



**City of Bloomington  
City Council  
Regular Session Meeting  
October 27, 2025**



## Components of the City Council Agenda

### Recognition and Proclamation

This portion of the meeting recognizes individuals, groups, or institutions publicly, as well as those receiving a proclamation, or declaring a day or event.

### Public Hearing

Items that require receiving public testimony will be placed on the agenda and noticed as a Public Hearing. Individuals have an opportunity to provide public testimony on those items that impact the community and/or residence.

### Public Comment

Each City Council meeting shall have a public comment period not to exceed 30 minutes. Every speaker is allotted up to 3 minutes to speak. Individuals wishing to email public comment or speak remotely must email comments and/or register online at least 15 minutes before the start of the meeting. Individuals wishing to speak in-person must register up to 5 minutes before the start of the meeting. Speakers will be selected at random.

Public comment is a time to provide feedback. City Council does not respond to public comment. Speakers who engage in threatening or disorderly behavior will have their time ceased.

### Consent Agenda

All items under the Consent Agenda are considered to be routine in nature and will be enacted by one motion. There will be no separate discussion of these items unless a City Council Member, City Manager, or Corporation Counsel so requests; in which event, the item will be removed from the Consent Agenda and considered in the Regular Agenda.

The City's Boards and Commissions hold Public Hearings prior to some City Council agenda items appearing on the City Council's Meeting Agenda. Persons who wish to address the City Council should provide new information that is pertinent to the issue before them.

### Regular Agenda

All items that provide the City Council an opportunity to receive a presentation, ask questions of City Staff, seek additional information, or deliberate prior to making a decision will be placed on the Regular Agenda.

### Mayor and Council

**Mayor** - Dan Brady

#### City Council Members

Ward 1 - Jenna Kearns  
Ward 2 - Micheal Mosley  
Ward 3 - Sheila Montney  
Ward 4 - John Danenberger  
Ward 5 - Michael Straza  
Ward 6 - Cody Hendricks  
Ward 7 - Mollie Ward  
Ward 8 - Kent Lee  
Ward 9 - Abby Scott

**City Manager** - Jeff Jurgens  
**Sr. Deputy City Manager** - Billy Tyus  
**Deputy City Manager** - Sue McLaughlin

### City Logo Design Rationale

The **CHEVRON** Represents:  
Service, Rank, and Authority  
Growth and Diversity, A Friendly and  
Safe Community A Positive, Upward  
Movement and Commitment to Excellence!

#### Mission, Vision and Value Statement

##### Mission

To Lead, Serve and Uplift the City of  
Bloomington

##### Vision

A Jewel of the Midwest Cities

##### Values

Service-Centered, Results-Driven, Inclusive

#### Strategic Plan Goals

- Financially Sound City Providing Quality Basic Services
- Upgrade City Infrastructure and Facilities Grow the Local Economy
- Strong Neighborhoods
- Great Place - Livable, Sustainable City
- Prosperous Downtown Bloomington



**City Council - Regular Session Meeting Agenda  
Government Center Boardroom, 4th Floor, Room #400  
115 E. Washington Street, Bloomington, IL 61701  
Monday, October 27, 2025 - 6:00 PM**

- 1. Call to Order**
- 2. Pledge of Allegiance to the Flag**
- 3. Remain Standing for a Moment of Silent Prayer and/or Reflection**
- 4. Roll Call**
- 5. Recognition/Appointments**
  - A. Presentation on the 2025 Beautification Award Winners, as requested by the Parks & Recreation Department.** (Recommended Motion: None; Presentation Only.)
  - B. Proclamation in Recognition and Honor of Mt. Pisgah Baptist Church's 160th Church Anniversary, as requested by the Administration Department.** (Recommended Motion: None; Recognition only.)
- 6. Public Comment**

Individuals wishing to provide emailed public comment must email comments to [publiccomment@cityblm.org](mailto:publiccomment@cityblm.org) at least 15 minutes before the start of the meeting. Individuals wishing to speak in-person or remotely may register at [www.cityblm.org/register](http://www.cityblm.org/register) at least 5 minutes before the start of the meeting for in-person public comment and at least 15 minutes before the start of the meeting for remote public comment.
- 7. Consent Agenda**

Items listed on the Consent Agenda are approved with one motion; Items pulled by City Council from the Consent Agenda for discussion are listed and voted on separately.

  - A. Consideration and Action to Approve the Minutes of the September 22, 2025, Regular City Council Meeting, as requested by the City Clerk Department.** (Recommended Motion: The proposed Minutes be approved.)
  - B. Consideration and Action on Approving Bills and Payroll in the Amount of \$9,610,167.92, as requested by the Finance Department.** (Recommended Motion: The proposed Bills and Payroll be approved.)
  - C. Consideration and Action on Approving Appointments to Boards and Commissions, as requested by the Administration Department.** (Recommended Motion: The proposed Appointments and Reappointments be approved.)
  - D. Consideration and Action on a Resolution Approving the Purchase of Ammunition for the Police Department, from Ray O'Herron, in the Amount of**

**\$92,248.52, as requested by the Police Department.** (Recommended Motion: The proposed Resolution be approved.)

- E. **Consideration and Action on a Resolution Approving the Purchase of Syngenta, BASF, and ENVU (Bayer) Chemicals from Marubeni America Corporation, d/b/a Helena Agri Enterprises, LLC, for Use at City Golf Courses, in an Amount Not to Exceed \$225,000, as requested by the Parks & Recreation Department.** (Recommended Motion: The proposed Resolution be approved.)
- F. **Consideration and Action on an Ordinance Amending the Redevelopment Agreement By and Between the City of Bloomington, Illinois, and HP Bloomington Empire, LLC, as requested by the Development Services Department.** (Recommended Motion: The proposed Ordinance be approved.)
- G. **Consideration and Action to Approve the Collective Bargaining Agreement for Public Safety Dispatchers, as requested by the Human Resources Department.** (Recommended Motion: The proposed Collective Bargaining Agreement be approved.)

## **8. Regular Agenda**

- A. **Presentation of the Special Commission for Safe Communities' Final Report, as requested by the Police Department.** (Recommended Motion: None; Presentation Only.) (Presentation by Dr. Scott Denton, Former Chairperson of the Special Commission for Safe Communities, 10 minutes; and City Council Discussion, 20 minutes.)

## **9. Finance Director's Report**

<https://www.cityblm.org/government/advanced-components/documents/-folder-145>

## **10. City Manager's Discussion**

## **11. Council Members' Discussion**

## **12. Mayor's Discussion**

## **13. Executive Session**

## **14. Adjournment**

Individuals with disabilities planning to attend the meeting who require reasonable accommodations to observe and/or participate, or who have questions about the accessibility of the meeting, should contact the City's ADA Coordinator at 309-434-2468 or [mhurt@cityblm.org](mailto:mhurt@cityblm.org).



**Recognition/Appointments Item No. 5.A.**

**For City Council:** October 27, 2025

**Ward Impacted:** City Wide

**Subject:** Presentation on the 2025 Beautification Award Winners, as requested by the Parks & Recreation Department.

**Recommended Motion:** None; Presentation Only.

**Strategic Plan:**

**Goal 5.** Great Place - Livable, Sustainable City

**Objective 5b.** City decisions consistent with plans and policies

**Background:** Each year the Citizen's Beautification Committee recognizes beautiful properties within the City by presenting persons or businesses responsible for said work and improvements an award. This year's Committee will recognize five residential properties and two non-residential properties.

**Community Groups/Interested Persons Contacted:** Citizens' Beautification Committee

**Financial Impact:** The awards presented to the winners cost a total of \$260. The expense is paid from Park Maintenance-Other Supplies account (10014110-71190). Stakeholders can locate this in the FY 2026 Budget Book titled "Budget Overview & General Fund" on page 181.

**Attachments:**

None



**Recognition/Appointments Item No. 5.B.**

**For City Council:** October 27, 2025

**Ward Impacted:** City Wide

**Subject:** Proclamation in Recognition and Honor of Mt. Pisgah Baptist Church's 160th Church Anniversary, as requested by the Administration Department.

**Recommended Motion:** None; Recognition only.

**Strategic Plan:**

**Goal 5.** Great Place - Livable, Sustainable City

**Objective 5a.** Well-planned City with necessary services and infrastructure

**Background:** The included Proclamation is a public statement that brings attention to factors that affect our community.

**Community Groups/Interested Persons Contacted:** N/A

**Financial Impact:** N/A

**Attachments:**

1. Mt. Pisgah Baptist Church 160th Church Anniversary



**Mayoral Proclamation**  
*Proclamation in Recognition and Honor of*  
*Mt. Pisgah Baptist Church 160th Church Anniversary*

**WHEREAS**, for one hundred and sixty years, Mt. Pisgah Baptist Church has stood as a pillar of hope, cultural enrichment, and love in the community, as an institution of faith, proclaiming the Gospel of Jesus Christ and serving as a beacon of light in times of both trial and triumph; and

**WHEREAS**, since its founding in 1865, Mt. Pisgah Baptist Church has been a place where generations have come together for worship and spiritual growth. The Church has journeyed from Water Street to 701 South Lee Street, and now to its current home at 801 W. Market Street. Throughout these years, the congregation has shown a deep commitment to fellowship, edification, and service. Notably, Mt. Pisgah Baptist Church has provided support to local families in need, truly modeling the commandment of Christ to “love your neighbor as yourself”; and

**WHEREAS**, through the histories of time, this fellowship of faith has remained steadfast, bearing witness to the power of God’s Grace, strengthening families, uplifting the brokenhearted, and demonstrating a deep commitment to civic engagement, community outreach, and social progress, standing as a beacon of hope, justice, and compassion in times of challenge and change; and

**WHEREAS**, the legacy of this great Church is not only found in its historic walls and cherished traditions, but also in the countless lives transformed by the preaching of God’s Word, the practice of prayer, and the demonstration of living Christ-like through orthopraxy; and

**WHEREAS**, as we commemorate this milestone, we honor the faith of those forebears who laid the foundation, the perseverance of those who pressed forward through adversity, and the vision of today’s members who carry the mission of Christ into the future.

**NOW, THEREFORE, BE IT RESOLVED**, that we, the undersigned, do hereby proclaim this day as the **Mt. Pisgah Baptist Church Day** in recognition of 160 years of faithful obedience to God and service to humanity; and

**BE IT FURTHER RESOLVED**, that we extend our highest commendation to the Pastors, leaders, and members past and present for their Spiritual impact, enduring witness, and unwavering dedication to advancing the Kingdom of God.

**IN WITNESS WHEREOF**, this proclamation is signed and sealed on this day, the 2nd of November, in the year of our Lord Two Thousand Twenty-Five, in celebration of Mt. Pisgah Baptist Church’s 160th Anniversary Celebration.

A handwritten signature in black ink, appearing to read 'Dan Brady'.

Dan Brady  
Mayor



A handwritten signature in black ink, appearing to read 'Leslie Yocum'.

Leslie Yocum  
City Clerk



## **Consent Agenda Item No. 7.A.**

**For City Council:** October 27, 2025

**Ward Impacted:** City Wide

**Subject:** Consideration and Action to Approve the Minutes of the September 22, 2025, Regular City Council Meeting, as requested by the City Clerk Department.

**Recommended Motion:** The proposed Minutes be approved.

**Strategic Plan:**

**Goal 1.** Financially Sound City Providing Quality Basic Services

**Objective 1d.** City services delivered in the most cost-effective, efficient manner

**Background:** The minutes of the meetings provided have been reviewed and certified as correct and complete by the City Clerk. In compliance with the Open Meetings Act, minutes must be approved 30 days after the meeting or at the second subsequent regular meeting whichever is later. In accordance with the Open Meetings Act, minutes are available for public inspection and posted to the City's website within 10 days after approval.

**Community Groups/Interested Persons Contacted:** N/A

**Financial Impact:** N/A

**Attachments:**

1. DRAFT 09/22/25 Council Minutes





**Minutes**  
**City Council - Regular Session Meeting**  
**Monday, September 22, 2025 - 6:00 PM**

The City Council convened in regular session in the Government Center Boardroom at 6:00 PM. Mayor Brady called the meeting to order and led the Pledge of Allegiance, ending with a moment of silent prayer/reflection.

**Roll Call**

**Present:** Council Member Jenna Kearns  
Council Member Micheal Mosley  
Council Member Sheila Montney  
Council Member John Danenberger  
Council Member Michael Straza  
Council Member Cody Hendricks  
Council Member Mollie Ward  
Council Member Kent Lee, Remote 6:02 PM  
Council Member Abby Scott

**Council Member Ward made a motion, seconded by Council Member Hendricks, to allow Council Member Lee to attend the meeting remotely due to traveling for work.**

**Mayor Brady directed the Clerk to call roll:**

**Ayes:** Kearns, Mosley, Montney, Danenberger, Straza, Hendricks, Ward, Scott

**Motion Carried.**

Council Member Lee joined the meeting at 6:02 PM.

**Recognition/Appointments**

*The following Item was presented:*

Item 5.A. Mayoral Proclamation for the Designation of September 23, 2025, as Illinois Wesleyan University Day, as requested by the Administration Department.

Van Miller, Assistant Vice President for Advancement of Corporate and Community Partnerships, accepted the Proclamation. He expressed appreciation for the recognition and thanked the City for being a valued partner and advocate for the University throughout history. Council Member Ward congratulated the University and the students in attendance and noted various contributions that alumni had made in the community.

*The following Item was presented:*

Item 5.B. Recognition of Boards & Commissions Appointments, as requested by the Administration Department.

Mayor Brady recognized the following appointments: (1) Dean Fletcher, Board of Police and Fire Commissioners; (2) Maureen Clancy and (3) Ronald Van Donk, Citizens' Beautification Committee; (4) Joseph Hale, Japanese Sister City; (5) Melissa Libert, Library Board of Trustees;

(6) Micheal Mosley, McLean County Criminal Justice Coordinating Council; (7) Morgan Riley, Planning Commission; (8) Nitin Aurora, Public Safety & Community Relations Board; (9) Ben Zimmerman, Technology Commission; (10) Charles Brim, Transportation Committee; (11) Rebecca Welch and (12) Melissa Woods, Zoning Board of Appeals; (13) Judy Buchanan, Connect Transit Board; and (14) Rob Fazzini, McLean County Public Building Commission.

## **Public Comment**

Mayor Brady read a public comment statement of procedure. Michael Hintz emailed public comment. The following spoke in person: (1) Brian Dixon; (2) Amy Endicott; (3) Gary Lambery; and (4) Misty Metroz.

## **Consent Agenda**

Items listed on the Consent Agenda are approved with one motion; Items pulled by City Council from the Consent Agenda for discussion are listed and voted on separately.

**Council Member Hendricks made a motion, seconded by Council Member Mosley, to approve the Consent Agenda as presented with the exception of Item 7.M.**

**Mayor Brady directed the Clerk to call roll:**

**Ayes:** Kearns, Mosley, Montney, Danenberger, Straza, Hendricks, Ward, Lee, Scott

**Motion Carried.**

Item 7.A. Consideration and Action to Approve the Minutes of the August 25, 2025, Regular City Council Meeting, as requested by the City Clerk Department. (Recommended Motion: The proposed Minutes be approved.)

Item 7.B. Consideration and Action on Approving Bills and Payroll in the Amount of \$12,153,540.06, as requested by the Finance Department. (Recommended Motion: The proposed Bills & Payroll be approved.)

Item 7.C. Consideration and Action on a Resolution to Approve an Agreement with RJN Group, Inc., for Professional Engineering Services Associated with Water Main Condition Assessment in Census Tract 59, in an Amount Not to Exceed \$975,096.05, as requested by the Water Department. (Recommended Motion: The proposed Resolution be approved.)

### **RESOLUTION NO. 2025 – 164**

**A RESOLUTION TO APPROVE AN AGREEMENT WITH RJN GROUP, INC., FOR PROFESSIONAL ENGINEERING SERVICES ASSOCIATED WITH WATER MAIN CONDITION ASSESSMENT IN CENSUS TRACT 59, IN AN AMOUNT NOT TO EXCEED \$975,096.05**

Item 7.D. Consideration and Action on a Resolution Approving an Agreement with KP Fencing, for the Water Treatment Plant Removal and Replacement of Fencing Project (Bid #2026-13), in an Amount of \$193,666.61, as requested by the Water Department. (Recommended Motion: The proposed Resolution be approved.)

### **RESOLUTION NO. 2025 – 165**

**A RESOLUTION APPROVING AN AGREEMENT WITH KP FENCING, FOR THE WATER TREATMENT PLANT REMOVAL AND REPLACEMENT OF FENCING PROJECT (BID #2026-13), IN AN AMOUNT OF \$193,666.61**

Item 7.E. Consideration and Action on a Resolution Approving an Agreement With PIPCO Companies, Ltd., for Fire Station #3 HVAC Replacement (BID #2026-08), in the Amount of \$440,000, as requested by the Fire Department. (Recommended Motion: The proposed Resolution be approved.)

**RESOLUTION NO. 2025 – 166**

**A RESOLUTION APPROVING AN AGREEMENT WITH PIPCO COMPANIES, LTD., FOR FIRE STATION #3 HVAC REPLACEMENT (BID #2026-08), IN THE AMOUNT OF \$440,000**

Item 7.F. Consideration and Action on a Resolution Approving a Contract with Western Specialty Contractors, for the Katthoefer Animal Building Roof Replacement (Bid #2026- 10), in an Amount of \$54,875, as requested by the Parks & Recreation Department. (Recommended Motion: The proposed Resolution be approved.)

**RESOLUTION NO. 2025 – 167**

**A RESOLUTION APPROVING A CONTRACT WITH WESTERN SPECIALTY CONTRACTORS, FOR THE KATTHOEFER ANIMAL BUILDING ROOF REPLACEMENT (BID #2026- 10), IN AN AMOUNT OF \$54,875**

Item 7.G. Consideration and Action on (1) a Resolution Approving an Intergovernmental Agreement with District 87 for the Development of an Inclusive Playground on District 87 Property at Stevenson Elementary School, in an Amount Not to Exceed \$250,000; and (2) an Ordinance Amending the Budget Ordinance for the Fiscal Year Ending April 30, 2026, for the Parkland Dedication Fund, to Utilize Reserves, in the Amount of \$250,000, as requested by the Parks & Recreation Department. (Recommended Motion: The proposed Resolution and Ordinance be approved.)

**RESOLUTION NO. 2025 – 168**

**A RESOLUTION APPROVING AN INTERGOVERNMENTAL AGREEMENT WITH DISTRICT 87 FOR THE DEVELOPMENT OF AN INCLUSIVE PLAYGROUND ON DISTRICT 87 PROPERTY AT STEVENSON ELEMENTARY SCHOOL, IN AN AMOUNT NOT TO EXCEED \$250,000**

**ORDINANCE NO. 2025 – 066**

**AN ORDINANCE AMENDING THE BUDGET ORDINANCE FOR THE FISCAL YEAR ENDING APRIL 30, 2026, FOR THE PARKLAND DEDICATION FUND, TO UTILIZE RESERVES, IN THE AMOUNT OF \$250,000**

Item 7.H. Consideration and Action on a Resolution Approving an Easement Agreement with the Illinois Department of Military Affairs for Stormwater Collection & Conveyance, as requested by the Development Services Department. (Recommended Motion: The proposed Resolution be approved.)

**RESOLUTION NO. 2025 – 169**

**A RESOLUTION APPROVING AN EASEMENT AGREEMENT WITH THE ILLINOIS DEPARTMENT OF MILITARY AFFAIRS FOR STORMWATER COLLECTION & CONVEYANCE**

Item 7.I. Consideration and Action on an Ordinance (1) Waiving the Technical Bidding Requirements; (2) Approving the Purchase of Life Insurance Through Reliance Matrix, for the

Remainder of Fiscal Year 2026, in the Amount of \$57,000; and (3) Authorizing the City Manager to Approve One Calendar Year Renewal, as requested by the Human Resources Department. (Recommended Motion: The proposed Ordinance be approved.)

**ORDINANCE NO. 2025 – 067**

**AN ORDINANCE (1) WAIVING THE TECHNICAL BIDDING REQUIREMENTS; (2) APPROVING THE PURCHASE OF LIFE INSURANCE THROUGH RELIANCE MATRIX, FOR THE REMAINDER OF FISCAL YEAR 2026, IN THE AMOUNT OF \$57,000; AND (3) AUTHORIZING THE CITY MANAGER TO APPROVE ONE CALENDAR YEAR RENEWAL**

Item 7.J. Consideration and Action on an Ordinance Approving a Zoning Map Amendment for the Property Commonly Known as 2425 E. Lincoln Street, from the B-1 (General Commercial) District to the R-3B (Multiple-Family Residence) District (PIN: 21 - 11-327 - 001), as requested by the Development Services Department. (Recommended Motion: The proposed Ordinance be approved.)

**ORDINANCE NO. 2025 – 068**

**AN ORDINANCE APPROVING A ZONING MAP AMENDMENT FOR THE PROPERTY COMMONLY KNOWN AS 2425 E. LINCOLN STREET, FROM THE B-1 (GENERAL COMMERCIAL) DISTRICT TO THE R-3B (MULTIPLE-FAMILY RESIDENCE) DISTRICT (PIN: 21 - 11-327- 001),**

Item 7.K. Consideration and Action on an Ordinance Amending the City Code Updating Chapter 6 (Alcoholic Beverages) to No Longer Require City-Owned Facilities Holding Liquor Licenses to Provide Bonds to the City, as requested by the City Clerk Department. (Recommended Motion: The proposed Ordinance be approved.)

**ORDINANCE NO. 2025 – 069**

**AN ORDINANCE AMENDING THE CITY CODE UPDATING CHAPTER 6 (ALCOHOLIC BEVERAGES) TO NO LONGER REQUIRE CITY-OWNED FACILITIES HOLDING LIQUOR LICENSES TO PROVIDE BONDS TO THE CITY**

Item 7.L. Consideration and Action on an Ordinance Amending City Code Chapters 1 (General Provisions), 16 (Department of Finance), and 39 (Taxation) Related to Returned Payments, Applicable Service Fees/Charges, Severability and Privacy Clauses, and the Schedule of Fees, as requested by the Finance Department. (Recommended Motion: The proposed Ordinance be approved.)

**ORDINANCE NO. 2025 – 070**

**AN ORDINANCE AMENDING CITY CODE CHAPTERS 1 (GENERAL PROVISIONS), 16 (DEPARTMENT OF FINANCE), AND 39 (TAXATION) RELATED TO RETURNED PAYMENTS, APPLICABLE SERVICE FEES/CHARGES, SEVERABILITY AND PRIVACY CLAUSES, AND THE SCHEDULE OF FEES**

Item 7.M. was pulled from the Consent Agenda by Council Member Scott.

Item 7.N. Consideration and Action on an Application from Nitelife Elements, LLC, d/b/a Wild Oak Social, to be located at 612 N. Main St., Requesting Approval of the Creation of a Class TAS (Tavern, All Types of Alcohol, and Sunday Sales) Liquor License, as requested by the City Clerk Department. (Recommended Motion: The proposed Application be approved.)

## Items Pulled from the Consent Agenda

*The following Item was pulled from the Consent Agenda by Council Member Scott:*

Item 7.M. Consideration and Action on an Ordinance Amending City Code Chapter 2 (Administration), Article II. (City Council), Section 17 Updating the Order of Business on Council Agendas, as requested by the Mayor.

Council Member Scott asked for additional information on the reasoning behind the proposal. Mayor Brady explained he believed it would be helpful for Council Members to have the courtesy of going first for comments by the elected, allowing members to represent different wards and share updates or events before hearing from others. He was open to any questions and emphasized the Item was merely a procedural courtesy.

**Council Member Montney made a motion, seconded by Council Member Danenberger, to approve the Item as presented.**

**Mayor Brady directed the Clerk to call roll:**

**Ayes:** Kearns, Mosley, Montney, Danenberger, Straza, Hendricks, Ward, Lee

**Nayes:** Scott

**Motion Carried.**

### ORDINANCE NO. 2025 – 071

#### **AN ORDINANCE AMENDING CITY CODE CHAPTER 2 (ADMINISTRATION), ARTICLE II. (CITY COUNCIL), SECTION 17 UPDATING THE ORDER OF BUSINESS ON COUNCIL AGENDAS**

## Regular Agenda

*The following Item was presented:*

Item 8.A. Consideration and Action on an Ordinance Amending the Bloomington City Code Updating Chapter 39 Pertaining to the Implementation of a Municipal Grocery Retailers' Occupation Tax and a Municipal Grocery Service Occupation Tax for the City of Bloomington, Illinois, as requested by the Legal Department.

