

**CITY OF
BLOOMINGTON
COMMITTEE OF THE
WHOLE MEETING
JULY 18, 2022**



COMPONENTS OF THE COUNCIL AGENDA

RECOGNITION AND PROCLAMATION

This portion of the meeting recognizes individuals, groups, or institutions publically, as well as those receiving a proclamation, or declaring a day or event.

PUBLIC COMMENT

Each regular City Council meeting shall have a public comment period not to exceed 30 minutes. Every speaker is entitled to speak for up to 3 minutes. To be considered for public comment, please complete a public comment card at least 5 minutes prior to the start of the meeting. The Mayor will randomly draw from the cards submitted. Public comment is a time to give comment. It is not a question and answer period and the City Council does not respond to public comments. Speakers who engage in threatening or disorderly behavior will have their time ceased.

CONSENT AGENDA

All items under the Consent Agenda are considered to be routine in nature and will be enacted by one motion. There will be no separate discussion of these items unless a Council Member, City Manager or Corporation Counsel so requests; in which event, the item will be removed from the Consent Agenda and considered in the Regular Agenda, which typically begins with Item No. 8.

The City's Boards and Commissions hold Public Hearings prior to some Council agenda items appearing on the Council's Meeting Agenda. Persons who wish to address the Council should provide new information that is pertinent to the issue before them.

PUBLIC HEARING

Items that require receiving public testimony will be placed on the agenda and noticed as a Public Hearing. Individuals have an opportunity to provide public testimony on those items that impact the community and/or residence.

REGULAR AGENDA

All items that provide the Council an opportunity to receive a presentation, ask questions of City Staff, seek additional information, or deliberate prior to making a decision will be placed on the Regular Agenda.

MAYOR AND COUNCIL MEMBERS

Mayor - Mboka Mwilambwe

City Council Members

Ward 1 - Grant Walch
Ward 2 - Donna Boelen
Ward 3 - Sheila Montney
Ward 4 - Julie Emig
Ward 5 - Nick Becker
Ward 6 - De Urban
Ward 7 - Mollie Ward
Ward 8 - Jeff Crabill
Ward 9 - Tom Crumpler

City Manager - Tim Gleason

Deputy City Manager - Billy Tyus

CITY LOGO DESIGN RATIONALE

The **CHEVRON** Represents:
Service, Rank, and Authority
Growth and Diversity
A Friendly and Safe Community
A Positive, Upward Movement and
Commitment to Excellence!

MISSION, VISION, AND VALUE STATEMENT

MISSION

To Lead, Serve and Uplift the
City of Bloomington

VISION

A Jewel of the Midwest Cities

VALUES

Service-Centered,
Results-Driven,
Inclusive

STRATEGIC PLAN GOALS

- Financially Sound City Providing Quality Basic Services
- Upgrade City Infrastructure and Facilities Grow the Local Economy
- Strong Neighborhoods
- Great Place - Livable, Sustainable City
- Prosperous Downtown Bloomington

AGENDA



COMMITTEE OF THE WHOLE - REGULAR SESSION MEETING AGENDA
GOVERNMENT CENTER CHAMBERS, 4TH FLOOR, ROOM #400
115 E. WASHINGTON STREET, BLOOMINGTON, IL 61701
MONDAY, JULY 18, 2022, 6:00 PM

1. Call to Order

2. Roll Call of Attendance

3. Public Comment

Individuals wishing to provide emailed public comment must email comments to publiccomment@cityblm.org at least 15 minutes before the start of the meeting. Individuals wishing to speak in-person or remotely may register at www.cityblm.org/register at least 5 minutes before the start of the meeting for in-person public comment and at least 15 minutes before the start of the meeting for remote public comment.

4. Consent Agenda

- A. Consideration and action to approve the Minutes of the May 16, 2022 Committee of the Whole Meeting, as requested by the City Clerk Department. *(Recommended Motion: The proposed Minutes be approved.)*

5. Regular Agenda

- A. Presentation regarding a proposed Housing Navigation Demonstration Project and associated Housing Stability Navigator position, as requested by the Administration Department. *(Recommended Motion: None; presentation only.)*
- B. Presentation, discussion, and potential direction related to Redistricting Map Options proposed by staff and residents, as requested by the City Clerk Department and the Administration Department. *(Recommended Motion: None; presentation/potential direction only.)*

6. City Manager's Report

7. Executive Session

8. Adjournment



CONSENT AGENDA ITEM NO. 4.A

FOR COUNCIL: July 18, 2022

WARD IMPACTED: City-Wide Impact

SUBJECT: Consideration and action to approve the Minutes of the May 16, 2022 Committee of the Whole Meeting, as requested by the City Clerk Department.

RECOMMENDED MOTION: The proposed Minutes be approved.

