

CITY OF  
BLOOMINGTON  
COMMITTEE OF THE  
WHOLE MEETING  
APRIL 21, 2025



**COMPONENTS OF THE COUNCIL AGENDA**

RECOGNITION AND PROCLAMATION

This portion of the meeting recognizes individuals, groups, or institutions publically, as well as those receiving a proclamation, or declaring a day or event.

PUBLIC COMMENT

Each regular City Council meeting shall have a public comment period not to exceed 30 minutes. Every speaker is entitled to speak for up to 3 minutes. To be considered for public comment, please complete a public comment card at least 5 minutes prior to the start of the meeting. The Mayor will randomly draw from the cards submitted. Public comment is a time to give comment. It is not a question and answer period and the City Council does not respond to public comments. Speakers who engage in threatening or disorderly behavior will have their time ceased.

CONSENT AGENDA

All items under the Consent Agenda are considered to be routine in nature and will be enacted by one motion. There will be no separate discussion of these items unless a Council Member, City Manager or Corporation Counsel so requests; in which event, the item will be removed from the Consent Agenda and considered in the Regular Agenda, which typically begins with Item No. 8.

The City's Boards and Commissions hold Public Hearings prior to some Council agenda items appearing on the Council's Meeting Agenda. Persons who wish to address the Council should provide new information that is pertinent to the issue before them.

PUBLIC HEARING

Items that require receiving public testimony will be placed on the agenda and noticed as a Public Hearing. Individuals have an opportunity to provide public testimony on those items that impact the community and/or residence.

REGULAR AGENDA

All items that provide the Council an opportunity to receive a presentation, ask questions of City Staff, seek additional information, or deliberate prior to making a decision will be placed on the Regular Agenda.

**MAYOR AND COUNCIL MEMBERS**

**Mayor** - Mboka Mwilambwe

**City Council Members**

- Ward 1 - Jenna Kearns
- Ward 2 - Micheal Mosley
- Ward 3 - Sheila Montney
- Ward 4 - John Danenberger
- Ward 5 - Nick Becker
- Ward 6 - Cody Hendricks
- Ward 7 - Mollie Ward
- Ward 8 - Kent Lee
- Ward 9 - Tom Crumpler

- City Manager** - Jeff Jurgens
- Sr. Deputy City Manager** - Billy Tyus
- Deputy City Manager** - Sue McLaughlin

**CITY LOGO DESIGN RATIONALE**

The **CHEVRON** Represents:  
Service, Rank, and Authority  
Growth and Diversity  
A Friendly and Safe Community  
A Positive, Upward Movement and  
Commitment to Excellence!

**MISSION, VISION, AND  
VALUE STATEMENT**

**MISSION**

To Lead, Serve and Uplift the  
City of Bloomington

**VISION**

A Jewel of the Midwest Cities

**VALUES**

Service-Centered,  
Results-Driven,  
Inclusive

**STRATEGIC PLAN GOALS**

- Financially Sound City Providing Quality Basic Services
- Upgrade City Infrastructure and Facilities Grow the Local Economy
- Strong Neighborhoods
- Great Place - Livable, Sustainable City
- Prosperous Downtown Bloomington

# AGENDA



**COMMITTEE OF THE WHOLE - REGULAR SESSION MEETING AGENDA  
GOVERNMENT CENTER BOARDROOM, 4TH FLOOR, ROOM #400  
115 E. WASHINGTON STREET, BLOOMINGTON, IL 61701  
MONDAY, APRIL 21, 2025, 6:00 PM**

**1. Call to Order**

**2. Roll Call of Attendance**

**3. Public Comment**

*Individuals wishing to provide emailed public comment must email comments to [publiccomment@cityblm.org](mailto:publiccomment@cityblm.org) at least 15 minutes before the start of the meeting. Individuals wishing to speak in-person or remotely may register at [www.cityblm.org/register](http://www.cityblm.org/register) at least 5 minutes before the start of the meeting for in-person public comment and at least 15 minutes before the start of the meeting for remote public comment.*

**4. Consent Agenda**

*Items listed on the Consent Agenda are approved with one motion; Items pulled by Council from the Consent Agenda for discussion are listed and voted on separately.*

- A. Consideration and Action to Approve the Minutes of the February 17, 2025, Regular Committee of the Whole Meeting, as requested by the City Clerk Department.  
*(Recommended Motion: The proposed Minutes be approved.)*

**5. Regular Agenda**

- A. Presentation and Discussion on Potential Housing Incentive and Initiatives, as requested by the Administration Department. *(Recommended Motion: None; Presentation only.) (Presentation by Billy Tyus, Senior Deputy City Manager; & Kelly Pfeifer, Development Services Director, 15 minutes; and City Council Discussion, 20 minutes.)*
- B. Presentation of the Bloomington Police Department's 2024 Annual Report, as requested by the Police Department. *(Recommended Motion: None; Presentation and discussion only.) (Presentation by Jamal Simington, Chief of Police, 15 minutes; and City Council Discussion, 10 minutes.)*
- C. Presentation on the Public Safety & Community Relations Board (PSCRB) Annual Report, as requested by the Administration Department. *(Recommended Motion: None; Presentation only.) (Presentation by Rachel McFarland, Public Safety & Community Relations Chair, 5 minutes; and City Council Discussion, 10 minutes.)*

**6. City Manager's Report**

**7. Executive Session**

## 8. Adjournment

Individuals with disabilities planning to attend the meeting who require reasonable accommodations to observe and/or participate, or who have questions about the accessibility of the meeting, should contact the City's ADA Coordinator at 309-434-2468 [mhurt@cityblm.org](mailto:mhurt@cityblm.org).



**CONSENT AGENDA ITEM NO. 4.A.**

**FOR COUNCIL:** April 21, 2025

**WARD IMPACTED:** City-Wide Impact

**SUBJECT:** Consideration and Action to Approve the Minutes of the February 17, 2025, Regular Committee of the Whole Meeting, as requested by the City Clerk Department.

**RECOMMENDED MOTION:** The proposed Minutes be approved.

**STRATEGIC PLAN LINK:**

Goal 1. Financially Sound City Providing Quality Basic Services

**STRATEGIC PLAN SIGNIFICANCE:**

Objective 1d. City services delivered in the most cost-effective, efficient manner

**BACKGROUND:** The minutes of the meetings provided have been reviewed and certified as correct and complete by the City Clerk. In compliance with the Open Meetings Act, minutes must be approved 30 days after the meeting or at the second subsequent regular meeting whichever is later. In accordance with the Open Meetings Act, minutes are available for public inspection and posted to the City's website within 10 days after approval.

**COMMUNITY GROUPS/INTERESTED PERSONS CONTACTED:** N/A

**FINANCIAL IMPACT:** N/A

Respectfully submitted for consideration.

Prepared by: Amanda Stutsman, Deputy City Clerk

**ATTACHMENTS:**

[CLK 1B Minutes](#)



**MINUTES  
COMMITTEE OF THE WHOLE - REGULAR SESSION  
TUESDAY, FEBRUARY 17, 2024, 6:00 P.M.**

The Committee of the Whole convened in regular session in the Government Center Boardroom at 6:00 P.M. Mayor Mboka Mwilambwe called the meeting to order.

**Roll Call**

| <b>Attendee Name</b> | <b>Title</b>           | <b>Status</b> |
|----------------------|------------------------|---------------|
| Mboka Mwilambwe      | Mayor                  | Present       |
| Jenna Kearns         | Council Member, Ward 1 | Present       |
| Micheal Mosley       | Council Member, Ward 2 | Present       |
| Sheila Montney       | Council Member, Ward 3 | Present       |
| John Danenberger     | Council Member, Ward 4 | Present       |
| Nick Becker          | Council Member, Ward 5 | Present       |
| Cody Hendricks       | Council Member, Ward 6 | Absent        |
| Mollie Ward          | Council Member, Ward 7 | Present       |
| Kent Lee             | Council Member, Ward 8 | Present       |
| Tom Crumpler         | Council Member, Ward 9 | Absent        |

**Public Comment**

Mayor Mwilambwe read a public comment statement of procedure. Art Rodrigez spoke in-person and Michelle Grasher emailed public comment.

**Consent Agenda**

*Items listed on the Consent Agenda are approved with one motion; Items pulled by Council from the Consent Agenda for discussion are listed and voted on separately.*

**Council Member Ward made a motion, seconded by Council Member Kearns, to approve the Consent Agenda as presented.**

Item 4.A. Consideration and Action to Approve the Minutes of the October 21, 2024, Regular Committee of the Whole Meeting, as requested by the City Clerk Department. (Recommended Motion: That the minutes be approved.)

