

**CITY OF
BLOOMINGTON
COMMITTEE OF THE
WHOLE MEETING
JUNE 15, 2020**



COMPONENTS OF THE COMMITTEE OF THE WHOLE AGENDA

On the third Thursday of each month at 6pm, the City Council meets as a Committee of the Whole. The purpose of this meeting is to present and consider agenda items that may be proposed for Regular City Council meetings, but that require further discussion before going in front of Council for an actual vote. The Committee of the Whole meeting is also a forum that allows the Mayor and Council Members to individually initiate proposed agenda items for discussion.

Council does not vote on any of this meeting's agenda items, outside of voting to approve the minutes of the previous Committee of the Whole meeting. Committee of the Whole agenda items discussed can be moved to a future regular City Council meeting agenda, if a consensus exists.

PUBLIC COMMENT

Each regular Committee of the Whole Meeting shall have a public comment period not to exceed 30 minutes. Every speaker is entitled to speak for up to 3 minutes. To be considered for public comment, please complete a public comment card at least 5 minutes prior to the start of the meeting. The Mayor will randomly draw from the cards submitted and call names of submitters to come forward to speak.

Public comment is a time for citizens to give comment. It is not a question and answer period and City Council Members do not respond to public comments. Speakers who engage in threatening or disorderly behavior will have their time ceased.

REGULAR AGENDA

All agenda items that provide Council an opportunity to listen to a presentation, ask questions of City Staff, deliberate, and seek additional information prior to making a decision will be placed on the Committee of the Whole Regular Agenda. No final action, beyond action on setting future agenda items and/or Agenda Initiatives, may be taken at a meeting of a Committee of the Whole unless it has been called as a Special Meeting.

A portion of the meeting is dedicated to previewing non-routine items. A non-routine agenda item shall include: (1) the expenditure of money over \$250,000; (2) development agreements; (3) amending the City Code and/or (4) the implementation or modification of policies. The failure to preview a non-routine agenda item at a Committee of the Whole meeting shall not prohibit its consideration and/or action at a future meeting.

MAYOR AND COUNCIL MEMBERS

Mayor: Tari Renner

City Council Members:

Ward 1 - Jamie Mathy
Ward 2 - Donna Boelen
Ward 3 - Mboka Mwilambwe
Ward 4 - Julie Emig
Ward 5 - Joni Painter
Ward 6 - Jenn Carrillo
Ward 7 - Scott Black
Ward 8 - Jeff Crabill
Ward 9 - Kim Bray

City Manager: Tim Gleason

Deputy City Manager: Billy Tyus

CITY LOGO DESIGN RATIONALE

The **CHEVRON** Represents:
Service

Rank and Authority

Growth and Diversity

A Friendly and Safe Community

A Positive, Upward Movement and
Commitment to Excellence!

MISSION, VISION, AND VALUE STATEMENT

MISSION

To lead, serve and uplift the
City of Bloomington

VISION

A Jewel of the Midwest Cities

VALUES

Service-Centered,
Results-Driven,
Inclusive

STRATEGIC PLAN GOALS

- ❖ Financially Sound City Providing Quality Basic Services
- ❖ Upgrade City Infrastructure and Facilities Grow the Local Economy
- ❖ Strong Neighborhoods
- ❖ Great Place - Livable, Sustainable City
- ❖ Prosperous Downtown Bloomington

AGENDA



COMMITTEE OF THE WHOLE MEETING AGENDA
CITY COUNCIL CHAMBERS
109 EAST OLIVE STREET, BLOOMINGTON, IL 61701
MONDAY, JUNE 15, 2020, 6:00 P.M.

THIS MEETING WILL BE HELD VIRTUALLY. LIVE STREAM AVAILABLE AT:
www.cityblm.org/live

1. Call to Order
2. Roll Call of Attendance
3. COVID-19 Update by City Manager
4. Public Comment

This meeting is being held virtually via live stream. Public comment will be accepted up until 15 minutes before the start of the meeting. Written public comment must be emailed to publiccomment@cityblm.org and those wishing to speak Live must register at <https://www.cityblm.org/register>.

5. Consent Agenda

Electronic Roll Call Vote

- A. Consideration and action to approve the Minutes of the April 20, 2020 Committee of the Whole Meeting, as requested by the City Clerk Department. *(Recommended Motion: The proposed Minutes be approved.)*
- B. Consideration and action to approve the Minutes of the April 22, 2020 Special Session City Council Meeting, as requested by the City Clerk Department. *(Recommended Motion: The proposed Minutes be approved.)*
- C. Consideration and action to approve the Minutes of the April 27, 2020 Regular City Council Meeting, as requested by the City Clerk Department. *(Recommended Motion: The proposed Minutes be approved.)*

6. Presentation, Discussion, and Direction on Future Agenda Topics

- A. Discussion and direction on an Aldermanic Initiative Proposal to Bring the Downtown Task Force Report Back to Council for Acceptance, as requested by Council Member Jamie Mathy. *(Recommended Motion: None; discussion and direction only.) (Presentation by Jamie Mathy, City Council Member, 5 minutes; and City Council discussion, 20 minutes.)*
- B. Discussion and direction on an Aldermanic Initiative Proposal to Extend the Waiver of Late Fees and Penalties for the City's Food & Beverage Tax, as requested by Council Member Jamie Mathy. *(Recommended Motion: None; discussion and direction only.) (Presentation by Jamie Mathy, City Council Member, 5 minutes; and City Council discussion, 15 minutes.)*

7. **City Manager's Report (5 minutes)**
8. **Executive Session - Cite Section**
Clerk-led Roll Call Vote
9. **Adjournment**
Voice Vote

CONSENT AGENDA



CONSENT AGENDA ITEM NO. 5.A

FOR COMMITTEE OF THE WHOLE: June 15, 2020

SPONSOR: City Clerk Department

WARD IMPACTED: City-Wide Impact

SUBJECT: Consideration and action to approve the Minutes of the April 20, 2020 Committee of the Whole Meeting, as requested by the City Clerk Department.

RECOMMENDED MOTION:

The proposed Minutes be approved.

STRATEGIC PLAN LINK:

-Goal 1. Financially Sound City Providing Quality Basic Services

STRATEGIC PLAN SIGNIFICANCE:

-Objective 1d. City services delivered in the most cost-effective, efficient manner

BACKGROUND: The minutes of the meetings provided have been reviewed and certified as correct and complete by the City Clerk. In compliance with the Open Meetings Act, Council Proceedings must be approved thirty (30) days after the meeting or at the second subsequent regular meeting whichever is later. In accordance with the Open Meetings Act, Council Proceedings are available for public inspection and posted to the City's web site within ten (10) days after Council approval.

COMMUNITY GROUPS/INTERESTED PERSONS CONTACTED: N/A

FINANCIAL IMPACT: N/A

COMMUNITY DEVELOPMENT IMPACT: N/A

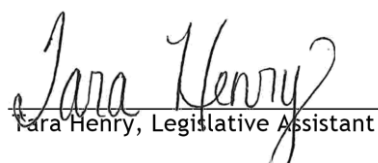
Respectfully submitted for Council consideration.

Prepared by: Tara Henry, Legislative Assistant

Reviewed by:


Leslie Yocum, City Clerk

6/10/2020


Tara Henry, Legislative Assistant

6/11/2020

Recommended by:



Tim Gleason, City Manager

Attachments:

- CLK 1B 04202020 Regular Session COW Meeting Minutes DRAFT



**MINUTES
COMMITTEE OF THE WHOLE CITY COUNCIL MEETING
MONDAY, APRIL 20, 2020, 6:00 P.M.**

This meeting was conducted under Governor Pritzker's Executive Order 2020 - 07, Section 6 implemented in response to COVID - 19, which suspended in-person attendance under the Open Meeting Act, 5 ILCS 120.

The City Council convened in Regular Session both in-person in City Hall's Council Chambers and virtually via Zoom conferencing at 6:00 p.m., Monday, April 20, 2020. The meeting was called to order by Mayor Tari Renner.

Roll Call

Attendee Name	Title	Status	Arrived
Tari Renner	Mayor	Remote	
Jamie Mathy	Ward 1	Remote	
Donna Boelen	Ward 2	Present	
Mboka Mwilambwe	Ward 3	Remote	
Julie Emig	Ward 4	Remote	
Joni Painter	Ward 5	Remote	
Jennifer Jazmin Carrillo	Ward 6	Remote	
Scott Black	Ward 7	Remote	
Jeff Crabill	Ward 8	Remote	
Kim Bray	Ward 9	Remote	

Public Comment

Mayor Renner opened the meeting for public comment. Leslie Yocum, City Clerk, explained the electronic nature of public comment due to temporary changes under the Open Meeting Act due to COVID-19. The following individuals preregistered to speak live via call-in: (1) RJ McCracken; (2) Reverend Dr. Bridget Black; (3) Zachary Gittrich; and (4) Louis Goseland. Mrs. Yocum then read a list of individuals who had registered to speak live but had not called in: (1) Karla Bailey-Smith; (2) Cynthia Carter; and (3) Grace Golick. She moved on to read a list of individuals who had emailed public comment: (1) Meri Helbig; (2) Kate Brunk; (3) Eddie Breitweiser; (4) Matt Toczko; (5) Julie Prandi; (6) Dave Kobus; (7) Reverend Dr. Bridget Black; (8) Sonny Garcia; and (9) Cecelia Long.

Consent Agenda

Items listed on the Consent Agenda are approved with one motion; Items pulled by Council from the Consent Agenda for discussion are listed and voted on separately.

