

CITY OF
BLOOMINGTON
COMMITTEE OF THE
WHOLE MEETING
JUNE 19, 2023



COMPONENTS OF THE COUNCIL AGENDA

RECOGNITION AND PROCLAMATION

This portion of the meeting recognizes individuals, groups, or institutions publically, as well as those receiving a proclamation, or declaring a day or event.

PUBLIC COMMENT

Each regular City Council meeting shall have a public comment period not to exceed 30 minutes. Every speaker is entitled to speak for up to 3 minutes. To be considered for public comment, please complete a public comment card at least 5 minutes prior to the start of the meeting. The Mayor will randomly draw from the cards submitted. Public comment is a time to give comment. It is not a question and answer period and the City Council does not respond to public comments. Speakers who engage in threatening or disorderly behavior will have their time ceased.

CONSENT AGENDA

All items under the Consent Agenda are considered to be routine in nature and will be enacted by one motion. There will be no separate discussion of these items unless a Council Member, City Manager or Corporation Counsel so requests; in which event, the item will be removed from the Consent Agenda and considered in the Regular Agenda, which typically begins with Item No. 8.

The City's Boards and Commissions hold Public Hearings prior to some Council agenda items appearing on the Council's Meeting Agenda. Persons who wish to address the Council should provide new information that is pertinent to the issue before them.

PUBLIC HEARING

Items that require receiving public testimony will be placed on the agenda and noticed as a Public Hearing. Individuals have an opportunity to provide public testimony on those items that impact the community and/or residence.

REGULAR AGENDA

All items that provide the Council an opportunity to receive a presentation, ask questions of City Staff, seek additional information, or deliberate prior to making a decision will be placed on the Regular Agenda.

MAYOR AND COUNCIL MEMBERS

Mayor - Mboka Mwilambwe

City Council Members

Ward 1 - Jenna Kearns
Ward 2 - Donna Boelen
Ward 3 - Sheila Montney
Ward 4 - John Danenberger
Ward 5 - Nick Becker
Ward 6 - Cody Hendricks
Ward 7 - Mollie Ward
Ward 8 - Kent Lee
Ward 9 - Tom Crumpler

City Manager - Tim Gleason

Deputy City Manager - Billy Tyus

Deputy City Manager - Jeff Jurgens

CITY LOGO DESIGN RATIONALE

The **CHEVRON** Represents:
Service, Rank, and Authority
Growth and Diversity
A Friendly and Safe Community
A Positive, Upward Movement and
Commitment to Excellence!

MISSION, VISION, AND VALUE STATEMENT

MISSION

To Lead, Serve and Uplift the
City of Bloomington

VISION

A Jewel of the Midwest Cities

VALUES

Service-Centered,
Results-Driven,
Inclusive

STRATEGIC PLAN GOALS

- Financially Sound City Providing Quality Basic Services
- Upgrade City Infrastructure and Facilities Grow the Local Economy
- Strong Neighborhoods
- Great Place - Livable, Sustainable City
- Prosperous Downtown Bloomington

AGENDA



COMMITTEE OF THE WHOLE - REGULAR SESSION MEETING AGENDA
GOVERNMENT CENTER BOARDROOM, 4TH FLOOR, ROOM #400
115 E. WASHINGTON STREET, BLOOMINGTON, IL 61701
MONDAY, JUNE 19, 2023, 6:00 PM

1. Call to Order

2. Roll Call of Attendance

3. Public Comment

Individuals wishing to provide emailed public comment must email comments to publiccomment@cityblm.org at least 15 minutes before the start of the meeting. Individuals wishing to speak in-person or remotely may register at www.cityblm.org/register at least 5 minutes before the start of the meeting for in-person public comment and at least 15 minutes before the start of the meeting for remote public comment.

4. Consent Agenda

Items listed on the Consent Agenda are approved with one motion; Items pulled by Council from the Consent Agenda for discussion are listed and voted on separately.