**Mayor Mwilambwe directed the Clerk to call roll:**

**AYES:** Kearns, Mosley, Montney, Danenberger, Becker, Ward, Lee

**Motion carried.**

**Regular Agenda**

*The following item was presented:*

Item 5.A. Presentation and Discussion on Housing Rehabilitation Programs, as requested by the Department of Community Impact & Enhancement and the Administration Department.

City Manager Jeff Jurgens introduced the Item noting that Council had adopted a Resolution in July setting housing priorities. He praised Community Impact & Enhancement Director, Melissa Hon, sharing that after nine years of service she would soon be taking a

position with another municipality. He congratulated her and asked her to outline the foundation for the Housing Rehabilitation Programs.

Director Hon recapped the Resolution approved in July and emphasized Council's key directive was to develop a Housing Rehabilitation Program. She presented a map showing the City's investment of over \$1M dollars in Community Development Block Grant ("CDBG") funding, Illinois Housing Development Authority ("IHDA") funding, and American Rescue Plan Act ("ARPA") investments for housing rehabilitation since Fiscal Year 2020. She also noted that nearly \$100,000 had been invested in a Lead Hazard Reduction Program that continued to accept applications. She then outlined a multi-pronged approach to neighborhood revitalization including City investment, community investment, outreach, and education. She proposed two housing rehabilitation programs: an Exterior Repair & Improvement Program for owner-occupied units in the regeneration area with a budget of \$160-200,000 and a project maximum of \$20,000; and a Minor Home Repair & Improvement Program for owner-occupied homes and mobile homes with a budget of \$40-50,000 and a project maximum of \$10,000. She also introduced the idea of a Community Impact Week where volunteers would perform minor maintenance and repair services for homeowners in the regeneration and preservation areas.

Township Assessor Steve Scudder presented information on the Homestead Improvement Exemption, which helps property owners by not increasing their property's assessment if square footage is added. He noted the property's value gets locked for four years after the improvements are completed, and then the additional square footage isn't added to the assessment until the fourth year.

Director Hon ended her presentation by highlighting upcoming outreach efforts including a Housing Resource Fair to be held on March 19, 2025, as well as staff participation in a variety of community events.

Mayor Mwilambwe asked how many homes could be impacted through the rehabilitation programs to which Director Hon explained the number depended on funding levels. She noted there were currently nine properties condemned in the City, but that the American Community Survey (ACS), a demographic survey conducted by the U.S. Census Bureau, had estimated in 2023 that there were 929 abandoned properties in the City.

Council Member Ward expressed a strong interest in finding ways to incentivize the redevelopment of abandoned properties suggesting strategies such as raising property taxes on owners who did not maintain their properties and drawing inspiration from other cities like Detroit. City Manager Jurgens explained that while Illinois did not currently allow vacancy taxes, state-level conversations were ongoing about the potential for such a tax. Alternatively, he suggested the City could work with other taxing bodies to offer tax freezes as an incentive for redeveloping abandoned properties. Council Member Ward stressed the importance of addressing the 900 abandoned properties over the minor improvements needed by the nine properties mentioned.

Council Member Montney asked for additional information on the ACS data. Director Hon stressed that the City had not fully verified the estimate and then described the complex process doing so would require. Council Member Montney then inquired about the potential for collaborating with Youth Build, and Director Hon agreed there were many opportunities to collaborate with organizations.

Council Member Lee asked Director Hon to explain what was meant by "abandoned" and who maintained ownership of such properties. Director Hon defined "abandoned" as a property with no one living in it or having a non-responsive owner. She noted that banks often take ownership, properties could be sold through tax sales, or the City may foreclose and take

MINUTES

COMMITTEE OF THE WHOLE - REGULAR SESSION  
TUESDAY, FEBRUARY 17, 2025, 6:00 P.M.

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ownership to address Code compliance issues. They then discussed the difficulty of trying to simplify the process when the courts were involved.

Mayor Mwilambwe asked how staff could verify the accuracy of the ACS data. Director Hon believed a block-by-block study was necessary, and suggested a third party would likely be needed to complete the study given the amount of work required.

Council Member Ward suggested using property tax payment records as a starting point. Director Hon agreed that information could be requested. Council Member Ward requested staff gather the data, and they agreed it could be made available by the next Council meeting. Council Member Ward, again, stressed the importance of verifying and addressing the abandoned properties.

City Manager Jurgens acknowledged Council Member Ward's concerns and assured Council that staff had been working on the issue of abandoned properties. He expressed a desire to develop a program that included both a component to address problematic properties and a component to help with redevelopment. He promised to return to the subject soon.

Mayor Mwilambwe thanked Director Hon for her dedicated service to the City.

*The following item was presented:*

Item 5.B. Presentation and Discussion of the FY2026 Budget Preview, as requested by the Finance Department.

City Manager Jurgens recalled that in November of 2024 staff had projected a \$3.75M deficit, which then grew to a deficit of \$5.7M after working with department heads. He explained he had pushed staff to be creative and conservative, aiming for a budget that didn't cut services or impact residents, but still resulted in significant decreases. He was happy to share the presented budget was approximately \$21M less than the prior year. He also noted the budget included no new full-time employee ("FTE") requests and pointed out that it included seven less FTEs that had been removed through natural attrition.

Scott Rathbun, Finance Director, explained the presentation was the first look at the Fiscal Year (FY) 2026 budget. He focused on category totals and variances from the prior year and highlighted the challenges of flattening or decreasing revenues while expenses increased. He noted that the general fund had been balanced through a combination of cuts, operating adjustments, and equipment delays. He stressed the goal was to continue delivering services the community needs while being good stewards of taxpayer dollars. Director Rathbun explained the reduction in local use tax due to legislative changes affecting online retail sales, noting that while local use tax was decreasing, home rule and state sales tax would offset the change. He discussed the significant drop in property replacement tax with the State continuing to claw back funds for three consecutive years, which had gone from \$6.4 million in the highest year to a budgeted \$2.6 million for the coming year. He ended by detailing cost savings and emphasizing his thanks for staff's work.

Mayor Mwilambwe thanked Director Rathbun noting the extensive amount of time needed to complete the budget. They then discussed the attrition goal of \$600,000 in vacancy savings.

Council Member Ward and City Manager Jurgens discussed the funds earmarked from Behavior Health. She expressed concern about the impact attrition may have on various departments noting her constituents were worried about certain departments being stretched too thin. She emphasized that "efficiencies" and "attrition" were truly human resources were being cut and stressed her belief that they needed to be acknowledged as such.

Council Member Montney asked Director Rathbun to clarify whether the 2.5% year-over-year growth rate was based on the net operating budget. She also inquired about the Illinois Environmental Protection Agency (IEPA) loan on the Locust Colton project. Director Rathbun confirmed that the ARPA funds allocated to the project had materially reduced the City's borrowing obligation, with the general fund subsidizing over \$10M for the project.

**City Manager's Report**

No City Manager Report was presented.

**Executive Session**

No Executive Session was held.

**Adjournment**

**Council Member Ward made a motion, seconded by Council Member Kearns, to adjourn the meeting.**

**Mayor Mwilambwe directed the Clerk to call roll:**

**AYES:** Kearns, Mosley, Montney, Danenberger, Becker, Ward, Lee

**Motion carried (viva voce).**

The meeting adjourned at 7:22 P.M.

**CITY OF BLOOMINGTON**

**ATTEST**

\_\_\_\_\_  
Mboka Mwilambwe, Mayor

\_\_\_\_\_  
Amanda Stutsman, Deputy City Clerk



**REGULAR AGENDA ITEM NO. 5.A.**

**FOR COUNCIL:** April 21, 2025

**WARD IMPACTED:** City-Wide Impact

**SUBJECT:** Presentation and Discussion on Potential Housing Incentive and Initiatives, as requested by the Administration Department.

**RECOMMENDED MOTION:** None; Presentation only.

**STRATEGIC PLAN LINK:**

Goal 5. Great Place - Livable, Sustainable City

**STRATEGIC PLAN SIGNIFICANCE:**

Objective 5b. City decisions consistent with plans and policies

**BACKGROUND:**

On July 22, 2024, the City Council adopted a resolution (Resolution No. 2024 - 040) setting forth its priorities regarding the current housing stock, emphasizing the need for strategies to address housing affordability, availability, and quality within the community. One of the key priorities identified in the resolution was for City staff to develop standardized housing incentives that can streamline and support housing development in alignment with the City's goals.

