

City Council Budget Workshop
City of Bloomington
March 2, 2013, 8:00am-5:00pm

Agenda

1. Welcome and Purpose of Budget Workshop – Mayor Stockton
2. Reconnection - City Council and Staff – Lynn
3. Desired Outcomes of the Workshop
4. Agenda Overview
5. Budget Alignment to Council Priorities – David
6. Facilitated Conversation, Questions, Dialogue on the Budget Narrative to Provide Greater Clarity and Understanding

Break

7. Invite Proposals, Amendments, Long Range Needs with Questions and Dialogue and Utilize Straw Poll to Prioritize

Lunch

8. Discernment and Decisions
9. Anticipate Formal Public Hearing and Budget Adoption Schedule

Break

10. Discretionary Time Options (if available)
 - a. Plan for Future Budget Processes (2015 and beyond)
 - b. Facilitating the Transition to the New Council
 - c. Other Topics
11. Evaluation
12. Close

City Council Budget Work Session – March 2, 2013

Eagle View Park Discussion

POLICY DECISION OPTIONS:

1. Do nothing at this time.
2. Postpone decision to a future date.
3. Build the Park in 2013 which would require the use of \$600,000 of General Reserve Funds.

BACKGROUND:

- In 2005, per City Ordinance (Parkland Dedication Ordinance), developers of Eagle View and Eagle View South subdivisions dedicate 6.15 acres to the City for future park development. The 1997 the Parks & Recreation Comprehensive Plan recommends a neighborhood park in this area, as does the 2005 and 2010 Parks Master Plan updates.
- An Annexation Agreement between the City and Developer covers this parkland requirement. The City of Bloomington owns and controls the 14.5 acres of green space in this park. Mowing is done by the Parks Maintenance Division.
- In 2007 the City Council approved Staff's recommendation to apply for an OSLAD Acquisition Grant to purchase an additional 8+ acres from the developer to create a neighborhood sized park. The grant would cover approximately 50% of the land purchased.
- The OSLAD Acquisition Grant application was approved and the City received a \$122,300 grant to help cover the total purchase price of \$242,400 for this additional land. OSLAD Grant program has provided over \$4 million in funds to develop parks in Bloomington since the 1990's.
- On May 12, 2008, the City Council approved Staff's recommendation to submit a \$400,000 OSLAD Development Grant to develop Eagle View Park. The estimated cost to develop the park was set at \$1 million. The City of Bloomington signed the Resolution from IDNR, stating "The City of Bloomington hereby certifies and acknowledges that it has 100% of the funds necessary (includes cash and value of donated land) to complete the pending Open Space Lands Acquisition and Development (OSLAD)/Land and Water Conservation Funds (LWCF) project within the timeframe specified herein for project execution, and that failure to adhere to the specified project timeframe or failure to proceed with the project because of insufficient funds or change in local recreation priorities is sufficient cause for project termination which will also result in the ineligibility of the local project sponsor for subsequent IDNR outdoor recreation grant assistance consideration in the next two (2) consecutive grant cycles following project termination." A current concern is if the project is not bid out in a timely fashion, and construction progress has not been shown; then the City of Bloomington will not have met its obligation for "substantial" completion by December 31, 2013 as required by the grant.
- In 2009, OSLAD Development Grant application was approved that included a deadline for substantial completion of the park by December 31, 2011.
- In 2011 staff requested an OSLAD Development Grant extension and it was approved, setting a new deadline for December 31, 2012

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Eagle View Park Discussion

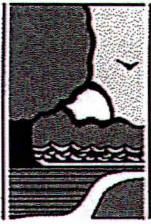
- In 2012, staff requests a second OSLAD Development Grant extension and is approved, setting a new deadline for December 31, 2013.
- The immediate neighbors to Eagle View Park are divided from other nearby parks by a major arterial road, Towanda-Barnes Road.
- Numerous public meetings have been held to solicit input in the park's design. Staff, residents and the park planner met on the following dates: May 31, 2007; January 17, 2012; September 25, 2012 and October 23, 2012.
- On February 25, 2013 the City received a letter from the Director of the IDNR that the City's request for a third extension was denied. IDNR does state that the City may submit an extension request in the fall, and a decision will be made based on several factors (amount of progress made on Eagle View Park, current economic conditions and prior requests for extensions, etc.)