Council Member Crabill made a motion, seconded by Council Member Carrillo, that the Consent Agenda, including all items listed below, be approved.

Mayor Renner directed the Clerk to call the roll, which resulted in the following:

AYES: Mathy, Boelen, Mwilambwe, Emig, Painter, Carrillo, Black, Crabill, Bray

Motion carried.

Item 4.A. Consideration and action to approve Committee of the Whole Meeting Minutes from February 17, 2020, as requested by the City Clerk Department. (Recommended Motion: The proposed Minutes be approved.)

Item 4.B. Consideration and action to approve Committee of the Whole Meeting Minutes from March 16, 2020, as requested by the City Clerk Department. (Recommended Motion: The proposed Minutes be approved.)

Presentation, Discussion, and Direction on Future Agenda Topics

The following item was presented:

Item 5.A. Presentation and discussion of the Arthur J. Gallagher Proposal of Insurance, in the amount of \$960,935 for service from May 1, 2020 through April 30, 2021, as requested by the Human Resources Department.

City Manager Tim Gleason introduced Mike Nugent, Risk Management Consultant, to Council. Mr. Nugent addressed Council and presented the 2020 Insurance Renewal Report. He explained events and trends that affected the insurance market and provided a comparison of the City's current insurance package to eight options for insurance renewal packages. Mr. Nugent concluded the presentation with his suggestion on the best selection.

Council Member Bray asked for additional detail on the proposed changes as they related to workers' compensation fees. Mr. Nugent responded accordingly.

Council Member Crabill asked how coverage limits were determined and whether reduced limits could be considered. Mr. Nugent responded and listed the multiple factors and variables that were considered when making coverage limit suggestions. Council Member Crabill and Mr. Nugent discussed workers' compensation, retentions, business interruption insurance, and property coverage.

The following item was presented:

Item 5.B. FY2021 Budget Overview and the Potential Impacts of the COVID-19 Pandemic, as requested by the Finance Department.

City Manager Gleason explained that the City was required to adopt a budget for the upcoming fiscal year before May 1st. He provided a brief overview of the discussions and concerns that were considered while preparing the new budget. He then asked Scott Rathbun, Finance Director, to address Council.

Mr. Rathbun stated that the presentation's focus would be on the General Fund for the proposed FY 2020-2021 Budget and the potential COVID-19 effects. He discussed budget projections for the General Fund and noted a projected \$2.7 million-dollar recessionary effect on the FY 2020-2021 budget related to COVID-19. He went on to discuss the state of the local economy and provided additional details on considerations to be taken given the shelter-in-place orders and any potential ongoing recessionary effects. He provided various hypothetical scenarios and short-term money saving options the City could consider in order to become more prepared for the outcomes of COVID-19.

Council Member Mwilambwe asked how the use of fund balance was viewed by bond rating agencies in light of COVID-19. Mr. Rathbun responded that the City's bonding continued to remain consistent and he believed there would be no cause for concern with

proper documentation and reasoning behind the use of fund balance. Council Member Mwilambwe asked how long the reimbursement process with FEMA (Federal Emergency Management Agency) would likely take. Mr. Rathbun stated that typically it would take a year to receive reimbursement. Mr. Gleason agreed and noted he was in constant contact with FEMA. Mayor Renner noted that 93-94% of municipalities had already utilized financial reserves.

Council Member Mathy thanked the Finance Department for their preparedness for COVID-19 related effects on the budget and noted his gratitude that the City continued to increase the fund balance by addressing expenses during COVID-19.

Council Member Black confirmed figures with Mr. Rathbun as they related to effects on the general fund with planned, unplanned, and COVID-19 related expenses. He noted the City's reserves were still above what was required.

Council Member Bray thanked Mr. Rathbun and his staff for keeping Council and the public informed. She cautioned that the effects of COVID-19 could be worse than projected.

Council Member Crabill echoed appreciation to City staff and asked Mr. Rathbun to confirm the mandated percentage required to be held in fund balance. Mr. Rathbun responded that the recommended policy is 15% of the general fund.

Mayor Renner echoed appreciation to City staff and the Finance Department.

Council Initiatives

The following item was presented:

Item 5.C.1. Discussion regarding funding the City of Bloomington Township to administer direct aid to Bloomington residents, as requested by the City Council.

Council Member Crabill introduced his Council Initiative and discussed the benefits of providing aid to residents. He stated that he would like to bring a plan forward on the April 27, 2020 City Council meeting.

Council Member Black called point of order to question if Council was to vote on or simply discuss the Initiative. Mayor Renner stated if Council agreed, staff would place the item on the April 27, 2020 City Council meeting agenda. Mr. Gleason confirmed.

Mayor Renner stated support to assist the City's most vulnerable and emphasized the need for a structured program. He then asked each Council Member to provide feedback.

Council Member Mathy stated his interest in the Initiative, but believed a detailed program structure was required. He was not in support of the Initiative at that time, but expressed interest in a future discussion.

Council Member Boelen agreed with Council Member Mathy, and stated that she was not in support of the Initiative. She reminded Council they had a fiduciary responsibility to the community and pointed out that there were many organizations in the community that could provide aid to the citizens.

Council Member Mwilambwe agreed and did not support the Initiative as presented.

Council Member Emig stated her thoughts on the Initiative and her belief that Council needed to balance responsibilities with data driven needs of the community.

Council Member Painter did not support the Initiative as she believed it would cause widespread panic. She, too, reminded Council of the many organizations in the community that were able assist citizens.

Council Member Carrillo stated her support of the Initiative as she believed the needs of the community were not being met.

Council Member Black stated his support of the Initiative and in having a structured discussion on resources the City could provide.

Council Member Bray was not in support of the Initiative. She noted it was the responsibility of the City to provide basic needs to the public such as water and emergency services.

Mayor Renner thanked Council Member Crabill for bringing the Initiative forward, but that the Initiative had not gotten support by a majority of Council.

City Manager's Report

City Manager Gleason reminded Council and the public of the Special Session meeting on April 22, 2020 to discuss the budget, and went on to discuss a few other items that would be part of the next Regular Session meeting on April 27, 2020. He also highlighted a variety of COVID-19 resources located on the City's website and noted the success of the recent curbside pick-up Farmer's Market. Mr. Gleason asked the community to be patient as the City reevaluated brush and solid waste pick-up, and pointed out that the City was working with a reduced workforce in order to protect workers during the COVID-19.

Executive Session - Cite Section

No Executive Session was held.

Adjournment

Council Member Bray made a motion, seconded by Council Member Painter, that the meeting be adjourned.

Motion carried (viva voce).

The meeting adjourned at 7:38 p.m.

CITY OF BLOOMINGTON

ATTEST

Tari Renner, Mayor

Amanda Mohan, Deputy City Clerk



CONSENT AGENDA ITEM NO. 5.B

FOR COMMITTEE OF THE WHOLE: June 15, 2020

SPONSOR: City Clerk Department

WARD IMPACTED: City-Wide Impact

SUBJECT: Consideration and action to approve the Minutes of the April 22, 2020 Special Session City Council Meeting, as requested by the City Clerk Department.

RECOMMENDED MOTION:

The proposed Minutes be approved.

STRATEGIC PLAN LINK:

-Goal 1. Financially Sound City Providing Quality Basic Services

STRATEGIC PLAN SIGNIFICANCE:

-Objective 1d. City services delivered in the most cost-effective, efficient manner

BACKGROUND: The minutes of the meetings provided have been reviewed and certified as correct and complete by the City Clerk. In compliance with the Open Meetings Act, Council Proceedings must be approved thirty (30) days after the meeting or at the second subsequent regular meeting whichever is later. In accordance with the Open Meetings Act, Council Proceedings are available for public inspection and posted to the City's web site within ten (10) days after Council approval.

COMMUNITY GROUPS/INTERESTED PERSONS CONTACTED: N/A

FINANCIAL IMPACT: N/A

COMMUNITY DEVELOPMENT IMPACT: N/A

Respectfully submitted for Council consideration.

Prepared by: Tara Henry, Legislative Assistant

Reviewed by:


Leslie Yocum, City Clerk

6/10/2020


Tara Henry, Legislative Assistant

6/11/2020

Recommended by:

A handwritten signature in black ink, appearing to read 'Tim Gleason', is positioned above a horizontal line.

Tim Gleason, City Manager

Attachments:

- CLK 2B 04222020 Special Session Council Minutes_DRAFT



MINUTES
SPECIAL SESSION CITY COUNCIL MEETING
WEDNESDAY, APRIL 22, 2020, 6:00 P.M.

This meeting was conducted under Governor Pritzker's Executive Order 2020-07, Section 6 implemented in response to COVID-19, which suspended in-person attendance under the Open Meeting Act, 5 ILCS 120.

The City Council convened in Special Session in the City Council Chambers, City Hall Building at 6:00 p.m., Wednesday, April 22, 2020. The meeting was called to order by Mayor Renner.

Roll Call

Attendee Name	Title	Status	Arrived
Tari Renner	Mayor	Remote	
Jamie Mathy	Ward 1	Remote	
Donna Boelen	Ward 2	Remote	
Mboka Mwilambwe	Ward 3	Remote	
Julie Emig	Ward 4	Remote	
Joni Painter	Ward 5	Remote	
Jennifer Jazmin Carrillo	Ward 6	Remote	
Scott Black	Ward 7	Remote	
Jeff Crabill	Ward 8	Remote	
Kim Bray	Ward 9	Remote	

Public Comment

Mayor Renner opened the floor for public comment. No one had registered to speak.