City staff will present an overview of the proposed standardized housing incentives, including specific measures aimed at supporting the development of affordable and low-income housing. These incentives are designed to reduce barriers for developers and create opportunities for more diverse housing options within Bloomington. Staff will also outline the financial impact of each proposed financial incentive, providing a clear understanding of the costs and benefits associated with these initiatives.

The draft ordinance is attached for review.

**COMMUNITY GROUPS/INTERESTED PERSONS CONTACTED:** N/A

**FINANCIAL IMPACT:** N/A

Respectfully submitted for consideration.

Prepared by: Leslie Yocum, City Clerk

**ATTACHMENTS:**

[ADM 3B DRAFT Ordinance](#)

[ADM 3C Resolution No. 2024 - 040](#)

**ORDINANCE 2025 - \_\_\_\_**

**AN ORDINANCE ESTABLISHING A STANDARDIZED HOUSING INCENTIVE**

**WHEREAS**, the City of Bloomington recognizes the need to encourage the development of diverse and affordable housing options; and

**WHEREAS**, to achieve this, the City aims to create standardized incentives and streamlined processes; and

**WHEREAS**, this Ordinance seeks to establish a clear and consistent framework for housing incentives to encourage development that meets community needs; and

**WHEREAS**, this Ordinance aims to implement standardized housing incentives, particularly for multi-family, low-income, and affordable housing projects, to stimulate development; and

**WHEREAS**, the incentives will be available to projects that meet certain criteria and contribute to the City's housing goals.

**NOW, THEREFORE, BE IT ORDAINED BY THE CITY COUNCIL OF THE CITY OF BLOOMINGTON, MCLEAN COUNTY, ILLINOIS, AS FOLLOWS:**

**SECTION 1.** The above-mentioned recitals are incorporated herein by reference.

**SECTION 2.** A Standardized Housing Incentive Program, as set forth in Exhibit A, is hereby approved and shall be effective until May 31, 2028.

**SECTION 3.** In the event that any section, clause, provision, or part of this Ordinance shall be found and determined to be invalid by a court of competent jurisdiction, all valid parts that are severable from the invalid parts shall remain in full force and effect.

**SECTION 4.** The City Clerk is hereby authorized to publish this Ordinance in pamphlet form as provided by law.

**SECTION 5.** This Ordinance shall be effective beginning May 31, 2025, after its passage and publication as required by law.

**SECTION 6.** This ordinance is passed and approved pursuant to the home rule authority granted Article VII, Section 6 of the 1970 Illinois Constitution.

**PASSED** this \_\_\_\_ day of April, 2025

**APPROVED** this \_\_\_\_ day of April, 2025

**CITY OF BLOOMINGTON**

**ATTEST**

\_\_\_\_\_  
Mboka Mwilambwe, Mayor

\_\_\_\_\_  
Leslie Smith-Yocum, City Clerk

**Exhibit A**  
**Standardized Housing Incentive Program**

**Section 1. Definitions**

For the purposes of this policy, the following definitions shall apply:

- (i) “Affordable Housing Projects” shall be defined as developments in which at least 20% of the units are set aside for five years for households earning at or below 80% of the Area Median Income (AMI), as defined by the U.S. Department of Housing and Urban Development (HUD). Projects may be subject to annual income verification.
- (ii) “City Fees” shall be defined as the various charges imposed by the City for development, construction, business operations, and regulatory compliance. These fees include, but are not limited to, building permit fees, plan review and inspection fees, zoning and site plan review fees, utility connection fees (water, sewer, and stormwater), right-of-way and excavation permits, and development fees, and fire and safety inspection fees. Additionally, other applicable regulatory or administrative fees established by City ordinance may be included. Any fee reductions authorized under this policy apply only to fees directly assessed by the City and do not extend to fees imposed by other governmental entities or utility providers.
- (iii) “Low-Income Housing Projects” shall be defined as developments utilizing federal, state, or local programs aimed at serving households earning at or below 60% of the AMI. Examples include projects financed through the Low-Income Housing Tax Credit (LIHTC) program or HUD Section 8 housing.
- (iv) “Missing Middle Housing” shall be defined as Duplexes, triplexes, fourplexes, and accessory dwelling units (ADUs) designed to integrate seamlessly into existing neighborhoods while providing additional housing options as defined by or to be constructed in areas targeted by the Opticos Missing Middle Housing study. MMH shall be targeted as housing that is affordable for middle-income workers, earning between 80% and 120% of the area median income (AMI) as defined by the U.S. Department of Housing and Urban Development (HUD).
- (v) “Multi-Family Housing Projects” shall be defined as residential developments with five (5) or more dwelling units on the same site, including apartments, townhomes, and condominiums. If the units are not on the same site, the City Council must approve the units being scattered in different parts of the neighborhood or city to qualify as a Multi-Family Housing Project.
- (vi) “New Subdivisions” shall be defined as developments that involve the establishment of a new residential subdivision, including the construction of single-family homes. To qualify for incentives under this policy, such subdivisions must: (1) include a minimum of 50 homes with an estimated market value under \$400,000; (2) designate at least 10% of the homes as affordable housing (80% AMI or below) for at least five years; and (3) support the City’s goals for responsible growth, sustainability, and integration with existing neighborhoods as defined in the City’s Comprehensive Plan, promoting features such as walkability, environmental sustainability, and a diversity of housing types.

- (vii) “Single-Family Homes” shall be defined as new single-family residential homes with an estimated market value under \$400,000. These homes must be designed for households with earnings at or below the Area Median Income level as determined by IHDA and align with the City's objectives for expanding housing affordability while promoting community integration. This category is intended to encourage the development of more affordable options within the single-family housing market.
- (viii) “Tax Credit Projects” shall be defined as housing developments utilizing tax credits such as Low-Income Housing Tax Credits (LIHTC), Historic Preservation Tax Credits, or Senior Housing Tax Credits.
- (ix) “Workforce Housing” shall be defined as housing that is affordable for middle-income workers, earning between 80% and 120% of the area median income (AMI) as defined by the U.S. Department of Housing and Urban Development (HUD).

## **Section 2. Qualifying Projects**

The following projects shall qualify for the incentives outlined in Section 3 of this policy:

- (i) Affordable Housing Projects
- (ii) Workforce Housing
- (iii) Low-Income Housing Projects
- (iv) Missing Middle Housing
- (v) Multi-Family Housing Projects
- (vi) New Subdivisions
- (vii) Single-Family Homes
- (viii) Tax Credit Projects

Qualifying projects may be residential or mixed use and include new construction or adaptive reuse projects that convert existing buildings into qualifying housing projects.

## **Section 3. Incentives**

To encourage and accelerate housing development, the City Council is offering a range of incentives aimed at making housing projects more viable and accessible. These incentives are designed to support a variety of housing types, including affordable, low-income, and market-rate developments. The following incentives are not mutually exclusive and may be combined based on the specific needs of each project, subject to eligibility and approval criteria outlined below:

- A. City Fee Reductions

- (i) A base 50% reduction in City Fees is available for any Qualifying Project that commences construction prior to May 31, 2028. Projects that demonstrate a financial gap or require additional financial assistance to proceed may receive an increased fee reduction, up to 100%, based on financial need and approvals required herein.
- (ii) A 100% reduction in City Fees for any Tax Credit Projects that commence construction prior to May 31, 2028.

B. Tax Increment Financing (TIF) Benefits

- (i) If a Qualifying Project is located within a Tax Increment Financing (TIF) district and meet statutory TIF standards for eligibility, the project shall receive up to 75% of the TIF increment for eligible project costs, including infrastructure improvements, site preparation, and public amenities.

C. Density Bonuses

- (i) Qualifying Projects that allocate at least 20% of units for affordable housing (80% AMI or below) shall be eligible for increased allowable density, reduced parking requirements, and relaxed height restrictions where not prohibited by other governing bodies.
- (ii) Developments incorporating workforce housing (earning between 80% and 120% AMI) may qualify for additional density incentives.

D. Property Tax Freeze

- (i) Qualifying Affordable Housing, Low-Income Housing, and Tax Credit Projects may be eligible for a five-year property tax abatement of the City's portion of property taxes. The five-year period would begin once occupancy permits are granted and the abatement would be of the city's portion of the property taxes owed and paid above the amount assessed at the time the project's building permit is granted. Eligibility and specific terms shall be subject to a development agreement approved by the City Council, which will outline project commitments, affordability requirements, and any additional conditions deemed necessary by the City.

