CITY OF Bloomington ILLINOIS

CITY OF BLOOMINGTON COMMITTEE OF THE WHOLE MEETING JANUARY 21, 2020

COMPONENTS OF THE COMMITTEE OF THE WHOLE AGENDA

On the third Thursday of each month at 6pm, the City Council meets as a Committee of the Whole. The purpose of this meeting is to present and consider agenda items that may be proposed for Regular City Council meetings, but that require further discussion before going in front of Council for an actual vote. The Committee of the Whole meeting is also a forum that allows the Mayor and Council Members to individually initiate proposed agenda items for discussion.

Council does not vote on any of this meeting's agenda items, outside of voting to approve the minutes of the previous Committee of the Whole meeting. Committee of the Whole agenda items discussed can be moved to a future regular City Council meeting agenda, if a consensus exists.

PUBLIC COMMENT

Each regular Committee of the Whole Meeting shall have a public comment period not to exceed 30 minutes. Every speaker is entitled to speak for up to 3 minutes. To be considered for public comment, please complete a public comment card at least 5 minutes prior to the start of the meeting. The Mayor will randomly draw from the cards submitted and call names of submitters to come forward to speak.

Public comment is a time for citizens to give comment. It is not a question and answer period and City Council Members do not respond to public comments. Speakers who engage in threatening or disorderly behavior will have their time ceased.

REGULAR AGENDA

All agenda items that provide Council an opportunity to listen to a presentation, ask questions of City Staff, deliberate, and seek additional information prior to making a decision will be placed on the Committee of the Whole Regular Agenda. No final action, beyond action on setting future agenda items and/or Agenda Initiatives, may be taken at a meeting of a Committee of the Whole unless it has been called as a Special Meeting.

A portion of the meeting is dedicated to previewing non-routine items. A non-routine agenda item shall include: (1) the expenditure of money over $250,000; (2) development agreements; (3) amending the City Code and/or (4) the implementation or modification of policies. The failure to preview a non-routine agenda item at a Committee of the Whole meeting shall not prohibit its consideration and/or action at a future meeting.

MAYOR AND COUNCIL MEMBERS

Mayor: Tari Renner

City Council Members:

Ward 1 – Jamie Mathy
Ward 2 – Donna Boelen
Ward 3 – Mboka Mwilambwe
Ward 4 – Julie Emig
Ward 5 – Joni Painter
Ward 6 – Jenn Carrillo
Ward 7 – Scott Black
Ward 8 – Jeff Crabill
Ward 9 – Kim Bray

City Manager: Tim Gleason
Deputy City Manager: Billy Tyus

CITY LOGO DESIGN RATIONALE

The **CHEVRON** Represents:
Service
Rank and Authority
Growth and Diversity
A Friendly and Safe Community
A Positive, Upward Movement and Commitment to Excellence!

MISSION, VISION, AND VALUE STATEMENT

MISSION
To lead, serve and uplift the City of Bloomington

VISION
A Jewel of the Midwest Cities

VALUES
Service-Centered,
Results-Driven,
Inclusive

STRATEGIC PLAN GOALS

- Financially Sound City Providing Quality Basic Services
- Upgrade City Infrastructure and Facilities Grow the Local Economy
- Strong Neighborhoods
- Great Place – Livable, Sustainable City
- Prosperous Downtown Bloomington

AGENDA

COMMITTEE OF THE WHOLE MEETING AGENDA
CITY COUNCIL CHAMBERS
109 EAST OLIVE STREET, BLOOMINGTON, IL 61701
TUESDAY, JANUARY 21, 2020, 6:00 P.M.

1. **Call to Order**
2. **Roll Call of Attendance**
3. **Public Comment**
4. **Consent Agenda**

   Electronic Roll Call Vote

   A. Consideration and action to approve Committee of the Whole Meeting Minutes from October 21, 2019, as requested by the City Clerk Department. *(Recommended Motion:* The proposed Minutes be approved.*)*

5. **Presentation, Discussion, and Direction on Future Agenda Topics**

   A. "State of the City Address", presented by Mayor Tari Renner, as requested by the Administration Department. *(Recommended Motion:* Presentation only.*)* (Presentation by Tari Renner, Mayor, 10 minutes; and City Council discussion, 5 minutes.)