STRATEGIC PLAN LINK:

Goal 1. Financially Sound City Providing Quality Basic Services

STRATEGIC PLAN SIGNIFICANCE:

Objective 1d. City services delivered in the most cost-effective, efficient manner

BACKGROUND: The minutes of the meetings provided have been reviewed and certified as correct and complete by the City Clerk. In compliance with the Open Meetings Act, Council Proceedings must be approved thirty (30) days after the meeting or at the second subsequent regular meeting whichever is later. In accordance with the Open Meetings Act, Council Proceedings are available for public inspection and posted to the City's web site within ten (10) days after Council approval.

COMMUNITY GROUPS/INTERESTED PERSONS CONTACTED: N/A

FINANCIAL IMPACT: N/A

COMMUNITY DEVELOPMENT IMPACT: This request meets the following goals and objectives of the Bloomington Comprehensive Plan 2035: N/A

Respectfully submitted for consideration.

Prepared by: Amanda Stutsman, Deputy City Clerk

ATTACHMENTS:

[CLK 1B DRAFT_05-16-22 City Council Minutes - Regular Session](#)



MINUTES
COMMITTEE OF THE WHOLE CITY COUNCIL MEETING
MONDAY, MAY 16, 2022, 6:00 P.M.

The City Council convened in regular session in Government Center Chambers at 6:00 p.m., Monday, May 16, 2022. The meeting was called to order by Mayor Mboka Mwilambwe.

Roll Call

Attendee Name	Title	Status	Arrived
Mboka Mwilambwe	Mayor	Present	
Grant Walch	Council Member, Ward 1	Present	
Donna Boelen	Council Member, Ward 2	Present	
Sheila Montney	Council Member, Ward 3	Present	6:29 p.m.
Julie Emig	Council Member, Ward 4	Present	
Nick Becker	Council Member, Ward 5	Present	
De Urban	Council Member, Ward 6	Present	
Mollie Ward	Council Member, Ward 7	Present	
Jeff Crabill	Council Member, Ward 8	Present	
Tom Crumpler	Council Member, Ward 9	Present	

Public Comment

Mayor Mwilambwe read a statement of procedure for public comment. The following individuals provided in-person public comment: (1) Karen Urban; (2) Jordan Baker; (3) Kathy Norton; (4) Dava Brookslow; (5) Surena Fish; and (6) Carla Bailey-Smith. No emailed public comment was received.

Consent Agenda

Items listed on the Consent Agenda are approved with one motion; Items pulled by Council from the Consent Agenda for discussion are listed and voted on separately.

Council Member Ward made a motion, seconded by Council Member Boelen, that the Consent Agenda, including all items listed below, be approved as presented.

Item 4.A. Consideration and action to approve the Minutes of the April 11, 2022, Regular City Council Meeting, as requested by the City Clerk Department. (Recommended Motion: The proposed Minutes be approved.)

Mayor Mwilambwe directed the Clerk to call the roll:

AYES: Walch, Boelen, Emig, Becker, Urban, Ward, Crabill, Crumpler

ABSENT: Montney

Motion carried.

Regular Agenda

The following item was presented:

Item 5.A. Presentation on the American Rescue Plan, as requested by the Administration Department.

City Manager, Tim Gleason, reported that the City had received half of the awarded \$13,400,000 in American Rescue Plan Act (“ARPA”) funds. He reminded Council the deadlines for obligating and awarding funds. He then discussed \$7,000,000 in various improvement projects that were either approved, obligated, or to be considered. He stated that \$6,400,000 ARPA funds remained and added considerations for next steps to discuss areas of interest. He explained that staff sought Council’s input on categories of focus.

Council Member Boelen and City Manager Gleason discussed the potential to allocate funds for Economic Development and the City’s need to prove loss of revenue in that particular area as a result of COVID. Council Member Boelen referenced ARPA language. City Manager Gleason assured Council staff would do as directed. They then discussed the potential to increase fund use for water and sewer infrastructure projects. Council Member Boelen preferred that processing be done through the Economic & Community Development Department to ensure accountability and reporting measures.

Council Member Walch asked for confirmation on the amount of ARPA funds that remained to be allocated. City Manager Gleason responded, clarifying the remaining funds needed to be allocated into one of the categories presented. Council Member Walch strongly expressed his desire to allocate ‘found’ money to sewer infrastructure.

Council Member Ward supported sewer and street infrastructure, but recognized multiple needs within the community that she believed should be supported as well.

Council Member Emig asked if the City had the capacity to complete more road and sewer infrastructure if ARPA funds were allocated. City Manager Gleason stated that he would review the data and provide an answer to Council at a later time. She then asked if he saw any opportunities for more funds to be identified. He responded that staff were exploring potential grants. Council Member Emig expressed support to use ARPA funds for socio-economic needs.

Council Member Montney arrived at 6:29 p.m.

Council Member Crabill made a motion, seconded by Council Member Ward, to extend the discussion by 20 minutes.

Mayor Mwilambwe directed the Clerk to call the roll:

AYES: Walch, Boelen, Emig, Montney, Becker, Urban, Ward, Crabill, Crumpler.

Motion carried.

Council Member Crumpler expressed interest using ARPA funds to offer incentives for developers to infill within Bloomington, as well as the installation of broadband internet as the community moved more electronic.