Consent Agenda

No items appeared on the Consent Agenda.

Regular Agenda

The following item was presented:

Item 7.A. Consideration and action on the Adoption of the FY 2021 Budget and Appropriation Ordinance, as requested by the Finance Department.

City Manager Gleason discussed the budget at hand and discussed potential impacts of COVID-19 on the budget in the future. He thanked Council and staff for their participation and willingness to assist in making the meeting possible as a special meeting. He then introduced Finance Director Scott Rathbun.

Mr. Rathbun pointed out that he would not present any changes from the presentation he had made to Council at the regular session meeting on Monday, April 20, 2020. He walked through various City funds, highlighting primary funds, explaining where citizens can find

detail on all 29 funds. He spoke confidently and fondly of staff and the processes used internally. He stated that the City was in a good position with the proposed budget and believed that even given current COVID-19 times, the budget was prepared and well-thought out considering what could lie ahead for the City.

Council Member Boelen made a motion, seconded by Council Member Bray, that the proposed Adoption of the FY2021 Budget and Appropriation Ordinance be approved.

Council Member Black discussed the importance of the plan put in place by City Manager Gleason and staff, complimenting the process that started months ago and given the global pandemic.

Mayor Renner agreed that the City was doing well and also thanked staff.

Council Member Boelen reminded citizens that budgets, even after passed, are amendable if needed.

Council Member Carrillo thanked staff, echoed Council Member Boelen, and was supportive of any efforts that would increase citizens understanding the budget. Mayor Renner was also supportive of finding ways to increase budget awareness and education in the community.

Council Member Mathy also thanked staff and recommended the community watch the presentation given on the budget at the April 20, 2020 Council meeting as he believed it was a great presentation that really dug into the budget in a simple way. He also addressed comments he had received about the City cutting staff to save money. He pointed out that as one of the top 10 largest employers in the area, the City's staff makes up a good part of the area's employed and addressed how cutting staff would have a negative impact felt by the entire community.

Council Member Emig acknowledged City Manager Gleason and staff for their ability to put the budget on hold to address COVID-19 impacts. She thanked them for their transparency and efforts.

Mayor Renner directed the Clerk to call the roll:

AYES: Mathy, Boelen, Mwilambwe, Emig, Painter, Carrillo, Black, Crabill, Bray

Motion carried.

City Manager's Discussion

City Manager Gleason congratulated and thanked Council and staff for all of their diligence and efforts. He provided an update on the upcoming April 27, 2020 regular session meeting agenda and discussed changes in brush collection.

Mayor's Discussion

Mayor Renner thanked Mr. Gleason for the brush update and all his hard work in leading a great team.

Council Member's Discussion

Council Member Bray made a motion, seconded by Council Member Boelen, to adjourn the meeting.

Mayor Renner directed the Clerk to call the roll:

AYES: Boelen, Mwilambwe, Painter, Bray

NAYS: Mathy, Emig, Carrillo, Black, Crabill

Motion failed.

Council Member Crabill reminded citizens the importance of the Census and encouraged them complete it online.

Executive Session - Cite Section

No Executive Session was held.

Adjournment

Council Member Carrillo made a motion, seconded by Council Member Mathy, that the meeting be adjourned.

Motion carried (viva voce).

The meeting adjourned at 6:38 p.m.

CITY OF BLOOMINGTON

ATTEST

Tari Renner, Mayor

Leslie Yocum, City Clerk



CONSENT AGENDA ITEM NO. 5.C

FOR COMMITTEE OF THE WHOLE: June 15, 2020

SPONSOR: City Clerk Department

WARD IMPACTED: City-Wide Impact

SUBJECT: Consideration and action to approve the Minutes of the April 27, 2020 Regular City Council Meeting, as requested by the City Clerk Department.

RECOMMENDED MOTION:

The proposed Minutes be approved.

STRATEGIC PLAN LINK:

-Goal 1. Financially Sound City Providing Quality Basic Services

STRATEGIC PLAN SIGNIFICANCE:

-Objective 1d. City services delivered in the most cost-effective, efficient manner

BACKGROUND: The minutes of the meetings provided have been reviewed and certified as correct and complete by the City Clerk. In compliance with the Open Meetings Act, Council Proceedings must be approved thirty (30) days after the meeting or at the second subsequent regular meeting whichever is later. In accordance with the Open Meetings Act, Council Proceedings are available for public inspection and posted to the City's web site within ten (10) days after Council approval.

COMMUNITY GROUPS/INTERESTED PERSONS CONTACTED: N/A

FINANCIAL IMPACT: N/A

COMMUNITY DEVELOPMENT IMPACT: N/A

Respectfully submitted for Council consideration.

Prepared by: Tara Henry, Legislative Assistant

Reviewed by:

A handwritten signature in cursive script that reads "Tara Henry".

Tara Henry, Legislative Assistant

6/11/2020

Recommended by:

A handwritten signature in black ink, appearing to read 'T. Gleason', is positioned above a horizontal line.

Tim Gleason, City Manager

Attachments:

- CLK 3B DRAFT Minutes 04-27-2020 Regular Session City Council Meeting



**MINUTES
REGULAR SESSION CITY COUNCIL MEETING
MONDAY, APRIL 27, 2020, 6:00 P.M.**

This meeting was conducted under Governor Pritzker's Executive Order 2020-07, Section 6 implemented in response to COVID-19, which suspended in-person attendance under the Open Meeting Act, 5 ILCS 120.

The City Council convened in Regular Session both in-person in City Hall's Council Chambers and virtually via zoom conferencing at 6:00 p.m., Monday, April 27, 2020. The meeting was called to order by Mayor Tari Renner.

Roll Call

Attendee Name	Title	Status	Arrived
Tari Renner	Mayor	Remote	
Jamie Mathy	Ward 1	Remote	
Donna Boelen	Ward 2	Remote	
Mboka Mwilambwe	Ward 3	Remote	
Julie Emig	Ward 4	Remote	
Joni Painter	Ward 5	Remote	
Jennifer Jazmin Carrillo	Ward 6	Remote	
Scott Black	Ward 7	Remote	
Jeff Crabill	Ward 8	Remote	
Kim Bray	Ward 9	Remote	

Recognition/Appointments

No recognitions or appointments were made.

Public Comment

Mayor Renner opened the meeting for public comment and the following individuals who had registered to speak live spoke: (1) Karla Bailey-Smith; (2) Cecelia Long; (3) Morgan Pauley; (4) Dana Niswonger; (5) Rachel Shively; (6) Louis Goseland; (7) Janice Brown; (8) Matthew Sims; (9) Robert Garcia; (10) Zachary Gittrich; (11) Dane Halm; and (12) Joyce Kaye.

Leslie Yocum, City Clerk, explained that one individual, Sonny Garcia, had registered to speak live; however, had joined the meeting incorrectly and therefore, was unable to speak.

Council Member Carrillo motioned, seconded by Council Member Crabill, to extend public comment by 15 minutes to allow more speakers.

Mayor Renner directed the Clerk to call roll which resulted in the following:

AYES: Mathy, Mwilambwe, Emig, Painter, Carrillo, Black, Crabill, Bray

NAYES: Boelen

Motion carried.

The following individuals who had registered to speak live spoke: (1) Jon Reed; (2) Matt Toczko; and (3) Grace Golick.

Mrs. Yocum stated that a number of individuals had also registered to speak live, but were not present on Zoom by 6:00 p.m. as required. Those individuals were (1) Allan Axelrod; (2) Joe Kennedy; (3) Timothy Williams; (4) Jeanna Campbell; and (5) Trevor Rickerd. Mrs. Yocum went on to read a list of individuals who had emailed public comment: (1) Jan Lancaster; (2) Kreighton Satterwhite; (3) Joyce Kaye; and (4) Dawn Dannenbring.

Consent Agenda

Items listed on the Consent Agenda are approved with one motion; Items pulled by Council from the Consent Agenda for discussion are listed and voted on separately.

Council Member Boelen made a motion, seconded by Council Member Crabill, that the Consent Agenda, including all items listed below, be approved as presented:

AYES: Mathy, Boelen, Mwilambwe, Emig, Painter, Carrillo, Black, Crabill, Bray

Motion carried.

Item 6.A. Consideration and action to approve the Minutes of the March 9, 2020 Regular City Council Meeting, as requested by the City Clerk Department. (Recommended Motion: The proposed Minutes be approved.)

Item 6.B. Consideration and action to approve Bills and Payroll in the amount of \$5,542,272.91, as requested by the Finance Department. (Recommended Motion: The proposed Bills and Payroll be approved.)

Item 6.C. Consideration and action to approve Reappointments and Appointments to Various Boards and Commissions, as requested by the Administration Department. (Recommended Motion: The proposed Appointments and Re-Appointments be approved.)

Item 6.D. Consideration and action to approve the purchase of one (1) Vactor 2100i Sewer Cleaner from COE Equipment of Rochester, IL, using the Sourcewell Contract (#122017-FSC, exp. 2/20/2022) and the Purchase of one (1) International HV607 Truck from Rush Truck Center of Normal, IL, using the State Contract (#19-416-CMS-BOSS4-P-8607, exp. 6/2/2021), in the amount of \$462,287.05 for both pieces to build a single vehicle and; (2) authorization to dispose of 2007 International 7400 (Unit S42) as a trade-in for credit of \$34,000 resulting in a net cost to the City of \$428,287.05, as requested by the Public Works Department. (Recommended Motion: The proposed Purchases and Trade-in be approved.)