City Manager Jeff Jurgens explained that the City had the option to continue its local 1% grocery tax even after the State had repealed its version. He highlighted that the tax was not new, but a continuation, and that its removal would result in a significant budget shortfall of around \$3 million per year. He noted that keeping the tax would help the City avoid service cuts and fund important capital projects, while its elimination would require deeper reductions. He stressed that many comparable Illinois municipalities were also keeping the tax, and that staff recommended its retention as a stable revenue source critical to maintaining fiscal health and supporting the City's ongoing needs.

**Council Member Ward made a motion, seconded by Council Member Montney, to deny the Item as presented.**

Council Member Ward argued against maintaining the 1% grocery tax, emphasizing its regressive impact on low-income and vulnerable residents. She expressed concern that the tax would burden those least able to afford it, and proposed that the City consider alternative revenue sources, such as increasing taxes on luxury items or expanding gaming licenses, to

avoid placing additional strain on essential goods like groceries.

Council Members Ward and Mosley discussed parliamentary procedures regarding when and how Council members could ask questions and hold debate.

Council Member Mosley questioned whether increasing gaming licenses or certain taxes, such as those on liquor, would generate more revenue for the City, and whether the City had authority to raise them locally. Finance Director Scott Rathbun responded that increasing the number of gaming licenses might simply shift revenue rather than increase it. He confirmed that the City holds the authority to raise local packaged liquor taxes.

Council Member Montney agreed with Council Member Ward's opposition to the grocery tax, noting that the State had removed the tax for similar reasons. She expressed concern that the City's reliance on reserves pointed to a spending problem rather than a revenue problem and argued that the estimated \$3 million in revenue from the tax represented money being taken from residents' disposable income.

Council Member Kearns asked staff to clarify whether the alternative revenue sources suggested by Council Member Ward, such as increasing taxes on gaming, hotels, or restaurants, had been considered and deemed feasible. She wanted to better understand why maintaining the grocery tax was being recommended over pursuing other potential revenue.

Council Member Ward and Finance Director Rathbun discussed potential revenue from alternatives to the grocery tax. Council Member Ward also pointed out that video gaming revenues had steadily increased since their inception, suggesting some alternatives could be feasible, though Director Rathbun cautioned that future revenues from other sources are less predictable than those from the existing grocery tax.

**Council Member Mosley made a motion, seconded by Council Member Straza, to extend Council discussion time by 5 minutes.**

**Mayor Brady directed the Clerk to call roll:**

**Ayes:** Kearns, Mosley, Montney, Danenberger, Straza, Hendricks, Ward, Lee, Scott

**Motion Carried.**

Council Member Mosley asked Director Rathbun whether raising Bloomington's food and beverage tax could lead people to spend money elsewhere, thereby reducing expected revenue. Director Rathbun confirmed.

Council Member Straza cautioned Council against relying on speculative or uncertain revenue from alternatives like increased gaming or liquor taxes, emphasizing that such projections were based on historical data that might not reflect current realities. He advocated for making budget decisions using proven, reliable revenue sources, such as the existing grocery tax, rather than uncertain assumptions about new income streams.

Council Member Scott expressed openness to consider creative, less burdensome revenue alternatives, but felt uncomfortable making such changes at the last minute. She emphasized avoiding cutting revenues in a way that would reduce City services. She also shared that after talking with constituents, the majority voiced support for keeping the grocery tax as long as the City managed funds responsibly.

Council Member Ward confirmed with Director Rathbun that the grocery tax projection

was based on historic data and was a reliable source of income.

**Mayor Brady directed the Clerk to call roll:**

**Ayes:** Montney, Danenberger, Ward, Lee

**Nayes:** Kearns, Mosley, Straza, Hendricks, Scott

**Motion Failed.**

Deputy City Clerk Amanda Stutsman noted that if additional discussion was desired that Council would need a motion to extend the Council Discussion time.

**Council Member Ward made a motion, seconded by Council Member Straza, to extend the Council discussion time by 10 minutes.**

**Mayor Brady directed the Clerk to call roll:**

**Ayes:** Kearns, Mosley, Montney, Danenberger, Straza, Hendricks, Ward, Lee, Scott

**Motion Carried.**

Council Member Mosley asked the City Manager and Finance Director about specific programs or services that could face cuts if the grocery tax was not continued. He sought clarification of the impact on core services like Police and Fire, as well as capital projects. He noted his intent was to understand the trade-offs and consequences for City operations and future infrastructure planning if the revenue from the grocery tax was lost.

City Manager Jurgens explained that, if the tax were not renewed, the City would need to consider further cuts including possible reductions in staff and programs. He discussed that previous staff cuts had been achieved through attrition, mainly in back-office roles rather than public safety or first responders. He emphasized that future decisions on reductions would involve Council input and might affect capital projects or additional employee positions.

Council Member Mosley and City Manager Jurgens further discussed the potential impact on City capital projects if the grocery tax revenue is lost. City Manager Jurgens expressed concern that, without the tax, critical infrastructure such as flood control and public safety facilities could not continue. He emphasized that staff had already tightened budgets and prioritized needs, but continued loss of revenue would further increase pressure to defer or scale back important projects and City services.

**Council Member Straza made a motion to approve the Item with the caveat that the funds be earmarked for infrastructure needs.**

**The motion died due to a lack of a second.**

Council Member Straza and Corporation Counsel Chris Spanos discussed the proposed Ordinance's language, and the potential to modify it to earmark the funds collected for infrastructure needs. Mr. Spanos did not support modifying the proposed Ordinance on the floor.

Mayor Brady and Mr. Spanos discussed the potential to earmark the funds without creating a dedicated fund or modifying the proposed Ordinance.

**Council Member Ward made a motion, seconded by Council Member Montney, to extend the Council Discussion time by two minutes.**

**Mayor Brady directed the Clerk to call roll:**

**Ayes:** Kearns, Mosley, Montney, Danenberger, Straza, Hendricks, Ward, Lee, Scott

**Motion Carried.**

Council Member Ward continued to seek alternative solutions to recoup the \$3 million. Council discussed parliamentary procedure with Corporation Counsel Spanos.

**Council Member Ward made a motion, seconded by Council Member Danenberger, to approve the Item with an amendment to the Ordinance replacing the 1% tax with a 0.5% tax.**

Council Member Mosley warned Council about tying staff's hands by allocating funds for infrastructure, as well as potential ramifications with the Internal Revenue Service. He confirmed with Corporation Counsel Spanos that staff would need to do additional research to verify the legality of allocating funds in such a manner.

Council Member Lee confirmed with City Manager Jurgens that the grocery tax, like any City-imposed tax, could be repealed or amended by Council at any time in the future. City Manager Jurgens confirmed that if Council later preferred alternative revenue sources, they could choose to rescind the grocery tax, provided appropriate notice was given.

Council Member Ward and City Manager Jurgens discussed ramifications if the grocery tax Ordinance wasn't passed by October 1, 2025. Deputy City Clerk Stutsman confirmed there were no more meetings before the October 1<sup>st</sup> cutoff.

**Mayor Brady directed the Clerk to call roll:**

**Ayes:** Danenberger, Ward

**Nayes:** Kearns, Mosley, Montney, Straza, Hendricks, Lee, Scott

**Motion Failed.**

**Council Member Mosley made a motion, seconded by Council Member Straza, to approve the Item as presented.**

**Mayor Brady directed the Clerk to call roll:**

**Ayes:** Kearns, Mosley, Straza, Hendricks, Lee, Scott

**Nayes:** Montney, Danenberger, Ward

**Motion Carried.**

#### **ORDINANCE NO. 2025 – 072**

### **AN ORDINANCE AMENDING THE BLOOMINGTON CITY CODE UPDATING CHAPTER 39 PERTAINING TO THE IMPLEMENTATION OF A MUNICIPAL GROCERY RETAILERS' OCCUPATION TAX AND A MUNICIPAL GROCERY SERVICE OCCUPATION TAX FOR THE CITY OF BLOOMINGTON, ILLINOIS**

*The following Item was presented:*

Item 8.B. Consideration and Action on an Ordinance Amending Section 7-307 to Expand the Number of Video Gaming Licenses Available to Establishments in Bloomington, as requested by the Legal Department.

City Manager Jurgens presented a proposal to increase the number of City Video Gaming



Licenses from 60 to 75. He explained the existing licensing fees, the regulatory framework, and recent efforts to enforce compliance with sign regulations. He noted that the proposed Ordinance aimed to clear the current Video Gaming Waitlist and provide additional capacity for new establishments.

Council Member Hendricks expressed his long-time support for increasing the cap, which he believed would increase fairness among establishments.

**Council Member Hendricks made a motion, seconded by Council Member Straza, to approve the Item as presented.**

Council Member Montney and City Manager Jurgens discussed how video gaming signage was a separate issue. She voiced concerns about the negative social impact of gaming on lower-income residents and stressed the importance of thorough audits and compliance with regulations. City Manager Jurgens and Deputy City Clerk Stutsman explained the annual audit and review process. Council Member Montney advocated for a more detailed review.

**Mayor Brady directed the Clerk to call roll:**

**Ayes:** Kearns, Mosley, Danenberger, Straza, Hendricks, Lee, Scott

**Nayes:** Montney, Ward

**Motion Carried.**

#### **ORDINANCE NO. 2025 – 073**

### **AN ORDINANCE AMENDING SECTION 7-307 TO EXPAND THE NUMBER OF VIDEO GAMING LICENSES AVAILABLE TO ESTABLISHMENTS IN BLOOMINGTON**

*The following Item was presented:*

Item 8.C. Consideration and Action on an Ordinance Authorizing the City Manager to Enter Into and Execute Short-Term Sales Tax Sharing Agreements with Downtown Businesses Impacted During Phase 1 of the Downtown Streetscape Project, as requested by the Administration Department.

Sr. Deputy City Manager Billy Tyus introduced an Ordinance to help the Downtown businesses impacted by the Downtown Streetscape Project. He explained that eligible businesses would receive 50% of the City's share of sales taxes generated during active construction in front of their businesses, offering financial relief to them while construction disrupted their operations.

Council Member Hendricks thanked staff and Administration.

**Council Member Hendricks made a motion, seconded by Council Member Straza, to approve the Item as presented.**

**Mayor Brady directed the Clerk to call roll:**

**Ayes:** Kearns, Mosley, Montney, Danenberger, Straza, Hendricks, Ward, Lee, Scott

**Motion Carried.**

#### **ORDINANCE NO. 2025 – 074**

### **AN ORDINANCE AUTHORIZING THE CITY MANAGER TO ENTER INTO AND EXECUTE SHORT-TERM SALES TAX SHARING AGREEMENTS WITH DOWNTOWN BUSINESSES**

MINUTES

CITY COUNCIL - REGULAR SESSION MEETING

MONDAY, SEPTEMBER 22, 2025, 6:00 PM

Page 9 of 10

## IMPACTED DURING PHASE 1 OF THE DOWNTOWN STREETScape PROJECT

### Finance Director's Report

Finance Director Rathbun provided an update on City revenues and expenditures. He reported that major tax sources, such as home rule and state sales tax, were performing above budget due to increased online retail sales. He covered local use tax collections being down, hotel and motel taxes going strong, while the replacement tax was under budget, but expected to rebound. He explained the City's use of reserves for projects, and described how equipment needs and capital purchases were trimmed in the new budget. He explained that general fund expenses were tracking as expected, and then explained where to find financial reports online.

### City Manager's Discussion

No City Manager Report was given.

### Council Members' Discussion

Council Member Scott thanked the City for organizing the "Grab a Cone with Community Engagement" event at Tipton Park, praising it as educational and enjoyable for residents. She expressed appreciation for the City's efforts to connect with the community.

Council Member Mosley acknowledged attending the recent NAACP ("National Association for the Advancement of Colored People") Freedom Fund Banquet alongside the Mayor and Council Member Ward, noting it was a great event and expressed appreciation for the opportunity to participate in significant community gatherings.

### Mayor's Discussion

Mayor Brady shared his experience participating in a ride-along with the Fire Department, highlighting the insights he gained about ambulance services and related finances. He briefly mentioned attending other community events and expressed appreciation for staff's work.

### Executive Session

No Executive Session was held.

### Adjournment

**Council Member Ward made a motion, seconded by Council Member Danenberger, to adjourn the meeting.**

**Mayor Brady directed the Clerk to call roll:**

**Ayes:** Kearns, Mosley, Montney, Danenberger, Straza, Hendricks, Ward, Lee, Scott

**Motion Carried (viva voce).**

The meeting adjourned at 7:49 PM.

**CITY OF BLOOMINGTON**

**ATTEST**

---

Dan Brady, Mayor

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Amanda Stutsman, Deputy City Clerk



## **Consent Agenda Item No. 7.B.**

**For City Council:** October 27, 2025

**Ward Impacted:** City Wide

**Subject:** Consideration and Action on Approving Bills and Payroll in the Amount of \$9,610,167.92, as requested by the Finance Department.

**Recommended Motion:** The proposed Bills and Payroll be approved.

**Strategic Plan:**

**Goal 1.** Financially Sound City Providing Quality Basic Services

**Objective 1d.** City services delivered in the most cost-effective, efficient manner

**Background:** Bills and Payroll are filed in the City Clerk's Department. The full Bills and Payroll Report is now housed under Finance documents on the City website, available at <https://www.cityblm.org/bills>.

**Community Groups/Interested Persons Contacted:** N/A

**Financial Impact:** Total disbursements to be approved \$9,610,167.92 (Payroll total \$3,431,796.77, Accounts Payable total \$6,074,262.83, and Bank Transfers total \$104,108.32).

**Attachments:**

1. FIN 1B Council Finance Summary Report

## CITY OF BLOOMINGTON FINANCE REPORT

### PAYROLL

| Date                  | Gross Pay       | Employer Contribution | Totals                 |
|-----------------------|-----------------|-----------------------|------------------------|
| 10/17/2025            | \$ 2,786,996.81 | \$ 645,904.92         | \$ 3,432,901.73        |
| Off Cycle Adjustments | \$ (1,104.96)   | \$ -                  | \$ (1,104.96)          |
| <b>PAYROLL TOTAL</b>  |                 |                       | <b>\$ 3,431,796.77</b> |

### ACCOUNTS PAYABLE (WIRES)

| Date                  | Bank              | Total                  |
|-----------------------|-------------------|------------------------|
| 10/27/2025            | AP General        | \$ 5,757,715.72        |
| 10/27/2025            | AP JMScott        | \$ 8,638.55            |
| 10/27/2025            | AP Comm Devel     | \$ -                   |
| 10/27/2025            | AP IHDA           | \$ -                   |
| 10/27/2025            | AP Library        | \$ 13,844.64           |
| 10/27/2025            | AP MFT            | \$ 17,644.79           |
| 10/09/2025-10/16/2025 | Out of Cycle AP   | \$ 276,419.13          |
| 9/01/2025-10/17/2025  | AP Bank Transfers | \$ 104,108.32          |
| <b>AP TOTAL</b>       |                   | <b>\$ 6,178,371.15</b> |

### PCARDS

|                    |             |
|--------------------|-------------|
| <b>PCARD TOTAL</b> | <b>\$ -</b> |
|--------------------|-------------|

|                    |                        |
|--------------------|------------------------|
| <b>GRAND TOTAL</b> | <b>\$ 9,610,167.92</b> |
|--------------------|------------------------|

Respectfully,

**F Scott Rathbun**  
Director of Finance



**Consent Agenda Item No. 7.C.**

**For City Council:** October 27, 2025

**Ward Impacted:** City Wide

**Subject:** Consideration and Action on Approving Appointments to Boards and Commissions, as requested by the Administration Department.

**Recommended Motion:** The proposed Appointments and Reappointments be approved.

**Strategic Plan:**

**Goal 5:** Prosperous Downtown Bloomington

**Objective 5b.** City decisions consistent with plans and policies

**Background:** Applications are on file in the Administration Office. The Mayor of the City of Bloomington asks Council concurrence in the appointment of:

Connect Transit Board: Tyler Cravens' appointment, if approved, is effective immediately, with an expiration date of 06-30-2029.

Cultural Commission: Ricardo Alvarado's appointment, if approved, is effective immediately, with an expiration date of 04-30-28.

Planning Commission: John Prior, Jr.'s appointment, if approved, is effective immediately, with an expiration date of 04-30-28.

**Community Groups/Interested Persons Contacted:** The Mayor contacts all recommended appointments.

**Financial Impact:** N/A

**Attachments:**

1. Boards & Commissions Roster

Cultural Commission Roster:

| Status | Board/Commission    | Role         | First Name | Last Name | Expiration | Re/Appointment Date | Year First Appointed | Mayor Appointed |
|--------|---------------------|--------------|------------|-----------|------------|---------------------|----------------------|-----------------|
| Active | Cultural Commission | Commissioner | Angelique  | Racki     | 4/30/2026  | 10/14/2024          | 2016                 | true            |
| Active | Cultural Commission | Commissioner | Dallas     | Long      | 4/30/2026  | 8/28/2023           | 2023                 | true            |
| Active | Cultural Commission | Commissioner | Amber      | Collins   | 4/30/2026  | 12/9/2024           | 2024                 | true            |
| Active | Cultural Commission | Chair        | Faisal     | Rashid    | 4/30/2027  | 5/13/2024           | 2023                 | true            |
| Active | Cultural Commission | Commissioner | Shweta     | Shukla    | 4/30/2028  | 3/24/2025           | 2020                 | true            |
| Active | Cultural Commission | Commissioner | Katherine  | Browne    | 4/30/2028  | 3/24/2025           | 2024                 | true            |
| Active | Cultural Commission | Commissioner | Peter      | Pontius   | 4/30/2028  | 3/24/2025           | 2024                 | true            |
| Active | Cultural Commission | Commissioner | Crystal    | Bricker   | 4/30/2028  | 3/24/2025           | 2024                 | true            |
| Vacant | Cultural Commission | Commissioner |            |           |            |                     |                      |                 |
| Vacant | Cultural Commission | Commissioner |            |           |            |                     |                      |                 |
| Vacant | Cultural Commission | Commissioner |            |           |            |                     |                      |                 |

Planning Commission Roster:

| Status | Board/Commission    | Role       | First Name          | Last Name          | Expiration | Re/Appointment Date | Year First Appointed | Mayor Appointed |
|--------|---------------------|------------|---------------------|--------------------|------------|---------------------|----------------------|-----------------|
| Active | Planning Commission | Member     | Rachael             | Mosley             |            |                     | 2025                 | true            |
| Active | Planning Commission | Member     | Thomas              | Krieger            | 4/30/2026  | 4/10/2023           |                      | true            |
| Active | Planning Commission | Vice Chair | Anna                | Sochotsky (Patino) | 4/30/2026  | 5/22/2023           |                      | true            |
| Active | Planning Commission | Member     | Mark                | Muehleck           | 4/30/2026  | 8/28/2023           | 2020                 | true            |
| Active | Planning Commission | Member     | David               | Lewis              | 4/30/2026  |                     | 05/22/2023           | true            |
| Active | Planning Commission | Member     | Goverdhan           | Galpalli           | 4/30/2027  | 6/24/2024           | 01/10/2022           | true            |
| Active | Planning Commission | Chair      | William             | Peradotti          | 4/30/2027  | 6/24/2024           | 05/22/2023           |                 |
| Active | Planning Commission | Member     | Mary Ann            | Cullen             | 4/30/2027  | 6/24/2024           | 08/14/2023           | true            |
| Active | Planning Commission | Vice-Chair | Jacqueline (Jackie) | Beyer              | 4/30/2028  | 3/24/2025           |                      | true            |
| Vacant | Planning Commission | Member     |                     |                    | 4/30/2028  |                     |                      | true            |



## Consent Agenda Item No. 7.D.

**For City Council:** October 27, 2025

**Ward Impacted:** City Wide

**Subject:** Consideration and Action on a Resolution Approving the Purchase of Ammunition for the Police Department, from Ray O'Herron, in the Amount of \$92,248.52, as requested by the Police Department.

**Recommended Motion:** The proposed Resolution be approved.

**Strategic Plan:**

**Goal 1.** Financially Sound City Providing Quality Basic Services

**Objective 1a.** Budget with adequate resources to support defined services and level of services

**Background:** The ability of our officers to carry firearms relies on consistent training and qualification. Recent regulatory changes by the Illinois Law Enforcement Training and Standards Board ("ILETSB") now require all officers to complete firearms qualifications semi-annually (twice a year), significantly increasing our department's ammunition needs. Furthermore, past market disruptions, such as the severe COVID-19-related supply shortages, demonstrated that ammunition can become difficult, if not impossible, to procure quickly. To prevent any future impact on police operations or the ability to meet increased state-mandated training requirements, the Department must proactively maintain a large inventory of ammunition. This purchase is an essential step in securing the long-term operational continuity of the department.

If approved, the City will utilize the Illinois State Joint Purchasing Contract (#24-416CMS-BOSS4-P-77261) with Ray O'Herron for the purchase. The Joint Purchasing Contract purchases large quantities of ammunition not only for the State, but also for other government entities that utilize the contract. Larger quantity purchases typically result in lower prices than those that individual government entities can negotiate.

The purchase consists of 8,750 rounds of 9mm training ammunition, in the amount of \$76,475, 1,500 rounds of rifle training ammunition, in the amount of \$15,570, with a delivery fee of \$203.52 for a total purchase price of \$92,248.52.

**Community Groups/Interested Persons Contacted:** N/A

**Financial Impact:** If approved, the City will purchase ammunition for the Police Department for \$92,248.52 from Ray O'Herron. The purchase will be sourced from the Police-Other Supplies account (10015110-71190). Stakeholders can locate this in the FY 2026 Budget Book titled "Budget Overview & General Fund" on page 230.

**Attachments:**



1. Resolution
2. Resolution - Exhibit A - Quote
3. IL State Ammunition O'Herron Pricing 4-18-2026
4. State of IL Joint Purchasing Contract P-77261 Executed Redacted

**RESOLUTION NO. 2025 - \_\_\_\_**

**A RESOLUTION APPROVING THE PURCHASE OF AMMUNITION FOR THE POLICE DEPARTMENT, FROM RAY O'HERRON, IN THE AMOUNT OF \$92,248.52**

**WHEREAS**, subject to the provisions of the City Code, City staff are recommending approving the purchase of ammunition for the Police Department, from Ray O'Herron, in the amount of \$92,248.52 ("Purchase"); and

**WHEREAS**, the detailed invoice/quote is attached (Exhibit A); and

**WHEREAS**, ammunition is difficult to obtain, and as a result, must be purchased in large quantities; and

**WHEREAS**, the State of Illinois Joint Purchasing Contract #P77261, expiring 3/31/2028 was utilized providing better pricing and access to supply; and

**WHEREAS**, the Purchase will be used for training and qualification; and

**WHEREAS**, the Purchase consists of 8,750 rounds of 9mm training ammunition, 1,500 rounds of rifle training ammunition; and

**WHEREAS**, the City Council finds it in the best interest of the City to approve the Purchase.

**NOW THEREFORE, BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF BLOOMINGTON, MCLEAN COUNTY, ILLINOIS:**

**SECTION 1.** The above recitals are incorporated herein by this reference as if specifically stated in full.

**SECTION 2.** The City Manager, or designated representatives, are authorized to execute the Purchase, and any other documents necessary to complete this transaction.