- A. Consideration and action to approve the Minutes of the April 17, 2023 Regular Committee of the Whole Meeting, as requested by the City Clerk Department. *(Recommended Motion: The proposed Minutes be approved.)*

5. Regular Agenda

- A. Presentation and Discussion of the Public Works Water Capital Improvement Plan, as requested by the Public Works Department. *(Recommended Motion: None; Presentation only.) (Presentation by Tim Gleason, City Manager; Kevin Kothe, Public Works Director; Bob Yehl, Asst. Public Works Director; and Brett Lueschen, Water Operations Manager, 20 minutes; and City Council Discussion, 30 Minutes.)*

6. Council Member Initiatives

- A. Discussion on Council Member Ward's Agenda Initiative Proposal to Create a Special Commission to Develop a Comprehensive Plan to Address the Issue of Gun Violence Locally, as requested by the City Clerk Department. *(Recommended Motion: None; Discussion only.) (Presentation by Mollie Ward, Council Member, and Tim Gleason, City Manager, 20 minutes; and City Council Discussion, 30 Minutes.)*

7. City Manager's Report

8. Executive Session

9. Adjournment

Individuals with disabilities planning to attend the meeting who require reasonable accommodations to observe and/or participate, or who have questions about the accessibility of the meeting, should contact the City's ADA Coordinator at 309-434-2468 mhurt@cityblm.org.



CONSENT AGENDA ITEM NO. 4.A.

FOR COUNCIL: June 19, 2023

WARD IMPACTED: City-Wide Impact

SUBJECT: Consideration and action to approve the Minutes of the April 17, 2023 Regular Committee of the Whole Meeting, as requested by the City Clerk Department.

RECOMMENDED MOTION: The proposed Minutes be approved.

STRATEGIC PLAN LINK:

Goal 1. Financially Sound City Providing Quality Basic Services

STRATEGIC PLAN SIGNIFICANCE:

Objective 1d. City services delivered in the most cost-effective, efficient manner

BACKGROUND: The minutes of the meetings provided have been reviewed and certified as correct and complete by the City Clerk. In compliance with the Open Meetings Act, Council minutes must be approved thirty (30) days after the meeting or at the second subsequent regular meeting, whichever is later. In accordance with the Open Meetings Act, Council minutes are available for public inspection and posted to the City's website within ten (10) days after Council approval.

COMMUNITY GROUPS/INTERESTED PERSONS CONTACTED: N/A

FINANCIAL IMPACT: N/A

AMERICAN RESCUE PLAN FUNDING IMPACT: N/A

COMMUNITY DEVELOPMENT IMPACT: This request meets the following goals and objectives of the Bloomington Comprehensive Plan 2035: N/A

Respectfully submitted for consideration.

Prepared by: Amanda Stutsman, Deputy City Clerk

ATTACHMENTS:

[CLK 1B DRAFT Minutes](#)



MINUTES
COMMITTEE OF THE WHOLE - REGULAR SESSION
MONDAY, APRIL 17, 2023, 6:00 P.M.

The Committee of the Whole convened in regular session in the Government Center Boardroom at 6:00 P.M. Mayor Mboka Mwilambwe called the meeting to order and led the Pledge of Allegiance, ending with a moment of silent prayer/reflection.

Roll Call

Attendee Name	Title	Status
Mboka Mwilambwe	Mayor	Present
Grant Walch	Council Member, Ward 1	Present
Donna Boelen	Council Member, Ward 2	Present
Sheila Montney	Council Member, Ward 3	Present
Julie Emig	Council Member, Ward 4	Present
Nick Becker	Council Member, Ward 5	Present
De Urban	Council Member, Ward 6	Present
Mollie Ward	Council Member, Ward 7	Present
Jeff Crabill	Council Member, Ward 8	Present
Tom Crumpler	Council Member, Ward 9	Present

Public Comment

No public comment was received.