Council Member Montney highlighted the financial significance of sewer issues in older homes within the City. She reminded Council that the City was only able to address 1.8% of the streets annually.

Council Member Crabill expressed interest in allocating additional funding annually to infrastructure repairs. He discussed various needs listed in the Economic Development Council's study, which included housing as a primary need. He noted using funds to revitalize downtown.

Council Member Becker stated that compromises needed to be made in order to use the ARPA funds to better the City. He added that the infrastructure needed to be addressed in order to avoid compounding problems.

Council Member Boelen noted a previous Council had ruled to utilize local companies, which penalized outside companies from bidding. She suggested reconsidering that rule.

The following item was presented:

Item 5.B. Presentation of the myBloomington App, as requested by the Administration Department.

City Manager Gleason provided a brief overview of the app myBloomington's history.

Katherine Murphy, Communications & External Affairs Manager, provided a more in-depth history of the app, which was introduced in 2015. She explained that residents can access the portal at any time and that it could be used to submit requests such as pothole repair, property maintenance complaints, garbage collection issues, and grass complaints. She compared usage of the app from March to December in 2015 of 372 requests to the 2021 calendar year with 10,456 requests. She then discussed system upgrades and improvements.

Council Member Crumpler and Mrs. Murphy discussed the relationship between the Hub and the App. She stated they are one and the same, in that requests at the Hub are entered into the App.

Council Member Crabill stated that he had not noticed any changes to the App. Mrs. Murphy noted that staff continued to add additional categories. Council Member Crabill then asked about other added features and Mrs. Murphy stated that residents could now add comments. He then asked who was in charge of assigning priorities. She explained that it was determined by the assigned department. Council Member then discussed visibility of the App. Council Member Crabill and Craig McBeath, Director of Information Technology, discussed searchability of the App. Council Member Crabill encouraged residents to give the App a try and if their issue is not resolved, then contact their Council Member.

Council Member Boelen pointed out that photos could be uploaded and that follow up emails could be received.

Council Member Emig asked how to make the technology more accessible. Council Member Emig and Mrs. Murphy then discussed the possibility of developing a QR code.

Council Member Walch asked about the most frequent requests, as well as the average response time. Mrs. Murphy stated that the App greatly reduced staff time and mentioned a few common requests.

Council Member Ward suggested ways to submit or mark requests as higher priority.

Council Member Montney suggested tracking fulfillment time to see progression over time.

Council Member Becker asked how old requests not resolved were addressed. Mrs.

Murphy stated that she was in charge of escalating those requests. He then commented to issues with receiving email notifications or follow-up when issues were reported via the Hub.

City Manager's Report

City Manager Gleason highlighted the City's new hires, upcoming educational classes, and pool passes going on sale.

Executive Session

No Executive Session was held.

Adjournment

Council Member Boelen made a motion seconded by Council Member Ward, that the meeting be adjourned.

Mayor Mwilambwe directed the Clerk to call the roll:

Motion carried (viva voce).

The meeting adjourned at 7:14 p.m.

CITY OF BLOOMINGTON

ATTEST

Mboka Mwilambwe, Mayor

Amanda Stutsman, Deputy City Clerk



REGULAR AGENDA ITEM NO. 5.A

FOR COUNCIL: July 18, 2022

WARD IMPACTED: City-Wide Impact

SUBJECT: Presentation regarding a proposed Housing Navigation Demonstration Project and associated Housing Stability Navigator position, as requested by the Administration Department.

RECOMMENDED MOTION: None; presentation only.

STRATEGIC PLAN LINK:
Goal 4. Strong Neighborhoods

STRATEGIC PLAN SIGNIFICANCE:
Objective 4e. Strong partnership with residents and neighborhood associations

BACKGROUND: Members of the United Way of McLean County Housing Assistance Coalition will make a presentation regarding a proposed Housing Navigation Demonstration Project and associated request for a Housing Stability Navigator position.

COMMUNITY GROUPS/INTERESTED PERSONS CONTACTED: N/A

FINANCIAL IMPACT: N/A

COMMUNITY DEVELOPMENT IMPACT: This request meets the following goals and objectives of the Bloomington Comprehensive Plan 2035: N/A

Respectfully submitted for consideration.

Prepared by: Billy Tyus, Deputy City Manager



REGULAR AGENDA ITEM NO. 5.B

FOR COUNCIL: July 18, 2022

WARD IMPACTED: City-Wide Impact

SUBJECT: Presentation, discussion, and potential direction related to Redistricting Map Options proposed by staff and residents, as requested by the City Clerk Department and the Administration Department.

RECOMMENDED MOTION: None; presentation/potential direction only.