**PASSED** this 27th day of October 2025.

**APPROVED** this \_\_\_\_ day of October 2025.

**CITY OF BLOOMINGTON**

**ATTEST**

\_\_\_\_\_  
Dan Brady, Mayor

\_\_\_\_\_  
Leslie Smith-Yocum, City Clerk

## **EXHIBIT A**



3549 N Vermilion St  
Danville, IL 61832  
www.oherron.com  
rayoherron@oherron.com  
1-800-223-2097

## Quote

**Quote # 3257705**  
Customer No: 00-61702PD  
Date: 9/11/2025

**BILL TO:**

BLOOMINGTON POLICE DEPARTMENT  
305 S EAST ST  
BLOOMINGTON, IL 61701

**SHIP TO:**

BLOOMINGTON POLICE DEPT  
305 S EAST ST  
ATTN: SGT. JOHN FERMON  
BLOOMINGTON, IL 61701

| BADGE NO: | PAYMENT TERMS:                                                                          | ORDERED BY:     | ORDER COMMENT: |        |            |           |
|-----------|-----------------------------------------------------------------------------------------|-----------------|----------------|--------|------------|-----------|
|           | NET 30 DAYS                                                                             | Sgt John Fermon |                |        |            |           |
| ITEM NO   | DESCRIPTION                                                                             | QUANTITY        | PRICE          | DISC % | DISC PRICE | EXT PRICE |
|           | JAC / RO                                                                                |                 |                |        |            |           |
|           | QUOTED PRICES                                                                           |                 |                |        |            |           |
|           | *****IL STATE BID PRICING--NO FREIGHT*****<br>LIFT GATE FEES ADDITIONAL AS QUOTED BELOW |                 |                |        |            |           |
| WM193K    | 5.56 M193 55gr FMJ 20rd/box                                                             | 8,750.00        | 8.74           |        |            | 76,475.00 |
| *FREIGHT  | LIFT GATE FEE: WM193K                                                                   | 1.00            | 150.00         | 10.00  | 135.00     | 135.00    |
| Q4172     | 9mm LUGER 115 GR FMJ BOX/50                                                             | 1,500.00        | 10.38          |        |            | 15,570.00 |
| *FREIGHT  | LIFT GATE FEE: Q4172                                                                    | 1.00            | 76.13          | 10.00  | 68.52      | 68.52     |
|           | FET on file                                                                             |                 |                |        |            |           |

Total Discount: 22.61  
Sales Tax: 0.00

**Quote Total: 92,248.52**

**THIS IS NOT AN INVOICE. ADDITIONAL SHIPPING CHARGES MAY APPLY.**  
Quoted prices are good until 30 days from date of quote or until otherwise noted.  
If you have questions or are ready to place an order please email [orders@oherron.com](mailto:orders@oherron.com)  
or call 1-800-223-2097

# ILLINOIS

## STATE AMMUNITION CONTRACT

|                   | ITEM #    | DESCRIPTION                                | PRICE/1000 |
|-------------------|-----------|--------------------------------------------|------------|
| <b>WINCHESTER</b> |           |                                            |            |
| <b>RIFLE</b>      | W223K     | 223 Rem, 55gr, FMJ, 20rd/box               | \$437.00   |
|                   | WM193K    | 5.56mm, 55gr, FMJ, 20rd/box                | \$437.00   |
|                   | RA308M    | 308 WIN, 168gr, SRRA BTHP, 20rd/box        | \$1,196.00 |
|                   | SBST308A  | 308 WIN 168gr, BST, 20rd/box               | \$1,246.50 |
| <b>38 SPECIAL</b> | Q4171     | 38 SPECIAL, 130gr FMJ, 50rd/box            | \$274.00   |
|                   | X38SMRP   | 38 SPECIAL, 148gr, WDCTTR, 50rd/box        | \$374.40   |
|                   | USA38JHP  | 38 SPECIAL, 125gr, JHP, 50rd/box           | \$368.60   |
|                   | RA38B     | 38 SPECIAL, 130gr, JHP+P BONDED, 50rd/box  | \$473.00   |
| <b>40</b>         | Q4238     | 40SW, 180gr, FMJ, 50rd/box                 | \$256.80   |
|                   | RA40T     | 40SW, 180gr, SXT JHP, 50rd/box             | \$407.00   |
|                   | RA40SF    | 40SW, 135gr, FRANGIBLE LEAD FREE, 50rd/box | \$627.00   |
| <b>45</b>         | Q4170     | 45ACP, 230gr, FMJ, 50rd/box                | \$295.40   |
|                   | RA45T     | 45ACP, 230gr, SXT JHP, 50rd/box            | \$451.00   |
| <b>SHOTGUN</b>    | RA12RS15  | 12ga, RFLD SLUGS, RANGER, 5rd/box          | \$666.00   |
|                   | RA12005   | 12ga, 00 BUCK, 9 PELLET, 25rd/box          | \$634.00   |
|                   | TRGT12S7  | 12ga, #7 STEEL SHOT 2.75", 25rd/box        | \$338.00   |
|                   | RA1200SF  | 12ga, 00BK FRAN 2.75" 9 PELLET, 25rd/box   | \$1,523.60 |
|                   | RA12RSSF  | 12ga, RFLD SLUG FRANGIBLE, 2.75", 25rd/box | \$1,886.40 |
|                   | RA12RS15S | 12ga, SEGMENTING SLUG, 5rd/box             | \$750.00   |
|                   | TRGT208   | 20ga, SUPER TARGET 2.75", 25rd/box         | \$312.00   |
|                   | WE20GT7   | 20ga, #7 STEEL SHOT 2.75", 25rd/box        | \$304.80   |
|                   | AA288     | 28ga, #8 LEAD TARGET 2.75", 25rd/box       | \$465.60   |
|                   | WE28GT7   | 28ga, #7 2-3/4, 25rd/box                   | \$390.40   |

REFERENCE LETTER [GB24279](#) TO OBTAIN SPECIAL PRICING

**DANVILLE STORE**  
3549 N. Vermilion St.  
Danville, IL 61832  
Phone: 1-800-223-2097



WWW.OHERRON.COM

**DOWNERS GROVE STORE**  
1600 75th St.  
Downers Grove, IL 60516  
Phone: 1-630-629-2677  
Page 29 of 100

# ILLINOIS

## STATE AMMUNITION CONTRACT

| ITEM # | DESCRIPTION | PRICE/1000 |
|--------|-------------|------------|
|--------|-------------|------------|

### WINCHESTER

|     |       |                                         |          |
|-----|-------|-----------------------------------------|----------|
| 9MM | RA9TA | 9mm, 115gr, + P + JHP, 50rd/box         | \$357.60 |
|     | Q4172 | 9mm, 115gr, FMJ, 50rd/box               | \$207.60 |
|     | RA9T  | 9mm, 147gr, SXT JHP SUBSONIC, 50rd/box  | \$352.00 |
|     | RA9B  | 9mm, 147gr, BONDED, 50rd/box            | \$401.60 |
|     | RA9B1 | 9mm, 147gr, RANGER ONE BONDED, 50rd/box | \$550.00 |

| ITEM # | DESCRIPTION | PRICE/500 |
|--------|-------------|-----------|
|--------|-------------|-----------|

### MARKING CARTRIDGES

|         |                                           |          |                       |
|---------|-------------------------------------------|----------|-----------------------|
| 550100_ | FX Marking cartridge, 38CL, 1-Red, 2-Blue | \$350.00 | - While Supplies Last |
|---------|-------------------------------------------|----------|-----------------------|

## SPECIAL PRICING EXCLUSIVE TO RAY O'HERRON COMPANY INC.

|           |                              |            |
|-----------|------------------------------|------------|
| RA223RYK  | 223 WIN, 55gr, PSP, 20rd/box | \$642.00   |
| RA223R2YK | 223 WIN, 64gr, SP, 20rd/box  | \$642.00   |
| RA556B    | 5.56mm, 64gr, BSB, 20rd/box  | \$1,140.00 |

## SEPARATE FROM ILLINOIS STATE AMMO CONTRACT

REFERENCE LETTER [GB24279](#) TO OBTAIN SPECIAL PRICING

### SHIPMENT INFO

Due to increased demand, delivery of some items could be extended.  
Lift gate delivery available, at additional charge, per request. Please contact us for specific delivery times and/or lift gate pricing.

- + **FREE FREIGHT ON 4,000 ROUNDS**
- + **SHIPPING CHARGES APPLY FOR LESS THAN 4,000 ROUNDS**
- + **ADDITIONAL FREIGHT CHARGES FOR SIMUNITION**

[BIDS@OHERRON.COM](mailto:BIDS@OHERRON.COM)

PRICES EFFECTIVE UNTIL **4-18-2026**

**WINCHESTER**  
AMMUNITION

**SIMUNITION**



### DANVILLE STORE

3549 N. Vermilion St.  
Danville, IL 61832  
Phone: 1-800-223-2097



[WWW.OHERRON.COM](http://WWW.OHERRON.COM)

### DOWNERS GROVE STORE

1600 75th St.  
Downers Grove, IL 60516  
Phone: 1-630-629-2677

**STATE OF ILLINOIS  
CONTRACT**

**Central Management Services  
JPMC Ammunition  
24-416CMS-BOSS4-P-77261**

---

The Parties to this contract are the State of Illinois acting through the undersigned Agency (collectively the State) and the Vendor. This contract, consisting of the signature page and numbered sections listed below and any attachments referenced in this contract, constitute the entire contract between the Parties concerning the subject matter of the contract, and in signing the contract, the Vendor affirms that the Certifications and Financial Disclosures and Conflicts of Interest attached hereto are true and accurate as of the date of the Vendor's execution of the contract. This contract supersedes all prior proposals, contracts and understandings between the Parties concerning the subject matter of the contract. This contract can be signed in multiple counterparts upon agreement of the Parties.

Contract includes BidBuy Purchase Order? (The Agency answers this question prior to contract filing.)

☐ Yes

☒ No

Contract uses Illinois Procurement Gateway Certifications and Disclosures?

☒ Yes (IPG Certifications and Disclosures including IPG Active Registered Vendor Disclosure)

☐ No

1. DESCRIPTION OF SUPPLIES AND SERVICES
2. PRICING
3. TERM AND TERMINATION
4. STANDARD BUSINESS TERMS AND CONDITIONS
5. STATE SUPPLEMENTAL PROVISIONS
6. STANDARD ILLINOIS CERTIFICATIONS
7. FINANCIAL DISCLOSURES AND CONFLICTS OF INTEREST
8. CONTRACT SPECIFIC CERTIFICATIONS AND DISCLOSURES – "IPG Active Registered Vendor Disclosure (formerly called FORMS B)" (IF APPLICABLE)
9. PURCHASE ORDER FROM BIDBUY (IF APPLICABLE)

In consideration of the mutual covenants and agreements contained in this contract, and for other good and valuable consideration, the receipt and sufficiency of which are hereby acknowledged, the Parties agree to the terms and conditions set forth herein and have caused this contract to be executed by their duly authorized representatives on the dates shown on the following CONTRACT SIGNATURES page

**STATE OF ILLINOIS  
CONTRACT**

**Central Management Services  
JPMC Ammunition  
24-416CMS-BOSS4-P-77261**

**VENDOR**

|                                         |                                                                      |
|-----------------------------------------|----------------------------------------------------------------------|
| Vendor Name: Ray O'Herron Company, Inc. | Address (City/State/Zip): 3549 N. Vermilion St., Danville, IL, 61832 |
| Signature: [REDACTED]                   | Phone: (800) 223-2097                                                |
| Printed Name: Michael O'Herron          | Fax: (800) 223-2097                                                  |
| Title: President                        | Email: bids@oherron.com                                              |
| Date: 12/05/2024                        |                                                                      |

**STATE OF ILLINOIS**

|                                                          |                     |
|----------------------------------------------------------|---------------------|
| Procuring Agency: Central Management Services            | Phone: 866-455-2897 |
| Street Address: 300 West Jefferson St.                   |                     |
| City, State ZIP: Springfield, IL 62702                   |                     |
| Official Signature: [REDACTED]                           | 4/11/25             |
| Printed Name: Raven DeVaughn by David W. Thomas          |                     |
| Official's Title: Director by Agency Procurement Officer |                     |



**AGENCY USE ONLY****NOT PART OF CONTRACTUAL PROVISIONS**

- Agency Reference #: 24-416CMS-BOSS4-R-211737
- Project Title: JPMC Ammunition
- Contract #: 24-416CMS-BOSS4-P-77261
- Procurement Method (IFB, RFP, Small Purchase, etc.): IFB
- BidBuy / Bulletin Reference #: 24-416CMS-BOSS4-B-43236
- BidBuy / Bulletin Publication Date: 11/08/2024
- Award Code: A
- Subcontractor Utilization? ☐ Yes ☒ No      Subcontractor Disclosure? ☐ Yes ☒ No
- Funding Source:
- Obligation #:
- Small Business Set-Aside? ☐ Yes ☒ No      Percentage:
- Minority Owned Business? ☐ Yes ☒ No      Percentage:
- Women Owned Business? ☐ Yes ☒ No      Percentage:
- Persons with Disabilities Owned Business? ☐ Yes ☒ No      Percentage:
- Veteran Owned Small Business? ☐ Yes ☒ No      Percentage:
- Other Preferences?

## **1. DESCRIPTION OF SUPPLIES AND SERVICES**

- 1.1. GOAL:** To establish a Joint Purchase Master Contract (JPMC) for ammunition to be purchased on a as needed basis during the contract period.

This JPMC may be utilized by all governmental units that have a law enforcement component and as defined in Section 5 of this Contract.

### **1.2. SUPPLIES AND/OR SERVICES REQUIRED:**

- 1.2.1. The Vendor will provide ammunition on an as-needed basis.
- 1.2.2. Each cartridge headstamp shall show manufacturer's symbol and appropriate caliber designation.
- 1.2.3. All ammunition shall conform to standards set by the Sporting Arms and Ammunition Manufacturers' Institute (SAAMI)
- 1.2.4. All cartridges listed herein shall contain new virgin brass which means that it has not been fired unless otherwise stated.

For procurements conducted in BidBuy, the State may include in this contract the BidBuy Purchase Order as it contains the agreed Supplies and/or Services.

### **1.3. MILESTONES AND DELIVERABLES:**

- 1.3.1. The Vendor warrants that all products, equipment, supplies, and services delivered under this Contract shall be covered by the industry standard or better warranty and unless otherwise specified, full-coverage warranty for at least 12 months shall be provided, starting from the time of delivery. The warranty shall be the standard maximum coverage warranty offered that includes materials and labor with no additional charges. Any extended warranty that is effective past the expiration of the manufacturer's warranty will be passed on to the State.
- 1.3.2. If any equipment fails to conform to the warranties during the applicable warranty period, the Vendor or Manufacturer will adjust, repair, or replace the equipment at no charge to the entity as soon as possible upon notice. The equipment will be repaired on-site and at no additional cost. The Vendor may provide or perform warranty service at the nearest dealer location if on-site repair is not possible. Vendor shall facilitate pickup and delivery of the equipment at Vendor's cost if warranty repair(s) are made off-site during the warranty period. The Vendor is responsible for any failure of their allied or subcontractors' fulfillment of said warranties.

1.3.3. The Vendor shall assist the purchaser in reaching a solution in a dispute over any warranty's terms with the manufacturer.

1.3.4. The Vendor shall report to the Department of Central Management Services Bureau of Strategic Sourcing (BOSS) an annual Contract Usage Report which includes all Governmental Units that have a law enforcement component. This report shall be in a tab-delimited text file or an Excel spreadsheet that references the BidBuy Purchase Order (PO) number, time period being reported, and must include the following:

PO Line Number, Description, Quantity, Ordering Entity

The report will be sent to the following email address:  
[CMS.BOSS.Sourcing@illinois.gov](mailto:CMS.BOSS.Sourcing@illinois.gov).

A sample of the report's format is as follows:

| Line Item # | Description | Quantity | Ordering Entity |
|-------------|-------------|----------|-----------------|
| 1           | XXXXXXXXXX  | XXX      | XXXXXXXX        |
| 2           | XXXXXXXXXX  | XXX      | XXXXXXXX        |

1.4. **VENDOR / STAFF SPECIFICATIONS:** This section intentionally left blank.

1.5. **TRANSPORTATION AND DELIVERY:**

1.5.1. Delivery will be made F.O.B. Destination with all transportation and handling paid by the Vendor to any governmental unit that has a law enforcement component location within the State of Illinois. Delivery locations will be identified on individual orders. Vendor shall coordinate delivery location requirements with ordering entity prior to shipment. The minimum order is 3 cases for FOB destination. For any order less than the minimum of 3 cases, the additional freight charge will be added to the invoice as a separate line item and a copy of the freight bill will be submitted with the invoice for payment.

1.5.2. Packing lists showing order number provided to Vendor must be furnished with each shipment and must be shown on the outside of each shipping container along with the Vendor name.

1.5.3. Deliveries made to State Agencies will be delivered between 9:00 AM and 3:00 PM (Monday through Friday), excluding State holidays, unless pre-approved by the ordering entity.

1.5.4. There is no guarantee of quantities for actual orders or usage. Vendor shall furnish all requirements for the Contract period.

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- 1.5.5. If Vendor is unable, or anticipates that it will not be able, to fulfill an order in accordance with the requirements of the Contract, Vendor will submit a request to delay order fulfillment to the ordering entity in writing within 72 hours of receipt of the applicable order and will include in such request its best estimate of the duration of the delay and the reasons for the delay. At the ordering entity's discretion, the entity may choose to approve the delay or be relieved from its obligations to purchase any quantities of supplies or equipment in such order and may cancel such quantities effective upon notice to the Vendor. The ordering entity may elect to pursue alternative sources to fulfill the obligations of the canceled order. Vendor shall, at its own cost, use commercially reasonable efforts to remedy any shortage of supply and resume meeting the requirements of the Contract as soon as possible.

#### 1.6. SUBCONTRACTING

Subcontractors are allowed.

- 1.6.1. Will subcontractors be utilized? ☐ Yes ☒ No

A subcontractor is a person or entity that enters into a contractual agreement with a total value of \$100,000 or more with a person or entity who has a contract subject to the Illinois Procurement Code pursuant to which the person or entity provides some or all of the goods, services, real property, remuneration, or other monetary forms of consideration that are the subject of the primary State contract, including subleases from a lessee of a State contract.

All contracts with subcontractors where the annual value of the subcontract is greater than \$50,000 must include Illinois Standard Certifications completed by the subcontractor.

- 1.6.2. Please identify below subcontracts with an annual value of \$100,000 or more that will be utilized in the performance of the contract, the names and addresses of the subcontractors, and a description of the work to be performed by each.

- Subcontractor Name: N/A

Amount to Be Paid: N/A

Address: N/A

Description of Work: N/A

- Subcontractor Name: N/A

Amount to Be Paid: N/A

Address: N/A

Description of Work: N/A

If additional space is necessary to provide subcontractor information, please attach an additional page.

- 1.6.3. If the annual value of any the subcontracts is more than \$100,000, then the Vendor must provide to the State the Financial Disclosures and Conflicts of Interest for that subcontractor.
- 1.6.4. If at any time during the term of the Contract, Vendor adds or changes any subcontractors, Vendor is required to promptly notify, in writing, the State Purchasing Officer or the Chief Procurement Officer of the names and addresses and the expected amount of money that each new or replaced subcontractor will receive pursuant to this Contract. Any subcontracts entered into prior to award of this Contract are done at the sole risk of the Vendor and subcontractor(s).

**1.7. SUCCESSOR VENDOR**

- ☐ Yes ☒ No This contract is for services subject to 30 ILCS 500/25-80. Heating and air conditioning service contracts, plumbing service contracts, and electrical service contracts are not subject to this requirement. Non-service contracts, construction contracts, qualification-based selection contracts, and professional and artistic services contracts are not subject to this requirement.

**1.8. WHERE SERVICES ARE TO BE PERFORMED:** Unless otherwise disclosed in this section all services shall be performed in the United States. If the Vendor performs the services purchased hereunder in another country in violation of this provision, such action may be deemed by the State as a breach of the contract by Vendor.

Vendor shall disclose the locations where the services required shall be performed and the known or anticipated value of the services to be performed at each location. If the Vendor received additional consideration in the evaluation based on work being performed in the United States, it shall be a breach of contract if the Vendor shifts any such work outside the United States.

- Location where services will be performed: Ray O'Herron Company, Inc. 3549 N. Vermilion St., Danville, IL 61832

Value of services performed at this location: 100%

- Location where services will be performed: N/A

Value of services performed at this location: N/A

## 2. PRICING

### 2.1 FORMAT OF PRICING:

2.1.1 Vendor shall submit pricing in the line items on BidBuy, based on the terms and conditions set forth in section 1 of this Contract.

2.1.2 Intentionally left blank

2.1.3 Intentionally left blank

02/25/2025  
3/5/25  
02/25/2025  
3/5/25

2.2 **TYPE OF PRICING:** The Illinois Office of the Comptroller requires the State to indicate whether the contract price is firm or estimated at the time it is submitted for obligation. The total price of this contract is estimated.

2.3 **EXPENSES ALLOWED:** Expenses are not allowed.

2.4 **DISCOUNT:** The State may receive a 0 % discount for payment within 0 days of receipt of correct invoice. This discount will not be a factor in making the award.

2.5 **VENDOR'S PRICING:** Pricing is in the Items Tab in BidBuy.

#### Economic Adjustment Clause

2.5.1 The prices in this Contract must remain firm for the first year after the execution date of the Contract. Thereafter, one upward price adjustment may be applied no more frequently than once during any given twelve (12) month period.

2.5.2 All adjustment requests shall be made in writing. Vendor shall not be entitled to apply an upward price adjustment without first obtaining approval of such request from the Department of Central Management Services Bureau of Strategic Sourcing (BOSS).

2.5.3 In the event a downward adjustment is warranted, the State reserves the right to adjust once during any given twelve (12) month period for this decrease. It will be the responsibility of the vendor to notify BOSS of any such decrease.

2.5.4 Maximum allowable adjustments shall be governed by the U.S. Bureau of Labor Statistics Producer Price Index (PPI) item number:

**WPU1085      Ammunition, Except for Small Arms**

The base PPI published index will be determined by the month of the bid opening date. If the bid opening date occurs in May, then the base PPI will be May's published index.

The published PPI Index at the time of requested adjustment will be determined by the month and day the adjustment was submitted to BOSS regardless of whether it is a preliminary or final index publication.

- 2.5.5 No further adjustments will be made once the maximum allowable adjustment has been calculated for the given 12 months.

The maximum allowable adjustment shall be calculated as follows:

$$\text{Maximum Allowable Price} = A / B * C$$

A = Bid Price

B = Base PPI index (defined by time of bid opening)

C = Published PPI index at time of requested adjustment

The U.S. Bureau of Labor Statistics web site can be located at [HTTP://WWW.BLS.GOV/PPI](http://www.bls.gov/ppi).

- 2.5.6 Should the referenced producer price index (PPI) become discontinued during the contract, it will be replaced by an appropriate alternative PPI chosen by CMS and all adjustments will be calculated based on the same methodology as outlined above, but with data from the new replacement index.
- 2.5.7 Requested adjustments shall include the contract number, item number, line number, bid price and requested price adjustment.
- 2.5.8 In all cases, the contractor must file a claim in writing for such adjustment prior to the delivery of goods. In any event, the claim for such adjustment will not apply to release orders provided prior to the date the BOSS approved the economic adjustment request.
- 2.5.9 If the contractor has unresolved complaints filed against it for non-delivery of or poor-quality service, its request may be denied until such time as all past complaints are resolved to the satisfaction of the State.
- 2.5.10 For procurements conducted in BidBuy, the State may include in this Contract the BidBuy Purchase Order as it contains the agreed pricing.

- 2.6 **MAXIMUM AMOUNT:** This Joint Purchase Master Contract is an indefinite quantity contract.



### **3. TERM AND TERMINATION**

**3.1 TERM OF THIS CONTRACT:** This contract has a term of three (3) years commencing upon the last dated signature of the Parties.

3.1.1 In no event will the total term of the contract, including the initial term, any renewal terms and any extensions, exceed ten (10) years. 30 ILCS 500/20-60

3.1.2 Vendor shall not commence billable work in furtherance of the contract prior to final execution of the contract except when permitted pursuant to 30 ILCS 500/20-80.

The State may include in this contract the BidBuy Purchase Order as it contains the agreed term.

**3.2 RENEWAL:** N/A

**3.3 TERMINATION FOR CAUSE:** The State may terminate this contract, in whole or in part, immediately upon notice to the Vendor if: (a) the State determines that the actions or inactions of the Vendor, its agents, employees or subcontractors have caused, or reasonably could cause, jeopardy to health, safety, or property, or (b) the Vendor has notified the State that it is unable or unwilling to perform the contract.

If Vendor fails to perform to the State's satisfaction any material requirement of this contract, is in violation of a material provision of this contract, or the State determines that the Vendor lacks the financial resources to perform the contract, the State shall provide written notice to the Vendor to cure the problem identified within the period of time specified in the State's written notice. If not cured by that date the State may either: (a) immediately terminate the contract without additional written notice or (b) enforce the terms and conditions of the contract.

For termination due to any of the causes contained in this Section, the State retains its rights to seek any available legal or equitable remedies and damages.