Consent Agenda

Items listed on the Consent Agenda are approved with one motion; Items pulled by Council from the Consent Agenda for discussion are listed and voted on separately.

Council Member Boelen made a motion, seconded by Council Member Urban, to approve the Consent Agenda as presented.

Item 4.A. Consideration and Action to Approve the Minutes of the February 20, 2023, Regular Committee of the Whole Meeting, as requested by the City Clerk Department. (Recommended Motion: The proposed Minutes be approved.)

Mayor Mwilambwe directed the Clerk to call roll:

AYES: Walch, Boelen, Montney, Emig, Becker, Urban, Ward, Crabill, Crumpler

Motion carried.

Regular Agenda

The following item was presented:

Item 5.A. Presentation and Discussion of Connect Transit's Budget, as requested by the Administration Department.

City Manager Tim Gleason introduced the Item and welcomed Connect Transit Board Chair, Ryan Whitehouse, and David Braun, Connect Transit General Manager. They provided

an overview of Connect Transit as an organization, its function, and budget. Mr. Braun compared ridership from Fiscal Year (FY) 2018 to FY 2023 and discussed budgeted services, as well as changes expected in the upcoming FY and new planned service programs. He went on to compare the 2023 and 2024 budgets, noting key changes, and sharing that Connect Transit would not be requesting additional funding for the upcoming fiscal year.

Council Member Boelen and Mr. Braun discussed the Micro-Transit program and how the census changes affected the budget.

Council Member Walch and Mr. Braun discussed potential fixes for underproductive fixed bus routes, as well as how routes were influenced by the Americans with Disability Act ("ADA").

Council Member Boelen made a motion, seconded by Council Member Ward, to amend Council discussion time by 15 minutes.

Mayor Mwilambwe directed the Clerk to call roll:

AYES: Walch, Boelen, Montney, Emig, Becker, Urban, Ward, Crabill, Crumpler

Motion carried.

Council Member Emig expressed support for the Micro-Transit program and then discussed the Van-pool program with Mr. Braun.

Council Member Crumpler expressed appreciation for bus driver incentives being offered.

Council Member Ward suggested additional transportation services be added to service medical needs in rural areas. Mr. Braun explained that Connect Transit could only serve the City and Town of Normal and that Showbus serviced rural areas of McLean County.

The following item was presented:

Item 5.B. Presentation and Discussion of the Bloomington Public Library Expansion and Renovation Project Update, as requested by the Bloomington Public Library.

Jeanne Hamilton, Library Director, discussed education, innovation, collaboration, and accessibility improvements that would address current and future Library needs. She explained where the project stood today and shared that it would be completed by the end of 2023. She provided photos of current construction and discussed ongoing fundraising efforts, as well as the project's budget.

Julian Westerhout, Library Board President, recognized Mrs. Hamilton and Library staff for their hard work and tremendous project management.

Council Member Boelen and Mr. Westerhout discussed the parking development.

Council Member Ward and Mrs. Hamilton discussed outdoor meeting spaces.

Council Member Boelen suggested additional outdoor programming in the planned retention basin.

The following item was presented:

Item 5.C. Presentation on the O'Neil Park & Pool Project Status, as requested by the Parks & Recreation Department and the Administration Department.

City Manager Gleason introduced the Item and recognized Eric Veal, Parks & Recreation Director, for his work on the O'Neil Park & Pool project.

Mr. Veal recognized various staff members, as well as P.J. Hoerr, the general contractor, for their work. He discussed many elements of the project and regrettably announced that it would not be completed by Memorial Day 2023 due to various setbacks. He highlighted the City receiving an additional grant for landscaping and shared photos.

City Manager Gleason discussed the setbacks in more detail noting the project would remain on budget.

Council Member Ward thanked Mr. Veal for his transparency on the project.

Council Member Urban and Mr. Veal discussed the financial impact of postponing operations for a season.