STRATEGIC PLAN LINK:

Goal 1. Financially Sound City Providing Quality Basic Services

STRATEGIC PLAN SIGNIFICANCE:

Objective 1c. Engaged residents that are well informed and involved in an open governance process

BACKGROUND: Resolution 2022-09 was approved on March 28, 2022 and later amended via Resolution 2022-22 on June 13, 2022. Together both Resolutions set forth a policy and process on the upcoming reconfiguration of the City's nine wards in light of population differentiations highlighted by the 2020 census. Resolution 2022-22 extended the submission deadline to allow residents more time to submit map proposals. The law requires that wards be near and equal in population with as compact and contiguous territory as practicable. Pursuant to the "one person one vote" principle, there should not be more than a 10% disparity in population amongst the wards. The 2020 census data shows deviations exceeding 10% in two wards, meaning that the City needs to approve a new ward map to make the wards as nearly as equal in population as possible. Initial data shows a balanced ward would contain approximately 8,742 people. Based on the new census data, Ward 7 only has 7,711 people (an 11.79% deviation) and Ward 8 has approximately 10,973 people (a 25.52% deviation).

Although only two wards have more than a 10% deviation, it is anticipated the boundaries of several wards will need to be modified to achieve balance. The next municipal election is April 4, 2023, and candidates for municipal office can begin circulating petitions around August 30, 2022. Accordingly, Council should ideally have a new ward map adopted prior to the start of petition circulation.

City staff have worked to develop new proposed ward maps using GIS redistricting software. This software allows staff to create maps taking into consideration all the legally required factors of compactness, contiguousness, and population deviation. Detailed information regarding the redistricting process, as well as staff's proposed maps, were made available on the City's website to allow residents the opportunity to also draft and propose additional map options. The deadline for resident map submissions was June 30, 2022. One map was received and was provided to Council on July 1, 2022 to be added to their consideration.

The proposed maps (see attached), both those drafted by staff and by a resident, were formally presented to Council and the public at the Council meeting on July 11, 2022. This presentation and discussion will give Council the opportunity to provide direction to City staff on the next steps.

COMMUNITY GROUPS/INTERESTED PERSONS CONTACTED: Information on redistricting, including the proposed maps, has been made available on the City's website. Residents were encouraged to create and propose map options. Redistricting Resolutions appeared on two prior Council agendas: March 28, 2022 and June 13, 2022. Proposed maps submitted by staff and residents were presented at the July 11, 2022 Council meeting.

FINANCIAL IMPACT: N/A

COMMUNITY DEVELOPMENT IMPACT: This request meets the following goals and objectives of the Bloomington Comprehensive Plan 2035: N/A

Respectfully submitted for consideration.

Prepared by: Leslie Yocum, City Clerk

ATTACHMENTS:

[CLK 2B Proposed Redistricting STAFF Plan 1](#)
[CLK 2C Proposed Redistricting STAFF Plan 2](#)
[CLK 2D Proposed Redistricting STAFF Plan 3](#)
[CLK 2E Proposed Redistricting STAFF Plan 4](#)
[CLK 2F Proposed Redistricting PUBLIC Plan 1](#)
[CLK 2G Res. No. 2022-22](#)

Proposed Ward Redistricting Plan 1 (Minimal Moves)

Legend

- Council Member Precinct
- 01

Precincts
- Ward (population)

Ward 1 (8,284)

Ward 2 (8,947)

Ward 3 (9,223)

Ward 4 (8,211)