Prepared on March 1, 2013:

John Kennedy - Director of Parks, Recreational and Cultural Arts Director

Reviewed by:

Barbara J. Adkins - Deputy City Manager



Illinois Department of Natural Resources

One Natural Resources Way Springfield, Illinois 62702-1271
<http://dnr.state.il.us>

Pat Quinn, Governor
Marc Miller, Director

February 26, 2013

Mr. David Hales, City Manager
City of Bloomington
109 E. Olive
P.O. Box 3157
Bloomington, IL 61720-3157

Dear Mr. Hales:

We appreciate receiving your recent letter expressing concerns regarding the City's current fiscal situation and implementation of the OSLAD-funded Eagle View South project.

As a reminder, at the time of application for grant funds, your agency certified it had 100% of the funds necessary to complete this project. As you know, the City has been granted two previous extensions from the original project agreement expiration date with little progress on the project. The \$400,000 grant for this project was awarded in May, 2009.

I understand current economic conditions may affect the City's ability to complete the project by the current expiration date. However, we must ensure progress continues to be made on this project. Therefore, based on the lack of progress to date, the City will need to submit quarterly status reports until project completion.

After discussions with my staff, your request for an extension at this time will not be approved. You may submit your request in the fall, and a decision will be made based on several factors (amount of progress made on the project, current economic conditions, prior request for extensions, etc).

Sincerely,

Marc Miller
Director



CITY OF BLOOMINGTON, ILLINOIS

Full-Time Equivalent City Government Employees by Functions/Programs
Last Ten Fiscal Years
(Unaudited)

Full-Time Equivalent Employees as of April 30

2003	2004	2005	2006	2007	2008	2009	2010	2011	2012
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Function/Program

General Government:	9	9	9	13	14	14	8	8	9
Legislative	4	4	4	4	4	4	3	3	3
City Manager	4	4	4	4	4	4	3	3	3
City Clerk	4	3	4	4	4	4	3	3	3
Personnel	10	9	10	10	10	10	8	7	9
Finance	14	14	15	17	15	12	9	9	10
Information Services	10	9	10	14	15	15	10	10	10
Legal	5	5	5	6	5	6	5	5	6
Building Safety	18	19	21	16	15	15	11	11	11
Planning	3	3	3	3	3	3	1	1	1
Facility Management	2	2	2	3	4	3	3	3	3
Community Development	8	7	7	3	3	2	-	-	-
Code Enforcement	-	-	-	11	11	13	11	11	12
Parks and Recreation:	35	32	34	38	39	38	37	37	43
General and Administration	35	32	34	38	39	38	37	37	43
SOAR	5	6	6	7	7	7	6	6	6
Recreation	24	23	24	25	26	23	16	16	15
Pool(s)	10	9	8	4	8	9	8	8	7
Zoo	16	15	16	17	18	16	15	15	14
Forestry	4	4	4	6	-	-	-	-	-
Golf Course(s)	39	40	40	40	39	38	34	34	30
Public Ice Rink	-	-	-	8	12	11	11	11	11
Police:	-	-	-	8	12	11	11	11	11
Officers	108	114	120	126	122	121	121	124	125
Civilians (a)	25	27	26	44	41	57	36	36	37
Fire:	89	88	93	94	114	114	106	106	106
Firefighters and Officers	89	88	93	94	114	114	106	106	106
Civilians	8	9	9	4	3	3	3	3	3
Public Works:	4	4	4	4	4	4	3	3	4
Administration	4	4	4	4	4	4	3	3	4
Street Maintenance	16	16	16	16	16	16	32	32	22
Street Sweeping	3	4	1	1	1	1	-	-	-
Snow and Ice Control	4	4	4	4	4	4	-	-	-
Refuse collection	47	47	50	50	50	50	59	59	58
Weed Control	3	3	2	2	2	2	-	-	-
Fleet Management	7	7	9	10	11	11	9	9	9
Street Lighting	1	1	1	2	2	2	-	-	-
Traffic Control	10	10	11	12	13	13	1	1	-
Water:	6	6	6	9	9	9	5	5	4
Administration	6	6	6	9	9	9	5	5	4
Transmission	21	21	21	27	25	27	17	17	18
Purification	19	19	19	20	18	18	14	14	16
Lake Bloomington Park	6	6	6	6	8	8	8	8	7
Water Meter Billing Services	-	-	-	-	-	-	10	10	10
Sewer Maintenance	16	16	15	17	18	18	5	5	15
Stormwater	-	-	9	11	11	11	10	10	14
Other Programs/Functions:	-	-	-	-	-	-	-	-	-
Engineering	22	23	19	20	19	19	15	15	11
Library	62	60	64	61	59	59	63	63	65
Parking	8	8	8	9	9	9	7	7	7
JM Scott	3	3	3	3	3	3	-	-	-
Cultural District	5	5	6	53	53	53	19	19	17
Total	713	714	744	849	862	864	739	732	748