Council Member Boelen and Mr. Veal discussed the possibility of opening the splash pad. She expressed interest in pool pass fees.

Council Member Walch cautioned about costs associated with filling pools during non-use times. Mr. Veal explained the pools had to be filled and drained a few times per Illinois Environmental Protection Agency regulations and licensing purposes.

Council Member Emig and Mr. Veal discussed potential to add a dog park.

The following item was presented:

Item 5.D. Presentation on the American Rescue Plan Act (ARPA) Disproportionately Impacted Small Business Rehabilitation Grants, the ARPA Socio-Economic Non- Profit Grants, and the Affordable Housing Rehabilitation Grants Programs in Furtherance of the ARPA, as requested by the Economic & Community Development Department.

City Manager Gleason introduced the Item.

Melissa Hon, Economic & Community Development Director, presented the status of the American Rescue Plan Act ("ARPA") grant programs: (1) Disproportionately Impacted Small Business Rehabilitation program; (2) Socio-Economic Non-Profit program; and (2) Affordable Housing Rehabilitation grant program. She described each program including requirements and maximum funds available. She reminded the community how to apply for the programs.

Council Member Crabill and Ms. Hon discussed the application process and eligibility requirements.

Council Member Ward confirmed options for funding interior and exterior projects.

Council Member Boelen expressed appreciation for the programs.

Council Member Walch recommended submission timeline improvements ensuring equal opportunity to all.

Council Member Urban and Ms. Hon discussed eligibility for residents in all types of housing.

The following item was presented:

Item 5.E. Presentation and Discussion on a Draft Americans with Disabilities Act (ADA) Transition Plan, as requested by the Administration Department.

City Manager Gleason introduced the Item and provided a brief history of the City's Americans with Disabilities Act ("ADA") Transition Plan.

Michael Hurt, Chief Diversity & Inclusion Officer, presented an overview of the updated Plan, the evaluation process of all City properties, as well as new ADA Transition Plan elements including an updated Grievance Process. He also discussed recent diversity and inclusion training City staff had completed to become an Autism Friendly workplace.

Mayor Mwilambwe commended staff for their work to become more diverse and inclusive.

Council Member Crumpler and Mr. Hurt discussed continued efforts to evaluate all of the City's parks.

Council Member Crabill and Mr. Hurt discussed LifeCil's regular input to the Plan, as well as staff's intent to add additional protected classes to the Plan in the future.

Council Member Walch expressed appreciation for the ease of use and accessibility of all the associated webpages. They discussed future plans for continued building assessments.

Council Member Boelen and Mr. Hurt talked about Public Works' involvement in evaluating sidewalks for ADA compliance.

Council Member Ward expressed appreciation for the Plan and noted it had been one of her initial Council Member Initiatives.

Mr. Hurt recognized Phil Melder, Technical Business Analyst, for his significant contribution to the project.

The following item was presented:

Item 5.F. Presentation of Diversity Procurement Proposal, as requested by the Administration Department and the Legal Department.

City Manager Gleason introduced the Item.

Mr. Hurt discussed the importance of diversifying City vendors and contractors. He explained the proposed Item would aid in fostering inclusivity and, ultimately, increase diversity on City-funded projects over \$50,000. Mr. Hurt discussed similar programs in other similar-sized Illinois municipalities and described contract clauses that would require contractors to seek out minority workers and better position minority and woman owned businesses in receiving City contracts. He then discussed avenues the City would take to aid contractors in meeting said requirements, as well as laid out the steps that would be taken when goals were not met.

Council Member Ward, Mr. Hurt, and Deputy City Manager, Billy Tyus, discussed other municipalities.

Council Member Boelen discussed how the City's current procurement language of "lowest responsible bidder" would be affected by the program. Corporation Counsel, Jeff Jurgens, clarified the City would require bidders to provide good faith documentation to be deemed a responsive bidder.