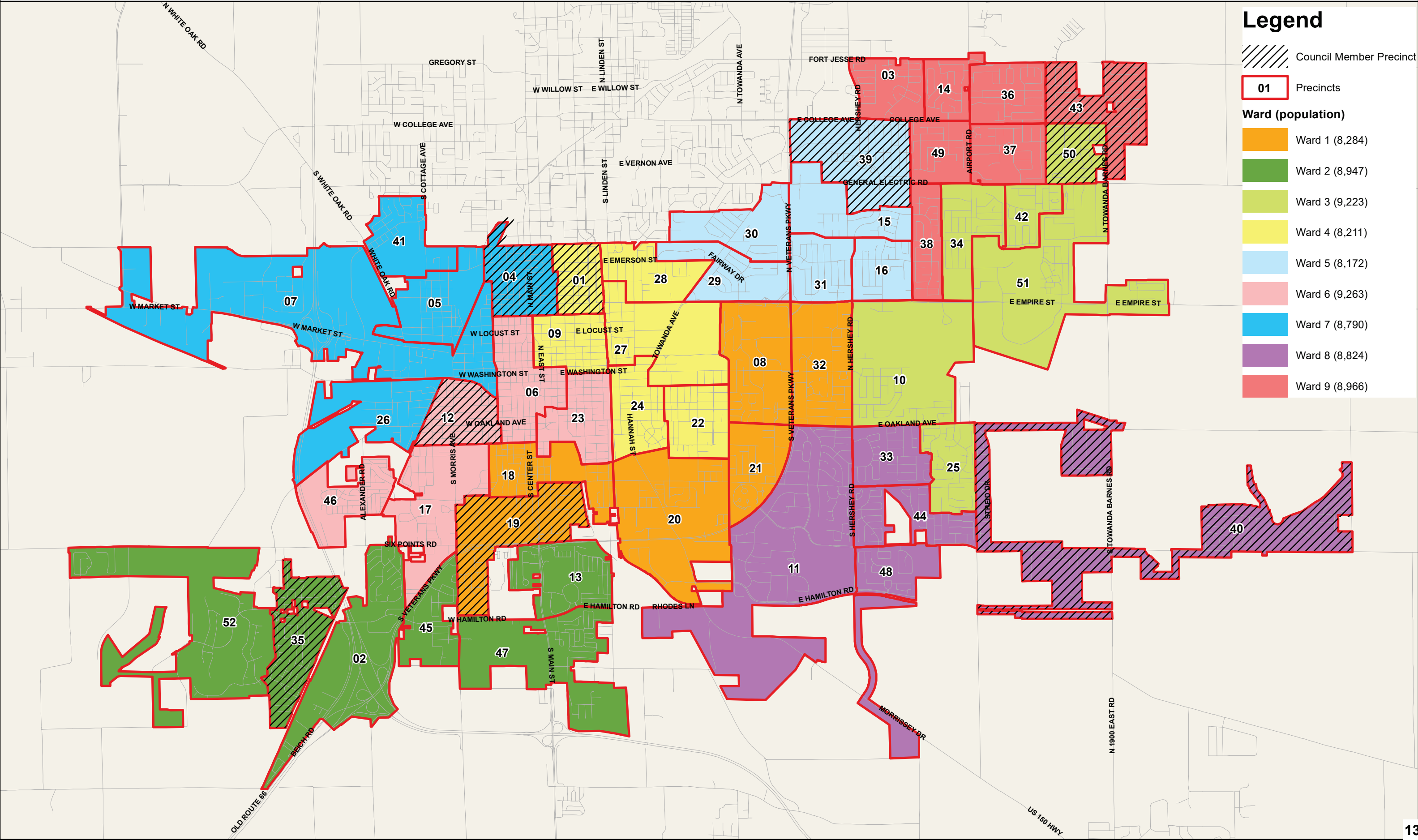
Ward 5 (8,172)

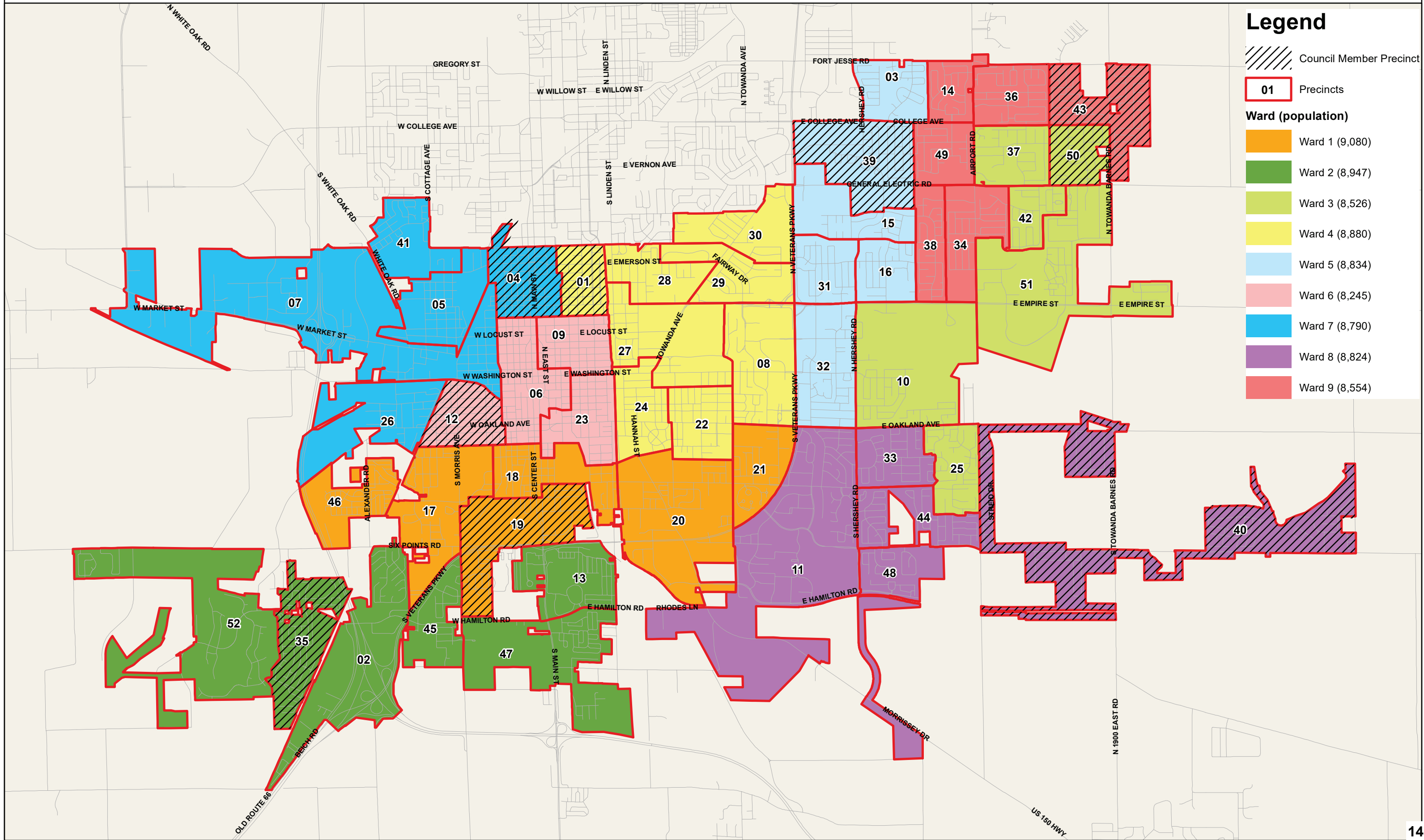
Ward 6 (9,263)