**3.4 TERMINATION FOR CONVENIENCE:** The State may, for its convenience and with thirty (30) days prior written notice to Vendor, terminate this contract in whole or in part and without payment of any penalty or incurring any further obligation to the Vendor.

Upon submission of invoices and proof of claim, the Vendor shall be entitled to compensation for supplies and services provided in compliance with this contract up to and including the date of termination.

**3.5 AVAILABILITY OF APPROPRIATION:** This contract is contingent upon and subject to the availability of funds. The State, at its sole option, may terminate or suspend this contract,

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in whole or in part, without penalty or further payment being required, if (1) the Illinois General Assembly or the federal funding source fails to make an appropriation sufficient to pay such obligation, or if funds needed are insufficient for any reason (30 ILCS 500/20-60), (2) the Governor decreases the Agency's funding by reserving some or all of the Agency's appropriation(s) pursuant to power delegated to the Governor by the Illinois General Assembly, or (3) the Agency determines, in its sole discretion or as directed by the Office of the Governor, that a reduction is necessary or advisable based upon actual or projected budgetary considerations. Contractor will be notified in writing of the failure of appropriation or of a reduction or decrease.

#### **4. STANDARD BUSINESS TERMS AND CONDITIONS**

##### **4.1 PAYMENT TERMS AND CONDITIONS:**

- 4.1.1 **Late Payment:** Payments, including late payment charges, will be paid in accordance with the State Prompt Payment Act and rules when applicable. 30 ILCS 540; 74 Ill. Adm. Code 900. This shall be Vendor's sole remedy for late payments by the State. Payment terms contained in Vendor's invoices shall have no force or effect.
- 4.1.2 **Minority Contractor Initiative:** Any Vendor awarded a contract of \$1,000 or more under Section 20-10, 20-15, 20-25 or 20-30 of the Illinois Procurement Code (30 ILCS 500) is required to pay a fee of \$15. The Comptroller shall deduct the fee from the first check issued to the Vendor under the contract and deposit the fee in the Comptroller's Administrative Fund. 15 ILCS 405/23.9.
- 4.1.3 **Expenses:** The State will not pay for supplies provided or services rendered, including related expenses, incurred prior to the execution of this contract by the Parties even if the effective date of the contract is prior to execution.
- 4.1.4 **Prevailing Wage:** As a condition of receiving payment Vendor must (i) be in compliance with the contract, (ii) pay its employees prevailing wages when required by law, (iii) pay its suppliers and subcontractors according to the terms of their respective contracts, and (iv) provide lien waivers to the State upon request. Examples of prevailing wage categories include public works, printing, janitorial, window washing, building and grounds services, site technician services, natural resource services, security guard and food services. The prevailing wages are revised by the Illinois Department of Labor (DOL) and are available on DOL's official website, which shall be deemed proper notification of any rate changes under this subsection. Vendor is responsible for contacting DOL at 217-782-6206 or (<https://labor.illinois.gov>) to ensure understanding of prevailing wage requirements.
- 4.1.5 **Federal Funding:** This contract may be partially or totally funded with Federal funds. If Federal funds are expected to be used, then the percentage of the good/service paid using Federal funds and the total Federal funds expected to be used will be provided to the awarded Vendor in the notice of intent to award.
- 4.1.6 **Invoicing:** By submitting an invoice, Vendor certifies that the supplies or services provided meet all requirements of this contract, and the amount billed and expenses incurred are as allowed in this contract. Invoices for supplies purchased, services performed, and expenses incurred through June 30 of any year must be submitted to the State no later than July 31 of that year; otherwise Vendor may have to seek payment through the Illinois Court of Claims. 30 ILCS 105/25. All invoices are subject to statutory offset. 30 ILCS 210.
  - 4.1.6.1 Vendor shall not bill for any taxes unless accompanied by proof that the State is subject to the tax. If necessary, Vendor may request the

applicable Agency's Illinois tax exemption number and Federal tax exemption information.

- 4.1.6.2 Vendor shall invoice at this completion of the contract unless invoicing is tied in this contract to milestones, deliverables, or other invoicing requirements agreed to in the contract.

Send invoices to:

|                 |                            |
|-----------------|----------------------------|
| Agency:         | Requesting Agency / Entity |
| Attn:           | Requesting Agency / Entity |
| Address:        | Requesting Agency / Entity |
| City, State Zip | Requesting Agency / Entity |

For procurements conducted in BidBuy, the Agency may include in this contract the BidBuy Purchase Order as it contains the Bill To address.

- 4.2 **ASSIGNMENT:** This contract may not be assigned or transferred in whole or in part by Vendor without the prior written consent of the State.
- 4.3 **SUBCONTRACTING:** For purposes of this section, subcontractors are those with contracts with an annual value exceeding \$100,000 and who are specifically hired to perform all or part of the work covered by this contract. Vendor must receive prior written approval before use of any subcontractors in the performance of this contract. Vendor shall describe, in an attachment if not already provided, the names and addresses of all authorized subcontractors to be utilized by Vendor in the performance of this contract, together with a description of the work to be performed by the subcontractor and the anticipated amount of money that each subcontractor is expected to receive pursuant to this contract. If required, Vendor shall provide a copy of any subcontracts within fifteen (15) days after execution of this contract. All subcontracts must include the same certifications that Vendor must make as a condition of this contract. Vendor shall include in each subcontract the Standard Illinois Certification form available from the State. If at any time during the term of the Contract, Vendor adds or changes any subcontractors, then Vendor must promptly notify, by written amendment to the Contract, the State Purchasing Officer or the Chief Procurement Officer of the names and addresses, the expected amount of money that each new or replaced subcontractor will receive pursuant to the Contract, and the general type of work to be performed. 30 ILCS 500/20-120.
- 4.4 **AUDIT/RETENTION OF RECORDS:** Vendor and its subcontractors shall maintain books and records relating to the performance of this contract and any subcontract necessary to support amounts charged to the State pursuant this contract or subcontract. Books and records, including information stored in databases or other computer systems, shall be maintained by the Vendor for a period of three (3) years from the later of the date of final payment under the contract or completion of the contract, and by the subcontractor

for a period of three (3) years from the later of final payment under the term or completion of the subcontract. If Federal funds are used to pay contract costs, the Vendor and its subcontractors must retain their respective records for five (5) years. Books and records required to be maintained under this section shall be available for review or audit by representatives of the procuring Agency, the Auditor General, the Executive Inspector General, the Chief Procurement Officer, State of Illinois internal auditors or other governmental entities with monitoring authority, upon reasonable notice and during normal business hours. Vendor and its subcontractors shall cooperate fully with any such audit and with any investigation conducted by any of these entities. Failure to maintain books and records required by this section shall establish a presumption in favor of the State for the recovery of any funds paid by the State under this contract or any subcontract for which adequate books and records are not available to support the purported disbursement. The Vendor or subcontractors shall not impose a charge for audit or examination of the Vendor's or subcontractor's books and records. 30 ILCS 500/20-65.

- 4.5 TIME IS OF THE ESSENCE:** Time is of the essence with respect to Vendor's performance of this contract. Vendor shall continue to perform its obligations while any dispute concerning this contract is being resolved unless otherwise directed by the State.
- 4.6 NO WAIVER OF RIGHTS:** Except as specifically waived in writing, failure by a Party to exercise or enforce a right does not waive that Party's right to exercise or enforce that or other rights in the future.
- 4.7 FORCE MAJEURE:** Failure by either Party to perform its duties and obligations will be excused by unforeseeable circumstances beyond its reasonable control and not due to its negligence, including acts of nature, acts of terrorism, riots, labor disputes, fire, flood, explosion, and governmental prohibition. The non-declaring Party may cancel this contract without penalty if performance does not resume within thirty (30) days of the declaration.
- 4.8 CONFIDENTIAL INFORMATION:** Each Party to this contract, including its agents and subcontractors, may have or gain access to confidential data or information owned or maintained by the other Party in the course of carrying out its responsibilities under this contract. Vendor shall presume all information received from the State or to which it gains access pursuant to this contract is confidential. Vendor information, unless clearly marked as confidential and exempt from disclosure under the Illinois Freedom of Information Act, shall be considered public. No confidential data collected, maintained, or used in the course of performance of this contract shall be disseminated except as authorized by law and with the written consent of the disclosing Party, either during the period of this contract or thereafter. The receiving Party must return any and all data collected, maintained, created or used in the course of the performance of this contract, in whatever form it is maintained, promptly at the end of this contract, or earlier at the request of the disclosing Party, or notify the disclosing Party in writing of its destruction. The foregoing obligations shall not apply to confidential data or information lawfully in

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the receiving Party's possession prior to its acquisition from the disclosing Party; received in good faith from a third Party not subject to any confidentiality obligation to the disclosing Party; now is or later becomes publicly known through no breach of confidentiality obligation by the receiving Party; or that is independently developed by the receiving Party without the use or benefit of the disclosing Party's confidential information.

- 4.9 USE AND OWNERSHIP:** All work performed or supplies created by Vendor under this contract, whether written documents or data, goods or deliverables of any kind, shall be deemed work for hire under copyright law and all intellectual property and other laws, and the State of Illinois is granted sole and exclusive ownership to all such work, unless otherwise agreed in writing. Vendor hereby assigns to the State all right, title, and interest in and to such work including any related intellectual property rights, and/or waives any and all claims that Vendor may have to such work including any so-called "moral rights" in connection with the work. Vendor acknowledges the State may use the work product for any purpose. Confidential data or information contained in such work shall be subject to the confidentiality provisions of this contract.
- 4.10 INDEMNIFICATION AND LIABILITY:** The Vendor shall indemnify and hold harmless the State of Illinois, its agencies, officers, employees, agents and volunteers from any and all costs, demands, expenses, losses, claims, damages, liabilities, settlements and judgments, including in-house and contracted attorneys' fees and expenses, arising out of: (a) any breach or violation by Vendor of any of its certifications, representations, warranties, covenants or agreements; (b) any actual or alleged death or injury to any person, damage to any real or personal property, or any other damage or loss claimed to result in whole or in part from Vendor's negligent performance; (c) any act, activity or omission of Vendor or any of its employees, representatives, subcontractors or agents; or (d) any actual or alleged claim that the services or goods provided under this contract infringe, misappropriate, or otherwise violate any intellectual property (patent, copyright, trade secret, or trademark) rights of a third party. In accordance with Article VIII, Section 1(a),(b) of the Constitution of the State of Illinois, the State may not indemnify private parties absent express statutory authority permitting the indemnification. Neither Party shall be liable for incidental, special, consequential, or punitive damages.
- 4.11 INSURANCE:** Vendor shall, at all times during the term of this contract and any renewals or extensions, maintain and provide a Certificate of Insurance naming the State as an additionally insured for all required bonds and insurance. Certificates may not be modified or canceled until at least thirty (30) days' notice has been provided to the State. Vendor shall provide: (a) General Commercial Liability insurance in the amount of \$1,000,000 per occurrence (Combined Single Limit Bodily Injury and Property Damage) and \$2,000,000 Annual Aggregate; (b) Auto Liability, including Hired Auto and Non-owned Auto (Combined Single Limit Bodily Injury and Property Damage), in amount of

\$1,000,000 per occurrence; and (c) Worker's Compensation Insurance in the amount required by law. Insurance shall not limit Vendor's obligation to indemnify, defend, or settle any claims.

**4.12 INDEPENDENT CONTRACTOR:** Vendor shall act as an independent contractor and not an agent or employee of, or joint venturer with the State. All payments by the State shall be made on that basis.

**4.13 SOLICITATION AND EMPLOYMENT:** Vendor shall not employ any person employed by the State during the term of this contract to perform any work under this contract. Vendor shall give notice immediately to the Agency's director if Vendor solicits or intends to solicit State employees to perform any work under this contract.

**4.14 COMPLIANCE WITH THE LAW:** The Vendor, its employees, agents, and subcontractors shall comply with all applicable Federal, State, and local laws, rules, ordinances, regulations, orders, Federal circulars and all license and permit requirements in the performance of this contract. Vendor shall be in compliance with applicable tax requirements and shall be current in payment of such taxes. Vendor shall obtain at its own expense, all licenses and permissions necessary for the performance of this contract.

**4.15 BACKGROUND CHECK:** Whenever the State deems it reasonably necessary for security reasons, the State may conduct, at its expense, criminal and driver history background checks of Vendor's and subcontractor's officers, employees or agents. Vendor or subcontractor shall immediately reassign any individual who, in the opinion of the State, does not pass the background check.

**4.16 APPLICABLE LAW:**

**4.16.1 PREVAILING LAW:** This contract shall be construed in accordance with and is subject to the laws and rules of the State of Illinois.

**4.16.2 EQUAL OPPORTUNITY:** The Department of Human Rights' Equal Opportunity requirements are incorporated by reference. 44 Ill. Adm. Code 750.

**4.16.3 COURT OF CLAIMS; ARBITRATION; SOVEREIGN IMMUNITY:** Any claim against the State arising out of this contract must be filed exclusively with the Illinois Court of Claims. 705 ILCS 505/1. The State shall not enter into binding arbitration to resolve any dispute arising out of this contract. The State of Illinois does not waive sovereign immunity by entering into this contract.

**4.16.4 OFFICIAL TEXT:** The official text of the statutes cited herein is incorporated by reference. An unofficial version can be viewed at ([www.ilga.gov/legislation/ilcs/ilcs.asp](http://www.ilga.gov/legislation/ilcs/ilcs.asp)).

**4.17 ANTI-TRUST ASSIGNMENT:** If Vendor does not pursue any claim or cause of action it has arising under Federal or State antitrust laws relating to the subject matter of this contract,

then upon request of the Illinois Attorney General, Vendor shall assign to the State all of Vendor's rights, title and interest to the claim or cause of action.

- 4.18 CONTRACTUAL AUTHORITY:** The Agency that signs this contract on behalf of the State of Illinois shall be the only State entity responsible for performance and payment under this contract. When the Chief Procurement Officer or authorized designee or State Purchasing Officer signs in addition to an Agency, he/she does so as approving officer and shall have no liability to Vendor. When the Chief Procurement Officer or authorized designee or State Purchasing Officer signs a master contract on behalf of State agencies, only the Agency that places an order or orders with the Vendor shall have any liability to the Vendor for that order or orders.
- 4.19 EXPATRIATED ENTITIES:** Except in limited circumstances, no business or member of a unitary business group, as defined in the Illinois Income Tax Act, shall submit a bid for or enter into a contract with a State agency if that business or any member of the unitary business group is an expatriated entity.
- 4.20 NOTICES:** Notices and other communications provided for herein shall be given in writing via electronic mail whenever possible. If transmission via electronic mail is not possible, then notices and other communications shall be given in writing via registered or certified mail with return receipt requested, via receipted hand delivery, via courier (UPS, Federal Express or other similar and reliable carrier), or via facsimile showing the date and time of successful receipt. Notices shall be sent to the individuals who signed this contract using the contact information following the signatures. Each such notice shall be deemed to have been provided at the time it is actually received. By giving notice, either Party may change its contact information.
- 4.21 MODIFICATIONS AND SURVIVAL:** Amendments, modifications and waivers must be in writing and signed by authorized representatives of the Parties. Any provision of this contract officially declared void, unenforceable, or against public policy, shall be ignored and the remaining provisions shall be interpreted, as far as possible, to give effect to the Parties' intent. All provisions that by their nature would be expected to survive, shall survive termination. In the event of a conflict between the State's and the Vendor's terms, conditions and attachments, the State's terms, conditions and attachments shall prevail.
- 4.22 PERFORMANCE RECORD / SUSPENSION:** Upon request of the State, Vendor shall meet to discuss performance or provide contract performance updates to help ensure proper performance of this contract. The State may consider Vendor's performance under this contract and compliance with law and rule to determine whether to continue this contract, suspend Vendor from doing future business with the State for a specified period of time, or whether Vendor can be considered responsible on specific future contract opportunities.



- 4.23 FREEDOM OF INFORMATION ACT:** This contract and all related public records maintained by, provided to, or required to be provided to the State are subject to the Illinois Freedom of Information Act (FOIA) notwithstanding any provision to the contrary that may be found in this contract. 5 ILCS 140.
- 4.24 SCHEDULE OF WORK:** Any work performed on State premises shall be performed during the hours designated by the State and performed in a manner that does not interfere with the State and its personnel.
- 4.25 WARRANTIES FOR SUPPLIES AND SERVICES:**
- 4.25.1. Vendor warrants that the supplies furnished under this contract will: (a) conform to the standards, specifications, drawing, samples or descriptions furnished by the State or furnished by the Vendor and agreed to by the State, including but not limited to all specifications attached as exhibits hereto; (b) be merchantable, of good quality and workmanship, and free from defects for a period of twelve months or longer if so specified in writing, and fit and sufficient for the intended use; (c) comply with all federal and state laws, regulations and ordinances pertaining to the manufacturing, packing, labeling, sale and delivery of the supplies; (d) be of good title and be free and clear of all liens and encumbrances and; (e) not infringe any patent, copyright or other intellectual property rights of any third party. Vendor agrees to reimburse the State for any losses, costs, damages or expenses, including without limitations, reasonable attorney's fees and expenses, arising from failure of the supplies to meet such warranties.
- 4.25.2. Vendor shall ensure that all manufacturers' warranties are transferred to the State and shall provide to the State copies of such warranties. These warranties shall be in addition to all other warranties, express, implied or statutory, and shall survive the State's payment, acceptance, inspection or failure to inspect the supplies.
- 4.25.3. Vendor warrants that all services will be performed to meet the requirements of this contract in an efficient and effective manner by trained and competent personnel. Vendor shall monitor performances of each individual and shall immediately reassign any individual who does not perform in accordance with this contract, who is disruptive or not respectful of others in the workplace, or who in any way violates the contract or State policies.
- 4.26 REPORTING, STATUS AND MONITORING SPECIFICATIONS:** Vendor shall immediately notify the State of any event that may have a material impact on Vendor's ability to perform this contract.

- 4.27 EMPLOYMENT TAX CREDIT:** Vendors who hire qualified veterans and certain ex-offenders may be eligible for tax credits. 35 ILCS 5/216, 5/217. Please contact the Illinois Department of Revenue (telephone #: 217-524-4772) for information about tax credits.

The Vendor will be required to report to Central Management Services – Bureau of Strategic Sourcing (BOSS) an annual report on the hiring of Veterans and Ex-Offenders, this report must be sent by September 30<sup>th</sup> of every year. The report shall be attached and sent to the following email address: [CMS.BOSS.Sourcing@illinois.gov](mailto:CMS.BOSS.Sourcing@illinois.gov).

## 5. STATE SUPPLEMENTAL PROVISIONS

☒ Agency Definitions

5.1. "Chief Procurement Officer" means the chief procurement officer appointed pursuant to 30 ILCS 500/10-20(a)(4).

5.2. "Governmental unit" means State of Illinois, any State agency as defined in Section 1-15.100 of the Illinois Procurement Code, officers of the State of Illinois, any public authority which has the power to tax, or any other public entity created by statute.

5.3. That has a "law enforcement component" refers to a governmental body authorized by legislation to uphold laws, maintain public order, and ensure safety and security within its designated area of responsibility

☐ Required Federal Clauses, Certifications and Assurances

☐ Public Works Requirements (construction and maintenance of a public work) 820 ILCS 130/4.

☐ Prevailing Wage (janitorial cleaning, window cleaning, building and grounds, site technician, natural resources, food services, security services, and printing, if valued at more than \$200 per month or \$2,000 per year) 30 ILCS 500/25-60.

☒ Agency Specific Terms and Conditions

5.4. The Chief Procurement Officer for General Services makes this contract available to all governmental units that have a law enforcement component.

5.5. Vendor agrees to extend all terms and conditions, specifications, and pricing or discounts specified in this contract for the items in this contract to all governmental units that have a law enforcement component.

5.6. The supplies or services subject to this Contract shall be distributed or rendered directly to each governmental unit that has a law enforcement component.

5.7. Vendor shall bill each governmental unit that has a law enforcement component separately for its actual share of the costs of the supplies or services purchased.

5.8. The credit or liability of each governmental unit that has a law enforcement component shall remain separate and distinct.

5.9. Disputes between vendors and governmental units that have a law enforcement component shall be resolved between the affected parties.



## Consent Agenda Item No. 7.E.

**For City Council:** October 27, 2025

**Ward Impacted:** City Wide

**Subject:** Consideration and Action on a Resolution Approving the Purchase of Syngenta, BASF, and ENVU (Bayer) Chemicals from Marubeni America Corporation, d/b/a Helena Agri Enterprises, LLC, for Use at City Golf Courses, in an Amount Not to Exceed \$225,000, as requested by the Parks & Recreation Department.

**Recommended Motion:** The proposed Resolution be approved.

**Strategic Plan:**

**Goal 5.** Great Place - Livable, Sustainable City

**Objective 5d.** Appropriate leisure and recreational opportunities responding to the needs of residents

**Background:** The City's golf courses are considered to be some of the finest in downstate Illinois. In the most recent *Golf Digest Magazine* rankings, The Den at Fox Creek received a prestigious 4 ½-star rating (out of 5) which places it alongside only six other courses in the state of Illinois in the same fee category to receive the honor. Prairie Vista received a 4-star rating while Highland Park received a 3½-star rating. *Golf Digest* also voted Bloomington/Normal the fifth-best city to live for golf in the country. The courses regularly host events from throughout the state, most notably, the Illinois High School State Finals ("IHSA") held at The Den at Fox Creek and Prairie Vista in October of each year.

In order to maintain our courses in a manner that is consistent with the expectations of our customers, we need to continue providing quality playing surfaces. One of the primary factors in providing quality playing surfaces is to keep the turf free from disease and insects, which, if left untreated, have the potential to cause significant damage, resulting in damage to both the image of the courses and revenues. Best practices in the golf industry show the most efficient manner to treat turf diseases and insects is to do so in a preventative manner which minimizes chemical usage while also providing the desired turf protection. Each year Syngenta, BASF, and ENVU offer an early order program that allows golf courses the opportunity to lock in next year's prices at discounted rates while also offering rebate incentives. Syngenta, BASF, and ENVU are the three leading primary manufacturers of chemical and fertilizer products utilized in the management of turfgrass in the golf industry. Through best practices, the golf course maintenance staff have found the products from these companies to provide the desired effects in order to provide a high level of playing conditions demanded by our golfing public. Helena Chemical has become a valued partner over the years of service to our golf operation. Helena Chemical currently provides products and services to the following municipalities and golf courses: Normal, Decatur, Peoria, Springfield, Champaign, and Quincy, as well as Weibring Golf Club at Illinois State University and at Crestwicke Country Club in Bloomington. Entering into the early order program also guarantees the discounted price for any additional products from these manufacturers purchased during 2026. Additionally, by participating in the early order program, we are offered extended payment terms with payment not due until mid-

June on all early order purchases. Syngenta, BASF, and ENVU engage the assistance of locally recognized quality turf distributors to assure the delivery, service, and billing of their products. These companies operate using an agency pricing model, meaning the price of their chemicals are exactly the same regardless of the distributor chosen. These distributors are contractually obligated to offer these products at set agency prices.

For 2026, the Parks & Recreation Department intends to utilize Marubeni America Corporation, d/b/a Helena Chemical, located in Warrensburg, IL. Helena Chemical will store the products on their site and deliver them to us on an as-needed basis, saving us space in our golf maintenance facilities. Helena Chemical's local dealership manager is a certified golf course superintendent who has worked diligently for us over the years to help improve our golf courses. There is no statewide or national contract available for the procurement of these chemicals. The deadline to enter this program is December 9, 2025. However, maximum discounts are given when products are ordered by October 31st. While other "turf" chemicals are available, our experience is that the cost savings realized in the "unit price" of the purchase price are lost as a result of the additional applications that are needed to be as effective as the Syngenta, BASF, and ENVU products have proven through years of field experience. These products provide the weed, fungus, and insect-free turf that our customers expect to have when using our City golf courses. Staff request to continue to participate in the Early Order Program for an amount of up to \$225,000 for an approximate savings of \$30,000.

**Community Groups/Interested Persons Contacted:** N/A

**Financial Impact:** This is a FY 2027 Budget Item. The golf courses annually spend approximately \$225,000 on chemicals and conservatively will realize savings of approximately \$30,000 by participating in this early buy program. If approved, budgeted funds will be included in the FY 2027 Proposed Budget in the Highland Park Golf Course-Other Repair & Maintenance account (56406400-70590), Prairie Vista Golf Course-Other Repair & Maintenance account (56406410-70590) & The Den at Fox Creek Golf Course-Other Repair & Maintenance account (56406420-70590).

