

**CITY OF
BLOOMINGTON
CITY COUNCIL -
REGULAR SESSION
MEETING
MARCH 13, 2023**



COMPONENTS OF THE COUNCIL AGENDA

RECOGNITION AND PROCLAMATION

This portion of the meeting recognizes individuals, groups, or institutions publically, as well as those receiving a proclamation, or declaring a day or event.

PUBLIC COMMENT

Each regular City Council meeting shall have a public comment period not to exceed 30 minutes. Every speaker is entitled to speak for up to 3 minutes. To be considered for public comment, please complete a public comment card at least 5 minutes prior to the start of the meeting. The Mayor will randomly draw from the cards submitted. Public comment is a time to give comment. It is not a question and answer period and the City Council does not respond to public comments. Speakers who engage in threatening or disorderly behavior will have their time ceased.

CONSENT AGENDA

All items under the Consent Agenda are considered to be routine in nature and will be enacted by one motion. There will be no separate discussion of these items unless a Council Member, City Manager or Corporation Counsel so requests; in which event, the item will be removed from the Consent Agenda and considered in the Regular Agenda, which typically begins with Item No. 8.

The City's Boards and Commissions hold Public Hearings prior to some Council agenda items appearing on the Council's Meeting Agenda. Persons who wish to address the Council should provide new information that is pertinent to the issue before them.

PUBLIC HEARING

Items that require receiving public testimony will be placed on the agenda and noticed as a Public Hearing. Individuals have an opportunity to provide public testimony on those items that impact the community and/or residence.

REGULAR AGENDA

All items that provide the Council an opportunity to receive a presentation, ask questions of City Staff, seek additional information, or deliberate prior to making a decision will be placed on the Regular Agenda.

MAYOR AND COUNCIL MEMBERS

Mayor - Mboka Mwilambwe

City Council Members

Ward 1 - Grant Walch
Ward 2 - Donna Boelen
Ward 3 - Sheila Montney
Ward 4 - Julie Emig
Ward 5 - Nick Becker
Ward 6 - De Urban
Ward 7 - Mollie Ward
Ward 8 - Jeff Crabill
Ward 9 - Tom Crumpler

City Manager - Tim Gleason

Deputy City Manager - Billy Tyus

CITY LOGO DESIGN RATIONALE

The **CHEVRON** Represents:
Service, Rank, and Authority
Growth and Diversity
A Friendly and Safe Community
A Positive, Upward Movement and
Commitment to Excellence!

MISSION, VISION, AND VALUE STATEMENT

MISSION

To Lead, Serve and Uplift the
City of Bloomington

VISION

A Jewel of the Midwest Cities

VALUES

Service-Centered,
Results-Driven,
Inclusive

STRATEGIC PLAN GOALS

- Financially Sound City Providing Quality Basic Services
- Upgrade City Infrastructure and Facilities Grow the Local Economy
- Strong Neighborhoods
- Great Place - Livable, Sustainable City
- Prosperous Downtown Bloomington



CITY COUNCIL - REGULAR SESSION MEETING AGENDA
GOVERNMENT CENTER BOARDROOM, 4TH FLOOR, ROOM #400
115 E. WASHINGTON STREET, BLOOMINGTON, IL 61701
MONDAY, MARCH 13, 2023, 6:00 PM

AMENDED

1. Call to Order
2. Pledge of Allegiance to the Flag
3. Remain Standing for a Moment of Silent Prayer and/or Reflection
4. Roll Call
5. Public Comment

Individuals wishing to provide emailed public comment must email comments to publiccomment@cityblm.org at least 15 minutes before the start of the meeting. Individuals wishing to speak in-person or remotely may register at www.cityblm.org/register at least 5 minutes before the start of the meeting for in-person public comment and at least 15 minutes before the start of the meeting for remote public comment.

6. Recognition/Appointments

- A. Recognition of Boards & Commissions Appointments and Reappointments, as requested by the Administration Department. *(Recommended Motion: None; recognition only.)*
- B. Proclamation for Gaye Beck's Retirement, as requested by the Administration Department. *(Recommended Motion: None; recognition only.)*

7. Consent Agenda

Items listed on the Consent Agenda are approved with one motion; Items pulled by Council from the Consent Agenda for discussion are listed and voted on separately.

- A. Consideration and Action to Approve the Minutes of the February 13, 2023, Regular City Council Meeting, as requested by the City Clerk Department. *(Recommended Motion: The proposed Minutes be approved.)*
- B. Consideration and Action to Approve Bills and Payroll in the Amount of \$6,878,957.31, as requested by the Finance Department. *(Recommended Motion: The proposed Bills and Payroll be approved.)*

8. Regular Agenda

- A. Presentation of the Fiscal Year 2024 Proposed Budget, as requested by the Finance Department. *(Recommended Motion: None; presentation and discussion only.)*

(Presentation by Scott Rathbun, Finance Director, 20 minutes; and City Council Discussion, 20 minutes.)

- B. Consideration and Action on an Ordinance Approving Violence Prevention Measures and Amending the Budget Ordinance for the Fiscal Year Ending April 30, 2023, to Increase the General Fund Budget by \$500,000, as requested by the Police Department and the Administration Department. *(Recommended Motion: That the Ordinance be approved.) (Presentation by Tim Gleason, City Manager, 3 minutes; and City Council Discussion, 5 minutes.)*

9. City Manager's Discussion

10. Mayor's Discussion

11. Council Member's Discussion

12. Executive Session

13. Adjournment

Individuals with disabilities planning to attend the meeting who require reasonable accommodations to observe and/or participate, or who have questions about the accessibility of the meeting, should contact the City's ADA Coordinator at 309-434-2468 mhurt@cityblm.org.



RECOGNITION/APPOINTMENTS ITEM NO. 6.A.

FOR COUNCIL: March 13, 2023

WARD IMPACTED: City-Wide Impact

SUBJECT: Recognition of Boards & Commissions Appointments and Reappointments, as requested by the Administration Department.