E. Commercial Tax Rebates

- (i) Qualifying Projects that include commercial components, such as retail or restaurant spaces, may be eligible for a five-year 50% rebate on sales and food & beverage taxes. Eligibility and the specific terms of the rebate will be subject to approval by the City Council, which will review the project's overall impact, business viability, and alignment with the City's goals for economic development. Rebates shall be contingent on the business being (i) new to the city of Bloomington or (ii) a 2<sup>nd</sup> location to an existing Bloomington business contingent upon the original location remaining open and the Municipal Taxes generated by said original location remaining at or above the amounts generated in the 12-month

calendar year prior to the opening of the commercial location at the qualifying project.

#### **Section 4. Application Process & Approvals**

- A. Standardized Application Process. The Development Services Department shall develop and manage a standardized application process for all projects seeking incentives under this policy. This process will ensure clarity, transparency, and consistency in how applications are submitted and reviewed.
- B. Application Materials and Guidelines. All application materials, instructions, and detailed guidelines will be made available online at [www.buildingbloomington.com](http://www.buildingbloomington.com). Applicants are encouraged to review these resources prior to submission to ensure compliance with all requirements.
- C. Fee Reductions. The City Manager and the Director of Development Services have the authority to approve fee reductions as defined herein, including those outlined in Section (3)(A), for qualifying projects.
- D. Other Incentives. All other incentives, including Tax Increment Financing (TIF) benefits, density bonuses, property tax freezes, and sales and food & beverage tax rebates, must be approved by the City Council. These benefits will be formalized through a development agreement, which outlines the specific terms and conditions, including project scope, performance targets/deadlines and incentive terms.
- E. Fast-Tracking Applications. To promote timely project development, all applications for benefits under this policy shall be fast-tracked. The City will prioritize these applications for review and approval to ensure expedited processing while maintaining necessary due diligence.

**RESOLUTION NO. 2024 - 040**

**A RESOLUTION SETTING HOUSING PRIORITIES RELATED TO THE AFFORDABILITY OF THE CURRENT HOUSING STOCK IN THE CITY OF BLOOMINGTON**

**WHEREAS**, the City of Bloomington (hereinafter “City”) recognizes the critical importance of addressing the current affordability of housing to ensure the well-being, economic stability, and growth of our community; and

**WHEREAS**, the City Council is dedicated to making Bloomington the most business-friendly city, ensuring exceptional service and value to all residents, investors and developers who contribute to our community; and

**WHEREAS**, the City wishes to foster responsive conditions to housing affordability; and

**WHEREAS**, the City aims to establish a standard housing incentive that promotes the development of housing that is affordable to those whose household income is at or below the median through various supportive measures; and

**WHEREAS**, a clear, effective, and well-articulated Zoning Code is crucial for addressing housing challenges and highlighting development opportunities within the City; and

**WHEREAS**, addressing blighted areas and adding more housing units back onto the market through a comprehensive neighborhood rehabilitation program is a priority for the City Council; and

**WHEREAS**, collaboration with local intergovernmental partners is crucial to develop joint initiatives that meet our collective housing goals and objectives; and

**WHEREAS**, the City lacks the financial capacity to provide low-interest loans or similar incentives to stimulate housing developments, the Council acknowledges that high development costs are the primary barrier and urges continued collaboration on innovative responses.

**NOW THEREFORE, BE IT ORDAINED BY THE CITY COUNCIL OF THE CITY OF BLOOMINGTON, MCLEAN COUNTY, ILLINOIS:**

**SECTION 1. Recitals.** That the recitals set forth above are incorporated herein by reference as if fully stated in this Section 1.

**SECTION 2. Housing Priorities.** The City Council sets the following priorities in relation to housing within the community:

- (A) **Standardize Housing Incentives.** City staff is to develop and bring back for formal consideration by the City Council a short-term, low-risk housing incentive program. As part of this, City staff will review and consider items like the following: (1) a reduction of fees for affordable and low-income housing projects and housing projects that are eligible for and

utilize tax credits; and (2) a process for requesting assistance with housing projects that meets certain defined criteria.

- (B) Housing Rehabilitation Program. City staff is to develop and bring back for formal consideration by the City Council a comprehensive housing program that focuses on: (1) addressing and improving blighted areas; (2) adding more housing units back onto the market; and (3) providing potential incentives and support for property owners to rehabilitate and develop neighborhoods.
- (C) Intergovernmental Collaboration. Consistent with the McLean County Regional Planning Commission Housing Recovery Plan, the City Council is interested in participating in an intergovernmental rapid response team to work on joint housing initiatives. The City Council is supportive of a unified approach to address housing development that meets collective goals and objectives.
- (D) Zoning Code & Subdivision Code Review. A review of the Zoning Code and Subdivision Code, under the direction of and coordinated by City staff with input from neighborhood groups and/or associations, should be completed to ensure it addresses current and future housing needs. City staff should actively showcase development opportunities and offer flexible compliance pathways. As a subset of this, City staff should work with property owners to thoroughly investigate and report to Council on whether other responses for housing development (which should include the national Strong Towns) are feasible.

**SECTION 3. Financial Considerations**. City staff shall fully consider all financial components and fiscal impact of the potential housing programs being developed. The financial components shall be presented to the City Council at the time the programs are brought back for formal consideration and approval by the City Council.

**SECTION 4. Reports**. The City Manager, or his designee, shall provide regular reports on progress, challenges, and successes related to the priorities of the City Council identified in Section 2 to ensure accountability and transparency.


**SECTION 5. Non-Inclusive**. Although this Resolution sets forth the main priorities of the City Council regarding housing, City staff is encouraged and expected to continue working on other initiatives to respond to the ever-changing housing landscape within the community and may modify or remove the items in Section 2 and/or bring forward other proposals as developed. This includes looking at the concerns raised involving the taxation of land.

**SECTION 6. Effectiveness**. This Resolution shall take effect immediately upon its passage and approval.

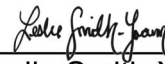
**PASSED** this 22nd day of July 2024.

**APPROVED** this 24th day of July 2024.

**CITY OF BLOOMINGTON**

  
\_\_\_\_\_  
Mboka Mwilambwe, Mayor

**ATTEST**

  
\_\_\_\_\_  
Leslie Smith-Yocum, City Clerk





**REGULAR AGENDA ITEM NO. 5.B.**

**FOR COUNCIL:** April 21, 2025

**WARD IMPACTED:** City-Wide Impact

**SUBJECT:** Presentation of the Bloomington Police Department's 2024 Annual Report , as requested by the Police Department.

**RECOMMENDED MOTION:** None; Presentation and discussion only.

**STRATEGIC PLAN LINK:**

Goal 4. Strong Neighborhoods

Goal 5. Great Place - Livable, Sustainable City

**STRATEGIC PLAN SIGNIFICANCE:**

Objective 4a. Residents feeling safe in their homes and neighborhoods

Objective 4e. Strong partnership with residents and neighborhood associations

Objective 5a. Well-planned City with necessary services and infrastructure

**BACKGROUND:** The presentation will highlight the Bloomington Police Department's accomplishments throughout the year and also provide an overview of several divisions within the Police Department. This presentation will provide an overview of the Federal Bureau of Investigation National Incident Based Reporting System (NIBRS) crime data during the 2024 calendar year.

**COMMUNITY GROUPS/INTERESTED PERSONS CONTACTED:** N/A

**FINANCIAL IMPACT:** N/A

Respectfully submitted for consideration.

Prepared by: Amber Nigliaccio, Office Manager

**ATTACHMENTS:**

[BPD 1B 2024 Annual Report](#)

# 2024 ANNUAL REPORT



# Letter from the Chief

# Departmental Values

On behalf of the 175 dedicated men and women of the Police Department, I am happy to present our 2024 Annual Report. Our mission as your police department is to work with community members to enforce the law and improve the quality of life in Bloomington. As Sir Robert Peel, the founder of contemporary policing, proudly stated, "The police are the public, and the public are the police." The BPD prides itself on community engagement as a focal point of our mission. We recognize that our effectiveness is a result of our partnership with the community. This report memorializes the performance outcomes our community experienced in 2024, a testament to our joint efforts.

BPD is unwavering in our commitment to transparency and sharing information regarding our daily mission as we work on your behalf. This report not only summarizes the courageous and diligent work of our professional staff and sworn officers but also ensures that you, the community, are informed and involved in our operations. Several continuous improvements are documented, and successes are evident throughout this report. We understand it takes the commitment of the entire team to uphold our values and execute the mission to deliver exceptional service to our community. Throughout the year, our survey tools captured feedback from our community members, highlighting exceptional performance and areas of improvement we needed to work on.