   B. Presentation of FY2021 Preview, as requested by the Finance Department. *(Recommended Motion:* Presentation and discussion only.*)* (Presentation by Scott Rathbun, 15 minutes; and City Council discussion, 10 minutes.)

6. **City Manager's Report (5 minutes)**
7. **Executive Session - Cite Section**

   Clerk-led Roll Call Vote

8. **Adjournment (Approximately 7:13 p.m.)**

   Voice Vote

CONSENT AGENDA

CONSENT AGENDA ITEM NO. 4.A

FOR COMMITTEE OF THE WHOLE: January 21, 2020

SPONSOR: City Clerk Department

WARD IMPACTED: City-Wide Impact

SUBJECT: Consideration and action to approve Committee of the Whole Meeting Minutes from October 21, 2019, as requested by the City Clerk Department.

RECOMMENDED MOTION: The proposed Minutes be approved.

STRATEGIC PLAN LINK:
-Goal 1. Financially Sound City Providing Quality Basic Services

STRATEGIC PLAN SIGNIFICANCE:
-Objective 1d. City services delivered in the most cost-effective, efficient manner

BACKGROUND: The minutes of the meetings provided have been reviewed and certified as correct and complete by the City Clerk. In compliance with the Open Meetings Act, Council Proceedings must be approved thirty (30) days after the meeting or at the second subsequent regular meeting whichever is later. In accordance with the Open Meetings Act, Council Proceedings are available for public inspection and posted to the City's web site within ten (10) days after Council approval.

COMMUNITY GROUPS/INTERESTED PERSONS CONTACTED: N/A

FINANCIAL IMPACT: N/A

COMMUNITY DEVELOPMENT IMPACT: N/A

FUTURE OPERATIONAL COST ASSOCIATED WITH NEW FACILITY CONSTRUCTION: N/A

Respectfully submitted for Council consideration.

Prepared by: Tara Henry, Legislative Assistant

Reviewed by:

Tara Henry

Tara Henry, Legislative Assistant 1/16/2020

Recommended by:

Tim Gleason, City Manager

Attachments:

- CLK 1B 10212019 Regular Session COW Minutes

MEETING MINUTES
PUBLISHED BY THE AUTHORITY OF
THE COMMITTEE OF THE WHOLE OF BLOOMINGTON, ILLINOIS
MONDAY, OCTOBER 21, 2019, 6:00 PM

The Council convened in Regular Session in the Council Chambers, City Hall Building, at 6:00 p.m., Monday, October 21, 2019.

Mayor Renner directed the City Clerk to call the roll and the following members of Council answered present:

Council Members: Jamie Mathy, Donna Boelen, Mboka Mwilambwe, Julie Emig, Joni Painter, Jenn Carrillo, Scott Black, Jeff Crabill, Kim Bray, and Mayor Tari Renner.

Staff Present: Tim Gleason, City Manager; Billy Tyus, Deputy City Manager; George Boyle, Assistant Corporation Counsel; Melissa Hon, Economic Development Director; Bob Mahrt, Community Development Director; Scott Sprouls, Information Services Director; and other City staff were present.

Public Comment

Mayor Renner opened the meeting to receive public comment and the following people came forward:

Surena Fish	Kelly Tyson
Tyler Hargas	Kirk Allen
Renee Nestler	

Consent Agenda

Presentation, Discussion, and Direction on Future Agenda Topics

The following item was presented:

Item 5-1. Presentation regarding the 2020-2024 Community Development Block Grant Consolidated Plan outreach efforts and funding priorities, as requested by the Community Development Department.

City Manager Tim Gleason introduced the item and asked Jennifer Toney, Grants Coordinator, to come forward to address Council. Mrs. Toney thanked the McLean County Regional Planning Staff with their assistance with the project. She then walked the Council through the steps taken in putting together the 2020-2024 CDBG (Community Development Block Grant) Consolidated Plan. She also discussed results of the completed study and placed a focus on the priorities that resulted.

Council Member Boelen asked Mrs. Toney why "Streets" and "Sewers" were listed. Mrs. Toney stated the results were separated at the request of the participants during the public meetings. Council Member Boelen recommended the HUD money only be used for the restoration of structures such as homes and not infrastructure.

Council Member Painter thanked Mrs. Toney for the detail provided in the presentation and the plan. She then asked about the processes used for calling of applications. Mrs. Toney discussed a variety of avenues used for communication and then talked about changes that will be implemented this year.