RECOMMENDED MOTION: None; recognition only.

STRATEGIC PLAN LINK:

Goal 5. Great Place - Livable, Sustainable City

STRATEGIC PLAN SIGNIFICANCE:

Objective 5b. City decisions consistent with plans and policies

BACKGROUND: The included appointments and reappointments are representative of City Council's approval from the February 27, 2023 meeting.

COMMUNITY GROUPS/INTERESTED PERSONS CONTACTED: N/A

FINANCIAL IMPACT: N/A

AMERICAN RESCUE PLAN FUNDING IMPACT: N/A

COMMUNITY DEVELOPMENT IMPACT: This request meets the following goals and objectives of the Bloomington Comprehensive Plan 2035: N/A

Respectfully submitted for consideration.

Prepared by: Amy Overton, Executive Assistant

ATTACHMENTS:

[ADM 1B Council Approvals 02272023](#)

Appointment

Justin Gandhi: Building Board of Appeals

Appointment

Frederick Marling: Citizens' Beautification Committee

Appointment

Tracy Koch: Cultural Commission

Appointment

Faisal Rashid: Cultural Commission

Appointment

Bennett Morris: Japanese Sister Cities Committee

Appointment

Katherine Scheck: Japanese Sister Cities Committee

Reappointment

Ashley Farmer: Public Safety & Community Relations Brd.

Reappointment

Rachel McFarland: Public Safety & Community Relations Brd.



RECOGNITION/APPOINTMENTS ITEM NO. 6.B.

FOR COUNCIL: March 13, 2023

WARD IMPACTED: City-Wide Impact

SUBJECT: Proclamation for Gaye Beck's Retirement, as requested by the Administration Department.

RECOMMENDED MOTION: None; recognition only.

STRATEGIC PLAN LINK:

Goal 5. Great Place - Livable, Sustainable City

STRATEGIC PLAN SIGNIFICANCE:

Objective 5b. City decisions consistent with plans and policies

BACKGROUND: The included Proclamation is a public statement that brings attention to factors that affect our community.

COMMUNITY GROUPS/INTERESTED PERSONS CONTACTED: N/A

FINANCIAL IMPACT: N/A

AMERICAN RESCUE PLAN FUNDING IMPACT: N/A

COMMUNITY DEVELOPMENT IMPACT: This request meets the following goals and objectives of the Bloomington Comprehensive Plan 2035: N/A

Respectfully submitted for consideration.

Prepared by: Amy Overton, Executive Assistant

ATTACHMENTS:

[ADM 2B Proclamation](#)



*Mayoral Proclamation
Honoring Gaye Beck's Retirement
And 40 years of Contributions as a Small Business Owner*

WHEREAS, the City of Bloomington values local small businesses and celebrates their many contributions to our community; and

WHEREAS, Gaye Beck & Becks Family Florist have been a vital part of the downtown business landscape for 40 years since opening in 1984 as Balloons & More; and

WHEREAS, Gaye's desire to make people smile and plenty of hard work led to the expansion of her business into Beck's Family Florist, a full-service floral shop located in the historic 1902 Phoenix Mid-City Hotel building; and

WHEREAS, in 2016 she converted the upper levels of the former hotel into six loft apartments known as Phoenix Lofts and received a Heritage Award for Notable Achievements in Restoration for the work; and

WHEREAS, often contributing quietly behind the scenes, Gaye's community service spans decades, including work with Rotary, the Heritage Festival team for many years and more; and

NOW, THEREFORE, I, Mayor Mboka Mwilambwe, do hereby congratulate Gaye Beck on her retirement and extend our sincere gratitude for her work in our community.

Mboka Mwilambwe
Mboka Mwilambwe
Mayor



Leslie Yocum
Leslie Yocum
City Clerk



CONSENT AGENDA ITEM NO. 7.A.

FOR COUNCIL: March 13, 2023

WARD IMPACTED: City-Wide Impact

SUBJECT: Consideration and Action to Approve the Minutes of the February 13, 2023, Regular City Council Meeting, as requested by the City Clerk Department.

RECOMMENDED MOTION: The proposed Minutes be approved.

STRATEGIC PLAN LINK:

Goal 1. Financially Sound City Providing Quality Basic Services

STRATEGIC PLAN SIGNIFICANCE:

Objective 1d. City services delivered in the most cost-effective, efficient manner

BACKGROUND: The minutes of the meetings provided have been reviewed and certified as correct and complete by the City Clerk. In compliance with the Open Meetings Act, Council Proceedings must be approved thirty (30) days after the meeting or at the second subsequent regular meeting whichever is later. In accordance with the Open Meetings Act, Council Proceedings are available for public inspection and posted to the City's web site within ten (10) days after Council approval.

COMMUNITY GROUPS/INTERESTED PERSONS CONTACTED: N/A

FINANCIAL IMPACT: N/A

AMERICAN RESCUE PLAN FUNDING IMPACT: N/A

COMMUNITY DEVELOPMENT IMPACT: This request meets the following goals and objectives of the Bloomington Comprehensive Plan 2035: N/A

Respectfully submitted for consideration.

Prepared by: Amanda Stutsman, Deputy City Clerk

ATTACHMENTS:

[CLK 1B Draft Minutes](#)



MINUTES
CITY COUNCIL - REGULAR SESSION
MONDAY, FEBRUARY 13, 2023, 6:00 P.M.

The City Council convened in regular session in the Government Center Chambers at 6:02 p.m., Monday, February 13, 2023. Mayor Mboka Mwilambwe called the meeting to order and led the Pledge of Allegiance ending with a moment of silent prayer/reflection.