Council Member Emig supported an annual evaluation of the program and pointed out the additional workload that would be required of staff.

Council Member Crabill expressed his appreciation for the proposal.

Council Member Becker shared a concern he had received from a small business owner who had difficulty diversifying their workforce. Mr. Tyus and Mr. Jurgens shared ways in which demonstrated efforts would keep the contractor from being penalized under the program.

City Manager's Report

City Manager Gleason discussed multiple upcoming events Downtown and noted Parks & Recreation's Summer Program Guide being available. He recognized multiple new staff members and announced that the City would soon gain another Deputy City Manager. He shared that Jeff Jurgens, current Corporation Counsel, would step into the on May 1, 2023.

Mr. Jurgens thanked the City Manager and Council for the opportunity.

Executive Session

Council Member Ward made a motion, seconded by Council Member Boelen, to enter into Executive Session per Section 2(c)(12) of 5 ILCS 120 to discuss a Claim Settlement and Section 2(c)(21) of 5 ILCS 120 to discuss the Semi-Annual Review of Minutes.

Mayor Mwilambwe directed the Clerk to call roll:

AYES: Walch, Boelen, Montney, Emig, Becker, Urban, Ward, Crabill, Crumpler

Motion carried.

Council entered Executive Session at 8:21 P.M.

Adjournment

Council Member Ward made a motion, seconded by Council Member Emig, to return to open session and adjourn the meeting.

Mayor Mwilambwe directed the Clerk to call roll:

AYES: Walch, Boelen, Montney, Emig, Becker, Urban, Ward, Crabill, Crumpler

Motion carried (viva voce).

The meeting adjourned at 8:47 P.M.

CITY OF BLOOMINGTON

ATTEST

Mboka Mwilambwe, Mayor

Amanda Stutsman, Deputy City Clerk



REGULAR AGENDA ITEM NO. 5.A.

FOR COUNCIL: June 19, 2023

WARD IMPACTED: City-Wide Impact

SUBJECT: Presentation and Discussion of the Public Works Water Capital Improvement Plan, as requested by the Public Works Department.

RECOMMENDED MOTION: None; Presentation only.

STRATEGIC PLAN LINK:

Goal 1. Financially Sound City Providing Quality Basic Services

Goal 2. Upgrade City Infrastructure and Facilities

Goal 5. Great Place - Livable, Sustainable City

STRATEGIC PLAN SIGNIFICANCE:

Objective 1a. Budget with adequate resources to support defined services and level of services

Objective 2b. Quality water for the long term

Objective 5a. Well-planned City with necessary services and infrastructure

BACKGROUND: The Public Works Department Water Division has been working towards the finalization of the water system's 20-year capital improvement plan. Public Works will provide a presentation that includes a history of Bloomington's water system, an overview of the capital improvement planning process, plan components, rate study, and anticipated next steps. The presentation will be provided at the meeting and will be made available at <https://www.bloomingtonil.gov/departments/public-works/project-updates/water-infrastructure-master-plan-rate-study>.

COMMUNITY GROUPS/INTERESTED PERSONS CONTACTED: N/A

FINANCIAL IMPACT: N/A

AMERICAN RESCUE PLAN FUNDING IMPACT: N/A

COMMUNITY DEVELOPMENT IMPACT: This request meets the following goals and objectives of the Bloomington Comprehensive Plan 2035: Goal NE-3 (Reduce environmental pollutants); Objective NE-3.2 (Identify and reduce water pollutants); Goal NE-4 (Increase cooperation and coordination among governments, nonprofits and businesses across the region to address shared environmental issues); Objective NE-4.2 (Continue to participate in regional efforts to establish a sustainable and responsible water supply); and Goal UEW-1 (Provide quality public infrastructure within the City to protect public health, safety and the environment); Objective UEW-1.5 (Reliable water supply and distribution system that meets the needs of the current and future residents); and Objective UEW-1.6 (Continue to participate in regional efforts to establish a sustainable and responsible water supply)

Respectfully submitted for consideration.