Item 6.E. Consideration and action to approve the Purchase of one (1) Bobcat T7400 Compact Track Loader From Bobcat of Bloomington, IL, using the Sourcewell Contract (#040319-CEC, exp. 5/21/2023), in the amount of \$64,512, as requested by the Public Works Department. (Recommended Motion: The proposed Purchase be approved.)

Item 6.F. Consideration and action to approve the Purchase of a Spatial Watershed Assessment Management Model (SWAMM) Online for the Watershed Management Update project, through the Watershed Conservation Intergovernmental Agreement between the City of Bloomington, McLean County, the Town of Normal, and the McLean County Soil and Water Conservation District, in the amount of \$50,000, as requested by the Public Works Department. (Recommended Motion: The proposed Purchase be approved.)

Item 6.G. Consideration and action on rejection of Bid # 2020-50 for Spring Trees due to the current operational and staffing conditions related to COVID-19, as requested by the Parks, Recreation and Cultural Arts Department, as requested by the Parks, Recreation and Cultural Arts Department. (Recommended Motion: The proposed Rejection of Bid #2020-50 be approved.)

Item 6.H. Consideration and action to approve an Agreement with Stark Excavating, Inc., for the Lutz Road Improvement Project (Bid #2020-47), in the amount of \$821,975, as requested by the Public Works Department. (Recommended Motion: The proposed Agreement be approved.)

Item 6.I. Consideration and action to approve an Agreement with Precision Concrete, for the FY 2021 Sidewalk Vertical Displacement Repair Program (Bid #2020-31), in the amount of \$39,796.90, as requested by the Public Works Department. (Recommended Motion: The proposed Agreement be approved.)

Item 6.J. Consideration and action to approve an Agreement with JG Stewart Contractors, for the FY 2021 Sidewalk and Curb Ramp Replacement Program (Bid #2020-32), in the amount of \$1,007,729.36, as requested by the Public Works Department. (Recommended Motion: The proposed Agreement be approved.)

Item 6.K. Consideration and action to approve an Agreement with Stark Excavating, Inc., for the FY 2020 Concrete Repairs Program (Bid #2020-29), in the amount of \$326,706.91, as requested by the Public Works Department. (Recommended Motion: The proposed Agreement be approved.)

Item 6.L. Consideration and action to approve an Agreement with George Gildner, Inc., for the FY 2021 Utility Maintenance Program (Bid #2020-39), in the amount of \$1,582,700, as requested by the Public Works Department. (Recommended Motion: The proposed Agreement be approved.)

Item 6.M. Consideration and action to approve an Agreement with George Gildner, Inc., for the FY 2021 Street, Alley, and Sidewalk Maintenance Program (Bid #2020-43), in the amount of \$203,100, as requested by the Public Works Department. (Recommended Motion: The proposed Agreement be approved.)

Item 6.N. Consideration and action on the 2020 Supportive Housing Program/Continuum of Care Grant Agreements (IL0283L5T121911, IL0289L5T121912, IL0288L5T121912), in the amount of \$260,243 with the US Department of Housing and Urban Development, as requested by the Community Development Department. (Recommended Motion: The proposed Agreements be approved.)

Item 6.O. Consideration and action to approve an Agreement with Bodine Electric of Decatur, for the FY 2021 Traffic Signal Maintenance Program (Bid #2020-41), in the amount of \$177,260.00, as requested by the Public Works Department. (Recommended Motion: The proposed Agreement be approved.)

Item 6.P. Consideration and action to approve an Agreement with Rowe Construction - A Division of United Contractors Midwest, for the FY 2021 General Resurfacing Program, in the amount of \$4,163,109.86, as requested by the Public Works Department. (Recommended Motion: The proposed Agreement be approved.)

Item 6.Q. Consideration and action on the approval of the Arthur J. Gallagher Proposal of Insurance, in the amount of \$960,935 for service from May 1, 2020 through April 30, 2021; on the Client Services Agreement; and on an Ordinance Amending the Budget Ordinance for the Fiscal Year Ending April 30, 2021, as requested by the Human Resources Department. (Recommended Motion: The proposed Proposal of Insurance, Client Services Agreement, and Ordinance be approved.)

Item 6.R. Consideration and action to approve an Ordinance Changing the Name of a Portion of Lake Drive to Hike Haven Court, as requested by the Parks, Recreation and Cultural Arts Department. (Recommended Motion: The proposed Ordinance be approved.)

Regular Agenda

The following item was presented:

Item 7.A. Presentation on McLean County recovery loans and COVID-19 community resources, as requested by the Administration Department.

Mr. Gleason introduced Camille Rodriguez, McLean County Administrator, and Patrick Hoban, Director of the Economic Development Committee (EDC). Ms. Rodriguez provided a brief background on the longstanding McLean County Targeted Loan Program and the adjustments made for COVID-19.

Mr. Hoban addressed Council and presented on the McLean County Recovery Funds Program. He explained the programs were available for small businesses and were depleting quickly. He went on to explain the previous McLean County Small Business Micro-Lending program was split to create the McLean County Micro Bridge Loan and the McLean County Recovery Loan which was implemented by McLean County and EDC to assist small businesses during COVID-19. Mr. Hoban provided a detailed description of both programs that included comparisons of requirements and the expedited timeline.

Council Member Bray asked for clarification on the financial documents that would be required for businesses who had been in operation for less than three years verses more established businesses. Mr. Hoban stated newer businesses would provide all possible historical financial data, where more established businesses would provide data for the past three years.

Council Member Crabill asked Ms. Rodriguez if program funds were provided from the McLean County's budget. Ms. Rodriguez confirmed. Council Member Crabill confirmed timelines for loan processing with Mr. Hoban.

Council Member Mwilambwe asked about potential closing fee assessments. Mr. Hoban confirmed the County did not assess closing fees, but explained that banks could.

Council Member Mathy confirmed where the public could find information about the program. Mr. Hoban responded accordingly.

Council Member Boelen confirmed bank interest rates with Mr. Hoban.

Council Member Carrillo asked for a summary of the application process. Mr. Hoban responded accordingly.

Council Member Black asked if the EDC received any concerns similar to those heard in public comment. Mr. Hoban responded that the EDC only provides services to businesses and that some of the concerns expressed had heard from establishments.

Council Member Emig asked about loan forgiveness. Mr. Hoban stated that the funds awarded were through loans that had to be paid back and were not grant-based. He also noted that payments had been deferred until January 2021.

The following item was presented:

Item 7.B. Presentation on PATH and COVID-19 community resources, as requested by the Administration Department.

Mr. Gleason introduced Karen Zangerle, Executive Director of PATH. Ms. Zangerle addressed Council and discussed two homeless shelters that PATH worked with, Home Sweet Home and Salvation Army. She stated that approximately 200 people in the community were currently homeless in shelters or on the streets. Ms. Zangerle discussed COVID-19 procedures that shelters had followed and how individuals who had presented COVID-19 symptoms were being quarantined. She noted that they currently had 18 individuals in quarantine at a local hotel and believed that over the next month, the number of individuals requiring shelter would increase.

Council Member Mathy asked testing individuals before shelter placement. Ms. Zangerle responded that currently, tests administered at the McLean County Fair Grounds were only for healthcare workers and individuals who had presented symptoms. She thought it would be helpful to test prior to placement and agreed to request that testing be opened up to the homeless, regardless of symptoms. Council Member Mathy asked approximately how many calls for assistance PATH had been received. Ms. Zangerle stated that food assistance calls had increased significantly over the past few months, and that PATH had sent over 2,000 emails providing lists of resources to those in need.

Council Member Carrillo asked if families were separated in shelters. Ms. Zangerle responded that they were. She stated that the Salvation Army shelter did not accept children and explained that Home Sweet Home Ministries shelter accepted kids, but separated occupants by gender. Home Sweet Home Ministries only has a limited number of family rooms, not requiring families to be separated, available. Council Member Carrillo asked where residents could receive assistance. Ms. Zangerle stated that resources included the Bloomington Township, Community Action Center, and Salvation Army. She explained some resources were available immediately, whereas others were based on poverty level. She noted the potential for the Federal Government to expand funding to these resources. Council Member Carrillo asked how long it took for the house-less to become housed. Ms. Zangerle stated that there was a three year wait list for Section 8 housing, but that the Bloomington-Normal Housing Authority could house families within a few months.

Council Member Crabill asked Ms. Zangerle to project future needs for resources. Ms. Zangerle stated that she did not have such data at that time.

Council Member Carrillo motioned, seconded by Council Member Black, to extend the time by 10 minutes to continue discussion of the item.

Mayor Renner directed the Clerk to call roll which resulted in the following:

AYES: Mathy, Boelen, Mwilambwe, Emig, Painter, Carillo, Black, Crabill, Bray

Motion carried.

Council Member Black asked if PATH received any concerns similar to those heard in public comment. Ms. Zangerle responded that PATH had received similar concerns, but PATH

was equipped to handle them. Council Member Black asked how the City could help PATH. Ms. Zangerle stated that they may need assistance in the future.

Council Member Boelen asked about the type of increased calls PATH had been receiving. Ms. Zangerle responded that early into COVID-19, mental health calls had remained the same, but as time continued, they had increased. Council Member Boelen asked if PATH could meet all the needs of the community. Ms. Zangerle stated that unfortunately they could not, but that they were able to assist those most in need.