Roll Call

Attendee Name	Title	Status
Mboka Mwilambwe	Mayor	Present
Grant Walch	Council Member, Ward 1	Present
Donna Boelen	Council Member, Ward 2	Present
Sheila Montney	Council Member, Ward 3	Present
Julie Emig	Council Member, Ward 4	Present
Nick Becker	Council Member, Ward 5	Present
De Urban	Council Member, Ward 6	Present
Mollie Ward	Council Member, Ward 7	Present
Jeff Crabill	Council Member, Ward 8	Present
Tom Crumpler	Council Member, Ward 9	Present

Public Comment

Mayor Mwilambwe read a statement on public comment procedure. Dana Burns emailed public comment. The following individuals spoke in-person: (1) Tammy Heard; (2) Grant Jones; (3) Scott Stimeling; (4) Gary Lambert; and (5) Jaqueline Beyer. Leslie Yocum, City Clerk, notified Council that Carmen Bolden Day and Dana Burns had both registered to speak in-person, but were not present. She explained that Carmen Bolden Day registered after the deadline speak remotely. Council Member Crabill and Mrs. Yocum discussed electronic public comment procedures.

Recognition/Appointments

No Recognitions or Appointments were presented.

Consent Agenda

Items listed on the Consent Agenda are approved with one motion; Items pulled by Council from the Consent Agenda for discussion are listed and voted on separately.

Council Member Boelen made a motion, seconded by Council Member Crumpler, to approve the Consent Agenda with the exception of Item 7.D.

Item 7.A. Consideration and Action to Approve Bills and Payroll in the Amount of \$13,027,382.10, as requested by the Finance Department. (Recommended Motion: The proposed Bills and Payroll be approved.)

Item 7.B. Consideration and Action to Approve the Purchase of a Vermeer BC-1800XL Woodchipper for \$92,824.62 including the Trade of a Surplus Vermeer XL1500 Woodchipper

for a Credit of \$2,500 for a Net Purchase of \$90,324.62, as requested by the Parks & Recreation Department. (Recommended Motion: The proposed Purchase be approved.)

Item 7.C. Consideration and Action to Approve the Purchase of Five (5) Ford Police Interceptor Utility Hybrid Vehicles from Sutton Ford, in the amount of \$304,909.80 and, to Approve the Disposal of Surplus Police Vehicles Not Reassigned, as requested by the Public Works Department, and the Police Department. (Recommended Motion: The proposed Purchase and Disposal be approved.)

Item 7.D. was pulled from the Consent Agenda by Council Member Crabill.

Item 7.E. Consideration and Action on 1) an Ordinance Amending the Budget Ordinance for the Fiscal Year Ending April 30, 2023, to allocate American Rescue Plan Act (ARPA) Funds in the amount of \$2,966,293.45, and increasing the Capital Improvement (Asphalt & Concrete) Fund revenue and expense budget by \$2,966,293.45, and 2) an Ordinance Authorizing a Construction Agreement between the City of Bloomington and H.J. Eppel & Company for the FY 2023 General Resurfacing - Phase 2 Project (Bid #2023-17), in the amount of \$ 1,563,708.30, as requested by the Public Works Department, and the Parks and Recreation Department. (Recommended Motion: The proposed Ordinances be approved.)

Item 7.F. Consideration and Action on 1) an Ordinance Amending the Budget Ordinance for the Fiscal Year Ending April 30, 2023, to Allocate ARPA (American Rescue Plan Act) Funds in the amount of \$1,033,706.55, and increasing the Capital Improvement (Asphalt & Concrete) Fund Revenue and Expense Budget by \$ 1,033,706.55 and, 2) an Ordinance Authorizing a Construction Agreement Between the City of Bloomington and George Gildner, Inc., for the FY 2023 Sidewalk and Curb & Gutter Replacement - Phase 2 Project (Bid #2023-16), in the amount of \$813,355.27, as requested by the Public Works Department. (Recommended Motion: The proposed Ordinances be approved.)

Item 7.G. Consideration and Action to Approve 1) an Ordinance Amending the Budget Ordinance for the Fiscal Year Ending April 30, 2023, to Utilize Water Fund Balance in the amount of \$251,300.00, and 2) an Agreement with CDM Smith, Inc., for Water Treatment Plant Chemical Systems Improvement Construction Observation, in the amount of \$251,300.00, as requested by the Public Works Department. (Recommended Motion: The proposed Ordinance and Agreement be approved.)

Item 7.H. Consideration and Action on an Ordinance Approving a Municipal Utility Easement with Nord Farms, Inc. and Authorizing the City Manager to Approve Additional Easement and License Agreements Related to the QuikTrip Annexation Agreement and Development, as requested by the Public Works Department, and the Legal Department. (Recommended Motion: The proposed Ordinance be approved.)

Item 7.I. Consideration and Action on an Ordinance Approving the Preliminary Plan for The Residences at The Links Subdivision for the Property Generally Located Near the Intersection of Ballybunion Road and Tullamore Avenue, Consisting of 19.67 Acres More or Less, PINs: 22- 18-203-011, 22-18-203 -012, 22-18-203-013, 22-18- 203-014, and Part of PIN(s) 22-18-203-006 and 22-18-203 -010, as requested by the Economic & Community Development Department. (Recommended Motion: The proposed Ordinance be approved.)

Item 7.J. Consideration and Action on an Ordinance Approving a Zoning Map Amendment from B-1 (General Commercial) District to P-2 (Public Lands and Institutions) District for Part of the Property Located at 3801, 3803, 3805, and 3807 Ballybunion Road, as

requested by the Economic & Community Development Department. (Recommended Motion: The proposed Ordinance be approved.)

Item 7.K. Consideration and Action on an Ordinance Approving a Zoning Map Amendment from B-1 (General Commercial) District to P-2 (Public Lands and Institutions) District for the Property Located at 1710, 1802, 1810 and 1818 Tullamore Avenue, as requested by the Economic & Community Development Department. (Recommended Motion: The proposed Ordinance be approved.)

Item 7.L. Consideration and Action on an Ordinance Amending Chapter 7 of the City Code Regarding Video Gaming License Requirements, as requested by the City Clerk Department, and the Legal Department. (Recommended Motion: The proposed Ordinance be approved.)