Our stellar Public Safety Dispatchers serviced over 144,000 calls from our community, sending fire and police services to address emergency and non-emergency events. Police calls for service rose by 9%. You will find that the City of Bloomington experienced no gun-related homicides for two years running. However, we acknowledge that there were areas of concern related to the uptick compared to 2023 in the following NIBRS categories: overall crime up 1.5%, violent crime 2%, shootings 23%, robberies 88%, and burglaries 16%. Illegal gun seizures rose by 52%. Crime dips were realized in vehicle thefts, 27%; arson and extortion, 57%; obscene material cases, 11%; and fraud cases, down 9%. Solvability factors continue to increase with our technology-driven focus.

I hope this report provides community insight into our agency's remarkable work. As a police department and community, it is evident that our diligent partnership and work must continue. We are deeply grateful for the support and feedback we have received from our community members. We look forward to positively impacting this community and working in this noble profession to strengthen our partnerships further and exceed our community's expectations.

  
Jamal A. Simington  
Chief of Police

## HONESTY INTEGRITY PROFESSIONALISM REVERENCE FOR LAW COMMITMENT TO SERVE RESPECT FOR HUMAN DIGNITY





**133**  
Total  
Sworn  
Officers

**38**  
Non-Sworn  
Staff

**7**  
Part-time  
Non-Sworn  
Staff



**Jamal A. Simington**  
*Chief of Police*



**Chad E. Wamsley**  
*Assistant Chief  
Professional Standards*



**Paul D. Williams**  
*Assistant Chief  
Operations*



**Aaron A. Veerman**  
*Assistant Chief  
Administration*



**Timothy C. Stanesa**  
*Lieutenant  
1st Shift Commander*



**Ricard W. Beoletto**  
*Lieutenant  
2nd Shift Commander*



**Robert S. Kosack**  
*Lieutenant  
3rd Shift Commander*



**Clayton M. Arnold**  
*Lieutenant  
Administrative Services*

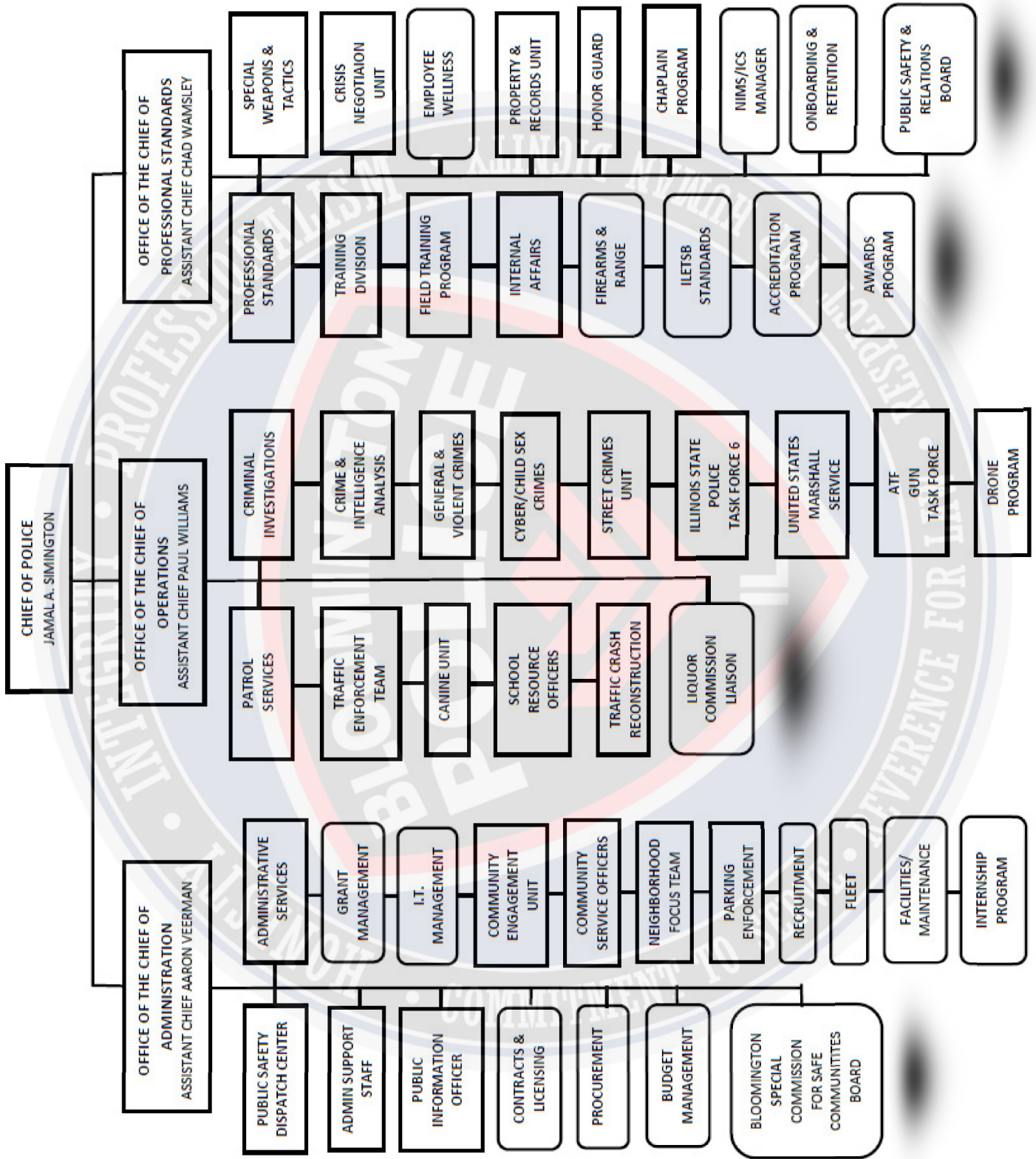


**Todd R. McClusky**  
*Lieutenant  
Criminal Investigations*



**James B. Clesson**  
*Lieutenant  
Professional Standards*

# ORGANIZATION



# EMERGENCY COMMUNICATIONS CENTER

is comprised of 16 full and 4 part-time dispatchers.



**30,716**  
911 Calls

**14,353**  
Dispatched Fire



The Emergency Communications Center (ECC) is the first point of telephone contact for people in need of emergency services. The ECC handles all emergency and non-emergency police, fire and emergency medical service communications within the corporate limits for the City of Bloomington. The center provides a robust safety net by coordinating the responses of both the Bloomington Police Department and the Bloomington Fire Department, while also dealing with additional public and private services across the city as they relate to emergencies. The center uses a variety of advanced technologies to coordinate and disseminate decision making information in real-time. In 2024, the ECC handled 521 text messages to 911 as emergency requests for service.

Monitoring efficiencies in ECC is crucial for improving response times and the overall effectiveness of emergency operations. In 2024, the ECC enhanced internal efficiencies while maintaining 24/7 support. They launched a new resource portal for dispatchers, deployed a mobile solution for electronic ticket writing, and streamlined priority dispatch code mapping process. Access to Computer Aided Dispatch applications was expanded to all city devices, improving coordination for officers and firefighters. Additionally, staff completed training with the department's SWAT team to ensure readiness with several new technologies.

In 2024, the center remained the only ECC in Illinois to receive a triple recognition as an "Accredited Center of Excellence" for emergency fire dispatch, emergency police dispatch, and emergency medical dispatch.



# PATROL DIVISION

is comprised of three lieutenants, nine sergeants, and 68 patrol officers.

64,507  
2023

70,707  
2024

Police Calls for Service

Patrol strategies play a key role in keeping the community safe. While conducting patrols and responding to calls, officers also create a sense of security, prevent crime, and work to identify neighborhood problems that lead to future crime.

In 2024, the department focused on traffic safety by establishing a two-officer Traffic Unit. Department wide, traffic stops increased by 25%, to 13,179 with the number of citations also rising by 154% to 11,499. Additionally, traffic stops accounted for 4,853 motorist written warnings. Officers handled 1,662 vehicle accidents involving property damage, a decrease of 1.7% from 2023. Accidents with injuries (279) also decreased by 1.8%, while fatal accidents remained unchanged from 2023 at 3.

All patrol shifts continued their focus on impaired driving, making 195 arrests for Driving Under the Influence. 1st Shift expanded community outreach, handling 144 special events, a 30% increase from 2023. 2nd Shift focused on pro-active patrols in areas impacted by gun violence, recovering 52% of all handguns seized by BPD in 2024. 3rd Shift trained two officers as drug recognition experts to enhance impaired driving enforcement efforts. The canine program grew to two full-time dogs, supporting 389 deployments and 120 criminal arrests. Within 90 searches, canines led to the seizure of 13 types of illegal drugs and eight illegal firearms.