**Attachments:**

1. Resolution
2. Resolution - Exhibit A - Early Order Programs
3. Resolution - Exhibit B - Helena Letter of Understanding
4. Limited Source Justification Form

**RESOLUTION NO. 2025 - \_\_\_\_**

**A RESOLUTION APPROVING THE PURCHASE OF SYNGENTA, BASF, AND ENVU (BAYER) CHEMICALS FROM MARUBENI AMERICA CORPORATION, D/B/A HELENA AGRI ENTERPRISES, LLC, FOR USE AT CITY GOLF COURSES, IN AN AMOUNT NOT TO EXCEED \$225,000**

**WHEREAS**, subject to the provisions of the City Code, City staff are recommending the purchase of Syngenta, BASF, and ENVU (Bayer) Chemicals ("Purchase") from Marubeni America Corporation, d/b/a Helena Agri Enterprises, LLC, based on the early order program breakdown ("Exhibit A"), in an amount not to exceed \$225,000; and

**WHEREAS**, the City's golf courses are considered among the finest in downstate Illinois; and

**WHEREAS**, in order to maintain our courses in a manner that is consistent with the expectations of our customers, we need to continue providing quality playing surfaces, including keeping the turf free from disease and insects, which, if left untreated, have the potential to cause significant damage resulting in damage to both the image of the courses and revenues. Best practices in the golf industry show the most efficient manner to treat turf diseases and insects is to do so in a preventative manner, which minimizes chemical usage while also providing the desired turf protection; and

**WHEREAS**, each year Syngenta, BASF, and ENVU offer an early order program that allows golf courses the opportunity to lock in next year's prices at discounted rates while also offering rebate incentives; entering into the early order program also guarantees the discounted price for any additional products from these manufacturers purchased during 2025. Additionally, by participating in the early order program, we are offered extended payment terms with payment not due until mid-June on all early order purchases ("Exhibit B"); and

**WHEREAS**, the Purchase includes chemical products that provide the weed, fungus, and insect-free turf that our customers expect to have when using our City golf courses; and

**WHEREAS**, the City Council finds it in the best interest of the City to approve the Purchase.

**NOW THEREFORE, BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF BLOOMINGTON, MCLEAN COUNTY, ILLINOIS:**

**SECTION 1.** The above recitals are incorporated herein by this reference as if specifically stated in full.

**SECTION 2.** The City Manager, or designated representatives, are authorized to execute the Purchase, and any other documents necessary to complete this transaction.

**PASSED** this 27th day of October 2025.

**APPROVED** this \_\_\_\_ day of October 2025.

**CITY OF BLOOMINGTON**

**ATTEST**

---

Dan Brady, Mayor

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Leslie Smith-Yocum, City Clerk

## **EXHIBIT A**

# THE REBATE RIPPLE EFFECT

ONLY WITH GREENTRUST® 365



## Acelepryn®/Ference® Bonus

The wave of savings starts with the **Acelepryn/Ference Bonus** for **BIG** savings on Acelepryn and Ference brands. Watch your savings just keep on going.



## Plan It Your Way Rebate

Save an additional **6-12%** on purchases of Posterity®, Daconil® and Secure® fungicide brands.

The ripple effect of additional savings and benefits continues with:



## Yearlong Rebate

The industry's  
**ONLY** Yearlong Rebate



## Pallet Solutions

Savings up to 25%



## GT Bonus Booster

Savings up to 3% in October



## NEW Multipaks

Savings up to 15%



## SummerPay™

Defer payment until  
June 19, 2026



## Product Guarantees

10 programs with rates & timing

*Golf-Sports Turf*



syngenta®



For more details, see page 4 of this worksheet or calculate your savings at

**GreenTrust365.com/Calculators**



@SyngentaTurf #GreenTrust365 #RebateRippleEffect





2026 **Early Order Program**

# Design Your Own Program. Own Your Season.

- ✓ *Design it.*
- ✓ *Order it.*
- ✓ *Own it.*

Earn rebates up to

**33%**



# Straightforward savings with the 2025 NOW Solutions Program

August 1-September 30

Envu Earnings and NOW Solutions help you finish the season strong with competitive savings on turf solutions you need right now.

National

## Two simple ways to stack your savings

Build an Envu Earnings Program that works best for you with the solutions you need NOW.

- ① **Reduced Initial Pricing:** Receive an immediate discount of 5% or more on select eligible products
- ② **Volume-Buy Rebates:** Earn additional rebates when you purchase larger volumes of featured products

**All NOW Solutions purchases count toward the Envu Earnings Early Order Program.**

## Scan. Register. Earn. It's that easy!

If you haven't joined yet, enroll in My Envu Rewards so you can take advantage of rebates, gift cards and more – plus it's easy to participate.



**Now's the time to become a member**

Visit [rewards.envu.us](https://rewards.envu.us) to enroll and download an easy-to-use calculator.

\*Pricing for all states except CA or WA. Must be purchased on a single invoice to receive volume discount price. Purchase tier amount credited for non-agency products is predetermined by Envu. \*\*Must be registered in My Envu Rewards and accept current Terms and Conditions to participate. \*\*\*Customer Fall Solutions and NOW Solutions promotional cumulative purchases (Aug. 1 - Dec. 5, 2025) must be \$5,000 or more to qualify for program rebates. New members signed up before Dec. 31, 2025, will receive 2025 NOW/Fall Solutions rebates. All rebates for 2025 NOW/Fall Solutions will be paid in points, which can be redeemed for thousands of catalog items, distributor credits and/or company checks (no checks can be issued to a third party). All products must be invoiced between Aug. 1 and Sept. 30, 2025, to qualify for NOW Solutions. Rebate calculations will be based on the date of actual product invoice and calculator tools are provided for estimation purposes only. Rebates will only be paid or delivered to the company or name listed on the invoice. Please allow for rebates to be fulfilled by July 31, 2026. End users are only eligible for one Envu incentive program on these invoiced products. Must be an end user with MER membership and accept current Terms and Conditions. Resale of product(s) purchased within this program will not qualify for rebates. If questions arise, please contact MER at 1-888-456-6464 or email [info@myenvurewards.com](mailto:info@myenvurewards.com). Envu reserves the right to modify any portion thereof, or discontinue this program without prior notice.

## **EXHIBIT B**



*People...Products...Knowledge...*

Helena Agri-Enterprises  
Fritz Bateman  
3715 Crestwood  
Danville IL 61832  
Cell: (217) 433-5292  
batemanf@helenaagri.com

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**10/8/2025**

City of Bloomington

To Whom it May Concern,

This letter is to confirm that Helena Agri Enterprises understands that the chemicals ordered during the 2026 Early Order Program are dependent on funds being approved for Fiscal Year 2027.

If you have any questions, please give me a call. My cell is 217-433-5292.

Thank you!

Sincerely,

**Fritz Bateman**  
**Branch Mgr.**  
**Helena Agri. Enterprises**



## LIMITED SOURCE JUSTIFICATION

(Requester completes Section A and B)

### SECTION A –LIMITED SOURCE PURCHASE:

Complete if a purchase is \$5,000 or over and due to reasons of previous capital investment, improved public service, long-term operational need, security, patents, copyrights, critical need for responsiveness, proximity, Federal, State or other regulations, necessary replacement parts and/or compatibility, warranty, this procurement justifies a limited source exemption.

Vendor Name & #: Marubeni America  
Corporation dba Helena - #705

Amount: \$ 225,000

Date: 10/9/2025

Description of item/service:

Early order chemicals to be used on the golf courses during the 2026 season.

Justification-

Syngenta, BASF and ENVU engage the assistance of local recognized quality turf distributors to assure the delivery, service and billing of their products. These companies operate using an agency pricing model, meaning the price of their chemicals is exactly the same regardless of the distributor chosen. These distributors are contractually obligated to offer these products at set agency prices. For 2026, we intend to utilize Marubeni America Corporation - dba Helena Chemical which is located in Warrensburg, IL as the distributor for our early order chemicals. Helena Chemical will store the products on their site and deliver to us on an as needed basis. Helen Chemical's local dealership manager is a certified golf course superintendent who has worked diligently for us over the years to improve our golf courses and be a support and resource for staff.

Participation in the early order program conservatively saves the courses \$25,000 annually in chemical costs

**SECTION B - REQUESTER CERTIFICATION:** By submitting this request, I attest that the above justification/information is accurate and complete to the best of my knowledge and that I have no personal or business interests relative to this request.



(Name and Signature of Department Head)

10/9/25

Date

### SECTION C –TO BE COMPLETED BY PROCUREMENT OFFICE:

Based on the information provided in Section A and attached supporting documents,

I concur ☒ / do not concur ☐ (see below) with purchase to be a Limited Source.

Do not concur for the following reason(s):

October 17, 2025

Name and Signature of Procurement Designee

Date



## Consent Agenda Item No. 7.F.

**For City Council:** October 27, 2025

**Ward Impacted:** Ward 4

**Subject:** Consideration and Action on an Ordinance Amending the Redevelopment Agreement By and Between the City of Bloomington, Illinois, and HP Bloomington Empire, LLC, as requested by the Development Services Department.

**Recommended Motion:** The proposed Ordinance be approved.

**Strategic Plan:**

**Goal 3.** Grow the Local Economy

**Objective 3a.** Retention and growth of current local businesses

**Goal 4.** Strong Neighborhoods

**Objective 4d.** Improved neighborhood infrastructure

**Goal 5.** Great Place - Livable, Sustainable City

**Objective 5a.** Well-planned City with necessary services and infrastructure

**Background:** In April 2025, the City Council approved a Redevelopment Agreement between the City of Bloomington and HP Bloomington Empire, LLC, ("Developer") for the redevelopment of the former Verizon site located at 1312 E. Empire Street. The project represents a transformational investment in the Empire Street Corridor Tax Increment Financing ("TIF") District and aligns with the City's strategic goals of creating a more livable and sustainable community. The development includes 210 apartment units - comprising studio, one-, two-, and three-bedroom units - along with green space, a dog park, and both surface and indoor parking. The project will bring much-needed housing options to Bloomington at a time when the community faces a significant housing shortage.

Following Council approval, the Developer continued advancing the project and remains fully committed to delivering the vision approved by the City. However, due to the amount of time that had elapsed, changing market conditions prompted the Developer to revisit its financial assumptions and obtain revised approvals from its corporate board. Those approvals have now been secured, and the project is once again moving forward with enthusiasm and a strong partnership between the City and HP Bloomington Empire, LLC.

To accommodate the revised financing timeline and ensure the project's continued success, the City and the Developer are proposing an amendment to the Redevelopment Agreement to update certain milestone dates. The proposed changes are as follows:

- **Submission of final construction plans:** extended from **August 1, 2025** to **May 1, 2026**
- **Commencement of construction:** extended from **November 1, 2025** to **August 1, 2026**

- **Completion of redevelopment and issuance of certificates of occupancy for at least 75% of units:** extended from **November 1, 2027** to **August 1, 2028**

These timeline adjustments reflect the realities of current market conditions and ensure adequate time for financing, design finalization, and construction mobilization while maintaining the overall scope and intent of the redevelopment. The project remains a centerpiece of the City's ongoing efforts to revitalize the Empire Street Corridor and address Bloomington's growing housing needs.

**Community Groups/Interested Persons Contacted:** N/A

**Financial Impact:** The original agreement has been approved, and this amendment just extends deadlines.

**Attachments:**

1. Ordinance - Redevelopment Agreement Amendment
2. Ordinance - Exhibit A - Redevelopment Agreement Amendment

**ORDINANCE NO. 2025 - \_\_\_\_**

**AN ORDINANCE AMENDING THE REDEVELOPMENT AGREEMENT BY AND BETWEEN  
THE CITY OF BLOOMINGTON, ILLINOIS, AND HP BLOOMINGTON EMPIRE, LLC**

**WHEREAS**, the City of Bloomington, Illinois (the “City”), is a home-rule unit of local government organized under the laws of the State of Illinois and is authorized to enter into economic incentive agreements in order to encourage the development or redevelopment of land within the corporate limits of the City; and

**WHEREAS**, the City has identified certain areas within its municipal boundaries where private development or redevelopment would significantly improve its tax base and the tax base of all of the affected taxing districts; and

**WHEREAS**, pursuant to the Tax Increment Allocation Redevelopment Act of the State of Illinois, 65 ILCS 5/11-74.4-1, et seq., as from time to time amended (the “TIF Act”) and the City’s authority and powers as a home rule unit, the City is empowered to undertake the development and redevelopment of designated areas within the City’s municipal limits in which existing conditions permit such areas to be classified as “blighted area” or a “conservation area” as defined in Section 11.74.4-3(a) of the TIF Act; and

**WHEREAS**, on February 22, 2016, the City approved a redevelopment project and plan (the “Redevelopment Plan”), designated the Empire Street Corridor Redevelopment Project Area (the “Empire Street TIF District”), and adopted tax increment financing for the payment and financing of redevelopment project costs incurred within the Project Area; and

**WHEREAS**, HP Bloomington Empire, LLC, (the “Developer”) an Indiana limited liability company qualified to do business in the State of Illinois as a foreign limited liability company, has put forward an application to redevelop a parcel of land into a residential development inclusive of two-hundred and ten (210) residential units across seven (7) separate buildings with parking options and community amenities (the “Project”); and

**WHEREAS**, On April 14, 2025, City Council approved a redevelopment agreement with the Developer to provide financial assistance to construct the aforementioned Project on land near E. Empire Street and S. Towanda Avenue within the corporate boundaries of the City, consisting of generally 7.46 acres located at 1312 E. Empire Street (the “Subject Property”); and

**WHEREAS**, the Developer has informed the City that the ability to proceed with the Project requires financial assistance from the City to offset the extraordinary costs to be incurred by the Developer; and

**WHEREAS**, the Subject Property is located within the Empire Street TIF District; and



**WHEREAS**, the Developer is proceeding with the project, but changing market conditions require that they update plans which have now been approved, but require an extension of project timelines; and

**WHEREAS**, the City Council approves the proposed agreement changes outlined in the attached Exhibit A to reflect such a change.

**NOW THEREFORE, BE IT ORDAINED BY THE CITY COUNCIL OF THE CITY OF BLOOMINGTON, MCLEAN COUNTY, ILLINOIS:**

**SECTION 1.** That Section 2 of the redevelopment agreement is hereby amended to read as set forth in Exhibit A (additions underlined and deletions stricken).

**SECTION 2.** In the event that any section, clause, provision, or part of this Ordinance shall be found and determined to be invalid by a court of competent jurisdiction, all valid parts that are severable from the invalid parts shall remain in full force and effect.

**SECTION 3.** The City Clerk is authorized and directed to publish this Ordinance in pamphlet form as provided by law.

**SECTION 4.** This Ordinance shall take effect immediately after passage.

**SECTION 5.** This Ordinance is adopted pursuant to Home Rule Authority granted to the City of Bloomington by Article VII, Section 6 of the Illinois Constitution, 1970.

**PASSED** this 27th day of October 2025.

**APPROVED** this \_\_\_\_ day of October 2025.

**CITY OF BLOOMINGTON**

**ATTEST**

\_\_\_\_\_  
Dan Brady, Mayor

\_\_\_\_\_  
Leslie Smith-Yocum, City Clerk

## **EXHIBIT A**

**FIRST AMENDMENT TO THE REDEVELOPMENT AGREEMENT  
WITH HP BLOOMINGTON EMPIRE, LLC  
REGARDING EXTENSION OF OBLIGATIONS**

This first Amendment, made and entered into this \_\_\_\_ day of October, 2025, by and between THE CITY OF BLOOMINGTON, ILLINOIS, (hereinafter "CITY"), and HP Bloomington Empire, LLC, (hereinafter "DEVELOPER"), WITNESSETH that:

**WHEREAS**, On April 14, 2025 the City Council approved a redevelopment agreement with the Developer to provide financial assistance to construct the aforementioned project on land near E. Empire Street and S. Towanda Avenue within the corporate boundaries of the City, consisting of generally 7.46 acres located at 1312 E. Empire Street (the "Subject Property"); and WHEREAS, the Developer has informed the City that the ability to proceed with the Project requires financial assistance from the City to offset the extraordinary costs to be incurred by the Developer; and WHEREAS, the Subject Property is located within the Empire Street TIF District; and

**WHEREAS**, the Developer is proceeding with the project but changing market conditions and the required that they update plans which have now been approved but require an extension of project timelines; and

**WHEREAS**, the parties desire to amend the Agreement, as set forth herein, to extend development deadlines designated in the Agreement.

**NOW, THEREFORE**, in consideration of the foregoing and the mutual covenants set forth herein, the parties hereto, intending legally to be bound, agree to incorporate the above recitals as if fully restated herein and further agree as follows:

1. Recitals. The recitals set forth above shall be incorporated into the terms and conditions of this First Amendment as if fully set forth herein.

2. Amendment to Agreement. Section 2. Obligations of the Developer, subsections A, B, and C, shall be amended as follows with strikethroughs representing deletions and underlined sections being additions:

"A. One or before ~~August 1, 2025~~ May 1, 2026, the Developer shall have submitted to the City for its approval, detailed final construction plans to develop the Subject Property into the Project.

B. On or before ~~November 1, 2025~~ August 1, 2026, the Developer shall have commenced construction of the Project in accordance with all applicable City Codes and laws of the State of Illinois, unless delayed by Force Majeure as described in Section 10.

C. The Developer covenants and agrees to complete the redevelopment of the Project and obtain certificates of occupancy for at least 75% of the units on or before ~~November 1, 2027~~ August 1, 2028 unless delayed by Force Majeure as described in Section 10."

3. In all other respects the Redevelopment Agreement shall remain unchanged and in full force and effect.

**IN WITNESS WHEREOF**, the parties hereto have executed this Amendment to the Redevelopment Agreement in duplicate this day and year first above written.

**CITY OF BLOOMINGTON**

**HP BLOOMINGTON EMPIRE, LLC**

By: \_\_\_\_\_

Dan Brady, Mayor

By: \_\_\_\_\_

Its Representative

ATTEST:

ATTEST:

By: \_\_\_\_\_

Leslie Smith-Yocum, City Clerk

By: \_\_\_\_\_

Its Secretary



## Consent Agenda Item No. 7.G.

**For City Council:** October 27, 2025

**Ward Impacted:** City Wide

**Subject:** Consideration and Action to Approve the Collective Bargaining Agreement for Public Safety Dispatchers, as requested by the Human Resources Department.

**Recommended Motion:** The proposed Collective Bargaining Agreement be approved.

**Strategic Plan:**

**Goal 1.** Financially Sound City Providing Quality Basic Services

**Objective 1d.** City services delivered in the most cost-effective, efficient manner

**Background:** On May 1, 2025, the Police Benevolent Labor Committee, representing the Police Public Safety Dispatchers, began negotiations for a successor collective bargaining agreement to replace the contract that expired on April 30, 2025. The expired agreement is available on the City website under Human Resources Department [here](#).

After several negotiation sessions, the parties reached a Tentative Agreement on the terms of a new contract. Key highlights of the Tentative Agreement include:

**Wages/Term:**

- Across-the-board increases: 3.5% effective May 1, 2025; 3.5% effective May 1, 2026; 3% effective May 1, 2027. Wages are retroactive to May 1, 2025.
- Three-year contract term.
- Addition of a 4-year step at 2% above the prior step.
- Paid holiday premium for Juneteenth, effective May 1, 2026.
- Annual bilingual stipend: \$300 for speaking a second language; \$500 for speaking and reading a second language.

**Leave:**

- Expanded vacation schedule to align with other employee groups. Employees will be eligible for 80 hours of vacation at six (6) months, 120 hours from one year to 4 years, 160 hours from 5 years to 15 years, 168 hours at 16 years, 176 hours at 17 years, 184 hours at 18 years, 192 hours at 19 years, and 200 hours at 20 years and thereafter.
- Inclusion in the contract of already established Parental Leave in the amount of 80 hours.
- Inclusion of sick leave usage for extended family members as required under the Illinois Sick Leave Act.
- Waiver on the Paid Leave for All Act.

**Other changes include:**

- Addition of a Lead Public Safety Dispatcher on each shift to support real-time operations, which include guiding daily operations, mentoring staff, upholding protocols, and ensuring high standards in communication. Employees in this role will receive 1.5 hours of OT per day.
- Updating the call-in procedure and requirements regarding overtime.
- Addition of annual Employee Evaluations.
- Limit the number of trades to one per workday.
- Establish requirements for employees to serve as an Illinois Telecommunicator Emergency Response Taskforce.
- Incorporate the Memorandum of Understanding ("MOU") on Cameras in the Emergency Communication Center.
- Change to new dental insurance plans.

**Community Groups/Interested Persons Contacted: N/A**

**Financial Impact:** The financial impact of the across-the-board increases is estimated to be \$32,559 in FY 2026, \$66,317 in FY 2027, and \$96,240 in FY 2028. The FY 2026 Budget included an estimated increase which should materially cover the needs of the across-the-board increases. Future increases will be budgeted accordingly. Stakeholders can locate the Communications Budget in the FY 2026 Budget Book titled "Budget Overview & General Fund beginning on page 233.

**Attachments:**

None



## **Regular Agenda Item No. 8.A.**

**For City Council:** October 27, 2025

**Ward Impacted:** City Wide

**Subject:** Presentation of the Special Commission for Safe Communities' Final Report, as requested by the Police Department.

**Recommended Motion:** None; Presentation Only.

**Strategic Plan:**

**Goal 4.** Strong Neighborhoods

**Objective 4a.** Residents feeling safe in their homes and neighborhoods

**Background:** In June 2023, Council established the Special Commission for Safe Communities ("Commission") with the purpose of helping enhance community safety by reducing gun violence. The Commission was to be comprised of 9 members, including representatives of community stakeholders from a variety of organizations with relevant experience in the area of gun violence or similar areas. The Commission's goals were:

- Collect, evaluate, and assess data on gun violence and weapons violations within the Bloomington area.
- Identify patterns and underlying causes of gun violence and weapons violations within the Bloomington area.
- Provide specific recommendations about how the City might address identified issues.

The Commission was required to provide recommendations for actionable items to Council no later than 12 months after formation. This requirement was met on August 19, 2024, at the Committee of the Whole meeting. They must also present a report of its final recommendations to Council no later than two years from inception. This requirement has been met with the presentation at tonight's meeting.

**Community Groups/Interested Persons Contacted:**

**Financial Impact:** N/A

**Attachments:**

1. SCSC Final Report of Recommendations\_2025.10.14

# Reducing the Risk of Gun Violence in Bloomington

2025 Research and Recommendations from the City of Bloomington, IL,  
Special Commission for Safe Communities

## Executive Summary

Our commission was established as an advisory body to the Bloomington City Council, to help enhance community safety by reducing the risk of gun violence. Over two years, the commission gathered data from community organization presentations and research, identifying patterns and developing recommendations.

Gun violence takes many forms. Most deaths are from suicide or shootings that were not pre-meditated. Yet, many shooters demonstrate warning signs beforehand and/or they have inappropriate access to guns. To help address the warning signs of gun violence and limit inappropriate access to guns, our committee recommends that the City of Bloomington facilitate measures detailed in [Section 3](#) to:

1. **Expand Community Group Collaboration:** Establish a permanent task force coordinating existing groups around gun violence prevention research and action.
2. **Promote Gun Security:** Expand secure storage education, gun lock distribution, safe giveaways and buyback programs, while supporting FOID card revocation enforcement.
3. **Gather Youth Perspectives:** Conduct comprehensive surveys to understand youth experiences with violence and gather their recommendations.
4. **Support Suicide Prevention:** Target high-risk populations with information about secure storage, firearm restraining orders, the 988 Crisis Lifeline, and veteran support.
5. **Strengthen Domestic Violence Programs:** Improve protective order enforcement, survivor outreach, multi-disciplinary working groups, and consistent prosecution.
6. **Fund School Programming:** Fund violence prevention programs, Social Emotional Learning, third spaces, parent education on tech, and alternatives to punitive approaches.
7. **Invest in Mental Health Programs:** Expand veteran services and connections with military families, coordinating with mental health committees and programs.
8. **Continue the Special Commission for Safe Communities:** Establish permanent oversight through expansion of existing city committees or creation of new structures to implement, monitor, and update these recommendations over time.