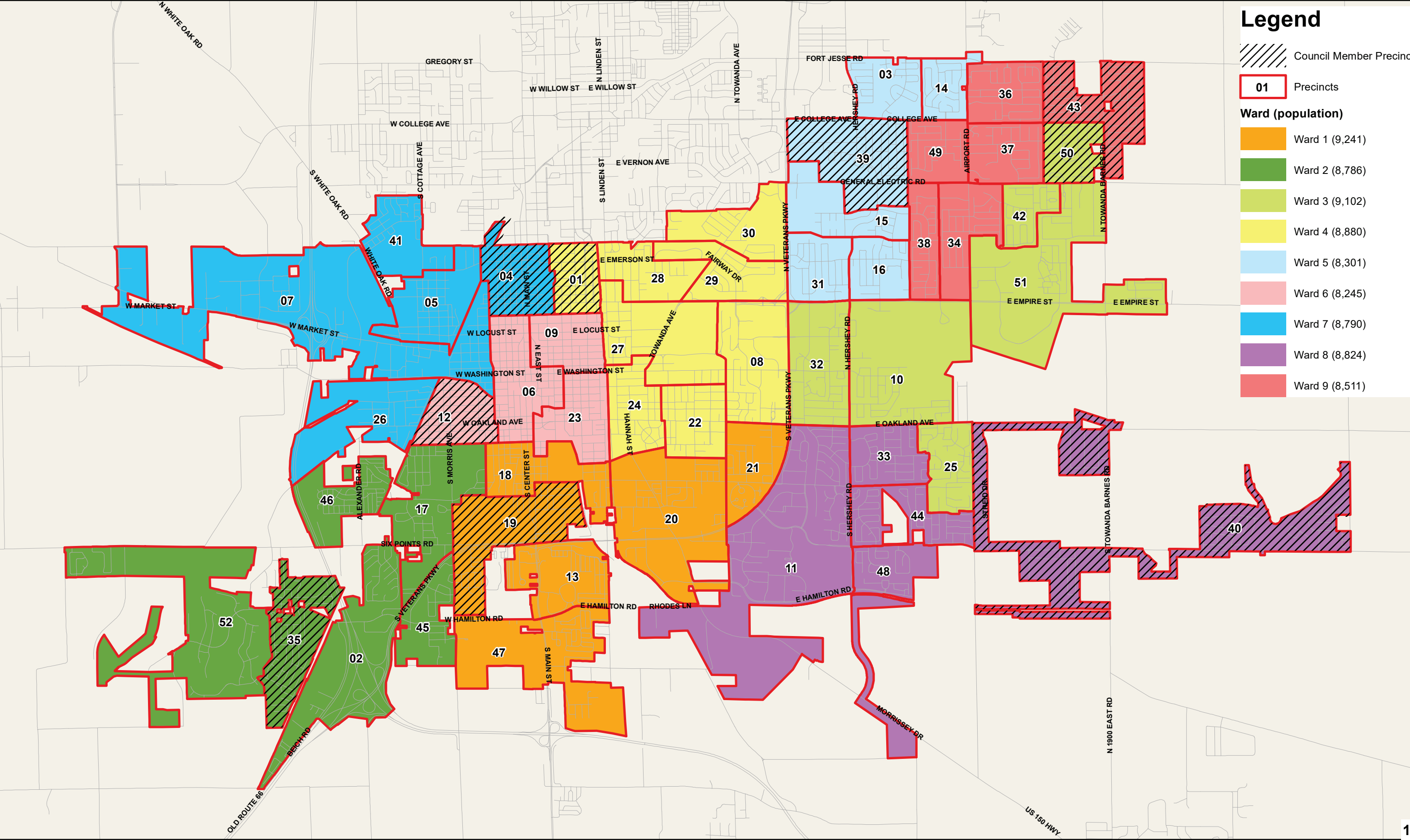
Ward 7 (8,790)

Ward 8 (8,824)

Ward 9 (8,966)







Proposed Ward Redistricting Plan 4

Legend

- Council Member Precinct
- 01

Precincts
- Ward (population)

1 (9,080)

2 (8,947)