Council Member Mwilambwe asked if PATH partnered with other organizations to determine unmet needs of the community. Ms. Zangerle confirmed that they partnered frequently with other social service agencies, and noted that a quarterly report of unmet needs was being prepared for release.

Council Member Emig asked if housing stability was projected as an unmet need. Ms. Zangerle responded affirmatively.

The following item was presented:

Item 7.C. Presentation on the United Way and COVID-19 community resources, as requested by the Administration Department.

Mr. Gleason introduced David Taylor, Executive Director of the United Way, and Phani Aytam, Chairman of the United Way. Mr. Taylor overviewed the update to be provided. Mr. Aytam explained that the United Way (UW) identified four unmet needs due to COVID-19: (1) food insecurity, (2) shelter assistance, (3) unemployment, and (4) childcare assistance. He explained that they had deemed the most urgent needs as food insecurity and shelter assistance. He went on to provide an overview of their fundraising efforts and the grants they had received for COVID-19 relief efforts. Mr. Taylor explained how the United Way had leveraged multiple existing networks to fulfill unmet needs. He recognized local small businesses that they had partnered with to provide meals to County residents in need and explained how those partnerships had benefited participating establishments, their employees, and residents. Mr. Aytam recognized partnerships with local organizations that had also provided pantry staples, paper products, and prepared meals to those in need.

Council Member Carrillo asked why the United Way had fundraised before data on community needs became available. Mr. Aytam stated that the funds were always intended for COVID-19 related efforts and that they were accepted with the understanding that any remaining funds would be used to best serve the community. Mr. Taylor pointed out that fundraising early allowed them to be proactive with relief efforts. It allowed them sooner, rather than later, to fill a need they knew was inevitable to surface. Council Member Carrillo asked how businesses had been selected to participate. Mr. Aytam responded that the United Way had worked with the Chamber of Commerce to identify local businesses that could assist with 1,000 meals per day. Council Member Carrillo asked if local social service organizations were equipped to handle all the needs of residents effected by COVID-19. Mr. Taylor believed it to be a collective effort and Mr. Aytam believed that social service experts should lead, but that solutions required public and private partnerships.

Council Member Black motioned, seconded by Council Member Carrillo, to extend the discussion by an additional ten minutes.

Mayor Renner directed the Clerk to call roll which resulted in the following:

AYES: Mathy, Boelen, Mwilambwe, Emig, Painter, Carrillo, Black, Crabill, Bray

Motion carried.

Council Member Crabill asked if additional meals were needed to meet community demands. Mr. Aytam stated that the United Way evaluated needs weekly. Council Member Crabill confirmed with Mr. Aytam that the United Way paid establishments directly.

Council Member Black asked if the United Way received any concerns similar to those heard in public comment. Mr. Aytam responded that needs continued to evolve, and Mr. Taylor added that the community should be prepared to respond to those evolving needs.

Council Member Mathy thanked the United Way for the partnership and praised local organizations and restaurants their participation. He then asked if food banks and pantries had experienced shortages. Mr. Aytan explained that stock at food banks and pantries depended on multiple variables, but that the United Way had partnered with many local organizations to stabilize food availability.

Council Member Carrillo motioned, seconded by Council Member Crabill, to extend the discussion by an additional ten minutes.

Mayor Renner directed the Clerk to call roll which resulted in the following:

AYES: Mathy, Boelen, Mwilambwe, Emig, Painter, Carrillo, Black, Crabill, Bray

Motion carried.

Council Member Mwilambwe asked for unemployment statistics in the restaurant industry. Mr. Aytam stated that the Economic Development Council would be best to supply that data. Mr. Taylor confirmed.

Council Member Bray asked if the United Way had provided monetary support to individuals. Mr. Taylor stated that the United Way only made direct payments to local businesses. Mr. Aytam confirmed.

The following item was presented:

Item 7.D. Consideration and potential action regarding Ordinance 2020-18, An Ordinance Declaring A Local Emergency Due to the COVID-19 Virus & Enacting Various Emergency Measures, including consideration of an Ordinance Amending the Local Emergency Declaration Ordinance, Ordinance 2020-18, to Add a New Section 2(P) to Allow the Proration of the City's Video Gaming License Fee, as requested by the Legal Department.

Council Member Carrillo asked why liquor licenses were not included in the proposed Ordinance. Mayor Renner responded that some establishments continued to provide alcoholic services which proved more difficult to prorate.

Mr. Gleason explained under the proposed amendment, video gaming fees would be prorated based on the number of days license holders were unable operate. He went on to clarify the proration of liquor licenses would prove more difficult as some participated in curbside pick-up and delivery of alcohol. Council Member Carrillo expressed interest in a program to assist liquor license holders not operating due to COVID-19.

Council Member Crabill clarified a portion of the video gaming license fees would be refunded from the current license period. He went on to explain ten days after the shelter-

in-place was lifted, an additional refund would be granted based on the number of days establishments were unable to operate.

Council Member Mathy asked if liquor license and video gaming fees were included in the initial Emergency Ordinance. Jeff Jurgens, Corporate Counsel, stated the moratorium on payments and penalties in the initial Emergency Order was only for food and beverage taxes. He went on to clarify the proposed Ordinance would prorate the video gaming license fees for the days the Illinois Gaming Board did not allow operation. Council Member Mathy expressed concern that establishment's COVID-19 related federal funding could be affected.

Council Member Bray made a motion, seconded by Council Member Boelen, that the proposed Ordinance Amending Ordinance 2020-18 to Add a New Section 2(P) to Allow the Proration of the City's Video Gaming License Fee be approved.

Mayor Renner directed the Clerk to call roll which resulted in the following:

AYES: Mathy, Boelen, Mwilambwe, Emig, Painter, Carrillo, Black, Crabill, Bray

Motion carried.

Finance Director's Report

Scott Rathbun, Finance Director, addressed Council and reminded Council that all tax revenues are received approximately two months after establishments had collected them. He explained that this procedure causes delays in material impacts from COVID-19 and were not reflected in revenues yet. He went on to discuss general fund revenues and expenditures in detail and highlighted revenue trends.

City Manager's Discussion

Mr. Gleason noted Governor Pritzker's shelter-in-place order had been extended to May 30, 2020, but that the City's golf courses would reopen Friday, May 1, 2020. He reminded the public to complete the 2020 Census and went on to recognize 12 City staff members who had recently retired. He concluded with an update on City services, and noted upcoming presentations on City infrastructure.

Mayor's Discussion

Mayor Renner thanked staff and Council. He expressed appreciation for all the public and private partnerships in the community and was thankful for their aid during COVID-19.

Council Member's Discussion

Council Member Boelen motioned, seconded by Council Member Bray, that the meeting be adjourned.

Mayor Renner directed the Clerk to call roll which resulted in the following:

AYES: Boelen, Bray

NAYES: Mathy, Mwilambwe, Emig, Painter, Carrillo, Black, Crabill

Motion failed.

Council Member Carrillo reminded the public that her upcoming Community Council Meeting would be held virtually and thanked all the individuals who had spoken during public comment. She encouraged Council to reconsider the decision to discuss direct aid assistance to Bloomington residents.

Council Member Mathy reminded the public of the upcoming curbside pick-up Farmer's Market.

Executive Session - Cite Section

No Executive Session was held.

Adjournment

Council Member Carrillo made a motion, seconded by Council Member Mathy, that the meeting be adjourned.

Motion carried (viva voce).

The meeting adjourned at 9:04 p.m.

CITY OF BLOOMINGTON

ATTEST

Tari Renner, Mayor

Amanda Mohan, Deputy City Clerk

**PRESENTATION,
DISCUSSION, AND
DIRECTION ON
FUTURE AGENDA
TOPICS**



PRESENTATION, DISCUSSION, AND DIRECTION ON FUTURE AGENDA TOPICS ITEM NO. 6.A

FOR COMMITTEE OF THE WHOLE: June 15, 2020

SPONSOR: City Council

WARD IMPACTED: City-Wide Impact

SUBJECT: Discussion and direction on an Aldermanic Initiative Proposal to Bring the Downtown Task Force Report Back to Council for Acceptance, as requested by the City Council.

RECOMMENDED MOTION: None; discussion and direction only.

STRATEGIC PLAN LINK:

-Goal 6. Prosperous Downtown Bloomington

STRATEGIC PLAN SIGNIFICANCE:

-Objective 6b. Downtown Vision and Plan used to guide development, redevelopment and investments

BACKGROUND: Per Chapter 2, Section 18.2A(2): Agenda items and voting, the Mayor and Council Members may put forth agenda initiatives by completing an Agenda Initiative Form and submitting it to the City Clerk. Upon submission, the form is added to the agenda of the next Committee of the Whole for consideration.

On May 18, 2020 Council Member Jamie Mathy brought forward three Agenda Initiatives at the Committee of the Whole meeting. The proposed Agenda Initiative was voted by a majority of City Council to move forward for staff to evaluate and prepare an analysis on the proposed initiative and bring it back for further Council discussion, which resulted in this memo.

Council Member Mathy's Initiative recommends that the Downtown Task Force Report be brought back to Council for acceptance. He states in the Initiative that he believes the Report had a lot of good information in it, but was derailed over controversy surrounding the catalyst project (aka the Bloomington Public Library expansion project). He points out that a decision has now been made to expand the Library in its place, eliminating any controversies or concerns that stemmed from the report. He recommends accepting the rest of the concepts & ideas in the report in an effort to provide guidance to staff on how to move forward with downtown.

COMMUNITY GROUPS/INTERESTED PERSONS CONTACTED: N/A

FINANCIAL IMPACT: To be determined depending on final operating decisions.