Prepared by: Michael Hill, Management Analyst



COUNCIL MEMBER INITIATIVES ITEM NO. 6.A.

FOR COUNCIL: June 19, 2023

WARD IMPACTED: City-Wide Impact

SUBJECT: Discussion on Council Member Ward's Agenda Initiative Proposal to Create a Special Commission to Develop a Comprehensive Plan to Address the Issue of Gun Violence Locally, as requested by the City Clerk Department.

RECOMMENDED MOTION: None; Discussion only.

STRATEGIC PLAN LINK:

Goal 4. Strong Neighborhoods

Goal 5. Great Place - Livable, Sustainable City

STRATEGIC PLAN SIGNIFICANCE:

Objective 4e. Strong partnership with residents and neighborhood associations

Objective 5b. City decisions consistent with plans and policies

BACKGROUND: Per Chapter 2, Section 18.2A(2): The Mayor and Council Members may put forth agenda initiatives by completing an Agenda Initiative Form and submitting it to the City Clerk. Upon submission, the form is added to an upcoming Committee of the Whole (COW) agenda for consideration. On February 21, 2022, Council Member Ward's attached Initiative proposing to create a Special Commission to develop a comprehensive plan to address the issue of gun violence locally went before COW. A majority of Council at the meeting voted to have the Initiative placed on a future City Council agenda for further discussion. On April 18, 2022, City Manager, Tim Gleason, presented an update on a Department of Commerce and Economic Opportunity ("DCEO") grant available to the City for violence prevention. Council approved multiple programs, as well as purchases in 2023 as a result of the City receiving an DCEO Grant in the amount of \$500,000 that furthered the gun violence safety efforts.

COMMUNITY GROUPS/INTERESTED PERSONS CONTACTED: N/A

FINANCIAL IMPACT: N/A

AMERICAN RESCUE PLAN FUNDING IMPACT: N/A

COMMUNITY DEVELOPMENT IMPACT: This request meets the following goals and objectives of the Bloomington Comprehensive Plan 2035: N/A

Respectfully submitted for consideration.

Prepared by: Amanda Stutsman, Deputy City Clerk

ATTACHMENTS:

[CLK 2B Council Initiative](#)



**MAYOR & COUNCIL MEMBER
AGENDA INITIATIVE PROPOSAL FORM**

SPONSOR: Ward 7 Alderwoman Mollie Ward

PROPOSED INITIATIVE:

That a Special Commission be created to develop a comprehensive plan to address the issue of gun violence locally by analyzing the scope of the issue and making recommendations for how to make our community a safer place for all. This commission would be culturally diverse and multi-disciplinary, drawing on the wisdom of experts and community members alike and including representation from non-profits, academia, and faith communities as well as governmental agencies.

ESTIMATED CITY STAFF TIME TO RESEARCH & PREPARE FULL COUNCIL MEMO ON PROPOSED INITIATIVE, INCLUDING BACKGROUND AND ANY NECESSARY RESEARCH:

- ☒ Nominal (less than 5 hours)
☐ Moderate (5 to 10 hours)
☐ Significant (more than 10 hours)

ESTIMATED COST OF PROPOSED INITIATIVE: unknown

WILL THE PROPOSED INITIATIVE REQUIRE A BUDGET AMENDMENT?

- ☐ Yes
☒ No

WHAT CITY PROGRAMS OR STAFF ACTIVITIES ARE PROPOSED TO BE CUT OR REDUCED IN LIEU OF THE PROPOSED INITIATIVE, IF ANY:

n/a

M.C. Ward

eSigned via SeamlessDocs.com
Key: 8e44c1dfbc3400bc0e48f408ea20982

SPONSOR SIGNATURE

02/07/2022

DATE SUBMITTED