Item 7.M. Consideration and Action to Approve an Ordinance Approving a Public Improvement Agreement Related to the Links Development, as requested by the Public Works Department. (Recommended Motion: The proposed Ordinance be approved.)

Item 7.N. Consideration and Action on an Application from Empire Buds, LLC, d/b/a Crafted Commons, to be located at 1101 Airport Rd., requesting an Approval of a Change of Ownership for their Class RAS (Restaurant, All Types of Alcohol, and Sunday Sales) Liquor License, as requested by the City Clerk Department. (Recommended Motion: The proposed Change in Ownership be approved.)

Item 7.O. Consideration and Action on an Application from Hendrick's Haven, Inc., d/b/a Digger's Again!, Located at 230 E. Front St., Requesting an Approval of a Change of Ownership for the Class TAS (Tavern, All Types of Alcohol, and Sunday Sales) Liquor License, as requested by the City Clerk Department. (Recommended Motion: The proposed Change in Ownership be approved.)

Item 7.P. Consideration and Action on an Application for Approval of Arlandria, LLC, d/b/a Reality Bites for the Creation of a Class TAPS (Tavern, All Types of Alcohol, with Package and Sunday Sales) Liquor License to be held at Sport & Bait Lounge Tavern, Inc., Located at 304 N. Morris Ave., as requested by the City Clerk Department. (Recommended Motion: The proposed Change in Ownership be approved.)

Mayor Mwilambwe directed the Clerk to call roll:

AYES: Walch, Boelen, Montney, Emig, Becker, Urban, Ward, Crabill, Crumpler

Motion carried.

Items Pulled from the Consent Agenda

The following item was presented:

Item 7.D. Consideration and Action on an Intergovernmental Cooperation Agreement between the City of Bloomington and Bloomington Public Schools, District 87 for the Creation of a School Resource Officer Program, as requested by the Police Department, and the Administration Department.

Council Member Crabill expressed his support, and in an effort to foster inclusivity, requested the Agreement be amended to replace the word "citizens" with "residents".

Council Member Crabill made a motion, seconded by Council Member Ward, to approve the Item as amended.

Mayor Mwilambwe directed the Clerk to call roll:

AYES: Walch, Boelen, Montney, Emig, Becker, Urban, Ward, Crabill, Crumpler

Motion carried.

Regular Agenda

The following item was presented:

Item 8.A. Consideration and Action on an Ordinance Amending Article III of Chapter 45 of the City Code Regarding Neighborhood Preservation & Vacant Commercial Buildings and the Schedule of Fees in Chapter 1, as requested by the Economic & Community Development Department, and the Administration Department.

City Manager Tim Gleason provided a brief overview of all the work put into improving vacant and dilapidated properties since July 2018. He believed the City's approach would become a template for other municipalities to follow and emphasized the rights of property owners being respected similar taxpayer dollars. He stressed the importance of the City recovering expended time and costs spent on properties that had fallen into disrepair.

Melissa Hon, Economic & Community Development Director, believed the proposed Ordinance would further help in the efforts of building safety, preservations, and revitalization of areas negatively impacted by derelict properties. She stated that the goal would be to provide property owners with resources to achieve preservation, occupancy, and overall success. She listed various resources available to property owners.

Jeff Jurgens, Corporation Counsel, reiterated the significant amount of research and consideration that went into the project and touched on processes of other municipalities. He pointed out no fees were associated to the program and stressed staff's desire to ensure buildings were up to Code for the safety of the community. He went on explain details of the program demonstrating how a large of undertaking it would be.

Council Member Ward expressed appreciation to staff on their collaboration and efforts. She asked that primary homeowner occupied residence fees not be increased as higher fees would be even more burdensome to those that already couldn't afford repairs. She supported increased fees for commercial properties and non-primary residences. Mr. Jurgens recommended all the fees be kept at the same rate until staff could research the legalities of charging different fees to different classes of properties. He noted the proposed increase was aimed at covering City expenses. Council Member Ward agreed.

Council Member Ward made a motion, seconded by Council Member Boelen, to approve the Item as amended.

Council Member Walch made a motion, seconded by Council Member Emig, to amend Council discussion time by 10 minutes.

Mayor Mwilambwe directed the Clerk to call roll:

AYES: Walch, Boelen, Montney, Emig, Becker, Urban, Ward, Crabill, Crumpler

Motion carried.

Council Member Crumpler supported the program. He and Mrs. Hon discussed staff's planned outreach efforts.

Council Member Montney asked the number of properties anticipated to be part of the program. Mrs. Hon stated that she did not have an exact number. They then discussed current

occupied commercial building inspection processes. Mrs. Hon noted unoccupied buildings were not inspected unless property maintenance became an issue. Council Member Montney expressed concern with the proposed requirements for properties for sale or lease. Mr. Jurgens explained that Dover, Delaware had a similar process, and that staff had worked with local realtors in drafting the proposed language. Council Member Montney further expressed her concerns and her desire to amend the language to exclude the '*25% over market rate requirement*' from the proposed Ordinance.

Council Member Montney made a motion to amend the motion to exclude the '*25% market rate requirement*'.

Mr. Jurgens explained parliamentary procedures regarding the order of motions.

Council Member Walch expressed interest in keeping the 25% language, but adding the caveat to allow the seller a 90-day period to list the property at their perceived value rate before they had to comply with the *25% over market rate requirement*.

Council Member Montney disagreed with a 90-day period since the average time properties were listed in Bloomington was 260 days.

Council Member Boelen deferred to local realtors as property experts and noted the proposed requirements would deter property owners from taking advantage of the program. She expressed support in Council Member Ward's motion.

Council Member Montney and Mr. Jurgens discussed the realty community's involvement. Mr. Jurgens noted the realtors had pointed staff to the Dover, Delaware ordinance, which prompted the City Manager to suggest an appraisal appeal clause to be added where the City Manager could review the requested sale price over 25% market rate.

Council Member Walch suggested 180-days instead of his earlier suggestion of 90-days. Council Member Montney stated it was an improvement, but did not agree it was long enough.