Council Member Mathy also thanked Mrs. Toney. He discussed an article that he had read that discussed Home Owner Down Payment Assistance. Mrs. Toney discussed how the survey addressed Down Payment Assistance. Council Member Mathy asked for consideration on how the City could offer this type of assistance.

Mayor Renner and Council Member Bray echoed Council Member Mathy's comments.

Council Member Black spoke about the need to use CDBG funds to tearing down or improving blighted buildings and the importance of visual improvements.

The following item was presented:

Item 5-2. Presentation and discussion of the Cannabis Task Force's recommendations, as requested by the City Council.

Linda Foster, Chair of the Cannabis Task Force, and Olivia Butts, Co-Chair of the Cannabis Task Force, came forward to address Council. Mrs. Foster thanked Council for entrusting the Cannabis Task Force (CTF) to meet and provide a recommendation back to Council. Mrs. Foster talked about the approach taken by CTF and began guiding the CTF members through their recommendation presentation.

John Walsh, Member of the CTF, discussed the areas of regulation that municipalities are left by the State to decide including to prohibit or regulate recreational cannabis businesses, a rate of taxation, and to allow or prohibit “on-premise use” at a business.

Mrs. Butts talked about the benefits and costs to the City should Council decide to opt out permanently, opt out for now, or allow and regulate. She went on to discuss the CTF's formal recommendation that the City allow and regulate recreational cannabis establishments.

Mrs. Foster discussed some of the additional considerations and recommendations made and looked at by the CTF.

Mr. Walsh talked about frequently asked questions that had been asked of the CTF. He then opened the floor to questions of Council.

Mayor Renner asked that all members of the CTF come forward so that members of all opinions would be present to answer questions. He then asked whether there is tool that could be used in the field for marijuana, similar to a breathalyzer for alcohol. Officer Veerman, member of CTF, stated that no such tool exists today and explained the procedure currently involved.

Council Member Black asked Mr. Gleason and Assistant Corporation Counsel George Boyle what they needed from Council. Mr. Gleason stated that he needed a decision from Council as to whether to place a zoning resolution item on the agenda for next week's council meeting. He pointed out that in order to hit the January 1, 2020 deadline for the Zoning Board to have a public hearing and provide a recommendation to the Council, the resolution would need to go next week. Council Member Black and Mr. Gleason discussed what the Zoning Board would address during the proposed meeting.

Council Member Painter discussed changes she had learned that Colorado used to limit sales of cannabis edibles. She asked whether the City could limit the taste of edibles. Mr. Boyle and Mr. Walsh stated that they did not believe the City would be able to mandate the flavor of edibles. She then asked about whether the bill included language setting up a State bank for marijuana funds. Mr. Boyle stated that he didn't have an answer, but that staff could look into that question. She went on to clarify the tax that would surround cannabis if the City decided to move forward and Mr. Boyle responded accordingly.

Council Member Mwilambwe asked questions regarding zoning and potential income that could be received by the City. He expressed concerns about actual income potential and black markets continuing to thrive after legalization. He pointed out that expertise would be needed as they continued to address what to do. Mrs. Butts pointed out that a full report was provided to Council and that it discusses a lot of the questions he had presented.

Mr. Gleason talked about the tight timeline at hand, as well as, some other major items that will need addressed no matter Council's decision.

Council Member Carrillo asked that Council Member Mwilambwe describe the expertise he would like to see brought to Council and staff.

Council Member Bray thanked the CTF for their service and questioned how the CTF came to conclusions and worked together. Mr. Walsh talked about the process used by the CTF and that he believed that it took up until the third meeting for members of the CTF to come forward with opinions. Council Member Bray asked a variety of other questions of the CTF including effects on youth, prevention of issues, and other municipalities.

Motion by Council Member Crabill, seconded by Council Member Painter, to extend Council's discussion by 15 minutes.

Mayor Renner directed the Clerk to call the roll, which resulted in the following:

Ayes: Council Members Mathy, Boelen, Mwilambwe, Emig, Painter, Carrillo, Black, Crabill, and Bray.

Nays: None.

Motion carried.

Council Member Black left the room (7:30 p.m.), returned (7:32 p.m.).

Council Member Bray continued in her questions with Council.