Source: City of Bloomington Human Resource Department

Note: The City created a Stormwater Fund in 2005 to maintain and manage the stormwater system.

110 less FTEs than in FY2008

General Fund **Cash Flow Commitment** **Fiscal Year Projected Unreserved Fund Balance 2013**

April 30, 2013 Projected Budgetary Fund Balance:	\$	17,027,754 *
Non Spendable/Reserved Funds Related to Coliseum Loan		(2,300,000)
FY 2013 Exposure for Deficit Funds		(1,000,000)
Total Spendable Fund Balance:	\$	13,727,754
Total Cash Flow Commitment GOAL	\$	13,727,754 **
Available Unreserved Fund Balance above Commitment	\$	2,184,184

FLOOR	10% 2013 Budgeted General Fund Expenditures as restated* (\$87,628,426) including transfers	8,762,843
"Cash Flow Commitment Goal"	13% - As Calculated Based on Reserves of Various Revenues & Costs	11,543,570
GOAL	15% 2013 Budgeted General Fund Expenditures as restated *(87,628,426) including transfers	13,144,264

* General Fund budgeted expenditures now include the following funds: Sister City, SOAR, BCPA, Judgement, Flex Cash, Pension Contribution Funds, and Parking Operations and Maintenance Funds.

** The "Cash Flow Commitment" is defined in the Cities Fund Balance Policy as dated May 11, 2012. This commitment is designed to ensure that funds are available to meet the Cities commitments and builds in flexibility for any unanticipated expenditures and is designed to create a reserve between 10% and 15%.

^^^ The unrestricted fund balance in the 2012 Comprehensive Annual Financial Statement represents unrestricted fund balance as of April 30, 2012. This exhibit rolls forward unrestricted fund balance through the projected FY2013 operations.

	Monthly Expenditures
One month	7,302,369
Two months	14,604,738
Three months	21,907,107
Four months	29,209,475
Five months	36,511,844
Six months	43,814,213

Bloomington City Council Guiding Principles

Communication	We communicate in clear, respectful and positive ways, both verbally and nonverbally.
Integrity and Ethics	We honor our word and behave ethically according to legal and perceived tests.
Trust and Transparency	We trust, are trustworthy and practice transparency.
Respect	We are respectful of others, diverse perspectives and hold confidential all privileged information.
Efficient	We are efficient with all resources.
Strategic	We are prepared, knowledgeable, forward-thinking and proactive.
Commitment	We are in service first and foremost to the whole community.