These interconnected recommendations reflect that effective gun violence prevention must address many factors in a coordinated effort. This effort should be viewed as a community investment, not simply a cost.

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## Our Mission

The Special Commission for Safe Communities is hereby established as an advisory body to the Bloomington City Council to help enhance community safety by reducing gun violence.

1. Collect, evaluate, and assess data on gun violence (GV) and weapons violations within the Bloomington area.
2. Identify patterns and underlying causes of gun violence (GV) and weapons violations within the Bloomington area.
3. Provide specific recommendations about how the City might address identified issues.

Chairperson Denton presented an interim progress report to the city council during the committee of the Whole meeting on August 19, 2024.

# 1. Data

Note: This report uses the word “gun” in reference to firearms, and only firearms.

## 1a. Gun Violence Across Communities

### Locally

#### Shootings in Bloomington

|                              | 2020 | 2021 | 2022 | 2023 | 2024 | 2025* |
|------------------------------|------|------|------|------|------|-------|
| <b>Confirmed shots fired</b> | 27   | 31   | 42   | 30   | 37   | 15    |
| <b>Persons shot</b>          | 11   | 12   | 15   | 7    | 4    | 7     |
| <b>Persons killed</b>        | 1    | 3    | 5    | 0    | 0    | 4     |

\*through Sep 15, 2025 (BPD Intelligence Jack McQueen)

Staff Liaison Kiel Nowers shared a three-year summary of illegal gun activity in Bloomington, which was compiled by Bloomington Police Department (BPD) Crime Intelligence and Analysis (CIAU) Supervisor Jack McQueen. The information provided by CIAU Supervisor McQueen covers the years 2022-2024:

- Bloomington has experienced an average of **36 shooting incidents per year**. The year 2024 had the most with **42 incidents**.
- Bloomington has averaged 8.6 persons shot per year.
- Average age of known shooters: 22 years
- Average age of victim: 18 years
- Over 95% of all gun-related incidents involved large-caliber weapons, with 9mm and .40 being the calibers used most.
- There has been an increase in the number of rounds fired per shooting incident.
- BPD has seen an increase in the number of shootings by fully automated handguns. This syncs with the increase in possession of Glock handguns, which can be easily converted to be fully automatic using inexpensive parts.
- The incidence of arrestees/suspects in gun-related incidents who are African American males remains higher than other race/sex combinations. Of the incidents involving African American males, the age range for both suspects and victims have mostly between the ages of 18-22 years.
- Gang-motivated shootings are less common than in the previous 10-year period.
- Youths who appear focused on first-time acquisition and use of a gun
- In many cases, youth have been shooting at property, not at other people.

Jack McQueen (BPD Intelligence) said that he thinks shot spotter technology is not necessary in Bloomington Normal, and such technology raises privacy concerns.

## Gun Theft

Residential burglaries followed by vehicle burglaries remain the most prevalent ways of obtaining an illegally possessed gun. (BPD Assistant Chief Aaron Veerman Nov 28, 2023)

| Location of Stolen Firearms                            | 2022      | 2023      | 2024      | 2025      | Total      |
|--------------------------------------------------------|-----------|-----------|-----------|-----------|------------|
| Residence - Private                                    | 9         | 5         | 18        | 2         | 34         |
| Apartment                                              | 6         | 11        | 12        | 4         | 33         |
| Vehicle                                                | 4         | 1         | 3         | 4         | 12         |
| Apartment -- Parking Lot                               | 1         | 2         | 1         |           | 4          |
| Driveway -- Residential                                | 1         | 3         |           |           | 4          |
| Street                                                 | 1         | 2         |           |           | 3          |
| Business Place -- Commercial (Other Than Those Listed) |           | 3         |           |           | 3          |
| Unknown                                                |           |           | 1         | 1         | 2          |
| Garage -- Residential                                  |           | 1         | 1         |           | 2          |
| Motel/Hotel                                            |           | 2         |           |           | 2          |
| Parking Lot - General Use                              |           |           | 1         |           | 1          |
| Bus                                                    |           | 1         |           |           | 1          |
| Train Car                                              |           |           |           | 1         | 1          |
| Mobile Home - permanent                                | 1         |           |           |           | 1          |
| <b>Total</b>                                           | <b>23</b> | <b>31</b> | <b>37</b> | <b>12</b> | <b>103</b> |

## Community Surveys on Gun Violence

On July 9, 2024, Bloomington Police Chief Simington spoke to The Pantagraph about [investigative technology related to gun violence and a community survey showing that gun violence is one of the top concerns in community surveys](#). (Chairperson Denton Jul 23, 2024)

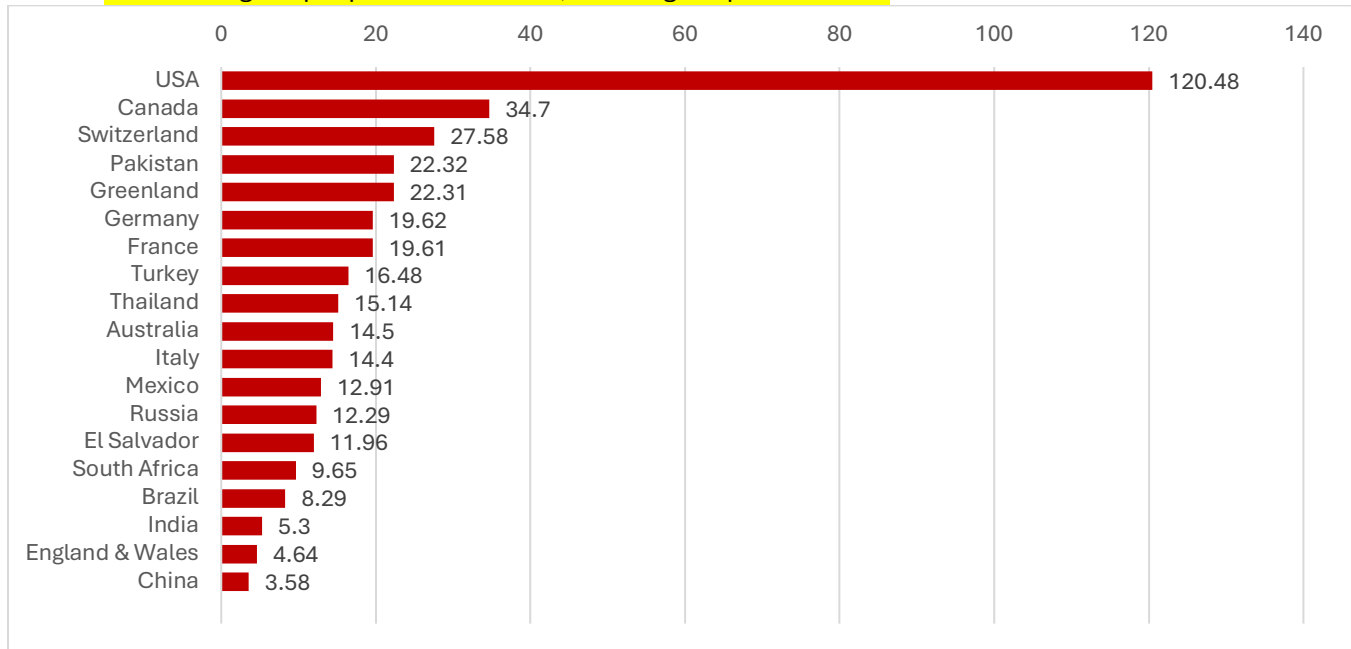
## FOID cards

- Bloomington City Council approved an agreement for the Bloomington Police Department to join the Illinois State Police Violent Crime Intelligence Task Force to increase cooperation with Illinois State Police to seize guns from people whose FOID cards have expired. Chief Jamal Simington reported that about 300 Bloomington residents have their FOID cards revoked each year. (Chairperson Denton Mar 24, 2025)
- Statewide, approximately 112,000 people have had their FOID cards revoked. Of those 112,000 FOID card revocations in Illinois, approximately 84,000 people (75%) have not subsequently turned in any guns. The number of revoked FOID cards has been trending upward. (Chairperson Denton read a report by Sheriff Dart out of Cook County)

## Nationally

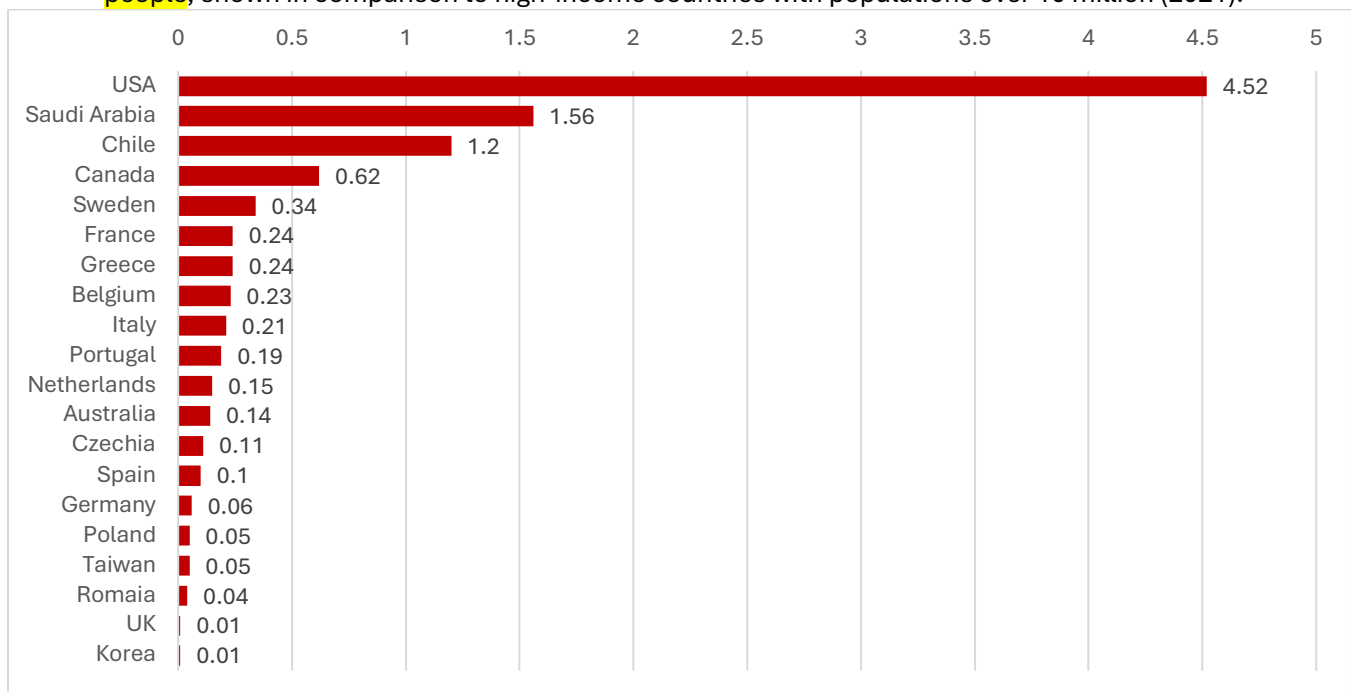
### Civilian guns per 100 people

Citing data from the [Small Arms Survey](#), [Ammo.com](#) said “estimates based on a 2017 survey suggest that there are 1.2 guns per person in the U.S. However, more recent estimates show at least one million firearms have been purchased in the U.S. per month since March of 2020. A more realistic estimate in 2025 is 1.5 guns per person in the U.S., or 1.79 guns per U.S. adult.”



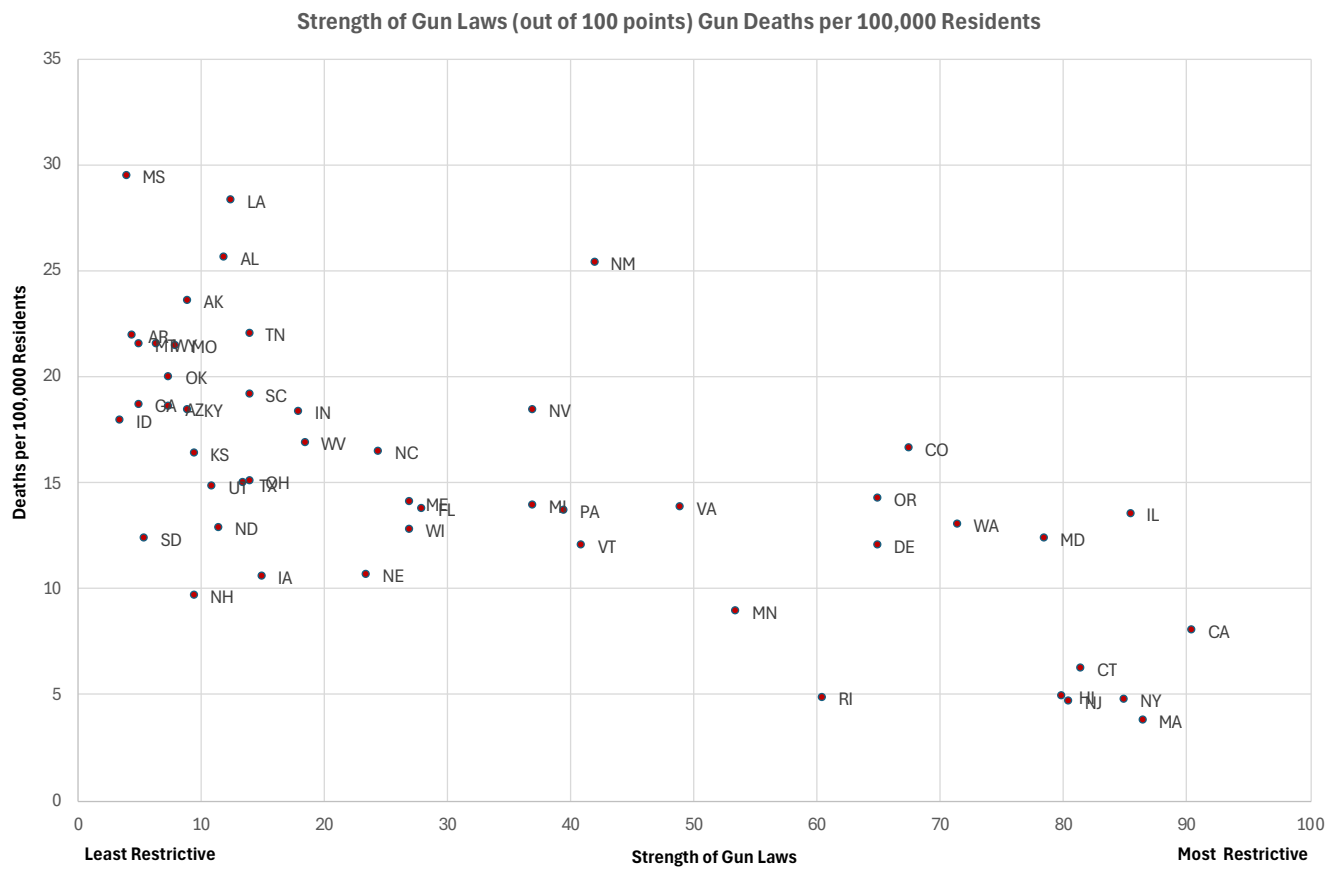
### Gun homicides per 100,000 people

The [Institute for Health Metrics and Evaluation](#) estimated the US has 4.52 gun homicides per 100,000 people, shown in comparison to high-income countries with populations over 10 million (2021).



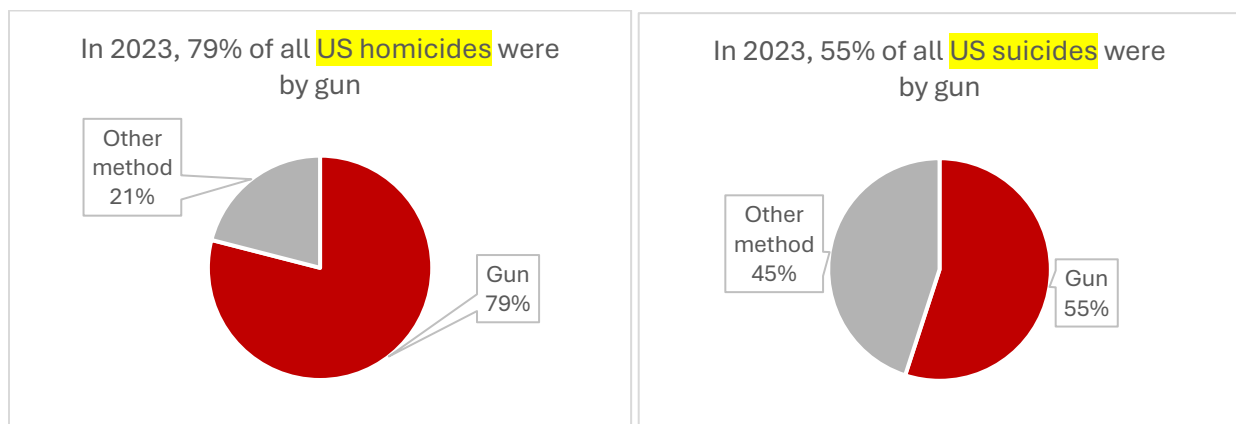
### Gun Deaths per 100,000 US State Residents vs Strength of State Gun Laws (100-point scale)

The following plot chart combines data from the [2025 Everytown Gun Law Ranking with the CDC WONDER 2023 state gun death rates](#) (compiled Jun 2025).



### Percentage of US homicides and suicides involving guns in 2023

Johns Hopkins Bloomberg School of Public Health concluded that in 2023 **guns were used for the majority of homicides and suicides** in the US. This is consistent other years in [Pew Research data](#).



### *Circumstances of homicide (including all means)*

The [Council on Criminal Justice Homicide Trends Report](#) determined that homicide committed during felony acts (such as robbery, rape, or drug trafficking) account for a minority of homicide cases, based on Jacob Kaplan's concatenated files on Uniform crime reporting program data - supplementary homicide reports, 1976-2022.

### *Ammunition*

"The tissue trauma caused by bullets involves multiple factors, including the velocity, caliber, mass, design of the projectile, entrance profile (how the bullet enters the body), distance traveled and the tumble or yaw within the body, the biologic characteristics of the structures hit, and the mechanisms of tissue disruption (e.g., stretching, tearing, crushing, cavitation, shock waves). The high-muzzle velocity bullets typically utilized in mass shootings create permanent and temporary impact cavities upon penetration. ...

We need to apply public health principles to bullets, similar to how we conduct research and implement programs for infectious diseases. We need public policies to diminish the risk of bullets from entering humans by treating them as agents of injury and death, not as inert objects that do no harm."

(Source: [Bullets as Pathogen](#), Eric W. Fleegler, MD, MPH et al, American Medical Association, Dec 9 2024, sent to the commission at the request of Chairperson Denton Jan 8, 2025)

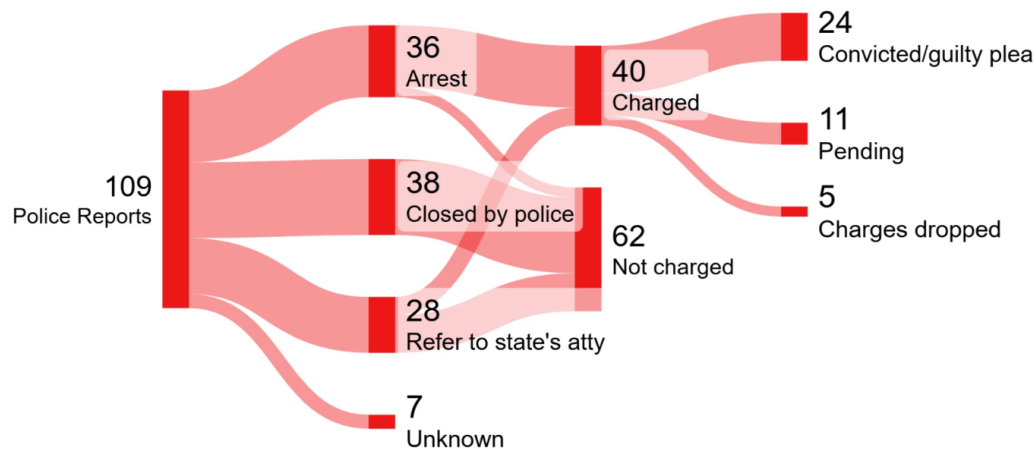
## *1b. Gun-based Domestic Violence*

### *Locally*

The [Illinois Commission Against Domestic Violence](#) reports that 120 people died in 94 separate domestic violence (DV) incidents in the state of Illinois in 2023, an increase of 110% over 2022. Of the 120 deaths, 56% of victims were female. Victims range in age from under one year to 86 years.

- Guns were the means of death in 68% of the incidents, indicating that removal of guns is a life-saving effort. Protective orders can also play a role in preventing IPV/DV if they're enforced (Beichner-Thomas presentation).
- Of the 120 deaths, 13 were individuals who killed and then turned the guns on themselves taking their own life.
- Bloomington had three DV incidents (one per year) 2022-2024 where a gun was involved, regardless of the outcome. With DV being one of the leading calls for service reasons, guns involved in DVs is rare in Bloomington. In none of these three incidents was the gun fired.
- Bloomington suicide/murders are considered incidents of DV. They included two incidents, a double murder in 2022 and a triple murder in 2025.

## Outcomes of Order of Protection Violations in McLean County



Made at SankeyMATIC.com

Ryan Denham / WGLT

A look at the outcomes of 109 police reports involving a potential order of protection violation in McLean County during the first half of 2024. WGLT reviewed each police report and traced the case through the criminal justice system.

(Source: WGLT, presented by Commissioner Selman)

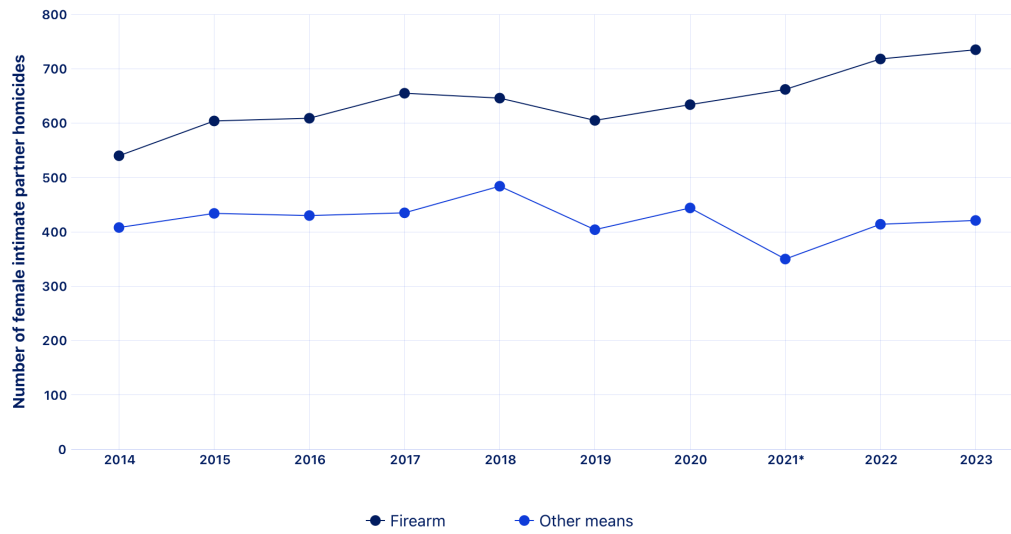
## Nationally

In the US, in 2023, 735 women were killed by domestic partners using guns, compared to 421 by all other means combined. The Rockefeller Institute determined that, in violent relationships where an abusive man has access to a gun, there is a **400% greater risk of him killing his female partner**. The institute also determined that **nearly 25 million US adults have experienced nonfatal gun-related abuse** by an intimate partner. (Beichner-Thomas presentation)

- During the three years that led up to intimate partner homicides in the US, police were in contact with female victims in 91% of the cases. (Koppa & Messing, 2021)
- Approximately half of all women killed in the US are killed by a current/former intimate partner, more than half are by gun. (Websdale et al., 2019, Zeoli, 2018)
- An average of 76 women are shot and killed by an intimate partner per month. ([Everytown](#))
- States with the highest rates of gun ownership have a 65% higher rate of domestic gun homicide than states with the lowest rates of gun ownership. ([Everytown](#))
- Black and American Indian/Alaska Native women are victims of intimate partner homicide at the highest rates. ([Everytown](#))
- Maternal intimate partner violence prevalence is higher in homes with loaded guns. (Burrell et al., 2021)
- Most mass shootings in the U.S. between 2014 and 2019 are related to DV. (Geller et al., 2021)
- Restraining order recipients (California) wanted guns removed and felt safer. (Vittes et al., 2013)
- Researchers conducting content analyses of state laws on gun removal in OP cases find important implications with implementation. Research shows a reduction in IPH when gun prohibitions are applied to nonspecific violent misdemeanors (not DV misdemeanors). (Lynch & Logan, 2020; Zeoli et al., 2018)
- IPV victims (New York, California) perceive that laws designed to disarm abusers are poorly implemented/failed to inform victims when guns were surrendered/confiscated. (Webster et al., 2010)

### *Intimate partner homicides of women by guns*

[Everytown](#) data from Nov 11, 2024 showed that intimate partner homicides of women by guns are rising.