Council Member Mathy thanked all the CTF members for their time and dedication in such a short amount of time. He stated that packaging could not be targeted at children and that the bill already addressed this requirement. He also emphasized the need for business owners and employers to address their employee handbooks no matter Council's decision because the State had approved recreational marijuana statewide as of January 1, 2020. He also pointed out that recreational marijuana is already here and will be in the City on a larger scale and that the City needs to prepare.

Council Member Black addressed the need to give staff direction. He stated that he would like to see two Resolutions come forward on October 28, 2020: (1) to opt out completely and (2) to start the zoning and planning process. He believed the CTF's job was done, as their report had been provided. He recommended that the CTF meet one additional time for final approval of their minutes and that the minutes be added to their report. Discussion was had amongst Council that both resolutions be provided on the 28th.

Motion by Council Member Emig, seconded by Council Member Crabill, to extend Council discussion by 10 minutes.

Mayor Renner directed the Clerk to call the roll, which resulted in the following:

Ayes: Council Members Mathy, Boelen, Mwilambwe, Emig, Painter, Carrillo, Black, Crabill, and Bray.

Nays: None.

Motion carried.

Council Member Carrillo thanked the CTF and supported the members of the CTF in their professionalism and expertise in dealing with the task at hand. She defended her belief that the City should allow and regulate recreational cannabis. She encouraged the other members of Council to assist in participating in the process of regulation to help with the oversight of cannabis use in the community.

Council Member Crabill discussed a variety of elements of the State bill that address specific matters mentioned earlier in the meeting. He asked how many dispensaries could be located in Bloomington. Mayor Renner discussed 0-2 dispensaries being allowed under current law. Council Member Crabill then asked if the Council could limit dispensaries to social equity applicants only. Mr. Boyle stated that he would look into limitations on applicants because the law is vague on the topic.

Carrillo left at 7:56pm, returned at 7:58pm.

Motion by Council Member Mathy, seconded by Council Member Black to extend the discussion time by 10 minutes.

Mayor Renner directed the Clerk to call the roll, which resulted in the following:

Ayes: Council Members Mathy, Boelen, Mwilambwe, Emig, Painter, Carrillo, Black, Crabill, and Bray.

Nays: None.

Motion carried.

Council Member Boelen stated that she had not read the CTF's report yet and that she did not feel like she would be ready to make a decision on the 28th. She was in favor of allowing the zoning portion to start, but was not ready to vote in favor or against cannabis businesses in the City.

Council Member Emig thanked the CTF for their work. She recommended that everyone read a report done by the Colorado Justice Department and made a few statements regarding the report. She stated that she would be voting in favor of the zoning portion of discovery moving forward. She also talked about a municipal tool kit that the Illinois Municipal League had put out that she found helpful.

Council Member Bray expressed concerns that Council would not be ready to vote on an opt-out or opt-in on the 28th. She discussed her reason on delaying other discussions on the 28th and recommended that Council only consider an item approving or denying the zoning portion to begin. A consensus was given by Council.

Mr. Boyle encouraged Council to be engaged in the creation of the Resolution that would come forward on the 28th.

All of Council thanked the CTF for their assistance and service.

City Manager's Report

Tim Gleason, City Manager, overviewed plans for next week's meeting on October 28, 2020.

Executive Session – Cite Section

Adjournment

Mayor Renner asked for a motion to adjourn the meeting.

Council Member Carrillo made a motion, seconded by Council Member Black, to adjourn the meeting.

Motion carried (viva voce).

The meeting adjourned at 8:07 p.m.

CITY OF BLOOMINGTON	**ATTEST**
______________________________	______________________________
Tari Renner, Mayor	Leslie Yocum, City Clerk

PRESENTATION, DISCUSSION, AND DIRECTION ON FUTURE AGENDA TOPICS

CITY OF Bloomington ILLINOIS

PRESENTATION, DISCUSSION, AND DIRECTION ON FUTURE AGENDA TOPICS
ITEM NO. 5.A

FOR COMMITTEE OF THE WHOLE: January 21, 2020

SPONSOR: Administration Department

WARD IMPACTED: City-Wide Impact

SUBJECT: "State of the City Address", presented by Mayor Tari Renner, as requested by the Administration Department.

RECOMMENDED MOTION: Presentation only.

STRATEGIC PLAN LINK:
-Goal 5. Great Place – Livable, Sustainable City
-Goal 1. Financially Sound City Providing Quality Basic Services

STRATEGIC PLAN SIGNIFICANCE:
-Objective 5b. City decisions consistent with plans and policies
-Objective 1c. Engaged residents that are well informed and involved in an open governance process

BACKGROUND: Mayor Tari Renner will present an overview of recent and upcoming accomplishments, activities, and plans.