COMMUNITY DEVELOPMENT IMPACT: N/A

Respectfully submitted for Council consideration.

Prepared by: Leslie Yocum, City Clerk

Attachments:

- ADM 2B Agenda Initiative Proposal_Mathy_Downtown Task Force



**MAYOR & ALDERMANIC
AGENDA INITIATIVE PROPOSAL FORM**

SPONSOR: _____

PROPOSED INITIATIVE:

ESTIMATED CITY STAFF TIME TO RESEARCH & PREPARE FULL COUNCIL MEMO ON
PROPOSED INITIATIVE INCLUDING BACKGROUND AND ANY NECESSARY
RESEARCH:

- ☐ Nominal (less than 5 hours)
- ☐ Moderate (5 to 10 hours)
- ☐ Significant (more than 10 hours)

ESTIMATED COST OF PROPOSED INITIATIVE: _____

WILL THE PROPOSED INITIATIVE REQUIRE A BUDGET AMENDMENT:

- ☐ Yes
- ☐ No

WHAT CITY PROGRAMS OR STAFF ACTIVITIES ARE PROPOSED TO BE CUT OR
REDUCED IN LIEU OF THE PROPOSED INITIATIVE, IF ANY:

DATE SUBMITTED: _____



SIGNATURE



PRESENTATION, DISCUSSION, AND DIRECTION ON FUTURE AGENDA TOPICS ITEM NO. 6.B

FOR COMMITTEE OF THE WHOLE: June 15, 2020

SPONSOR: City Council

WARD IMPACTED: City-Wide Impact

SUBJECT: Discussion and direction on an Aldermanic Initiative Proposal to Extend the Waiver of Late Fees and Penalties for the City's Food & Beverage Tax, as requested by the City Council.

RECOMMENDED MOTION: None; discussion and direction only.

STRATEGIC PLAN LINK:

-Goal 3. Grow the Local Economy

STRATEGIC PLAN SIGNIFICANCE:

-Objective 3a. Retention and growth of current local businesses

BACKGROUND: Per Chapter 2, Section 18.2A(2): Agenda items and voting, the Mayor and Council Members may put forth agenda initiatives by completing an Agenda Initiative Form and submitting it to the City Clerk. Upon submission, the form is added to the agenda of the next Committee of the Whole for consideration.

On May 18, 2020 Council Member Jamie Mathy brought forward three Agenda Initiatives at the Committee of the Whole meeting. The proposed Agenda Initiative was voted by a majority of City Council to move forward for staff to evaluate and prepare an analysis on the proposed initiative and bring it back for further Council discussion, which resulted in this memo.

Council Member Mathy's Initiative recommends to extend the City's waiver of late fees and penalties for the City's food and beverage taxes. On March 26, 2020, the City Council approved an Ordinance Declaring a Local Emergency Due to the Covid-19 Virus & Enacting Various Emergency Measures (hereinafter "Emergency Ordinance"). The Emergency Ordinance contained the following provision placing a moratorium on interest, fines and penalties:

Moratorium on Interest, Fines and Penalties. No interest, fines and/or penalties shall accrue or be assessed on amounts owed to the City as of March 1, 2020, for City utility payments, food and beverage taxes (although timely tax return filings are still required), parking tickets and/or ordinance violations, so long as said obligations to the City are paid within 30 days after the conclusion of Governor Pritzker's Gubernatorial Disaster Proclamation, including any and all renewals thereof, or until this provision is amended or repealed by the City Council. The City Manager is similarly authorized, by Executive Order, to extend the deadlines for payments related to any other amounts due and owing the City.

Governor Pritzker's first Gubernatorial Disaster Proclamation was issued on March 9, 2020. The Governor has continued to renew these proclamations every 30 days, with the most recent being issued on May 29, 2020 (effective through June 29, 2020). It is unclear how long the Governor will continue to issue such proclamations, but these underline his emergency powers and ability to issue emergency orders, so it is anticipated they will continue for the foreseeable future and until the State of Illinois hits Phase 5 under the Governor's Restore Illinois Plan.

Under the City's current Emergency Ordinance, businesses selling food and/or beverages must continue to timely file their tax returns with the City, but can wait to pay the tax, without any consequence, as long as it is paid no later than 30 days after the expiration of the Gubernatorial Disaster Proclamation. Council Member Mathy has proposed this be amended to 6 months after the expiration of the Gubernatorial Disaster Proclamation. At the Committee of the Whole on May 18, 2020, a majority of the Council desired to discuss this proposal further.

While not necessarily related to food and beverage tax collection, it should be noted other actions were also taken by the City to provide relief to local business on City tax and fee issues. These include: (1) a similar moratorium for certain amusement taxes and hotel taxes; (2) extending the due date for video gaming fees and prorating those fees for the time they cannot operate; and (3) extending deadlines for liquor license fees and allowing a proration for those establishments not operating due to the pandemic.

WHAT PHASE 5 LOOKS LIKE

Testing, tracing and treatment are widely available throughout the state. Either a vaccine is developed to prevent additional spread of COVID-19, a treatment option is readily available that ensures health care capacity is no longer a concern, or there are no new cases over a sustained period. All sectors of the economy reopen with new health and hygiene practices permanently in place. Large gatherings of all sizes can resume. Public health experts focus on lessons learned and building out the public health infrastructure needed to meet and overcome future challenges. Health care equity is made a priority to improve health outcomes and ensure vulnerable communities receive the quality care they deserve.

COMMUNITY GROUPS/INTERESTED PERSONS CONTACTED: N/A

FINANCIAL IMPACT: In January 2020, there were 273 active registered Food and Beverage taxpayers; 1 was a non-filer. There were no unpaid filers. Total revenues were \$349K. For April 2020, of those same 273 taxpayers, there are 4 unpaid filers (total due = \$4,324), and 37 non-filers. Without the actual returns, it is unknown if the non-filers have delayed filing/paying due to the penalty suspension, or if operations have permanently ceased. Total revenues were \$181K.

An extension to the penalty suspension timeframe may result in additional delays in paying of taxes to the City.

COMMUNITY DEVELOPMENT IMPACT: N/A

Respectfully submitted for Council consideration.

Prepared by: Leslie Yocum, City Clerk

Attachments:

- LGL 1B Agenda Initiative Proposal Form - waiving of late fees on food beverage taxes
- LGL 1C Restore Illinois Plan



**MAYOR & ALDERMANIC
AGENDA INITIATIVE PROPOSAL FORM**

SPONSOR: _____

PROPOSED INITIATIVE:

ESTIMATED CITY STAFF TIME TO RESEARCH & PREPARE FULL COUNCIL MEMO ON
PROPOSED INITIATIVE INCLUDING BACKGROUND AND ANY NECESSARY
RESEARCH:

- ☐ Nominal (less than 5 hours)
- ☐ Moderate (5 to 10 hours)
- ☐ Significant (more than 10 hours)

ESTIMATED COST OF PROPOSED INITIATIVE: _____

WILL THE PROPOSED INITIATIVE REQUIRE A BUDGET AMENDMENT:

- ☐ Yes
- ☐ No

WHAT CITY PROGRAMS OR STAFF ACTIVITIES ARE PROPOSED TO BE CUT OR
REDUCED IN LIEU OF THE PROPOSED INITIATIVE, IF ANY:

DATE SUBMITTED: _____



SIGNATURE

RESTORE ILLINOIS

A Public Health Approach To Safely Reopen Our State

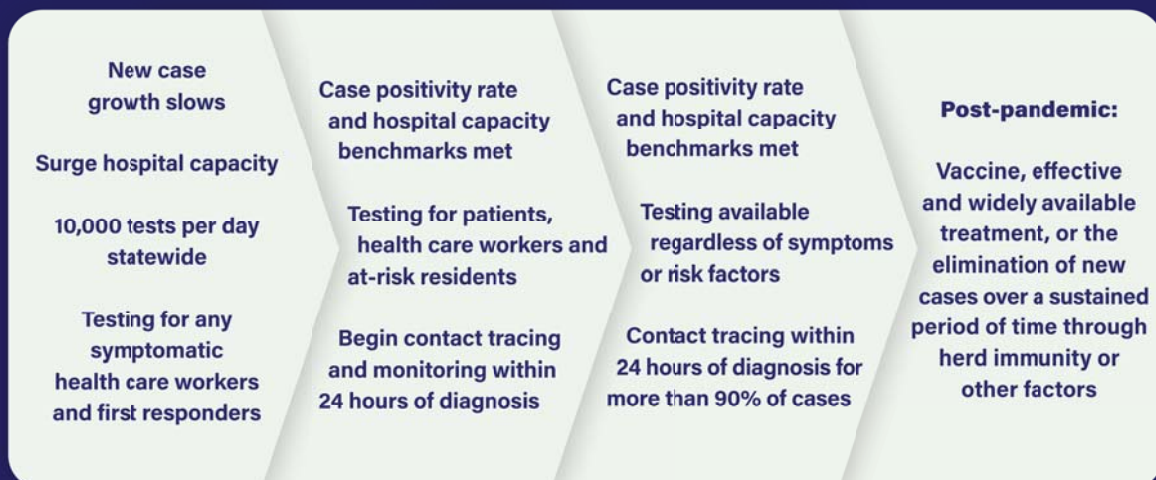
Office of the Governor
JB Pritzker

May 5, 2020

RESTORE ILLINOIS

A Public Health Approach To Safely Reopen Our State

Phase 1 Rapid Spread	Phase 2 Flattening	Phase 3 Recovery	Phase 4 Revitalization	Phase 5 Illinois Restored
Strict stay at home and social distancing guidelines are put in place, and only essential businesses remain open. Every region has experienced this phase once already and could return to it if mitigation efforts are unsuccessful.	Non-essential retail stores reopen for curb-side pickup and delivery. Illinoisans are directed to wear a face covering when outside the home and can begin enjoying additional outdoor activities like golf, boating & fishing while practicing social distancing.	Manufacturing, offices, retail, barbershops and salons can reopen to the public with capacity and other limits and safety precautions. Gatherings of 10 people or fewer are allowed. Face coverings and social distancing are the norm.	Gatherings of 50 people or fewer are allowed, restaurants and bars reopen, travel resumes, child care and schools reopen under guidance from the Illinois Department of Public Health. Face coverings and social distancing are the norm.	The economy fully reopens with safety precautions continuing. Conventions, festivals and large events are permitted, and all businesses, schools and places of recreation can open with new safety guidance and procedures.