Mayor Mwilambwe stressed the program being in the works for many years, as well as the importance of the realty community being involved and supportive. He reminded everyone that the program could be adjusted in the future, if necessary. Mayor Mwilambwe and Mrs. Yocum discussed parliamentary procedures.

Council Member Walch seconded Council Member Montney's motion to amend.

Council Member Crabill and Mr. Jurgens discussed parliamentary procedures.

Mrs. Yocum restated the Council Member Montney's motion.

Council Member Urban explained that she was not supportive of the motion as she believed if the amendment was approved, some commercial properties in Ward 6 would be able to take advantage of the program listing properties much higher than market value. She supported the City Manager handling appeals as the proposed Ordinance not amended would allow. She then expressed support of Council Member Ward's motion.

Mayor Mwilambwe directed the Clerk to call roll:

AYES: Walch, Montney

NAYES: Boelen, Emig, Becker, Urban, Ward, Crabill, Crumpler

Motion failed.

Council Member Walch expressed concerns with how much staff time and effort the program would require and asked about budget impacts. Mrs. Hon stated that without knowing the number of properties that would be involved, she couldn't make a prediction.

Mrs. Yocum restated Council Member Ward's motion to amend.

Mayor Mwilambwe directed the Clerk to call roll:

AYES: Boelen, Montney, Emig, Becker, Urban, Ward, Crabill, Crumpler

NAYES: Walch

Motion carried.

The following item was presented:

Item 8.B. Presentation of the FY2024 Budget Preview, as requested by the Finance Department.

City Manager Gleason provided a brief overview of the budget process and the requirement to approve the Fiscal Year ("FY") 2024 budget before May 1, 2023.

Scott Rathbun, Finance Director, explained how detailed and continuous department budget reviews remained throughout the year. He noted there would be multiple budget presentations until the budget was approved in April. He shared that staff strived for a balanced budget and explained the proposed budget would address current and deferred capital projects, as well as provide additional funding for roads. Mr. Rathbun then reported on the total proposed \$290.1M (increase of 7.8% over FY 2023) Citywide budget and total proposed \$129.1M (increase 5/5% over FY 2023) General Fund budget. He discussed the growth of the City's budget over the past 8 years and compared the FY 2023 budget to the proposed FY 2024 budget highlighting significant variances. He detailed major tax and general fund revenues, general fund expenses, and briefly discussed FY 2024 capital projects. He concluded by covering the steps needed to approve the proposed budget.

Council Member Ward thanked Mr. Rathbun for his presentation and explanations. She confirmed with him that 24% of the budget was going towards infrastructure improvements.

Council Member Crabill and Mr. Rathbun discussed the Illinois Department of Housing Association ("IDHA") Home Accessibility Program being replaced by IDHA's Home Repair Accessibility Program. They then discussed American Rescue Plan Act ("ARPA") funds expediting the Locust-Colton project so it would finish in FY 2023, as well as detail on monthly departmental budget reviews.

Council Member Walch thanked Finance Department staff for their continued efforts and asked how staffing levels compared to the population today and from 2016. City Manager Gleason stated that he would have staff present the information at the next Committee of the Whole meeting. Council Member Walch suggested partnering with other businesses in the community to fulfill the lifeguard shortages and lower staffing expenses.

Council Member Emig reminded the community that hydraulic modeling was included in infrastructure projects. She discussed the definition of infrastructure with Mr. Rathbun.

Council Member Boelen noted underground infrastructure included and asked if buildings were included. Mr. Rathbun stated that infrastructure included park buildings.

The following item was presented:

Item 8.C. (i) Consideration and Action to Reconsider the Denial of the Federal Lobbying Professional Services Agreement with Thorn Run Partners, as requested by the City Council. (ii) If the Motion to Reconsider is approved, Consideration and Action on the Federal Lobbying Professional Services Agreement with Thorn Run Partners, as requested by City Council.

Mayor Mwilambwe explained procedure for the Item.

City Manager Gleason elaborated further explaining that the Item would need to be considered in two-parts.

Council Member Crumpler made a motion, seconded by Council Member Urban, to Reconsider the Denial of the Federal Lobbying Professional Services Agreement with Thorn Run Partners.

Council Member Crumpler shared why he had voted against the Item previously and stated that he had the opportunity to learn more about it and engage his constituents changing his position.

Council Member Urban stated that she, too, had previously voted against the Item for similar reasons and had had time to gather the information she needed. She believed she made a mistake in voting against the Item and expressed her support knowing it would benefit the community.

Council Member Montney stressed the importance of delineating between advocacy and lobbying. She discussed the City's involvement in lobbying at upcoming Congressional events with City Manager Gleason. She requested clarification on how proposals would differ from those being brought forward at the upcoming One Voice Conference. City Manager Gleason explained that One Voice was taken as a group approach in which the City partnered with other local municipalities to push the efforts of each year's chosen project(s). He continued that this year there was not a Bloomington-specific project being advocated for at One Voice, but that Bloomington was participating in support of a Central Illinois Regional Airport's ("CIRA") project. He explained that the proposed lobbying contract would be Bloomington specific allowing for additional advocacy opportunities. Council Member Montney expressed additional concerns.

Council Member Crumpler made a motion, seconded by Council Member Walch, to extend Council discussion by 10 minutes.

Mayor Mwilambwe directed the Clerk to call roll:

AYES: Walch, Boelen, Montney, Emig, Becker, Urban, Ward, Crabill, Crumpler

Motion carried.

Council Member Montney expressed concern investing a significant amount of funds when it was unclear how the City's projects would score compared to other municipalities.

Council Member Walch explained why he was not in favor making comparisons to the Town of Normal. City Manager Gleason acknowledged his concern and reminded all of Council that he understood his direction given in that he was not to seek funding just for the sake of getting it. He stated that while the Town and City complimented each other, they were very different entities.