COMMUNITY GROUPS/INTERESTED PERSONS CONTACTED: N/A

FINANCIAL IMPACT: N/A

COMMUNITY DEVELOPMENT IMPACT: N/A

FUTURE OPERATIONAL COST ASSOCIATED WITH NEW FACILITY CONSTRUCTION: N/A

Respectfully submitted for Council consideration.

Prepared by: Tara Henry, Legislative Assistant

Reviewed by:

Tara Henry

Tara Henry, Legislative Assistant 1/16/2020

Recommended by:

Tim Gleason, City Manager

PRESENTATION, DISCUSSION, AND DIRECTION ON FUTURE AGENDA TOPICS
ITEM NO. 5.B

FOR COMMITTEE OF THE WHOLE: January 21, 2020

SPONSOR: Finance Department

WARD IMPACTED: City-Wide Impact

SUBJECT: Presentation of FY2021 Preview, as requested by the Finance Department.

RECOMMENDED MOTION: Presentation and discussion only.

STRATEGIC PLAN LINK:
-Goal 1. Financially Sound City Providing Quality Basic Services

STRATEGIC PLAN SIGNIFICANCE:
-Objective 1a. Budget with adequate resources to support defined services and level of services

BACKGROUND: The FY2021 Budget is balanced, but still being finalized. Material budget assumptions and capital/infrastructure improvement targets will be presented.

COMMUNITY GROUPS/INTERESTED PERSONS CONTACTED: N/A

FINANCIAL IMPACT: N/A. Presentation only.

COMMUNITY DEVELOPMENT IMPACT: N/A

FUTURE OPERATIONAL COST ASSOCIATED WITH NEW FACILITY CONSTRUCTION: N/A

Respectfully submitted for Council consideration.

Prepared by: F. Scott Rathbun, Finance Director

Reviewed by:

Tara Henry

Tara Henry, Legislative Assistant 1/16/2020

Recommended by:

Tim Gleason, City Manager

Attachments:

- FIN 1B FY 2021 Budget Preview COTW 1-21-20

FY 2021 Budget Discussion #1

January, 2020

FY 2021 General Fund Budget

Preliminary (Current) Projection

- Current Total Budget: $109M
- Current Surplus: $550K
- Material Notes:
  - Revenues – Increase of $1.4M (Increases in Property Tax, Sales Tax, Income Tax, Food & Beverage, Interest Income and Replacement Tax; Reduction in Telecomm)
  - Vacancy Savings – Increased to $1.75M (To Recognize Historical Trends)
  - Salaries and Benefits Expense – Increase of $1.7M (Salaries 2%; Benefits 8% due to IMRF Rate Increase)
  - Contractuals – Decreased $1.1M (Legal Dept. Reorg and Decreases to Recognize Historical Trends)

FY 2021 General Fund Budget

Capital Improvements

- Departmental (Fire, Facilities, Parks, Public Works): Approximately $1.5M
  - Funds Available from Capital Improvement Fund - Fund Balance Roll-Forward
  - Final Amount Pending Budget Balancing – Surplus allocation
- Asphalt and Concrete: Approximately $8.2M
  - Funded Via Local Motor Fuel Tax and a portion of Home Rule Sales Tax: $4.7M + $2.3M = Total $7.0M
  - Additional Funds available from FY2020 Fund Balance Roll-Forward: $1.2M

FY 2021 Other

Capital Improvements

- Motor Fuel Tax Fund: Approximately $12.6M
- Water Fund: Approximately $9.9M
- Sewer Fund: Approximately $6.4M
- Storm Water Fund: Approximately $1.9M
- Arena Fund: Approximately $1.0M (requested – not funded)

FY 2021 Total

Capital Improvements

Total Approximate Infrastructure Improvements - $41.5M

FY 2021 Budget

Next Steps

- Finalize Requested Departmental Capital Improvement List

- Review Potential Capital Improvement Projects - & Potential New Funding Sources

- Remaining FY 2021 Budget Schedule:
  - Proposed Budget Presentation: February 24, 2020
  - Proposed Budget Public Hearing: March 9, 2020
  - Final Budget Adoption: April 13, 2020