In 2024, the department improved efficiency and data sharing by issuing dockable laptops to all officers, enabling them to write reports, conduct data searches, and access real-time crime information in the field. The Patrol Division also adopted an electronic ticketing system, enhancing data accuracy and decreasing the duration of traffic stops. Additionally, live aerial drone support was introduced for high-risk calls, ground searches, and to aid real-time crime monitoring.



# CRIMINAL INVESTIGATIONS

is comprised of a lieutenant, three sergeants, seventeen detectives, four officers and three analysts.

542  
Cases Assigned

1,648  
Total Evidence  
Processed (cases)

The Criminal Investigation Division (CID) is responsible for the investigation of serious crimes against persons, as well as property crimes. In 2024, CID handled various cases to include shootings, arsons, sexual assaults, financial crimes, and crimes against children. Detectives made 128 total arrests to include 18 sex crimes arrests, investigated 37 shootings, and carried an average of 196 cases per month. The Street Crimes Unit (SCU) focused on habitually violent offenders and gang members, making 227 street-level arrests. CID's two detectives assigned to the Illinois State Police, Task Force 6, made 30 arrests while seizing 187 grams of cocaine, 111 grams of heroin, and 81 grams of methamphetamine.

The division expanded with the addition of two new Street Crimes officers and one additional Intelligence Analyst for provision of real time crime detection across second shift. Through the addition of new lab equipment, used to increase the speed and accuracy of firearm ballistics tracing, CID lab staff processed 37 handguns and 55 fired shell casings. This new system was able to link 19 of the handguns to 18 previously unknown incidents of gunfire. A real time crime center software package was deployed to integrate 10 disparate technologies into one system - improving the department's coordination and awareness during crime responses. CID expanded Public Safety Camera coverage in the downtown corridor and at multiple intersections on Veterans Parkway. We also introduced advanced video analytics to improve the efficiency of reviewing live and recorded footage, reducing the time and staff needed. This system will also provide new traffic data to assist the City's traffic engineer in safety studies.

CID continued to make investigations more efficient through a combination of improving technologies, refining procedures, and seeking out cutting edge training. The division continued to cooperate with local, state and federal agencies in regard to sharing resources, intelligence and expertise. CID conducted a series of advanced trainings for six local police departments, covering our use of cutting-edge technologies, strategies for reducing violent crime, and team building techniques.



# NEIGHBORHOOD FOCUS TEAM

is a three officer unit within the  
Community Engagement Unit.



This team is responsible for enhancing community safety by resolving various neighborhood concerns, ranging from minor and chronic nuisances to criminal matters.

Duties assigned to the team can be a wide spectrum of activities including consistently disruptive properties, code enforcement issues, nuisance properties, nuisance vehicle towing, sex offender registration, and dissemination of information concerning quality of life issues.

## **Animal Complaint Officer/Towing:**

Oversees the tagging and towing of abandoned vehicles, and issues related to animal bites, including ensuring animal owners are compliant with related city codes.

**198** Vehicles Towed

## **Sex Offender Compliance Officer**

Maintains registration records and oversees compliance checks on Sex Offenders and other violent offenders required to register with the police department.

**195** Sex Offender Verifications to include 31 arrests

## **Community Development Liaison Officer:**

Works closely with the City's Community Development inspectors to assist them in code enforcement, inspections, and property maintenance violations.

**235** Property Violation Follow-Ups



# SWAT AND CNU

6

SWAT  
Activations

9

CNU  
Activations



The Special Weapons and Tactics (SWAT) team consists of 14 specially trained officers focused on resolving dangerous situations while prioritizing the preservation of life and property. In order to enhance preparedness within the community, SWAT team personnel often take part in joint training operations with other tactical teams from the area, the BPD K-9 Unit, and the BPD Crisis Negotiations Unit (CNU).

In 2024, the Bloomington SWAT team, working alongside personnel from the McLean County Sheriff's Office, successfully served multiple high-risk search warrants and resolved barricaded subject situations. They also enhanced coordination and operational efficiency by conducting trainings with the department's Drone Team, improving officer safety and situational awareness. One notable incident involved successful resolution after a shooting, where multiple subjects were safely detained and five illegal firearms were seized.



CNU consists of one supervisor and 11 police officers. They utilize specialized communication techniques to de-escalate dangerous situations and resolve conflicts. Team members train every other month on a variety of scenarios to include barricaded individuals, suicidal subjects, and hostage negotiation. This team collaborates with all other responding officers, with a clear focus on de-escalation in high pressure situations.

In 2024, CNU was involved in four incidents and participated in several scenario-based trainings with SWAT and other agencies. During a July deployment, CNU responded when an armed suspect fled into an occupied apartment building and refused to leave. After over an hour of communication with multiple individuals at the scene, the situation was peacefully resolved, and the suspect was taken into custody without further incident.



# SCHOOL RESOURCE OFFICERS

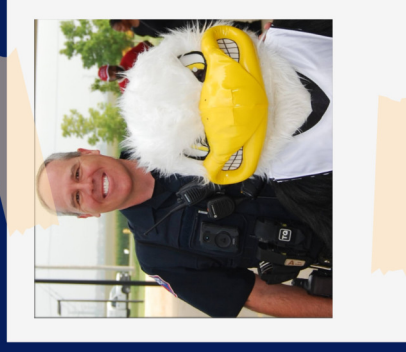
are housed in three schools within Unit 5 and District 87 school systems.

School Resource Officers (SRO) have a diverse role in the local schools, with an officer assigned to a Evans Middle School, Bloomington Junior High School, Bloomington High School and one officer that floats between all Bloomington grade schools. They perform three main roles: law enforcement officer, counselor and mentor to children of all ages. All of BPD's SROs have been certified by the National Association of School Resource Officers and serve in excess of 5,700 students throughout each school year.

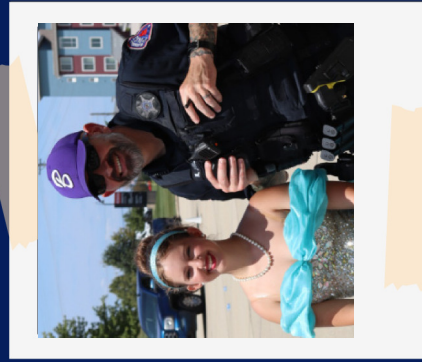
SROs work closely with each school's administration to maintain a safe environment, act as a visible deterrent, and assist in conflict resolution. They also provide day to day opportunities for students, teachers, and families to interact with officers outside of the traditional law enforcement role. They do not enforce school rules or policies.

During the summer, BPD SROs led the 2nd Annual Summer Youth Academy. The participants, nominated by teachers from both school districts, included 27 total youth who successfully completed this violence prevention program and camp. In August, BPD SROs in school facilities, and Special Commission for Safe Communities, discussing the role of SROs in school facilities, and sharing insights into the creation of a "Safe Kids" presentation aimed at younger students.

1,262  
Staff Served



THE world's leader in school-based policing



# COMMUNITY ENGAGEMENT UNIT

The Community Engagement Unit (CEU) is responsible for initiating new relationships, while also strengthening and maintaining current positive relationships within the community through various methods of outreach, responsiveness, and education.

310

Community Events

19

Coffee With A Cop Events

7

Neighborhood Walks

CEU consists of one sergeant, the Public Information Officer and three officers from the Neighborhood Focus Team. BPD's CEU has once again made significant strides in fostering relationships and enhancing public safety throughout 2024. The CEU participated in 310 community events, including visits to schools and daycares, teaching over 50 free training sessions and seminars on a variety of safety topics. CEU participated in 18 Trunk or Treats and engaged with the public at dozens of block parties, community celebrations, and cultural events.

All of these events helped strengthen ties with residents, address their concerns, and promoted safety education. BPD launched its inaugural Community Police Academy, which provided a diverse group of 18 community leaders with valuable insights into police operations. This six-session program fostered mutual understanding and collaboration between the police and the community.

Additionally, CEU partnered with several local businesses to collect donated items including new shoes, toiletries, bicycles, and sporting goods. The donations were distributed to individuals and organizations in need. These efforts reflect the CEU's commitment to building trust, enhancing public safety, and creating a collaborative, welcoming environment between BPD and the community.



31

# DEPARTMENTAL OUTREACH

72

Press  
Releases

309

Social Media  
Posts

47,000

Facebook  
Followers

is conducted through a variety of means as a way to directly engage with the community.

The Public Information Officer disseminates departmental information to the public through various social media platforms and public presentations. Each year, the department's use of social media continues to expand, utilizing both existing and new platforms such as Facebook, Twitter, YouTube, Nextdoor, and Instagram. These platforms, along with our departmental transparency portal, further support our ongoing mission to make departmental policy, data, and information readily accessible to the public.