An Introduction



From the beginning of the new coronavirus pandemic, Illinois' response has been guided by data, science, and public health experts. As community spread rapidly increased, Governor Pritzker moved quickly to issue a Disaster Proclamation on March 9, restrict visitors to nursing homes on March 11, close bars and restaurants for on-site consumption on March 16, move schools to remote learning on March 17, and issue a Stay at Home order on March 21. This virus has caused painful, cascading consequences for everyone in Illinois, but the science has been clear: in the face of a new coronavirus with unknown characteristics and in the absence of widespread testing availability and contact tracing, mitigation and maintaining a 6-foot social distance have been the only options to reduce the spread and save as many lives as possible.

Millions of Illinoisans working together by staying at home and following experts' recommendations have proven these mitigation and social distancing measures effective so far. The result has been a lower infection rate, fewer hospitalizations, and lower number of fatalities than projected without these measures. Our curve has begun to flatten. Nevertheless, the risk of spread remains, and modeling and data point to a rapid surge in new cases if all mitigation measures were to be immediately lifted.

Now that Illinois is bending the curve, it is vitally important that we follow a safe and deliberate path forward to get our Illinois economy moving. That path forward is not what everyone wants or hopes for, but it will keep Illinoisans as safe as possible from this virus as our economy is reopening.

Restore Illinois is about saving lives and livelihoods. This five-phased plan will reopen our state, guided by health metrics and with distinct business, education, and recreation activities characterizing each phase. This is an initial framework that will likely be updated as research and science develop and as the potential for treatments or vaccines is realized. The plan is based upon regional healthcare availability, and it recognizes the distinct impact COVID-19 has had on different regions of our state as well as regional variations in hospital capacity. The Illinois Department of Public Health (IDPH) has 11 Emergency Medical Services Regions that have traditionally guided its statewide public health work and will continue to inform this reopening plan. For the purposes of this plan, from those 11, four health regions are established, each with the ability to independently move through a phased approach: Northeast Illinois; North-Central Illinois; Central Illinois; and Southern Illinois.

The five phases for each health region are as follows:

Phase 1 – Rapid Spread: The rate of infection among those tested and the number of patients admitted to the hospital is high or rapidly increasing. Strict stay at home and social distancing guidelines are put in place and only essential businesses remain open. Every region has experienced this phase once already, and could return to it if mitigation efforts are unsuccessful.

Phase 2 – Flattening: The rate of infection among those tested and the number of patients admitted to the hospital beds and ICU beds increases at an ever slower rate, moving toward a flat and even a downward trajectory. Non-essential retail stores reopen for curbside pickup and delivery. Illinoisans are directed to wear a face covering when outside the home and can begin enjoying additional outdoor activities like golf, boating and fishing while practicing social distancing. To varying degrees, every region is experiencing flattening as of early May.

Phase 3 – Recovery: The rate of infection among those surveillance tested, the number of patients admitted to the hospital, and the number of patients needing ICU beds is stable or declining. Manufacturing, offices, retail, barbershops and salons can reopen to the public with capacity and other limits and safety precautions. Gatherings limited to 10 people or fewer are allowed. Face coverings and social distancing are the norm.

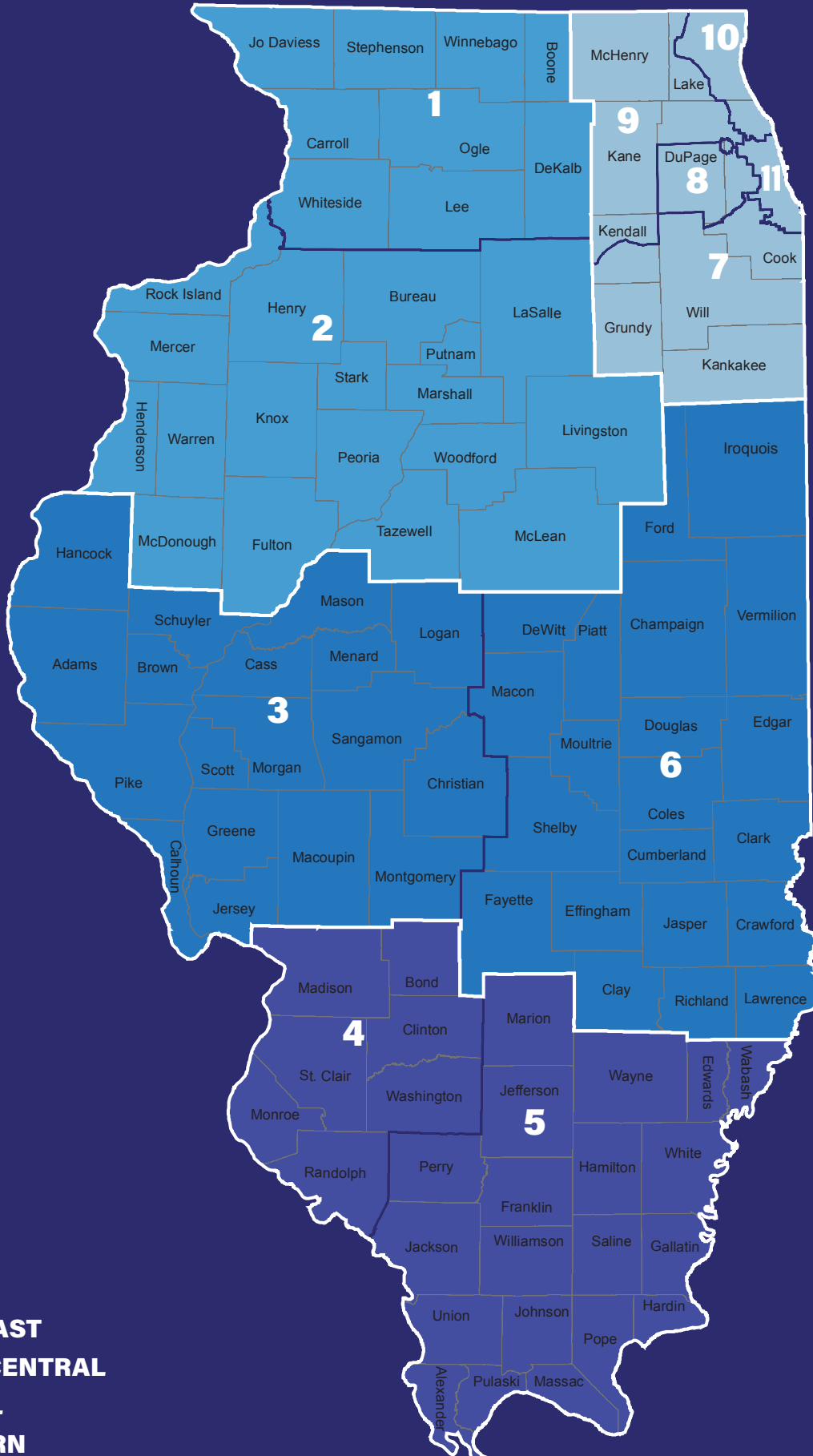
Phase 4 – Revitalization: The rate of infection among those surveillance tested and the number of patients admitted to the hospital continues to decline. Gatherings of 50 people or fewer are allowed, restaurants and bars reopen, travel resumes, child care and schools reopen under guidance from the Illinois Department of Public Health. Face coverings and social distancing are the norm.

Phase 5 – Illinois Restored: With a vaccine or highly effective treatment widely available or the elimination of any new cases over a sustained period, the economy fully reopens with safety precautions continuing. Conventions, festivals and large events are permitted, and all businesses, schools and places of recreation can open with new safety guidance and procedures in place reflecting the lessons learned during the COVID-19 pandemic.

Until COVID-19 is defeated, this plan also recognizes that just as health metrics will tell us it is safe to move forward, health metrics may also tell us to return to a prior phase. With a vaccine or highly effective treatment not yet available, IDPH will be closely monitoring key metrics to immediately identify trends in cases and hospitalizations to determine whether a return to a prior phase may become necessary.

*All public health criteria included in this document are subject to change.
As research and data on this novel coronavirus continue to develop, this plan
can and will be updated to reflect the latest science and data.*

RESTORE ILLINOIS HEALTH REGIONS



Phase 1: Rapid Spread

WHAT THIS PHASE LOOKS LIKE

COVID-19 is rapidly spreading. The number of COVID-19 positive patients in the hospital, in ICU beds, and on ventilators is increasing. The public health response relies on dramatic mitigation measures, like stay at home orders and social distancing, to slow the spread of the virus and prevent a surge that overwhelms the health care system. With a Stay at Home order in place, only essential businesses are in operation and activities outside of the home are limited to essentials, like grocery shopping.