Council Member Boelen expressed support of the Item and noted the continuous voice of the community in that infrastructure was a top priority. She cited procedure.

Council Member Crumpler noted a comment by Council Member Walch and stated that he believed the City needed to compete to be successful for the community.

Council Member Ward agreed with Council member Crumpler and expressed that additional stakeholders were needed to advocate for the City.

Council Member Walch stated that the City's representatives at the State and Federal level are well-equipped with staff to assist them with advocacy.

Council Member Boelen compared the City's Financial Consultant to the lobbyist group and believed that each will provide a return on investment.

Council Member Boelen called the question.

Mayor Mwilambwe acknowledged Council Member Boelen's call.

Mayor Mwilambwe directed the Clerk to call roll:

AYES: Boelen, Emig, Becker, Urban, Ward, Crabill, Crumpler

NAYES: Walch, Montney

Motion carried.

Council Member Ward made a motion, seconded by Council Member Urban, to approve the Item as presented.

Mayor Mwilambwe directed the Clerk to call roll:

AYES: Boelen, Emig, Urban, Ward, Crabill, Crumpler

NAYES: Walch, Montney, Becker

Motion carried.

City Manager's Discussion

City Manager Gleason discussed upcoming events hosted at various City properties and in the Downtown. He thanked staff for their hard work and preparation in the presentations made at the meeting. He noted a technical issue that occurred with the live stream of the meeting and shared that staff would have the video posted late in the evening.

Mayor's Discussion

Mayor Mwilambwe commented to events he had recently attended including a tour of the Rivian plant he attended with the Information Technology Director, Craig McBeath, Deputy City Manager, Billy Tyus, and Town of Normal representatives.

Council Member's Discussion

Council Member Crabill echoed appreciation to staff for their thorough and quick response to questions.

Council Member Urban noted that Council Members were required to hold quarterly a meeting with their constituents and shared that she held them every Friday night at Parkview Inn called "Open Tabletop." She encouraged residents to attend.

Council Member Boelen commented to a suggestion she'd heard that the Town of Normal and the City should hold regular joint meetings on the 5th Monday of each month,

when they happen. She stated that while she was not in favor of additional meetings, she did see potential benefits in additional collaboration.

Executive Session

No Executive Session was held.

Adjournment

Council Member Boelen made a motion, seconded by Council Member Urban, to adjourn the meeting.

Mayor Mwilambwe directed the Clerk to call roll:

AYES: Walch, Boelen, Montney, Emig, Becker, Urban, Ward, Crabill, Crumpler

Motion carried (viva voce).

The meeting adjourned at 8:12 p.m.

CITY OF BLOOMINGTON

ATTEST

Mboka Mwilambwe, Mayor

Amanda Stutsman, Deputy City Clerk



CONSENT AGENDA ITEM NO. 7.B.

FOR COUNCIL: March 13, 2023

WARD IMPACTED: City-Wide Impact

SUBJECT: Consideration and Action to Approve Bills and Payroll in the Amount of \$6,878,957.31, as requested by the Finance Department.

RECOMMENDED MOTION: The proposed Bills and Payroll be approved.

STRATEGIC PLAN LINK:

Goal 1. Financially Sound City Providing Quality Basic Services

STRATEGIC PLAN SIGNIFICANCE:

Objective 1d. City services delivered in the most cost-effective, efficient manner

BACKGROUND: Bills and Payroll are filed in the City Clerk's Department. The full Bills and Payroll Report is now housed under Finance documents on the City website, available at <https://www.cityblm.org/bills>.

COMMUNITY GROUPS/INTERESTED PERSONS CONTACTED: N/A

FINANCIAL IMPACT: Total disbursements to be approved \$6,878,957.31 (Payroll total \$2,733,222.10, Accounts Payable total \$3,485,427.61, Bank Transfers total \$542,048.13 and Procurement Card Purchases total \$118,259.47).

AMERICAN RESCUE PLAN FUNDING IMPACT: N/A

COMMUNITY DEVELOPMENT IMPACT: This request meets the following goals and objectives of the Bloomington Comprehensive Plan 2035: N/A

Respectfully submitted for consideration.

Prepared by: Joshua Moreland, Support Staff V

ATTACHMENTS:

[FIN 1B Summary Report](#)

CITY OF BLOOMINGTON FINANCE REPORT

PAYROLL

Date	Gross Pay	Employer Contribution	Totals
2/24/2023	\$ 2,173,011.41	\$ 535,301.45	\$ 2,708,312.86

3/3/2023	\$ 24,909.24	\$ 24,909.24
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Off Cycle Adjustments

PAYROLL TOTAL	\$ 2,733,222.10
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ACCOUNTS PAYABLE (WIRES)

Date	Bank	Total
3/13/2023	AP General	\$ 3,251,823.08
	AP JMScott	
3/13/2023	AP Comm Devel	\$ 32,346.28
3/13/2023	AP IHDA	\$ 53,512.00
3/13/2023	AP Library	\$ 103,671.38
	AP MFT	
2/23/23-3/6/23	Out of Cycle	\$ 44,074.87
2/1/23-3/2/23	AP Bank Transfers	\$ 542,048.13
	AP TOTAL	\$ 4,027,475.74

PCARDS

Date Range	
1/3/23-2/1/23	\$118,259.47

PCARD TOTAL	\$118,259.47
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GRAND TOTAL	\$ 6,878,957.31
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Respectfully,

F Scott Rathbun
Director of Finance



REGULAR AGENDA ITEM NO. 8.A.

FOR COUNCIL: March 13, 2023

WARD IMPACTED: City-Wide Impact

SUBJECT: Presentation of the Fiscal Year 2024 Proposed Budget, as requested by the Finance Department.

RECOMMENDED MOTION: None; presentation and discussion only.