In early 2024, BPD launched a cellphone-based survey tool to anonymously assess public perception of police effectiveness, trust, and community concerns. The data submitted by respondents helps identify potential public safety concerns that may be underreported in specific geographic areas. As a result of the feedback, areas are targeted for additional police services, neighborhood "walk and talks" and problem solving plans are implemented. BPD continually monitors and evaluates this data to further tailor community engagement and crime prevention strategies.

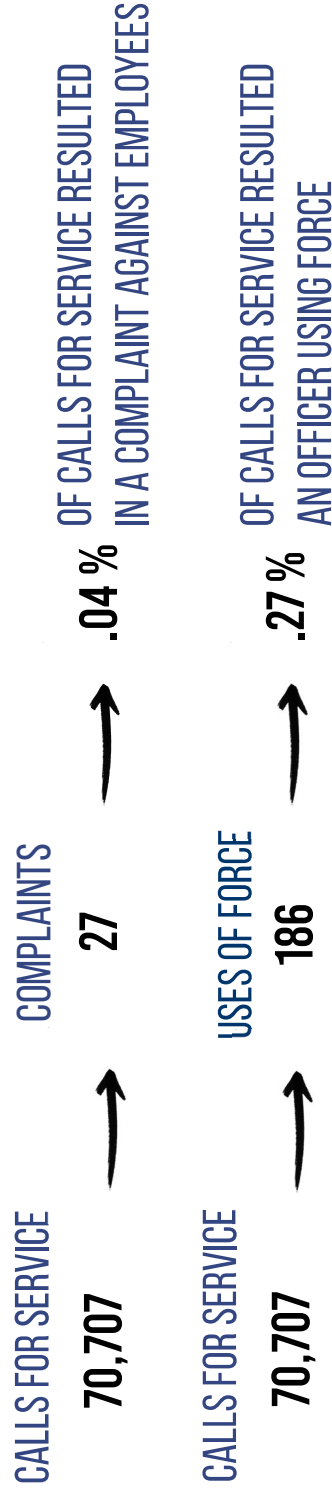
Community outreach remains a high priority at BPD. The department continues to host a variety of community events, each focused on informal opportunities for residents to meet officers, ask questions, and discuss concerns.



32

# ACCOUNTABILITY

The Bloomington Police Department is committed to providing constitutional, fair, and impartial law enforcement. We demonstrate this commitment through the use of our Office of Professional Standards.



**0**  
 NUMBER OF COMPLAINTS  
 REFERRED TO THE  
 PUBLIC SAFETY AND  
 COMMUNITY RELATIONS  
 BOARD

# TRAINING

Training is the foundation of department performance. Task specific, legal and specialized training all play a part in the operation of a highly competent and professional department.

- Bloodborne Pathogens
- Crisis Intervention
- Emergency Medical Response
- Handgun and Weapons (16 hours)
- Handgun Qualification
- Firearm Restraining Act
- Legal Updates (monthly)
- Officer Wellness and Mental Health
- Psychology of Domestic Violence
- Use of Force (30 hours across 3 years)

**REQUIRED  
 YEARLY  
 TRAINING**

**REQUIRED  
 EVERY  
 3 YEARS**

- Civil Rights
- Procedural Justice
- Sexual Assault Trauma Response
- Enforcement Authority
- De-escalation
- Human Rights
- Seizure and Use of Force

- Constitutional Use of Law
- Reporting of Child Abuse
- Cultural Competency
- High Risk Traffic Stops
- Law Concerning Stops
- Officer Safety Techniques

# POLICE AND DISPATCHER RECRUITMENT



The department continued an aggressive recruitment campaign in 2024

- Attended 75 job fairs / recruitment events
- Expanded the number of officers trained as recruiters
- Continued an ad campaign to support minority recruitment
- Deployed targeted ads across various on-line platforms
- Continued outreach to minority churches and groups
- Continued our 30x30 campaign to increase female applicants
- Provided "How to Get Hired" sessions at local colleges

**810**

Police Officer  
Applications Submitted

**472**

Dispatcher  
Applications Submitted

**15**

Officers Hired

**3**

Dispatchers Hired

# TECHNOLOGY ADVANCES



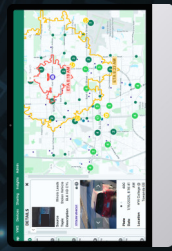
Deployed NIBIN,  
a shell casing  
matching system



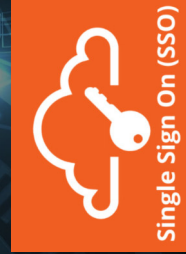
Outfitted all detectives with  
portable laptop computers



Replaced entire inventory of  
vehicle-based computers



Integrated additional  
technologies into  
Real-Time Crime  
Center system



Instituted a system for  
officers to access  
numerous systems  
with a single sign on



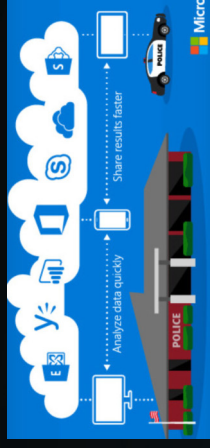
Expanded the  
Drone Program  
across multiple  
divisions/units



Expanded BPD's  
Business Metrics  
System



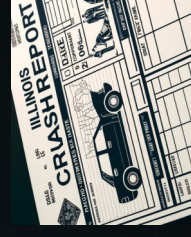
Expanded the  
automatic license  
plate reader system



Developed a Microsoft Teams  
system for coordinating  
real-time communication  
across all units/divisions



Expanded Public  
Safety Camera  
System



Transformed crash  
reporting system to  
improve officer  
efficiencies

# DEPARTMENTAL EFFICIENCIES

BPD focused on process improvement aimed at enhancing efficiency by improving workflows, reducing delays and making better use of personnel and technology. The following changes were made in 2024 to improve police operations.

## ACTION

- REDESIGNED BPD WEBSITE
- CONDUCTED EMPLOYEE SURVEY
- DEPLOYED GEOGRAPHICALLY TARGETED CITIZEN SURVEYS
- INVOLVED EMPLOYEES IN PRODUCT TESTING
- ISSUED ALL OFFICERS LAPTOPS
- INSTALLED MOBILE PRINTERS IN SQUAD CARS
- DEPLOYED OPERATIVE IQ MANAGEMENT SYSTEM
- COLLABORATE WITH OUTSIDE AGENCIES
- STREAMLINED FIELD TRAINING
- IMPROVED HIRING PROCESS
- COLLABORATED ON TRAFFIC SAFETY
- UPDATED PRIORITY DISPATCH PROCESS

## RESULT

- INCREASED SITE TRAFFIC - IMPROVED USER EXPERIENCE
- TRACKED PROGRESS AGAINST ENGAGEMENT GOALS
- USED DATA TO INFORM OUR STRATEGIC PRIORITIES
- INCREASED ADOPTION RATES AND PRODUCT ENGAGEMENT
- ELIMINATED THE NEED TO RETURN TO BPD - TIME SAVINGS - EXPANDED DATA ACCESS
- ELIMINATED FOUR MANUAL PROCESSES - REDUCED ERRORS - SHORTENED STOPS
- STREAMLINED REPAIRS - IMPROVED MAINTENANCE - REDUCED OUT OF SERVICE TIME
- PARTICIPATION IN FOUR TASK FORCES - EXTRA STAFFING THROUGH TEAM BUILDING
- PAPERWORK REDUCED - NEW ELECTRONIC TESTING PLATFORM DEPLOYED
- ELIMINATED MULTIPLE MANUAL RECORDS PROCESSES
- PARTNERED WITH ILLINOIS STATE POLICE ON TRAFFIC ENFORCEMENT EFFORTS
- STREAMLINED CODING PROCESS - SPED UP SYSTEM - MET NEW STANDARDS

