ON PROPOSED INITIATIVE INCLUDING BACKGROUND AND ANY NECESSARY RESEARCH:

- ○ Nominal (less than 5 hours)
- ○ Moderate (5 to 10 hours)
- ◉ Significant (more than 10 hours)

ESTIMATED COST OF PROPOSED INITIATIVE: Unknown

WILL THE PROPOSED INITIATIVE REQUIRE A BUDGET AMENDMENT:

- ◉ Yes
- ○ No

WHAT CITY PROGRAMS OR STAFF ACTIVITIES ARE PROPOSED TO BE CUT OR REDUCED IN LIEU OF THE PROPOSED INITIATIVE, IF ANY:

2 possible funding sources - sales tax dollars currently allocated to mental health and/or tax revenue recieved by the sale of cannabis in Bloomington.

DATE SUBMITTED: 05/12/21

SIGNATURE

K:\ADMIN\DEPTWIDE\City Council