STRATEGIC PLAN LINK:

Goal 1. Financially Sound City Providing Quality Basic Services

STRATEGIC PLAN SIGNIFICANCE:

Objective 1a. Budget with adequate resources to support defined services and level of services

BACKGROUND: The City-Wide Fiscal Year ("FY") 2024 Proposed Budget is \$290.1M, which is a \$21M - 7.8% increase over the FY 2023 Adopted Budget of \$269.1M. The General Fund Proposed Budget is \$129.1M, which is a \$6.8M - 5.5% increase from the FY 2023 Adopted Budget of \$122.3M. The General Fund is the City's largest fund and accounts for 44% of the total City-Wide budget. Significant capital improvements are planned for FY 2024 totaling approximately \$69.7M. This is an increase of approximately \$12.8M from FY 2023.

Most of the \$21M City-Wide increase can be attributed to the Capital Project increase of \$12.8M. Other material factors include the Library Fund budget increase of \$3.2M, related to grant funds being received during the fiscal year, and a \$2M increase for the Entertainment division of the Arena Fund budget; representing a full event year after reductions were implemented related to COVID. This \$2M is not a net loss addition for that division, but an add in gross expense. The net loss of the Entertainment division (not including facility improvements or debt service) is projected to be \$384K.

Adjusting for nonrecurring, strategic additions and capital projects (which can vary from year to year), the City-Wide budget has grown at an approximate annualized rate of 2.9% over the last eight years.

This FY 2024 Budget Presentation, as well as the FY 2024 Proposed Budget Books will be made available on the City's website (cityblm.org) prior to the meeting. Stakeholders can locate this on the Documents - Finance Documents - Budget - FY2023 page.

COMMUNITY GROUPS/INTERESTED PERSONS CONTACTED: N/A

FINANCIAL IMPACT: N/A

AMERICAN RESCUE PLAN FUNDING IMPACT: N/A

COMMUNITY DEVELOPMENT IMPACT: This request meets the following goals and

objectives of the Bloomington Comprehensive Plan 2035: N/A

Respectfully submitted for consideration.

Prepared by: Scott Rathbun, Finance Director



REGULAR AGENDA ITEM NO. 8.B.

FOR COUNCIL: March 13, 2023

WARD IMPACTED: City-Wide Impact

SUBJECT: Consideration and Action on an Ordinance Approving Violence Prevention Measures and Amending the Budget Ordinance for the Fiscal Year Ending April 30, 2023, to Increase the General Fund Budget by \$500,000, as requested by the Police Department and the Administration Department.

RECOMMENDED MOTION: That the Ordinance be approved.

STRATEGIC PLAN LINK:

Goal 4. Strong Neighborhoods

STRATEGIC PLAN SIGNIFICANCE:

Objective 4a. Residents feeling safe in their homes and neighborhoods

BACKGROUND: The Illinois Department of Commerce & Economic Opportunity recently offered a grant program targeted at preventing violence in communities throughout Illinois (hereinafter "Grant"). The City has been awarded approximately \$500,000 for eligible expenditures made prior to July 1, 2023. Due to the timing and based on recommendations from DCEO, City staff recently submitted its grant application seeking reimbursement of eligible funds already spent.

The anticipated receipt of the grant funds will free up approximately \$500,000, thus providing a pathway for the City Council to move forward with the violence prevention measures it's been discussing. The measures, produced from various discussions with the City Council and coordination with various non-profit organizations on ways to prevent gun violence, currently include:

1. Text-A-Tip Program (\$12,000): Automated digital tip program that allows community members to text anonymous tips to BPD with the use of a cellular or smart device.
2. Youth Summer Camp (\$40,000): Partner with school and community groups to identify the participants. The camp will provide problem-solving and conflict resolution instruction, discipline, team building exercises, day trips and meals.
3. Reward Money for Tips (\$40,000): This program will provide incentives for the sharing of vital information from the public concerning violent crimes and illegal gun possession.
4. National Integrated Ballistics Information Network (\$162,000): This is technology developed by the U.S. Bureau of Arson, Tobacco, Firearms, and Explosives that allows police agencies to perform automatic ballistic correlation of seized spend cartridges from crime scenes.
5. Gun Buy Back Program (\$60,000): This is a program to buy back firearms. These programs have had measured success throughout the country, especially for community members who have no other outlet to responsibly and safely relieve

themselves of possession of guns they prefer not to have.

6. Gun Lock Purchase Program (\$60,000): This program would allow City residents to either receive gun lockers or apply for vouchers to purchase gun lockers at retailers.
7. Mobile Public Safety Trailer Cameras (2) (\$80,000): These cameras will be used to deter crime at public gatherings and violent crime hotspots. This allows for real-time and recorded surveillance footage to further enhance the Police Department's current network.
8. Tethered/Untethered Unmanned Aerial Vehicles (UAV) & Training (\$46,000): These UAVs will help as a deterrent of violent crime at public events, locate missing elderly/children, fugitive apprehension, hostage/barricaded subjects and to collect evidence related to violent crimes and significant car crashes all as permitted by law.

If the City Council desires to move forward with this, or a related set of violence prevention measures, the next step is to approve an ordinance amending the City budget and approving the agreed upon measures. Note that the current budget needs to be amended, because the City does not anticipate reimbursement from the grant until the next fiscal year.

COMMUNITY GROUPS/INTERESTED PERSONS CONTACTED: Various groups have been involved in the formulation or discussion of the proposed measures and/or providing feedback or offering additional assistance, including the Public Safety Community Relations Board, Moms Demand Action, the local Be Smart Program, and the Jule Foundation.

FINANCIAL IMPACT: If approved, the budget will be amended, and the funds spent as detailed in the background section of the memo. Specifics of the accounts on the budget amendment can be found in Exhibit B of the Ordinance.

AMERICAN RESCUE PLAN FUNDING IMPACT: N/A

COMMUNITY DEVELOPMENT IMPACT: This request meets the following goals and objectives of the **Bloomington Comprehensive Plan 2035**: Goals PS-1 (Reduce crime and the fear of crime) and Objectives PS-1.1 (Maintain adequate staffing to meet the policing needs of the community), PS-1.2 (Develop personnel and increase departmental efficiencies; review and research relevant technologies), PS-1.3 (Enhance community and police partnerships), and PS-1.5 (Develop strategies to address high crime areas)

Respectfully submitted for consideration.