WHAT'S OPEN?

Gatherings: Essential gatherings, such as religious services, of 10 or fewer allowed; No non-essential gatherings of any size

Travel: Non-essential travel discouraged

Health care: Emergency procedures and COVID-19 care only

Education and child care: Remote learning in P-12 schools and higher education; Child care in groups of 10 or fewer for essential workers

Outdoor recreation: Walking, hiking and biking permitted; State parks closed

Businesses:

- **Manufacturing:** Essential manufacturing only
- **"Non-essential" businesses:** Employees of "non-essential" businesses are required to work from home except for Minimum Basic Operations
- **Bars and restaurants:** Open for delivery, pickup and drive-through only
- **Entertainment:** Closed
- **Personal care services and health clubs:** Closed
- **Retail:** Essential stores are open with strict restrictions; Non-essential stores are closed

HOW WE MOVE TO THE NEXT PHASE

Cases and Capacity:

- Slowing of new case growth
- Availability of surge capacity in adult medical and surgical beds, ICU beds, and ventilators

Testing:

- Ability to perform 10,000 tests per day statewide
- Testing available in region for any symptomatic health care workers and first responders

Phase 2: Flattening

WHAT THIS PHASE LOOKS LIKE

The rise in the rate of infection is beginning to slow and stabilize. Hospitalizations and ICU bed usage continue to increase but are flattening, and hospital capacity remains stable. Face coverings must always be worn when social distancing is not possible. Testing capacity increases and tracing programs are put in place to contain outbreaks and limit the spread.

WHAT'S OPEN

Gatherings: Essential gatherings, such as religious services, of 10 or fewer allowed; No non-essential gatherings

Travel: Non-essential travel discouraged

Health care: Emergency and COVID-19 care continue; Elective procedures allowed once IDPH criteria met

Education and child care: Remote learning in P-12 schools and higher education; Child care in groups of 10 or fewer for essential workers

Outdoor recreation: Walking, hiking, and biking permitted; Select state parks open; Boating and fishing permitted; Golf courses open; All with IDPH approved safety guidance

Businesses:

- **Manufacturing:** Essential manufacturing only
- **"Non-essential" businesses:** Employees of "non-essential" businesses are required to work from home except for Minimum Basic Operations
- **Bars and restaurants:** Open for delivery, pickup, and drive through only
- **Personal care services and health clubs:** Closed
- **Retail:** Essential stores are open with restrictions; Non-essential stores open for delivery and curbside pickup

HOW WE MOVE TO THE NEXT PHASE

Cases and Capacity: The determination of moving from Phase 2 to Phase 3 will be driven by the COVID-19 positivity rate in each region and measures of maintaining regional hospital surge capacity. This data will be tracked from the time a region enters Phase 2, onwards.

- At or under a 20 percent positivity rate and increasing no more than 10 percentage points over a 14-day period, AND
- No overall increase (i.e. stability or decrease) in hospital admissions for COVID-19-like illness for 28 days, AND
- Available surge capacity of at least 14 percent of ICU beds, medical and surgical beds, and ventilators

Testing: Testing available for all patients, health care workers, first responders, people with underlying conditions, and residents and staff in congregate living facilities

Tracing: Begin contact tracing and monitoring within 24 hours of diagnosis

WHAT COULD CAUSE US TO MOVE BACK

IDPH will closely monitor data and receive on-the-ground feedback from local health departments and regional healthcare councils and will recommend moving back to the previous phase based on the following factors:

- Sustained rise in positivity rate
- Sustained increase in hospital admissions for COVID-19 like illness
- Reduction in hospital capacity threatening surge capabilities
- Significant outbreak in the region that threatens the health of the region

Phase 3: Recovery

WHAT THIS PHASE LOOKS LIKE

The rate of infection among those surveillance tested is stable or declining. COVID-19-related hospitalizations and ICU capacity remains stable or is decreasing. Face coverings in public continue to be required. Gatherings of 10 people or fewer for any reason can resume. Select industries can begin returning to workplaces with social distancing and sanitization practices in place. Retail establishments reopen with limited capacity, and select categories of personal care establishments can also begin to reopen with social distancing guidelines and personal protective equipment. Robust testing is available along with contact tracing to limit spread and closely monitor the trend of new cases.

WHAT'S OPEN

Gatherings: All gatherings of 10 people or fewer are allowed with this limit subject to change based on latest data & guidance

Travel: Travel should follow IDPH and CDC approved guidance

Health Care: All health care providers are open with DPH approved safety guidance

Education and child care: Remote learning in P-12 schools and higher education; Limited child care and summer programs open with IDPH approved safety guidance

Outdoor recreation: State parks open; Activities permitted in groups of 10 or fewer with social distancing

Businesses:

- **Manufacturing:** Non-essential manufacturing that can safely operate with social distancing can reopen with IDPH approved safety guidance
- **"Non-essential" businesses:** Employees of "non-essential" businesses are allowed to return to work with IDPH approved safety guidance depending upon risk level, tele-work strongly encouraged wherever possible; Employers are encouraged to provide accommodations for COVID-19-vulnerable employees
- **Bars and restaurants:** Open for delivery, pickup, and drive through only
- **Personal care services and health clubs:** Barbershops and salons open with IDPH approved safety guidance; Health and fitness clubs can provide outdoor classes and one-on-one personal training with IDPH approved safety guidance
- **Retail:** Open with capacity limits and IDPH approved safety guidance, including face coverings

HOW WE MOVE TO THE NEXT PHASE

Cases and Capacity: The determination of moving from Phase 3 to Phase 4 will be driven by the COVID-19 positivity rate in each region and measures of maintaining regional hospital surge capacity. This data will be tracked from the time a region enters Phase 3, onwards.

- At or under a 20 percent positivity rate and increasing no more than 10 percentage points over a 14-day period, AND
- No overall increase (i.e. stability or decrease) in hospital admissions for COVID-19-like illness for 28 days, AND
- Available surge capacity of at least 14 percent of ICU beds, medical and surgical beds, and ventilators

Testing: Testing available in region regardless of symptoms or risk factors

Tracing: Begin contact tracing and monitoring within 24 hours of diagnosis for more than 90% of cases in region

WHAT COULD CAUSE US TO MOVE BACK

IDPH will closely monitor data and receive on-the-ground feedback from local health departments and regional healthcare councils and will recommend moving back to the previous phase based on the following factors:

- Sustained rise in positivity rate
- Sustained increase in hospital admissions for COVID-19 like illness
- Reduction in hospital capacity threatening surge capabilities
- Significant outbreak in the region that threatens the health of the region

Phase 4: Revitalization

WHAT THIS PHASE LOOKS LIKE

There is a continued decline in the rate of infection in new COVID-19 cases. Hospitals have capacity and can quickly adapt for a surge of new cases in their communities. Additional measures can be carefully lifted allowing for schools and child care programs to reopen with social distancing policies in place. Restaurants can open with limited capacity and following strict public health procedures, including personal protective equipment for employees. Gatherings with 50 people or fewer will be permitted. Testing is widely available, and tracing is commonplace.

WHAT'S OPEN

Gatherings: Gatherings of 50 people or fewer are allowed with this limit subject to change based on latest data and guidance

Travel: Travel should follow IDPH and CDC approved guidance

Health care: All health care providers are open

Education and child care: P-12 schools, higher education, all summer programs, and child care open with IDPH approved safety guidance

Outdoor Recreation: All outdoor recreation allowed

Businesses:

- **Manufacturing:** All manufacturing open with IDPH approved safety guidance
- **"Non-essential" businesses:** All employees return to work with IDPH approved safety guidance; Employers are encouraged to provide accommodations for COVID-19-vulnerable employees
- **Bars and restaurants:** Open with capacity limits and IDPH approved safety guidance
- **Personal care services and health clubs:** All barbershops, salons, spas and health and fitness clubs open with capacity limits and IDPH approved safety guidance
- **Entertainment:** Cinema and theaters open with capacity limits and IDPH approved safety guidance
- **Retail:** Open with capacity limits and IDPH approved safety guidance

HOW WE MOVE TO THE NEXT PHASE

Post-pandemic: Vaccine, effective and widely available treatment, or the elimination of new cases over a sustained period of time through herd immunity or other factors.

WHAT COULD CAUSE US TO MOVE BACK

IDPH will closely monitor data and receive on-the-ground feedback from local health departments and regional healthcare councils and will recommend moving back to the previous phase based on the following factors:

- Sustained rise in positivity rate
- Sustained increase in hospital admissions for COVID-19 like illness
- Reduction in hospital capacity threatening surge capabilities
- Significant outbreak in the region that threatens the health of the region

Phase 5: Illinois Restored

WHAT THIS PHASE LOOKS LIKE

Testing, tracing and treatment are widely available throughout the state. Either a vaccine is developed to prevent additional spread of COVID-19, a treatment option is readily available that ensures health care capacity is no longer a concern, or there are no new cases over a sustained period. All sectors of the economy reopen with new health and hygiene practices permanently in place. Large gatherings of all sizes can resume. Public health experts focus on lessons learned and building out the public health infrastructure needed to meet and overcome future challenges. Health care equity is made a priority to improve health outcomes and ensure vulnerable communities receive the quality care they deserve.

WHAT'S OPEN

- All sectors of the economy reopen with businesses, schools, and recreation resuming normal operations with new safety guidance and procedures.
- Conventions, festivals, and large events can take place.