\*Reporting affected by COVID pandemic in 2021



## 1c. Gun-based Suicides

### Locally

McLean County has had an average of 21.7 suicides per year over the past 10 years. Most suicide cases in McLean County are mainly middle-age white males. (McLean County Coroner Dr. Yoder)

|                                   | 2025 (on 8/27) | 2024  | 2023  | 2022  | 2021  | 2020  | 2019  | 2018  | 2017  | 2016  | 2015  |
|-----------------------------------|----------------|-------|-------|-------|-------|-------|-------|-------|-------|-------|-------|
| <b>Total Suicides</b>             | 10             | 20    | 26    | 17    | 29    | 24    | 18    | 16    | 19    | 25    | 23    |
| # of Males                        | 8              | 12    | 20    | 15    | 21    | 22    | 13    | 8     | 14    | 16    | 15    |
| # of Females                      | 2              | 8     | 6     | 2     | 8     | 2     | 5     | 8     | 5     | 9     | 8     |
| Youngest                          | 19 yr          | 17 yr | 18 yr | 26 yr | 17 yr | 10 yr | 26 yr | 16 yr | 14 yr | 21 yr | 15 yr |
| Oldest                            | 86 yr          | 84 yr | 82 yr | 84 yr | 84 yr | 93 yr | 66 yr | 86 yr | 95 yr | 85 yr | 78 yr |
| Average Age                       | 55 yr          | 42 yr | 45 yr | 45 yr | 41 yr | 42 yr | 47 yr | 52 yr | 46 yr | 46 yr | 48 yr |
| <b>Demographics</b>               |                |       |       |       |       |       |       |       |       |       |       |
| White                             | 8              | 17    | 22    | 14    | 25    | 19    | 16    | 15    | 19    | 22    | 22    |
| Black                             | 2              | 2     | 2     | 2     | 2     | 5     | 2     |       |       | 1     | 1     |
| Hispanic                          |                |       | 2     |       | 2     |       |       |       |       | 2     |       |
| Biracial                          |                |       |       |       |       |       | 1     |       |       |       |       |
| Other                             |                | 1     |       | 1     |       |       |       |       |       |       |       |
| <b>Veteran of Armed Forces</b>    |                |       | 2     | 2     | 1     |       | 2     | 1     | 3     | 1     | 7     |
| <b>Highest Level of Education</b> |                |       |       |       |       |       |       |       |       |       |       |
| 8th Grade or Less                 |                | 1     | 2     |       |       | 1     |       |       | 1     | 1     |       |
| 9th - 12th Grade, No Diploma      |                | 1     | 1     | 1     | 4     | 3     | 3     | 1     | 1     | 2     | 1     |
| High School Diploma               | 6              | 5     | 9     | 7     | 11    | 9     | 9     | 4     | 10    | 12    | 12    |
| Some College, No Degree           | 1              | 2     | 4     | 2     | 6     | 5     |       | 6     | 4     | 2     | 2     |
| Associate's Degree                | 1              | 3     | 3     |       | 1     | 2     | 3     | 1     |       | 1     | 1     |
| Bachelor's Degree                 |                | 5     | 5     | 5     | 6     | 3     | 2     | 3     | 3     | 4     | 4     |
| Master's Degree                   |                | 2     |       | 1     | 1     | 1     | 1     | 1     |       | 1     | 2     |
| Doctorate Degree                  | 2              |       | 1     | 1     |       |       |       |       |       | 2     | 1     |
| Unknown                           |                | 1     | 1     |       |       |       |       |       |       |       |       |
| <b>Marital Status</b>             |                |       |       |       |       |       |       |       |       |       |       |
| Never Married                     | 4              | 10    | 9     | 5     | 17    | 14    | 5     | 8     | 6     | 10    | 9     |
| Married                           | 2              | 4     | 7     | 10    | 7     | 7     | 7     | 4     | 6     | 9     | 8     |
| Married but Separated             |                |       |       |       |       |       |       |       |       | 1     |       |
| Divorced                          | 1              | 6     | 9     | 1     | 2     | 2     | 6     | 4     | 5     | 4     | 5     |
| Widowed                           | 3              |       | 1     | 1     | 3     | 1     |       |       | 2     | 1     | 1     |

Of the suicides in McLean County, an average of 36% of them have been by gun over the past 10 years (McLean County Coroner Dr. Yoder and chief forensic pathologist Dr. Scott Denton)

|       | Percentage of Suicides by Gunshot | Percentage of Suicides by Other Means |
|-------|-----------------------------------|---------------------------------------|
| 2015  | 26%                               | 74%                                   |
| 2016  | 24%                               | 76%                                   |
| 2017  | 37%                               | 63%                                   |
| 2018  | 32%                               | 81%                                   |
| 2019  | 39%                               | 61%                                   |
| 2020  | 63%                               | 37%                                   |
| 2021  | 41%                               | 59%                                   |
| 2022  | 24%                               | 76%                                   |
| 2023  | 62%                               | 38%                                   |
| 2024  | 20%                               | 80%                                   |
| 2025* | 44%                               | 56%                                   |

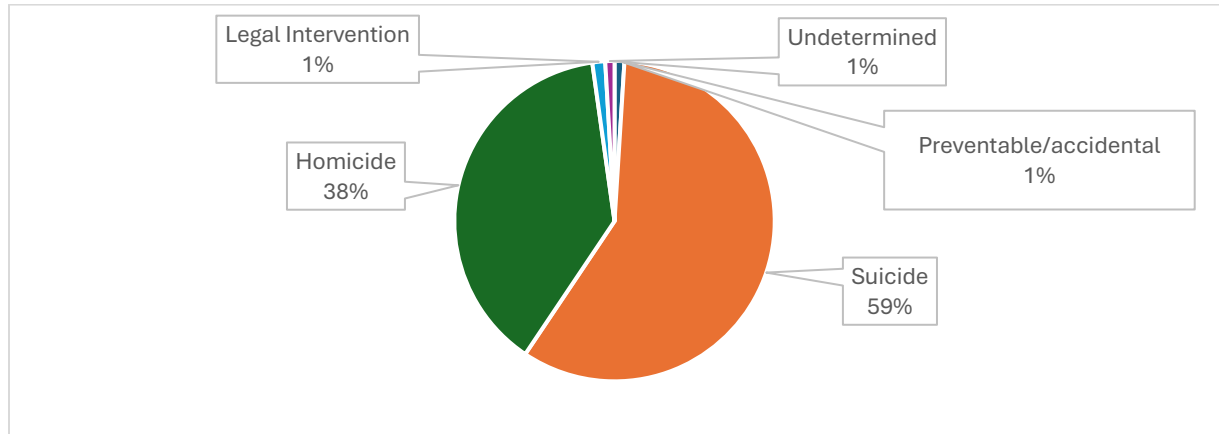
\* on 9/26

## Nationally

In the US, gun suicides have been trending upward for two decades. They have consistently accounted for more gun deaths than homicides, since at least 1979. Gun homicides have fluctuated, with a significant increase during the COVID-19 pandemic but a decrease afterward. ([Pew Research](#), [CDC](#), [Kaiser Family Foundation](#)) (chart [Pew Research](#))

### *Gun-related suicide deaths in the US (2023)*

The [National Safety Council](#) concluded that suicide cases accounted for most gun deaths in the US in 2023.



Source notes: Data from Centers for Disease Control and Prevention, National Center for Health Statistics. Multiple Cause of Death 1999-2023 on CDC WONDER Online Database, as compiled from data provided by the 57 vital statistics jurisdictions through the Vital Statistics Cooperative Program.

### *Lethality*

Based on the suicide acts that resulted in death or hospitalization, guns were found to be the most lethal method (CFR:89.7%), followed by hanging/suffocation (84.5%), drowning (80.4%), gas poisoning (56.6%), jumping (46.7%), drug/liquid poisoning (8.0%) and cutting (4.0%). The rank of the lethality for different methods remained relatively stable across study setting, sex and age group. Method-specific CFRs for males and females were similar for most suicide methods, while method-CFRs were specifically higher in older adults. ([Science Direct](#)) Lethality matters, as a global study found that the risk of suicide in the 12 months after an index attempt was 1.6% (CI 1.2–2.4) and 3.9% (CI 3.2–4.8) after 5 years. ([Public Library of Science](#))

### *Accessibility*

It's important to note that not all gun suicides are enacted by the gun owner. For adolescents, a seminal case-control study estimated that living in a home with (vs without) a gun was associated with a fourfold increase in the risk of death by suicide. ([British Medical Journal](#))

### *Veterans*

In 2022, the most recent year for full data, there were 6,407 veteran suicides reported and ~71% involved guns (likely more suicides unreported)

- The rate of suicide among US veterans is 34.7 per 100,000, compared to 17.1 per 100,000 for non-veterans. ([Suicide Among Veterans, Rand Corporation](#))
- McLean County has ~6,533 veterans (~4.9% of county population)

## 1d. Gun Violence Risks for Youth and Schools

### Locally

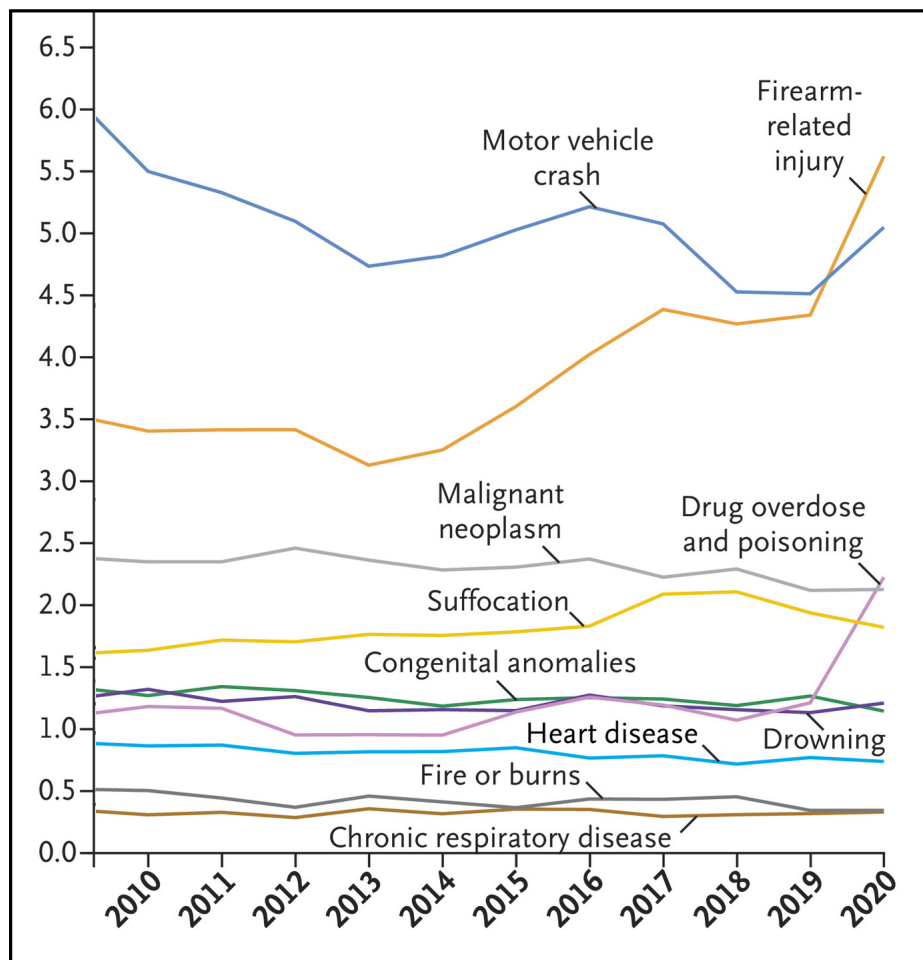
Our community has not recently experienced shootings on K-12 school grounds, but there have been cases of students killed or traumatized by gun violence outside of school, emphasizing the link between youth and domestic gun violence. According to the [Illinois Report Card](#), Bloomington District 87 has an enrollment of 4,610 students and McLean County Unit District 5 has an enrollment of 12,357 students:

|                         | U5    | D87   | State |                           | U5    | D87   | State |
|-------------------------|-------|-------|-------|---------------------------|-------|-------|-------|
| Student attendance rate | 92.3% | 91.5% | 91.6% | High school drop out rate | 2.5%  | 6.4%  | 2.7%  |
| Chronic truancy rate    | 16.4% | 22.7% | 20.0% | High school 4-year grad   | 90.4% | 77.4% | 87.7% |
| Chronic absenteeism     | 23.1% | 27.1% | 26.3% |                           |       |       |       |

### Nationally

#### Deaths per 100,000 Children and Adolescents

Shootings are now the leading cause of death among ages 1-19 in the US, as found by the [New England Journal of Medicine](#) and outlined by [The U.S. Surgeon General's Advisory 2024 - Firearm Violence: A Public Health Crisis in America](#). (Sent by Chairperson Denton Mar 30, 2025)



## 1e. Data Tools

### *Investigative Data Tools*

The BPD has access to the National Integrated Ballistics Information Network (NIBIN), an ATF program. The BPD has a local terminal to rapidly identify and link fired cartridge casing pattern evidence to shooters, and guns to other crimes and crime scenes.

### *Research Data Tools*

Illinois Department of Public Health

- [Gun Safety](#)
- [Violent deaths dashboard](#) (includes all violent deaths)

[Gun Violence Archive](#)

Everytown AI

- [Everytown research](#)
- [Everyshot](#)
- [Ask Everytown](#)

The Trace

- [Data Hub](#)
- [Data Library](#)

[Violence Policy Center](#)

[OneAim Illinois 2024 report](#)

## 2. Patterns

### 2a. Gun Violence Across Communities

Most illegal guns in Bloomington are being acquired through theft, particularly theft from vehicles. In addition, based on analysis of BPD's submissions to the National Integrated Ballistic Information Network (NIBN), approximately 40% of shootings between 2022-2024 were done with the same handgun(s). This does not mean the same suspect(s) are responsible for multiple shootings; guns are being treated as commodities, switching hands frequently.

- Most shootings involve guns that have been passed around, and are readily available guns to settle disputes.
- Shootings often involve hybrid gangs without connections to other cities, and spontaneous altercations.
- Shooter groups communicate through social media including YouTube (BPD Intelligence Jack McQueen)

BPD current or past efforts:

- Gun Buyback Events (217 guns bought back)
- 312 safes given out
- Training for dealing with active shooters at a location (school, business, government office, corporations and large events)
- Realistic trainings with role players
- Annual training requirement for participants
- School Resource Officers and Street Crime Unit are important as eyes and ears (Sergeant Kiel Nowers / BPD Community Engagement)
- Prevention by extensive community outreach (Sergeant Kiel Nowers / BPD Community Engagement)
- Building trust and rapport (Sergeant Kiel Nowers / BPD Community Engagement)
- Four other officers on part time basis in unit (Sergeant Kiel Nowers / BPD Community Engagement)
- De-escalation training to officers, school bus drivers, teachers, Project Oz (Sergeant Kiel Nowers / BPD Community Engagement)

#### Community Violence Intervention

Moms Demand Action and other community groups work to help keep guns out of hands of people who should not have them, identify when guns are illegally obtained, and maintain respect for responsible gun owners.

- The US Department of Justice Office of Justice Programs has noted that [Community Violence Intervention \(CVI\) can help communities address a range of violence issues](#).
- Johns Hopkins University has said that [CVI programs can be an important part of addressing gun violence risk and trauma](#). (Chairperson Denton Jul 23, 2024)

## 2b. Gun-based Domestic Violence

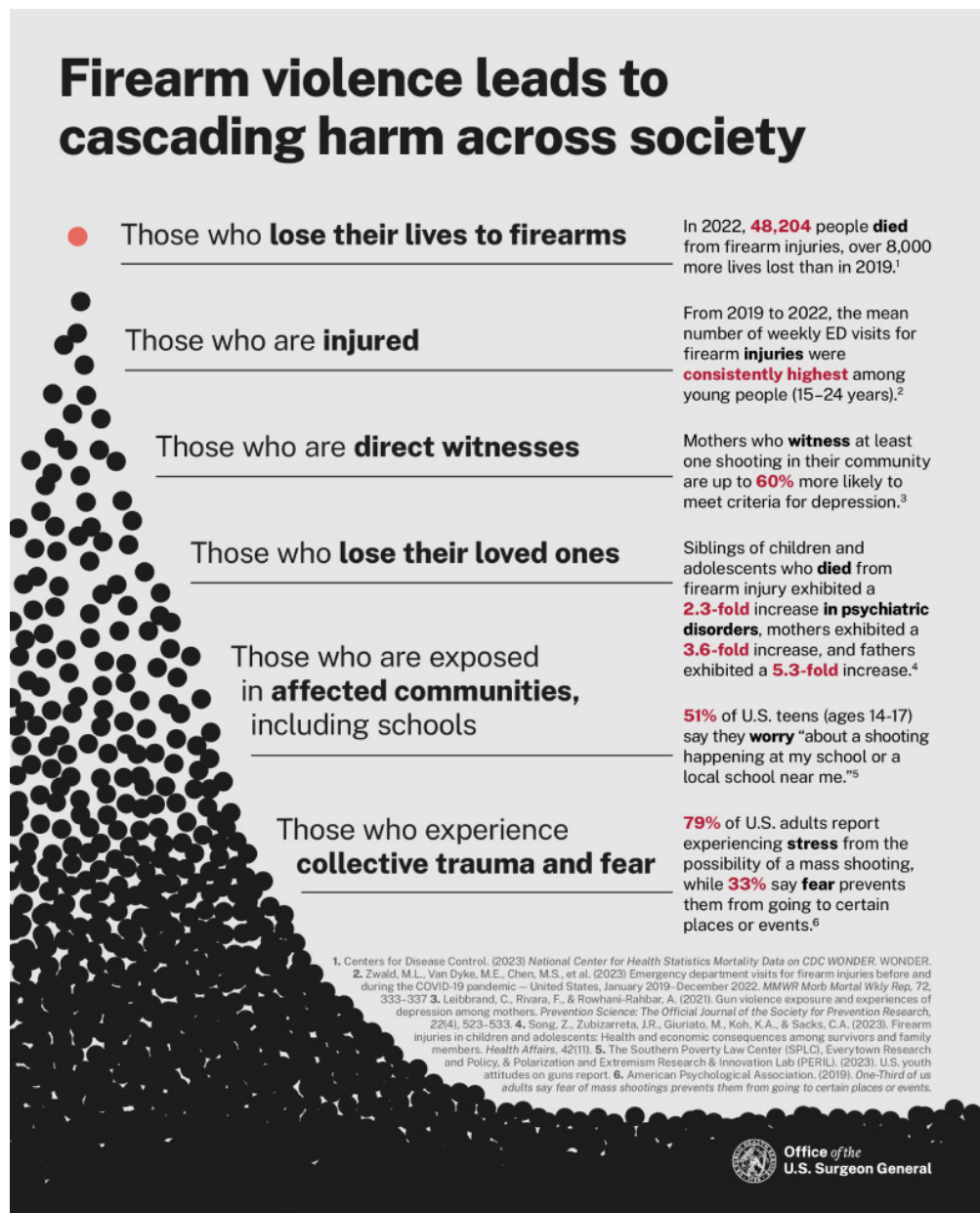
Even in the two years since this committee was established, our community has tragically experienced the effects of gun-based domestic violence on more than one occasion.

- [Authorities say 4 people died in a triple murder-suicide in Bloomington](#)
- [2 people shot dead inside home in northeast Normal in apparent murder-suicide](#)
- [Before murder-suicide, Matthew Moore faced few consequences for escalating behavior](#)
- [Illinois Mom Is Killed by Ex-Husband in Murder-Suicide, Leaving Their 3 Children Without Parents](#)
- [Teacher's killing puts domestic violence at forefront](#)

As illustrated in [The U.S. Surgeon General's Advisory 2024 - Firearm Violence: A Public Health Crisis in America](#), gun violence can have effects beyond its immediate victims—especially when loved ones are involved.

Some enforcement actions continue to be taken, or are underway, to address gun-based domestic violence:

- [Gov. Pritzker signs Karina's Bill into law, aiming to remove firearms from those accused of abuse](#)
- [Bloomington Police look to better track revoked FOID cards through State Police task force](#)
- [Firearm revocations are 'absolutely' on the honor system, say law enforcement](#)
- [Supreme Court upholds law that bars domestic abusers from having firearms](#)



## 2c. Gun-based Suicides

Guns as a means of suicide warrant discussion for a couple of reasons. As noted in this report's section on suicide method [lethality](#), a study of attempted suicides found that only 4% of people had reattempted and died in the 5 years after their attempt. Guns have the highest rate of lethality among suicide methods, eliminating the second chance for reconsideration. As noted in the section on Intervention below, almost half of suicides occur within the first 10 minutes of a suicidal thought. When people have a quick and lethal way to act upon suicidal thoughts, they have a higher likelihood of death.

### Intervention

McLean County Coroner Dr. Kathleen Yoder (Mar 28, 2024) emphasized the importance of recognizing the signs of suicidal ideation and understanding psychosocial conflicts that someone might be experiencing. She advised that, if we ask someone whether they have a plan to commit suicide, and they do, we should work to remove that option from the person's reach. Dr. Adam Carter of PATH (Mar 28, 2024) provided some statistics about gun-based suicides:

- 47% of suicides occur within 10 minutes of suicidal thoughts. The availability of a gun leads to an immediate and lethal way to take action.
- In the age brackets of 10–24 and 25–44, deaths involving guns are more likely to be homicides than suicides. In the age bracket of 45–65+, gun deaths are more likely to be suicide than homicide.
- Middle-aged men are the least likely to call suicide support line 988.