Prepared by: Ken Bays, Assistant Police Chief

ATTACHMENTS:

[PD 1B Ordinance](#)

ORDINANCE NO. 2023 - ____

AN ORDINANCE APPROVING VIOLENCE PREVENTION MEASURES AND AMENDING THE BUDGET ORDINANCE FOR THE FISCAL YEAR ENDING APRIL 30, 2023, TO INCREASE THE GENERAL FUND BUDGET BY \$500,000

WHEREAS, the City of Bloomington ("City") is a home rule unit of local government with authority to legislate in matters concerning its local government and affairs; and

WHEREAS, the Illinois Department of Commerce & Economic Opportunity is offering a grant program targeted at preventing violence in communities throughout Illinois (hereinafter "DCEO Grant") and the City is expected to receive approximately \$500,000.00 from said DCEO Grant for expenditures already made; and

WHEREAS, receipt of funds from the DCEO Grant will free up additional monies that the City can utilize to implement additional violence reduction measures programs; and

WHEREAS, various measures have been identified that the City believes will further prevent violence within the community outlined in Exhibit A (hereinafter "Violence Prevention Measures" or "Measures"); and

WHEREAS, the City Council desires to voice its support for the proposed Violence Prevention Measures and amend the current City budget to fund said Measures;

WHEREAS, a Budget Amendment is needed amending the Fiscal Year 2023 Budget to utilize fund balance and increase the General Fund budget by \$500,000 to cover the costs of the Violence Prevention Measures.

NOW THEREFORE, BE IT ORDAINED BY THE CITY COUNCIL OF THE CITY OF BLOOMINGTON, MCLEAN COUNTY, ILLINOIS:

Section 1. The above recitals are incorporated herein by this reference as if specifically stated in full.

Section 2. The City Council hereby approves the Violence Prevention Measures set forth in Exhibit A and authorizes City staff to pursue said Measures.

Section 3. Ordinance Number 2022-26 (the Budget and Appropriation Ordinance for the Fiscal Year Ending April 30, 2023) is further hereby amended by inserting the line items and amounts presented in the Exhibit B and in the appropriate place in said Ordinances.

Section 4. Except as provided for herein, Ordinance Number 2022-26 shall remain in full force and effect, provided, that any budgeted or appropriated amounts which are changed by reason of the amendments made in Section One of this Ordinance shall be amended in Ordinance Number 2022-26.

Section 5. The City Clerk is hereby authorized to publish this Ordinance in pamphlet form as provided by law.

Section 6. This Ordinance shall take effect immediately after its approval and publication as required by law.

PASSED this 13th day of March 2023.

APPROVED this ____ day of March 2023.

CITY OF BLOOMINGTON

ATTEST

Mboka Mwilambwe, Mayor

Leslie Smith-Yocum, City Clerk

EXHIBIT A
VIOLENCE PREVENTION MEASURES

Proposed Program	Estimated Expenditure Amount
Text-A-Tip (5-year program)	\$12,000.00
Youth Summer Camp	\$40,000.00
Tip Reward Program	\$40,000.00
National Integrated Ballistic Information Network Program	\$162,000.00
Gun Buyback Program	\$60,000.00
Gun Lock Purchase Program	\$60,000.00
Mobile Public Safety Trailer Cameras (2)	\$80,000.00
Unmanned Arial Vehicle & Training	\$46,000.00

1. Text-A-Tip Program: Automated digital tip program that allows community members to text anonymous tips to BPD with the use of a cellular or smart device.
2. Youth Summer Camp: Partner with school and community groups to identify the participants. The camp will provide problem-solving and conflict resolution instruction, discipline, team building exercises, day trips and meals.
3. Reward Money for Tips: This program will provide incentives for the sharing of vital information from the public concerning violent crimes and illegal gun possession.
4. National Integrated Ballistics Information Network: This is technology developed by the U.S. Bureau of Arson, Tobacco, Firearms, and Explosives that allows police agencies to perform automatic ballistic correlation of seized spend cartridges from crime scenes.
5. Gun Buy Back Program: This is a program to buy back firearms. These programs have had measured success throughout the country, especially for community members who have no other outlet to responsibly and safely relieve themselves of possession of guns they prefer not to have.
6. Gun Lock Purchase Program: This program would allow City residents to either receive gun lockers or apply for vouchers to purchase gun lockers at local retailers.
7. Mobile Public Safety Trailer Cameras (2): These cameras will be used to deter crime at public gatherings and violent crime hotspots. This allows for real-time and recorded surveillance footage to further enhance the Police Department's current network.
8. Tethered/Untethered Unmanned Aerial Vehicles (UAV) & Training: These UAVs will help as a deterrent of violent crime at public events, locate missing elderly/children, fugitive apprehension, hostage/barricaded subjects and to collect evidence related to violent crimes and significant car crashes all as permitted by law.

**EXHIBIT B
BUDGET AMENDMENT**

Account #	Fund	Account Description	Amount	Comments
10010010-40000	General	Use of Fund Balance	\$ (500,000.00)	
10015110-79050	General	POLICE Investigation Expense	\$ 12,000.00	
10015110-70690	General	SF Youth Int Othr Purchsed Svc	\$ 40,000.00	
10015110-79050	General	POLICE Investigation Expense	\$ 40,000.00	
10015110-70530	General	POLICE Repr/Mtnc Office & Comp	\$ 162,000.00	
10015110-79990	General	POLICE Other Miscellaneous Exp	\$ 60,000.00	
10015110-71190	General	POLICE Other Supplies	\$ 60,000.00	
10015110-72120	General	POLICE Cap Out Office & Comptr	\$ 80,000.00	
10015110-72140	General	POLICE Capital Outlay Eq Other	\$ 46,000.00	
		Net Transaction:	\$ -	