3 (9,102)

4 (8,880)

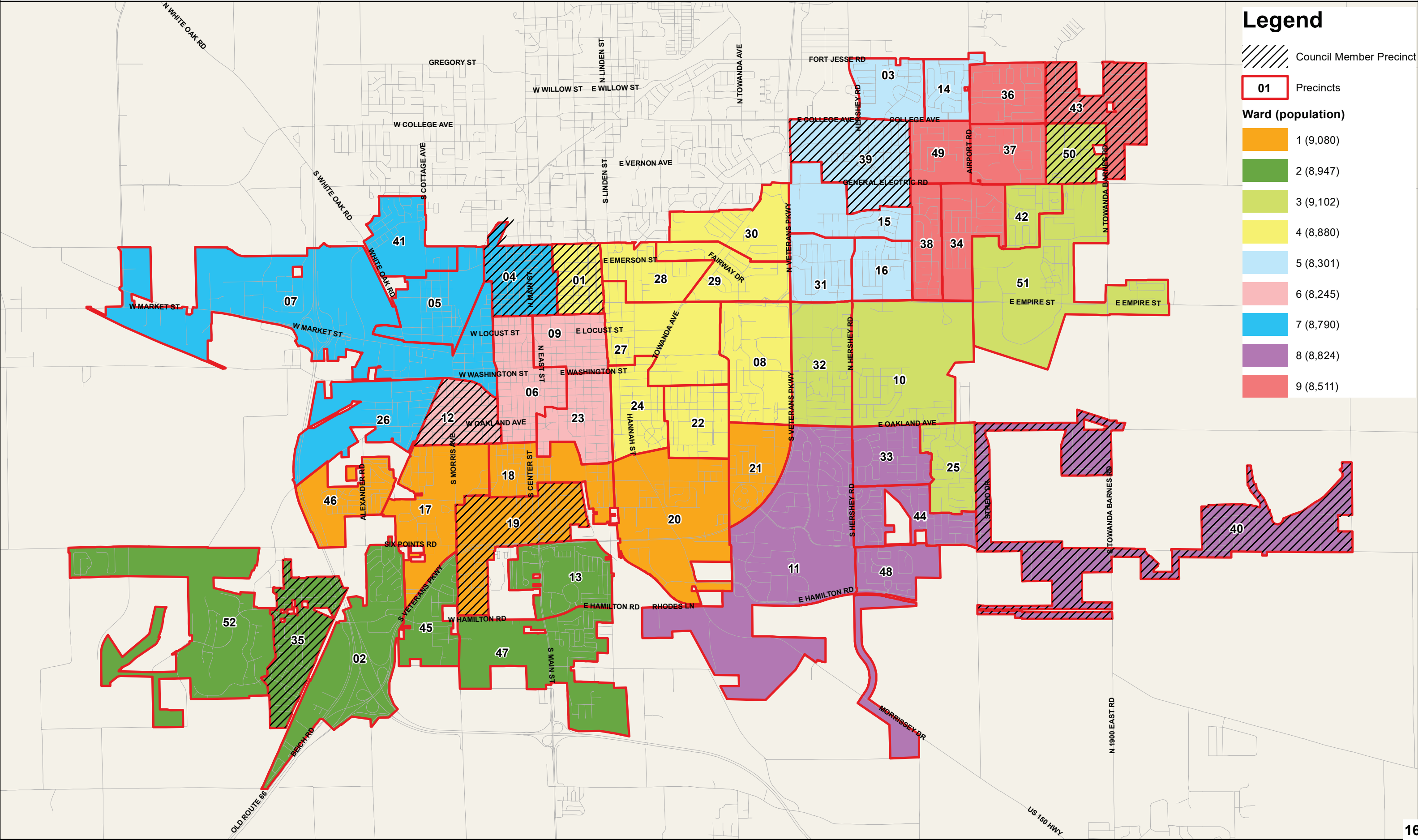
5 (8,301)

6 (8,245)