### Veterans

"Research shows that contentious post-deployment interactions with civilian family members are linked with poor mental health outcomes. However, supportive and emotionally intimate civilian family interactions with the returning veteran seem to protect against mental health problems. Family therapy sessions that include both the veteran and his or her family have been shown to successfully improve returning veterans' mental health outcomes. Just as spouse and family member relationships provide positive mental health benefits for veterans, so, too, do military relationships." (Hinojosa, 2011)

We are now in the peak period for current conflict veterans for PTSD and Suicide

Risk factors:

- Substance abuse
- PTSD-related sleep issues
- Chronic Pain
- Combat Post Traumatic Stress Disorder - anger as a normal trained reaction
- Traumatic Brain Injuries - hearing loss, tinnitus, headaches, slowed executive functioning, slowed decision making, and other effects of brain injuries
- Military Sexual Trauma – broken trust, difficult to reach out for help

## 2d. Gun Violence Risks for Youth and Schools

It is essential to do all that we can to reduce the risk of gun violence in the environment that surrounds our community's youth, in school and elsewhere. Yet, that environment has complex risk factors:

- Lacking trust and relationships between youth and adults in the community
- Online interactions that can lead to short-term or long-term escalations that are not visible to the larger community
- Lack of a safe space where youth can spend time apart from school and home
- Lack of a brave space where youth can speak up

Recent news:

- [Juveniles' role in gun violence worries Bloomington-Normal police](#)



- [Why juveniles pick up a gun, and how a community can intervene](#)
- [Laws around realistic-looking fake guns leave room for fatal results](#)

Leslie Blockman, LCSW, Coordinator of Social Emotional Learning and Engagement, School District 87, spoke about three factors for reducing gun violence in her presentation to the commission:

1. Earlier intervention in children's lives
  - Many families have a distrust of schools. Earlier intervention, from the time a child is an infant, and keeping the families involved through working with them in their homes as well as working with the children at schools, would make a difference.
  - 90% of families are agreeing to social services when recommended, but that some families with children who need services don't meet the Department of Children and Family Services (DCFS) threshold to receive that help. There are currently less services available for children under the age of 5 years and there is a need for more, particularly for the Pre-K age range of 3-5 years. There is also a stigma in having DCFS involved with a family, so work needs to be done to remove that stigmatization of having an agency help families.
  - To address the idea of early intervention, Commissioner Selman suggested exploring the possibility of having hospitals offer parenting classes when babies are born. In her presentation to the commission, Karen Irvin, a volunteer with McLean County Moms Demand Action, said that the organization has tried to get information to new parents but it is hard to find someone who can give approval for this in a hospital.
2. Ongoing intervention and third spaces
  - Commissioner German raised the point that, after age 12, DCFS concludes events for children. She pointed out the need for safe third spaces for children older than 12 years. Commissioner Harris suggested seeing if the YMCA could get involved with adding more programs for children.
  - Staff Liaison Nowers replied that children at high school ages need a safe space for everyone, not just those at higher risk. He stated that shootings are feeding off social media and social media continues to evolve and new apps are appearing that parents do not know about and/or do not understand how to use to monitor their children's activity on them.
  - [One example](#) was shared by the Pantagraph reporter related to this discussion (sent by Chairperson Denton Sep 28, 2024)
3. Conflict resolution and gun safety training
  - Leslie Blockman indicated a need for teaching conflict resolution and expanding students' world exposure. The SEL curriculum tries to provide some different exposures. Children could benefit from learning skills at as early an age as possible for handling conflict they may be exposed to within their homes and neighborhoods.
  - By the time some children reach school age, they have already learned behaviors from their families and environments. Often, adults become addicted to social media and constantly scrolling through their phones, and children model the behaviors. Noted: "diss" videos play into interpersonal conflicts between students outside of school. Struggles with depression and anxiety are strong reasons that the absenteeism rate is so high. Additionally, students stay up late at night playing video games and engaging in social media, resulting in less sleep and affecting how they feel the following day at school. They mimic the behaviors they see in adults. People, including children, are frequently exposed online to unrealistic things and conflicts online that would not happen if people were face-to-face.

### *Proactive programs*

Stephanie Barisch, MS, LCPC, Director of Therapeutic Services at The Center for Youth and Family Solutions in Bloomington, said that funding for services and resources largely flows toward responding and reacting to situations, not toward measures that could prevent the situations. Barisch believes more attention needs to go toward people at younger ages. To truly change the trajectory of gun violence, focus on programs that reach children at a younger age, before they need therapy/treatment.



### *Social Emotional Learning (SEL)*

Barisch said that research shows a high quality SEL curriculum has resulted in improvement in academic engagement, an increase in graduation rates and college readiness, a reduction in conflict with other students and teachers, and a decrease in domestic violence. The program being used in East Moline is for students only and is specifically focused on students who have been identified as needing preventative intervention. The kindergarten through 8th grade students have given positive feedback about their experience with the curriculum group and they do not feel singled out.

Leslie Blockman, LCSW, Coordinator of Social Emotional Learning and Engagement, School District 87, outlined a SEL program in District 87 encompasses pre-kindergarten through 12th grade and provides multiple levels of support for students.

- Tier 1 (core SEL instruction) includes all students within the school district, from pre-kindergarten through 12th grade. The 7 Mindsets curriculum lessons are taught weekly by classroom teachers.
- Tier 2 (supplemental SEL instruction) provided to students who may need more in-depth support. These students receive targeted interventions to address specific challenges.
- Tier 3 (intensive SEL instruction) provided to students who have been identified as needing small group or individual support and interventions tailored to their unique needs.

Barisch provided a list of resources following her presentation to the commission. (Sent by Assistant Chief Veerman Sep 18 2024):

- [Social and Emotional Learning \(SEL\) and Student Benefits](#)
- [What Does the Research Say?](#) Hundreds of independent studies confirm: SEL benefits students.
- [The Power of Life Skills for Healthier Futures](#)
- [Why Social and Emotional Learning Is Essential for Students](#)
- [Social and emotional learning during early adolescence](#): Effectiveness of a classroom-based SEL program for middle school students
- [Why Social and Emotional Learning Is Essential for Students](#)
- [As Safety Threats Rise in Schools, Could SEL Programs Help?](#) - EdSurge News
- [Universal School-Based SEL Programs - Stage 2 Report](#): The State of the Evidence for Social and Emotional Learning: A Contemporary Meta-Analysis of Universal School-Based SEL Interventions -
- [Illinois State Board of Education SEL Standards](#)
- [District 87's web-based curriculum for SEL](#) (WGLT), which Barisch said is more of a universal education.

District 87 School Resource Officer Scott Day said that training for working with students who have autism would be helpful, as well as training to work with children experiencing anxiety.

### *School Resource Officer (SRO) Roles*

SRO Scott Day said the SRO role wears multiple hats, including being an informal counselor/mentor, an educator and a police officer. SROs spend an average of 50% of their time in the role of counselor to the students. SROs also act as crisis negotiators and de-escalators. They depend on four core skills:

- Communication
- De-escalation
- Patience
- Empathy

SRO programs are shifting the focus away from punitive methods to restorative justice, working with community and school resources to help students, including:

- Project Oz
- Mclean County Center for Human Services

- YWCA / Stepping Stones
- Western Avenue Community Center
- 100 Black Men
- The Jule Foundation / Andre Hursey
- McLean County Juvenile Court Services

Day said that accessibility to guns is an issue for students. Students can get guns from friends, parents, sellers, often from people in their 20s. There is speculation that students are being given guns to carry out a specific act within the school. People with concealed carry licenses sometimes leave guns in their vehicles and their vehicles are then broken into.

### *Restorative Programs*

The [University of Chicago Choose to Change program](#) (C2C®) combines trauma-informed therapy with wraparound supports and aims to reduce youth violence while improving educational outcomes outside of an institutional setting. ... study finds that C2C can effectively and sustainably reduce violence engagement and the likelihood of being arrested. Two years after the program, C2C reduces the likelihood of youth being arrested for a violent crime by 39 percent. The positive effects of C2C extend for at least 36 months after randomization, and participants were 23% less likely to face arrest during this period. (sent by Assistant Chief Veerman Oct 14, 2024, from Chairperson Denton)

### *Risk Factors*

In the wake of the mass shooting at Marjory Stoneman Douglas High School, the International Society for Research on Aggression (ISRA) formed a Youth Violence Commission to study known risk factors for youth violence. In its report, the [Commission identified the following environmental factors](#):

1. Easy access to guns.
2. Social exclusion and isolation.
3. Family and neighborhood characteristics.
4. Media violence.
5. School characteristics.
6. Substance use.
7. Stressful events.

The commission's report concluded with a section on reducing the risk of youth violence, which stated: "Although some risk factors are static (i.e., not subject to change and thus not amenable to treatment), others are dynamic and thus malleable in the context of appropriate intervention. For example, it is not possible to alter a youth's history of maltreatment or exposure to domestic violence, but it is possible to improve a youth's capacity to manage intense anger, reduce his or her use of violent media, and limit his or her access to guns. Evidence is growing that self-regulation skills are also malleable, beginning in early childhood. Self-control training can increase self-control and decrease delinquency. The likelihood of violence also may be reduced by interventions focused on developing skills such as empathy, perspective taking, social problem-solving, and conflict resolution. For high risk youth, we must also invest in building protective factors (e.g., prosocial involvements, social support, attachment to positive role models, strong commitment to educational attainment)."

### 3. Recommendations

Gun violence is a complex issue, but one that is critical to address. It is the SCSC perspective that any actions taken as a result of our recommendations be viewed as an investment toward a safer community, not simply a cost. Based on our hearings, research, and discussions, the SCSC presents the following recommendations:

#### 1. *Expand Community Group Collaboration*

Collaborate with and organize workshop group within the county regarding prevention GV

- 1.1. Consider forming a task force that includes representatives from community organizations, agencies, city, town and county councils and commissions to develop specific plans to reduce gun violence. A collaborative task force could unify the work to:
  - 1.1.1. Collect information on what each organization, agency, council or commission is doing to reduce gun violence, to maintain alignment with the Mental Health and Public Safety Fund Advisory Council, McLean County Reentry Council, Health Committee, Justice Committee, Juvenile Justice Council, Criminal Justice Coordinating Council, 553, and other organizations.
  - 1.1.2. Identify areas of need and areas of overlap in order to align and coordinate the efforts within our community.
  - 1.1.3. Develop community wide recommendations.
- 1.2. Improve DV data collection and reporting: Push for enhanced data collection and reporting to state and federal government with regular reporting on domestic violence incidents, fatalities, and the role of guns
- 1.3. Obtain survivor feedback: Collect survivor input on the impact of current policies and enforcement practices

#### 2. *Promote Gun Security*

Keeping guns away from those who should not have them (Storage methods, FOID recovery, gun locks, buybacks). The strongest partnerships on this issue have been with Moms Demand Action, NAACP, Prairie Pride Coalition, Mid Central Community Action, YWCA, YMCA, and the NAACP Youth Group. The Be Smart education work on secure gun storage worked with Carle to provide posters for emergency rooms and train nurses to make sure parents knew how to secure guns. The Bloomington Police Department asked Moms Demand Action and Be Smart to attend two events in 2023 which were part of a grant: The Gun Lock Giveaway and the Gun Buyback

- 2.1. Investigate ways to obtain additional funds to support the Bloomington Police Department when guns must be seized due to a FOID card revocation.
- 2.2. Community conversations on gun laws: Host public education sessions about Illinois state gun laws, Orders of Protection, and FOID revocations, emphasizing how these policies protect the community when properly enforced. This is particularly important in light of recent DV homicides and the data we have on OP violations. This also aligns with a recommendation by the ICADV: Disseminate widely, have conversations locally about what is working at the local level as far as protection order enforcement including gun dispossession (there are civil courts that have regular calendar check ins concerning specific provisions in protection orders and accountability of the respondent) and encouraging these kinds of programs locally (ICADV).

- 2.3. Secure Storage Education – explore methods to develop and distribute information on secure gun storage to hospitals, physician's offices, behavioral health agencies, daycare providers, McLean County Health Department, schools, local gun dealers, and other relevant entities. The following organizations have created materials to help increase awareness of secure storage:
  - Secure Gun Storage Saves Kids' Lives (English, Spanish) – Be SMART for kids
  - End Family Fire – Brady United Against Gun Violence
  - Own It? Respect It. Secure It. – National Shooting Sports Foundation
- 2.4. Consider ways to increase the distribution of gun locks – for example, providing gun locks to hospitals, physician's offices, behavioral health agencies, daycares, etc.
- 2.5. Investigate ways to fund regularly scheduled Gun Safe Giveaways – 312 safes were distributed on 6/10/23 by the Bloomington Police Department
- 2.6. Investigate ways to fund regularly scheduled Gun Buy Back Programs – 217 guns were turned into the Bloomington Police Department on 10/29/23.

### 3. *Gather Youth Perspectives*

- 3.1. Investigate ways to gather information from citizens of different ages regarding their experiences and concerns with gun violence in the community.
- 3.2. Conduct a comprehensive youth survey that explores needs, experiences with violence, perspectives on violence, and recommendations for preventing, interrupting and healing from violence.

### 4. *Support Suicide Prevention*

- 4.1. Consider developing and publicizing information on secure gun storage to men in the 45 – 64 and 65+ age groups locally. (Del Saam and Art Rodriguez May 22, 2025)
- 4.2. Consider developing and publicizing information on how to acquire a firearm restraining order (FRO) locally. For example, hospitals, physician's offices, behavioral health agencies, McLean County Health Department, schools, and local organizations working with victims of domestic violence in our community. (Del Saam and Art Rodriguez May 22, 2025)
- 4.3. Consider ways to publicize information about the 988 Suicide & Crisis Lifeline (Del Saam and Art Rodriguez May 22, 2025)
- 4.4. Veterans:
  - 4.4.1. Gun locks: Most suicidal ideations subside within the first 5-15 minutes, so any delay to accessing weapons can be important.
  - 4.4.2. Firearm Restraining Order: [Application of Illinois firearm restraining order](#) for those identified at risk

## 5. Strengthen Domestic Violence Programs

### 5.1. Education and awareness

- 5.1.1. Perhaps some community conversations about Illinois state gun laws, orders of Protection, and FOID revocations. Improved public and community education on how these policies protect the public and community.
- 5.1.2. Disseminate widely, have conversations locally about what is working at the local level as far as protection order enforcement including gun dispossession (there are civil courts that have regular calendar check ins concerning specific provisions in protection orders and accountability of the respondent) and encouraging these kinds of programs locally (ICADV).
- 5.1.3. Improved materials and training for all system stakeholders including judges, law enforcement, public health organizations, and others (ICADV)
- 5.1.4. Prevention education (youth) focused on healthy relationships, appropriate ways to manage anger (emotional intelligence) and treatment for children of families who experienced DV

### 5.2. Prioritize funding and data collection

- 5.2.1. DV data could be shared locally to help maximize funding. Sometimes, there has to be an intentional thought to get collaborations going. There might be collaborative grants available where MCCA's program or Project Oz could work directly with BPD. YWCA Stepping Stones just officially signed an MOU with BPD.
- 5.2.2. Push for more required data collection and reporting to the state and federal government with regular reporting of that data about domestic violence incidents including fatalities and the role of guns (ICADV)

### 5.3. Activism and reform guided by evidence-based practices

- 5.3.1. Increase accountability for orders of protection and restraining orders. Find ways for Bloomington to play a more significant role in encouraging the state's attorney to bring charges. Data shows that Orders of Protection aren't taken seriously or there is little accountability when they are violated.
- 5.3.2. Improve survivor outreach so that survivors engage in services and understand what will improve their personal safety.
- 5.3.3. Obtain survivor feedback on the impact of these policies and enforcement (also related to data collection)

### 5.4. Policy and systems reform

- 5.4.1. Strengthen protective order enforcement accountability: Advocate for consistent prosecution of protective order violations, with the city playing a more forceful role in encouraging the state's attorney to bring charges when orders are violated
- 5.4.2. Establish multi-disciplinary working groups: Create compliance-focused teams responsible for addressing implementation challenges in every jurisdiction, with family violence coordinating councils making gun protections a priority for local accountability
- 5.4.3. Improve gun dispossession protocols: Encourage local implementation of civil court programs that conduct regular calendar check-ins concerning specific provisions in protection orders and respondent accountability

## 6. Fund School Programming

These include R3 grants to continue, Project Oz in Schools, Resource Officers

We think that we have some amazing resources, and our main recommendation is to support the unmet needs of those resources and services. We also recommend supporting collaboration across these services and then addressing the gaps we have identified (like the 211). Initiatives that have worked in the past have included those that reach out to families and give them a place to gather, or that geographically target neighborhoods to offer spaces and resources:

- 6.1. Fund existing violence prevention programs: Provide financial support to established organizations including Project Oz, Restorative Justice programs (Kevin Jones), YWCA Stepping Stones Prevention Education, and MCCA prevention education programs
  - 6.1.1. 211 hotline eliminated – This could mean transitioning this to another org (and compensating them for that)
  - 6.1.2. Support getting additional personnel to expand Project Oz into all Unit 5 and District 87 schools, getting the restorative practices program into more schools and younger grades
  - 6.1.3. Expand restorative justice programs: Implement restorative justice practices in more schools and communities, extending to younger grade levels across all districts.
  - 6.1.4.
    - 6.1.4.1. Leslie Blockman mentioned that the increase in anxiety/depression they see was often linked to social media and video games. She suggested social media training for parents/students. For parents-how to monitor and how to model appropriate behavior. Most parents are also addicted to their phones. She also suggested more training for parents on how to connect with their kids. Schools are finding that there is that lost connection, in part due to technology and in part due to lack of parenting knowledge or understanding. This could tie into efforts for third spaces, activities, positive suggestions.
    - 6.1.4.2. Regional alternative school is the only option for external behaviors. Investigate additional alternatives to the regional alternative school for students with external behavioral challenges, beyond the current BRIDGE program for internalizing behaviors.
- 6.2. Remove logistical barriers: Increase funding to existing organizations to expand services and eliminate access barriers for clients
- 6.3. Create targeted RFP process: Develop request for proposals based on identified youth/violence prevention service gaps, or directly allocate funds to priority organizations
- 6.4. Support grant application partnerships: Assist organizations in collaborative grant applications for violence prevention funding
- 6.5. Explore data-sharing for funding maximization: Facilitate local domestic violence data sharing between agencies to enhance collaborative grant opportunities (potential partnerships between MCCA's program or Project Oz with BPD)
- 6.6. Formalize agency partnerships: Support the development of MOUs between service providers and law enforcement (building on YWCA Stepping Stones' recent MOU with BPD)
- 6.7. Awareness campaign for youth resources: Launch coordinated campaign highlighting third spaces and resources available to youth, potentially managed by the EJ hub through biweekly newsletters and social media campaigns
  - 6.7.1. Coordinated campaign to bring attention to these spaces and resources that exist, with a social media or other campaign that shares ongoing events and resources.
  - 6.7.2. City resources supporting more options for third spaces-not school or home-things that are not mandated or disciplinary

- 6.8. Youth-focused prevention education: Implement programs focused on healthy relationships, anger management (emotional intelligence), and treatment for children from families who experienced domestic violence
- 6.9. Parent education initiatives: Provide training for parents on social media monitoring, appropriate technology modeling, and strategies for connecting with their children
- 6.10. Educational programs (PTO, etc.): System stakeholder training: Improve materials and training for judges, law enforcement, public health organizations, and other system stakeholders  
 Note: Currently, there is no specific gun safety training in the schools. Some students have not been exposed to guns, while others have already had personal experience with guns and gunfire.

## 7. Invest in Mental Health Programs

### 7.1. Veterans:

#### 7.1.1. Housing: Lincoln tiny homes for homeless veterans (resident-owned after 10 years)

Currently required to have EV chargers, an additional \$10-20k expense

Connections to city infrastructure can be expensive or prohibitive

#### 7.1.2. Connections: Opportunities, environments, and programs to help veterans connect with family or military family

#### Local resources

- [Veterans Affairs](#) of Central Illinois: Healthcare starts with a 10-10EZ
  - [Peoria Veterans Center](#)
  - [VA hospital in Danville](#) (Illiana)
  - [VA Outpatient Clinic in Peoria](#) (Bob Michael)
  - [VA Clinic in Bloomington](#)
- Local PTSD
  - Vet Center PTSD group at the Health Dept every other Wed at noon
  - Rush Road Home program PTSD group every third Wed at 5pm online
  - Dr. Williams PTSD group on Wed nights at 6pm above Fox and Hound

#### National Resources

- Veterans Crisis Line 988 Press 1
- Women Veterans Call Center  
1-855-VA-WOMEN (1-855-829-6636) for calls or texts, run by women for Women Veterans needs
- [VFW](#) - VA separation and benefits, financial grants, student support, mental wellness
- American Legion
- Rush Health System [Road Home Program](#)
- UCLA Health [Operation Mend](#)
- Emory School of Medicine [Medical Health Service Line](#)
- Massachusetts General Hospital [Home Base](#)
- Reboot [Combat Recovery](#) Spiritual-based 12-week program

#### Related committees

- [Mental health and public safety fund advisory](#) council
- [McLean County Reentry Council](#) meets the third Friday of every month 1:00 – 2:00 p.m.
- Health Committee of the McLean County Board meets the first Tuesday following the first Monday of the month at 4:00 p.m.
- Justice committee meets the first Wednesday following the first Monday of the month at 4:00 p.m.



- [553](#) meets the second Wednesday of the month at 5:30 p.m.
- [Criminal Justice Coordinating Council](#) meets as scheduled
- Juvenile justice council – no longer meeting on a regular basis, no current chair

## 8. *Continue the Special Commission for Safe Communities*

- 8.1. If it is determined that the Special Commission has concluded its work following the submission of its two-year report, the City Council should consider expanding the mission of the Public Safety and Community Relations Board, or another permanent committee or body (as outlined in recommendation 1.1), to continue the commission's progress. This permanent body could follow up on the recommendations initiated by the Special Commission, update recommendations, and present the City Council with detailed proposals for acting upon those recommendations. The City Council should also make this report publicly available on the city website.

It is critical that we continually work to enhance community safety by reducing the risk of gun violence.



## Appendix 1: Funding and Programs

As [Reuters reported](#), the current federal administration has terminated more than half of all federal funding for gun violence prevention and community violence intervention (CVI) programs in the U.S. Of the 145 community violence intervention (CVI) grants totaling more than \$300 million awarded through the U.S. Department of Justice, 69 grants were abruptly terminated in April, according to government data analyzed by Reuters.

Remaining federal funding can be identified with the [Everytown Govgrant Navigator](#)., and funding is available through other sources.

- State of Illinois [R3 funding](#)  
R3 grants fund programs in Illinois communities that have been harmed by violence, excessive incarceration, and economic disinvestment. Commissioner Shannon spoke about R3 funding that had been stopped by the state, to which the commission had written a letter. Funding was reopened temporarily at a reduced amount, but it may help continue some services. They are writing a grant proposal for it.
- Kaiser Permanente [Center for Gun Violence Research and Education](#)  
The Center funds research to test and expand health interventions that treat and prevent gun injuries and deaths.
- [National Collaborative on Gun Violence Research](#) (NCGVR)  
The Collaborative has funded \$23.6 million in grants for gun policy research projects on topics including suicide, violent crime, school violence, officer-involved shootings, gun safety, defensive gun use and non-lethal gun injuries. In total, the Collaborative has funded 55 research projects, including 13 dissertation and seven postdoctoral projects.
- David Bohnett Foundation [Gun Violence Prevention](#) Grants  
David Bohnett and the David Bohnett Foundation have contributed more than \$135 million in grants to socially active organizations.

## Appendix 2: Commission Members

Per the original establishment of the commission:

The Special Commission for Safe Communities shall consist of nine members appointed by the Mayor with the advice and consent of the City Council. Members shall serve for a two-year term. The Chair and a Vice-Chair of the Special Commission shall be selected amongst the members of the Special Commission. A majority of the sitting members of the Special Commission shall constitute a quorum. Members shall serve until their successors are appointed and confirmed, unless removed from office.

| Appointed by             | Position | Name              | Term Expires |
|--------------------------|----------|-------------------|--------------|
| Mayor Appointed Position | Member   | Kevin Crutcher    | 04/30/2027   |
| Mayor Appointed Position | Member   | Kaitlyn Selman    | 10/09/2025   |
| Mayor Appointed Position | Member   | Cathy Lust        | 10/09/2025   |
| Mayor Appointed Position | Member   | Cierra Aiden      | 4/30/2027    |
| Mayor Appointed Position | Member   | Elizabeth German  | 10/09/2025   |
| Mayor Appointed Position | Member   | John Scott Denton | 10/09/2025   |
| Mayor Appointed Position | Member   | Timothy Harris    | 10/09/2025   |
| Mayor Appointed Position | Member   | Ryan Bertrand     | 5/09/2026    |
| Mayor Appointed Position | Member   | Robert Harris     | 4/30/2027    |

## Appendix 3: Commission Presenters

- Dr. Dawn Beichner – Thomas, Illinois State University
- Stephanie Barisch, Center for Youth and Family Solutions
- Leslie Blockman, Bloomington School District 87
- Dr. Adam Carter, PATH Chief Executive Officer
- Scott Day, School Resource Officer
- Karen Irvin, McLean County Moms Demand Action
- Kevin Jones, Pathways 2 Restorative Leadership
- Jack McQueen, Bloomington Police Department
- Sgt. Kiel Nowers, Bloomington Police Department
- Sgt. Joseph Rizzi, Bloomington Police Department
- Art Rodriguez, McLean County Veterans Assistance Commission
- Del Saam, McLean County Veterans Treatment Court
- Jay Shannon, Project Oz
- Assistant Chief Aaron Veerman, Bloomington Police Department
- Dr. Kathy Yoder, McLean County Coroner

## Appendix 4: Document URL Index

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[https://pantagraph.com/news/local/video-bloomington-police-chief-jamal-simington-talks-about-preventing-gun-violence/video\\_8c2fe915-4370-5415-8e30-2d83ca6162cb.html](https://pantagraph.com/news/local/video-bloomington-police-chief-jamal-simington-talks-about-preventing-gun-violence/video_8c2fe915-4370-5415-8e30-2d83ca6162cb.html)

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<https://news.wttw.com/sites/default/files/article/file-attachments/FY23HomicideReport.pdf>

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