# CRIME OVERVIEW

NIBRS Comparison 2023 vs. 2024

2023 2024 Change

| Crimes Against Persons                   |             |             |              |
|--|-------------|-------------|--------------|
| Assault Offenses                         | 1502        | 1507        | 0%           |
| Homicide Offenses                        | 1           | 0           | -100%        |
| Human Trafficking                        | 1           | 0           | -100%        |
| Kidnapping/Abduction                     | 12          | 18          | 50%          |
| Sex Offenses                             | 103         | 119         | 16%          |
| <b>Total Crimes Against Persons</b>      | <b>1619</b> | <b>1644</b> | <b>2%</b>    |
| Crimes Against Property                  |             |             |              |
| Arson                                    | 14          | 6           | -57%         |
| Bribery                                  | 0           | 0           | NC           |
| Burglary/Breaking & Entering             | 151         | 175         | 16%          |
| Counterfeiting/Forgery                   | 47          | 48          | 2%           |
| Destruction/Damage/Vandalism of Property | 539         | 485         | -10%         |
| Embezzlement                             | 1           | 3           | 200%         |
| Extortion/Blackmail                      | 21          | 9           | -57%         |
| Fraud Offenses                           | 392         | 358         | -9%          |
| Larceny/Theft Offenses                   | 786         | 907         | 15%          |
| Motor Vehicle Theft                      | 131         | 95          | -27%         |
| Robbery                                  | 17          | 32          | 88%          |
| Stolen Property Offenses                 | 11          | 15          | 36%          |
| <b>Total Crimes Against Property</b>     | <b>2110</b> | <b>2133</b> | <b>1%</b>    |
| Crimes Against Society                   |             |             |              |
| Animal Cruelty Offenses                  | 3           | 3           | 0%           |
| Drug/Narcotic Offenses                   | 86          | 86          | 0%           |
| Gambling Offenses                        | 0           | 0           | NC           |
| Pornography/Obscene Material             | 27          | 24          | -11%         |
| Prostitution Offenses                    | 2           | 0           | -100%        |
| Weapon Law Violations                    | 103         | 121         | 17%          |
| <b>Total Crimes Against Society</b>      | <b>221</b>  | <b>234</b>  | <b>6%</b>    |
| <b>Grand Totals</b>                      | <b>3950</b> | <b>4011</b> | <b>1.54%</b> |

As reported to the FBI National Incident Based Reporting System includes all crimes against persons, property, and society. All percentages compared to 2023.



# CRIME CLOCK

ONE  
call for service  
every 7.5 minutes

ONE  
adult arrest  
every 6 hours

ONE  
report written  
every 30 minutes

ONE  
crash  
every five hours

ONE  
burglary  
every two days

ONE  
vehicle theft  
every 4 days

ONE  
theft / larceny  
every 10 hours



*The crime clock should be viewed with care. It is designed to show the relative frequency of occurrence of given acts. It does not imply the regularity of crime, rather the annual ratio of crime to fixed time intervals.*

# AWARDS AND RECOGNITION

## Awarded for Lifesaving

Ofc. R. Fryman, Ofc. J. Shegard

## Bravery

Ofc. J. Behm, Ofc. Van Waes

## Exemplary Performance

Lt. T. Stanesa  
 Sgt. J. Smith  
 Sgt. J. Lanphear  
 Sgt. J. Shively (2)  
 Ofc. B. Bunch  
 Ofc. B. Burns  
 Ofc. R. Fryman  
 Ofc. J. Gaffney  
 Ofc. T. Hallat  
 Ofc. C. Hilliard  
 Ofc. T. Jones  
 Ofc. B. McCall  
 Ofc. J. Pippins  
 Ofc. L. Reinthaler  
 Ofc. J. Shepard  
 Ofc. K. Steck  
 Ofc. J. Zavala  
 Ofc. E. Swartzentruber  
 Ofc. C. Miller  
 Ofc. M. Monohan (2)  
 Ofc. M. Perry (2)  
 Ofc. E. Riegelein

## Officer of the Year (John Atteberry Award)

Det. K. Raisbeck

## Civilian of the Year

Records Manager, B. Morell

## Dispatcher of the Year

PSD K. Busfield

## Emergency Medical System Awards

PSD K. Busfield  
 PSD L. McPherson (2)  
 PSD S. Wolf  
 PSD B. Pankonen  
 PSD M. Lee  
 PSD A. Jepsen (2)





**REGULAR AGENDA ITEM NO. 5.C.**

**FOR COUNCIL:** April 21, 2025

**WARD IMPACTED:** City-Wide Impact

**SUBJECT:** Presentation on the Public Safety & Community Relations Board (PSCRB) Annual Report, as requested by the Administration Department.

**RECOMMENDED MOTION:** None; Presentation only.

**STRATEGIC PLAN LINK:**

Goal 1. Financially Sound City Providing Quality Basic Services  
Goal 4. Strong Neighborhoods

**STRATEGIC PLAN SIGNIFICANCE:**

Objective 1c. Engaged residents that are well informed and involved in an open governance process  
Objective 4a. Residents feeling safe in their homes and neighborhoods

**BACKGROUND:** The Annual Report of the Public Safety & Community Relations Board will be presented to Council.

**COMMUNITY GROUPS/INTERESTED PERSONS CONTACTED:** Public Safety & Community Relations Board

**FINANCIAL IMPACT:** N/A

Respectfully submitted for consideration.

Prepared by: Greg Wilson, Community Relations Manager

**ATTACHMENTS:**

[ADM 1B PSCRB Annual Report 2024](#)



To: Mayor Mboka Mwilambwe  
City Council  
City Manager

From: Rachel McFarland, Chair  
Public Safety and Community Relations Board

Subject: 2024 Public Safety Community and Relations Board Annual Report

Date: January 31, 2025

This Annual Report is intended to provide a summary of activities of the Public Safety and Community Relations Board (PSCRB) for January 2024 to date.

**Highlights**

- Review of Monthly and Quarterly Meeting dates
- Presentations to and Feedback from the Community
- Report on Complaint(s) Reviewed
- Action Items

**Review of Monthly and Quarterly Meeting dates**

Beginning in January 2024 meetings were scheduled for the fourth Wednesday of the month and combined Quarterly meetings on the fourth Wednesday of the month for each quarter. Meeting locations included: Government Center and Bloomington Public Library.

**Presentations to and Feedback from the Community**

Monthly meetings included reports from the Bloomington Police Department on the number of complaints received in the previous month, year to date and pending investigation, as well as a detailed taser report, which includes all instances in which a taser was displayed or deployed and description of incident. Updates on crime resolution using ALPR data are also reviewed. Future meeting dates, locations and pending discussion items are also discussed.

The Bloomington Police Department reported there were:

- 28 complaints received in 2024. (4 were withdrawn)  
70,707 calls for service were made in 2024 which equates to 99.96% of the PD calls for service were handled without a complaint being filed.

- 17 complaints received in 2023
- 21 complaints received in 2022
- 32 complaints received in 2021

Topics at Meetings included:

- Training and Recruitment updates for BPD officers
- Taser and Use of Force Reports from BPD
- Review of Board Rules
- Role of the PSCRB
- PSCRB goals: Community Outreach and Engagement
- Complaint review process
- Traffic stop data (Illinois Department of Transportation) and racial disparities in traffic stops updates/reports
- Flock system automated license plate readers updates/data reports
- Presentation by States Attorney Erica Reynolds on impacts of no cash bail.
- Feedback and questions from the Community are received by the board and actions taken from suggestions.

### **Report on Complaint(s) Reviewed**

The PSCRB did not receive any requests for review in 2024.

### **Action Items:**

**1. Board Members Update:** Sean Murphy joined the Board in 2024 replacing Jeff Woodward. Both youth member positions have been vacant since 2023. We continue to look for opportunities to recruit youth members and have not received any applications. Not having these positions filled creates difficulties in having enough attendance to reach a quorum. Meetings are then canceled and we are unable to complete any business in a timely manner. A proposed change to our board composition is currently awaiting approval by City Council. This amendment would change the wording to allow youth members but not require those two positions be filled by youth members.

**2. Bi-annual review of complaints filed by PSCRB:** As part of the ongoing community outreach and education efforts by the board, Bloomington Police Department provides for the PSCRB a compilation of all complaints filed to date at least twice a year, excluding those complaints set for or awaiting adjudication or those that may be appealed to the PSCRB. In September 2024 we reviewed complaints that had been filed. The remaining complaints will be reviewed first quarter 2025. This provides the board an opportunity to ask questions about policy and procedures at BPD and provide clarification and more comprehensive understanding of police procedures that pertain to citizen interactions.

**3. Special Meeting – Discussion of Sonya Massey murder:** A special meeting was held August 28, 2024 at the Bloomington Public Library. We initiated the meeting in response to the

Springfield incident involving a police officer who killed Ms. Massey after she called the police for assistance. The meeting was open to all community members. Police Chiefs from Bloomington, Normal, Illinois State University, and McLean County Sheriff answered questions regarding training, hiring, disciplinary actions, policies and procedures. The meeting was well attended by the community, stakeholders, and US Attorney from Springfield.

Thank you,

Rachel McFarland

PSCRB Chair