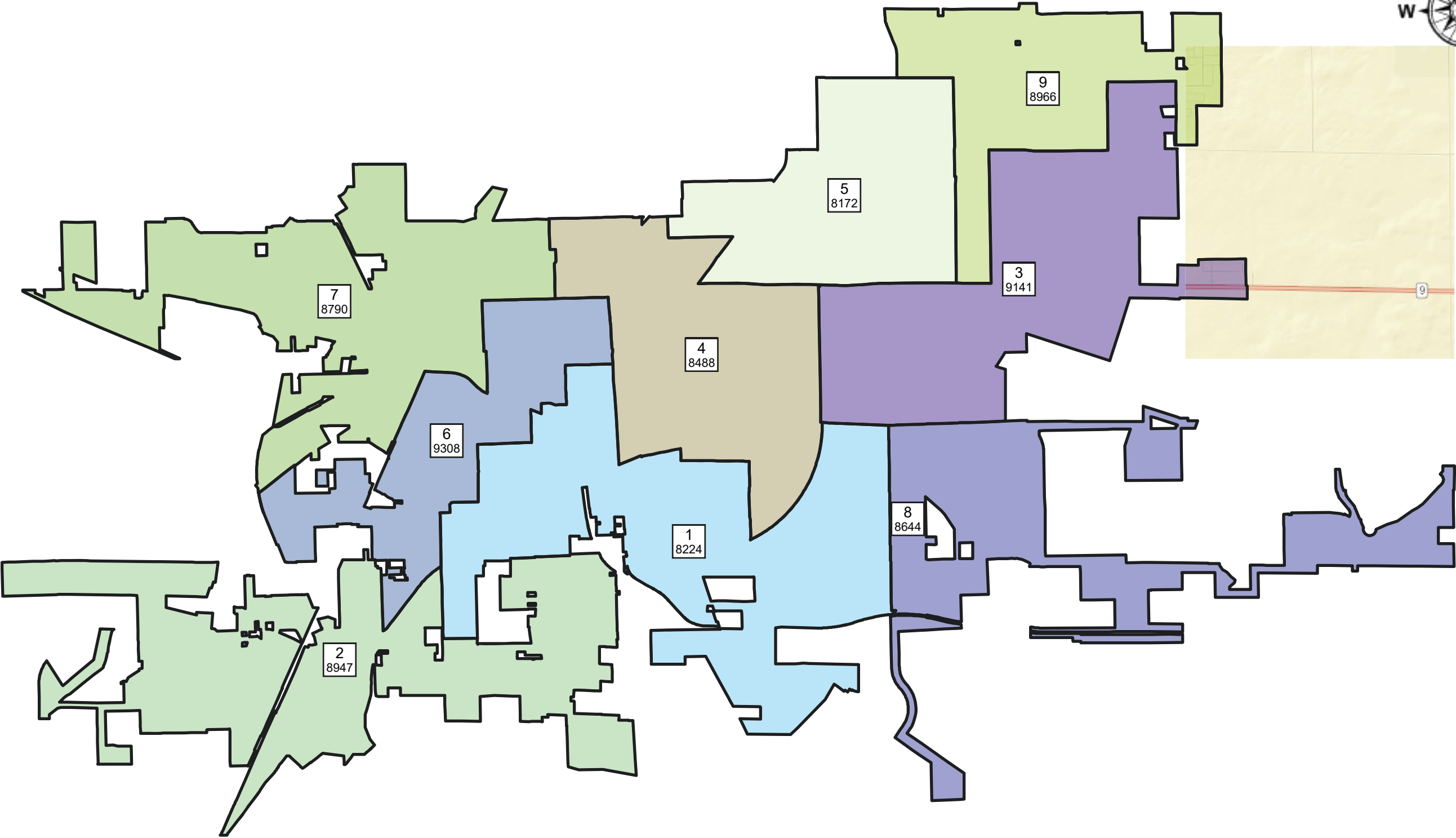
7 (8,790)

8 (8,824)

9 (8,511)



Public Plan 1



RESOLUTION NO. 2022 - 22

A RESOLUTION AMENDING RESOLUTION 2022-09 REGARDING REDISTRICTING

WHEREAS, the City of Bloomington is a home rule unit of local government with authority to legislate in matters concerning its local government and affairs; and

WHEREAS, the law requires wards to be as nearly and equal in population as possible; and

WHEREAS, the form of government adopted by the City provides for nine (9) council members to be elected from nine (9) different wards; and

WHEREAS, the City has recently received revised census figures for the entire City; and

WHEREAS, the City Council approved Resolution 2022-09, a Resolution Approving a Policy Relative to Redistricting, on March 28, 2022; and

WHEREAS, the City Council desires to amend Resolution 2022-09 to extend the time for the public to review and provide alternate map options and the City Council's consideration of proposed ward maps.

NOW THEREFORE BE IT RESOLVED by the City Council of the City of Bloomington, McLean County, Illinois:

Section 1. Recitals. The above recitals are incorporated into this Section 1 as if fully stated herein.

Section 2. Amendment. Section 2 of Resolution 22-09 shall be amended by replacing subsections H, I and J in their entireties as follows:

- H. The City staff shall make available on the City's website information showing precincts and populations so that residents may formulate their own potential options for redistricting. Any resident desiring to submit a proposed new ward map must submit it in writing. The submissions shall be easily duplicable. Any such options must be submitted on or before June 30, 2022, to the City Clerk
- I. The City Manager shall schedule a time for City Council to study, consider, and provide direction on the various map options presented by staff, as well as those submitted by residents, at the City Council meeting on July 11, 2022.
- J. Unless the City Council directs otherwise, the City Manager shall place an ordinance amending the districts on the agenda for the regular meeting on July 25, 2022.

Section 3. Effective Date. This Resolution shall be in full force and effect upon the passage and approval.

PASSED this 13th day of June 2022.

APPROVED this 14th day of June 2022.

CITY OF BLOOMINGTON

Mboka M. [Signature], Mayor

ATTEST

Leslie Smith-Yocum, City Clerk

